

Solar Powering Your Community

Addressing Soft Costs and Barriers



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SunShot

U.S. Department of Energy



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SunShot

U.S. Department of Energy

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About the SunShot Solar Outreach Partnership



The **SunShot Solar Outreach Partnership (SolarOPs)** is a U.S. Department of Energy (DOE) program designed to increase the use and integration of solar energy in communities across the US.

About the SunShot Solar Outreach Partnership

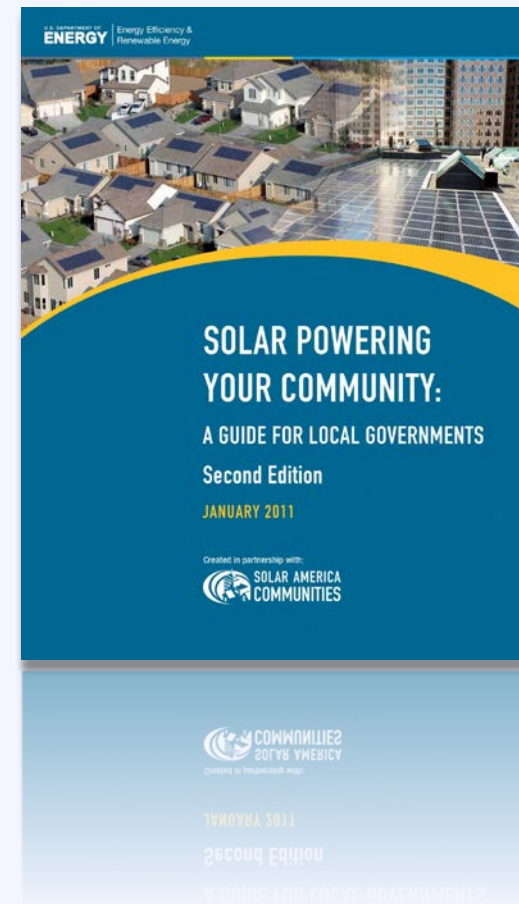
- Increase installed capacity of solar electricity in U.S. communities
- Streamline and standardize **permitting and interconnection processes**
- Improve **planning and zoning codes/regulations** for solar electric technologies
- Increase access to **solar financing options**

About the SunShot Solar Outreach Partnership

Resource Solar Powering Your Community Guide

A comprehensive resource to assist local governments and stakeholders in building local solar markets.

www.energy.gov



About the SunShot Solar Outreach Partnership

Resource Sunshot Resource Center

- Case Studies
- Fact Sheets
- How-To Guides
- Model Ordinances
- Technical Reports
- Sample Government Docs

www4.eere.energy.gov/solar/sunshot/resource_center



About the SunShot Solar Outreach Partnership

Technical Support

- ‘Ask an Expert’ Live Web Forums
- ‘Ask an Expert’ Web Portal
- Peer Exchange Facilitation
- In-Depth Consultations
- Customized Trainings



www.solaroutreach.org

Poll

Who's in the room?

Poll

What is your experience with solar?

Agenda

- 08:40 – 09:00 Solar 101 for Communities
- 09:00 – 09:30 Understanding the Solar Regulatory Landscape
- 09:30 – 09:45 Permitting Solar Projects in Vermont
- 09:45 – 09:55 *Break*
- 09:55 – 10:10 Benefits and Barriers Activity
- 10:10 – 10:40 Introduction to Solar Project Finance
- 10:40 – 11:00 Growing Your Local Solar Market
- 11:10 – 11:10 *Break*
- 11:10 – 12:15 Regional Perspective: Panel of Local Speakers

Agenda

- | | |
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Solar Technologies



Solar Photovoltaic (PV)



Solar Hot Water



Concentrated Solar Power

Solar Technologies



Solar Photovoltaic (PV)

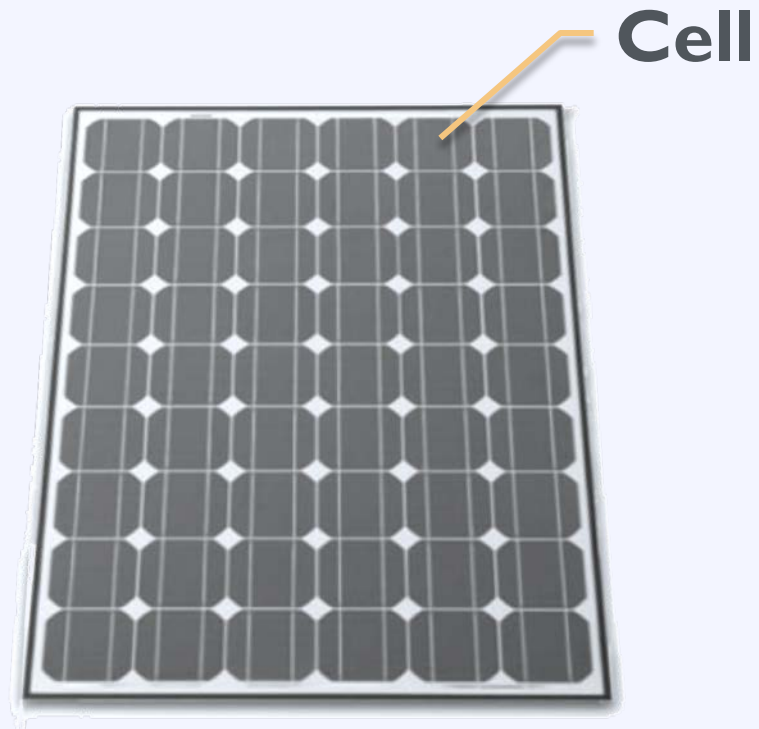


Solar Hot Water



Concentrated Solar Power

Some Basic Terminology



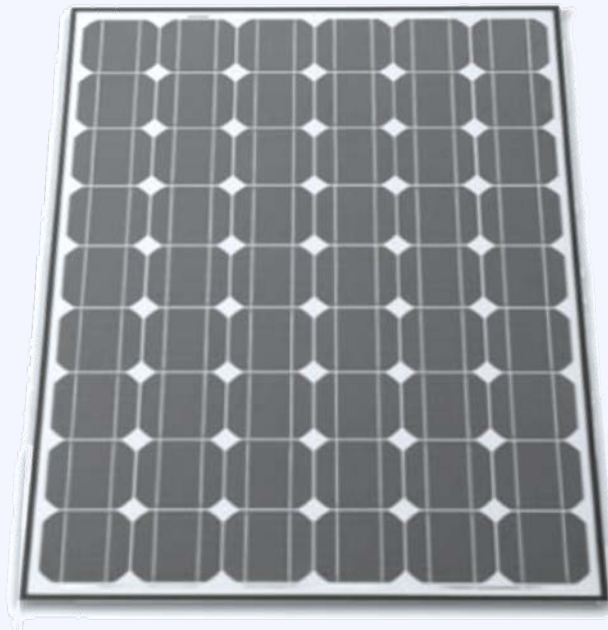
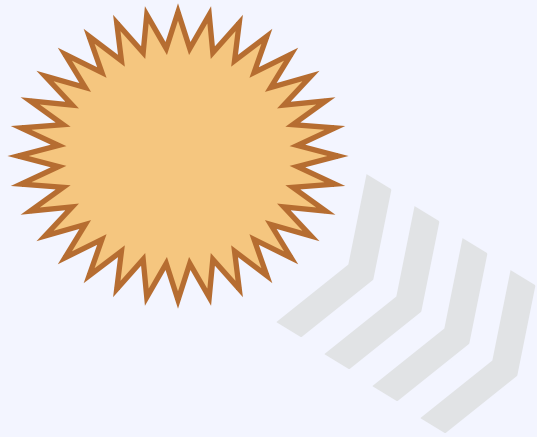
Panel / Module

Some Basic Terminology



Array

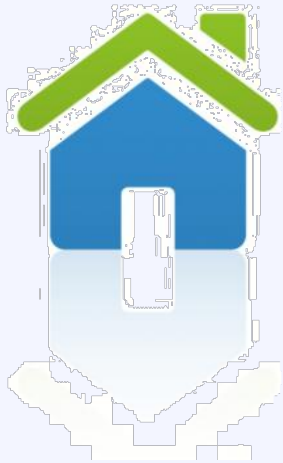
Some Basic Terminology



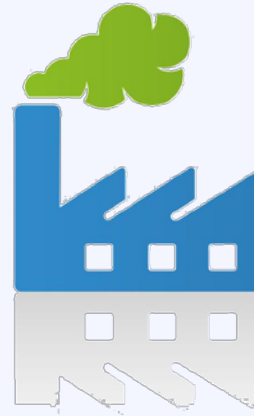
Production
Kilowatt-hour (kWh)

Capacity / Power
kilowatt (kW)

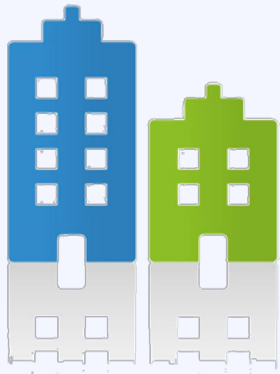
Some Basic Terminology



Residence
5 kW



Factory
1 MW+



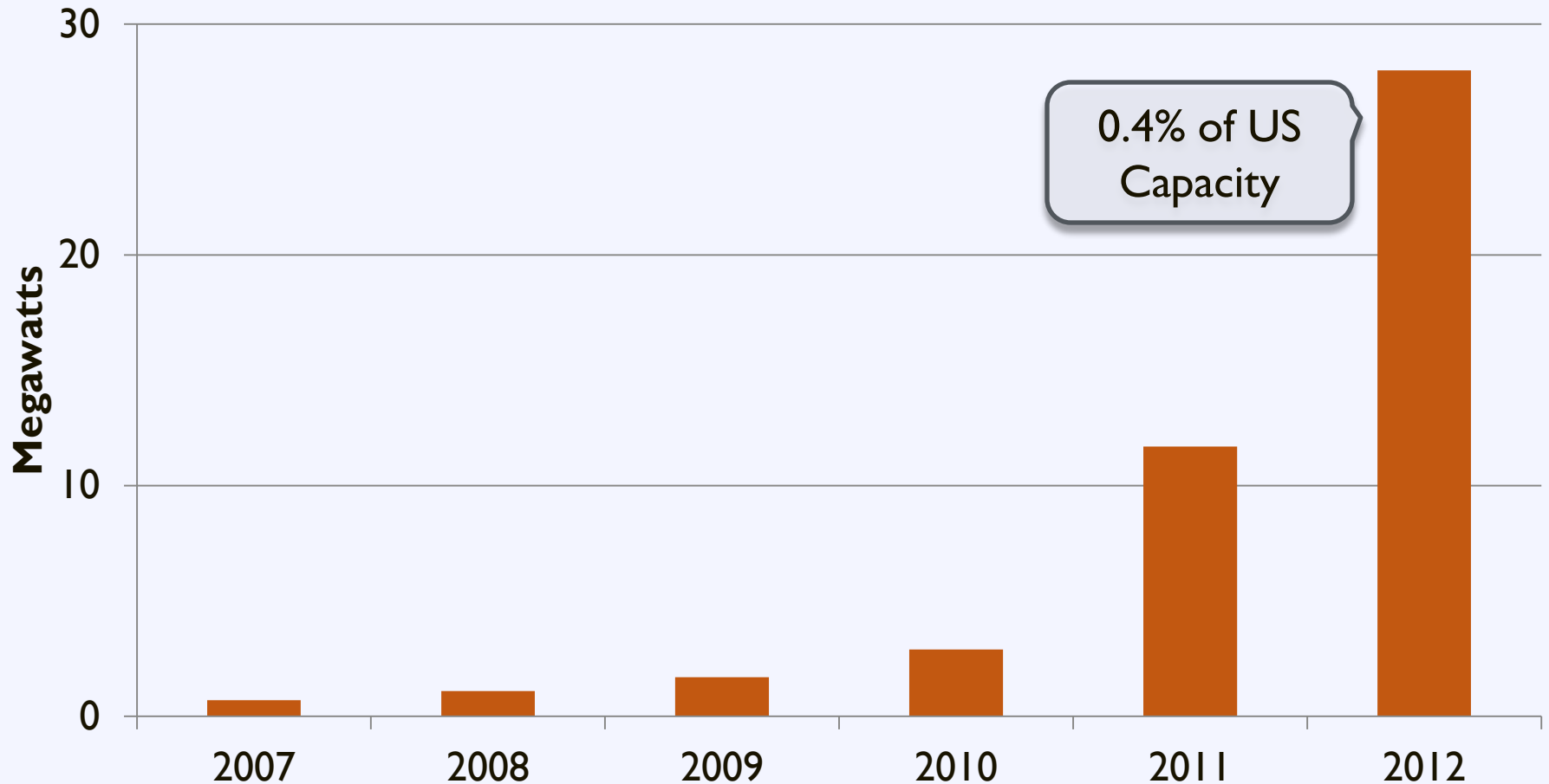
Office
50 – 500 kW



Utility
2 MW+

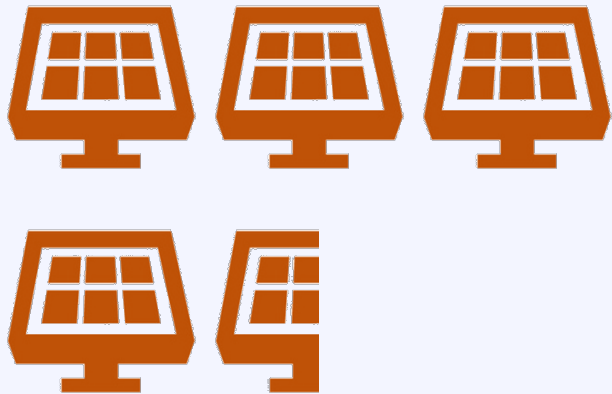
Vermont Solar Market

Cumulative Installed PV Capacity in Vermont



Vermont Solar Market

Vermont



46

watts per person

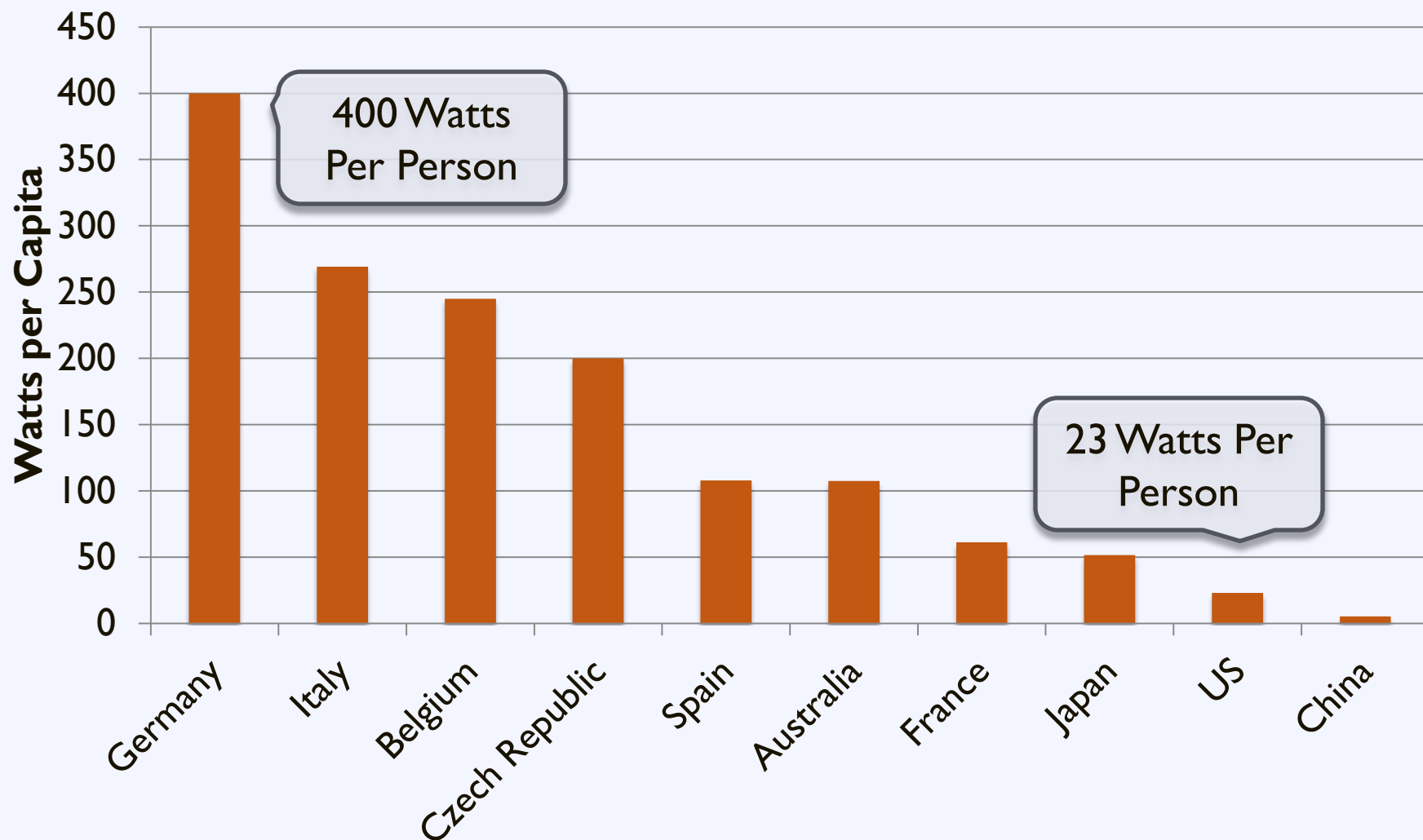
US



23

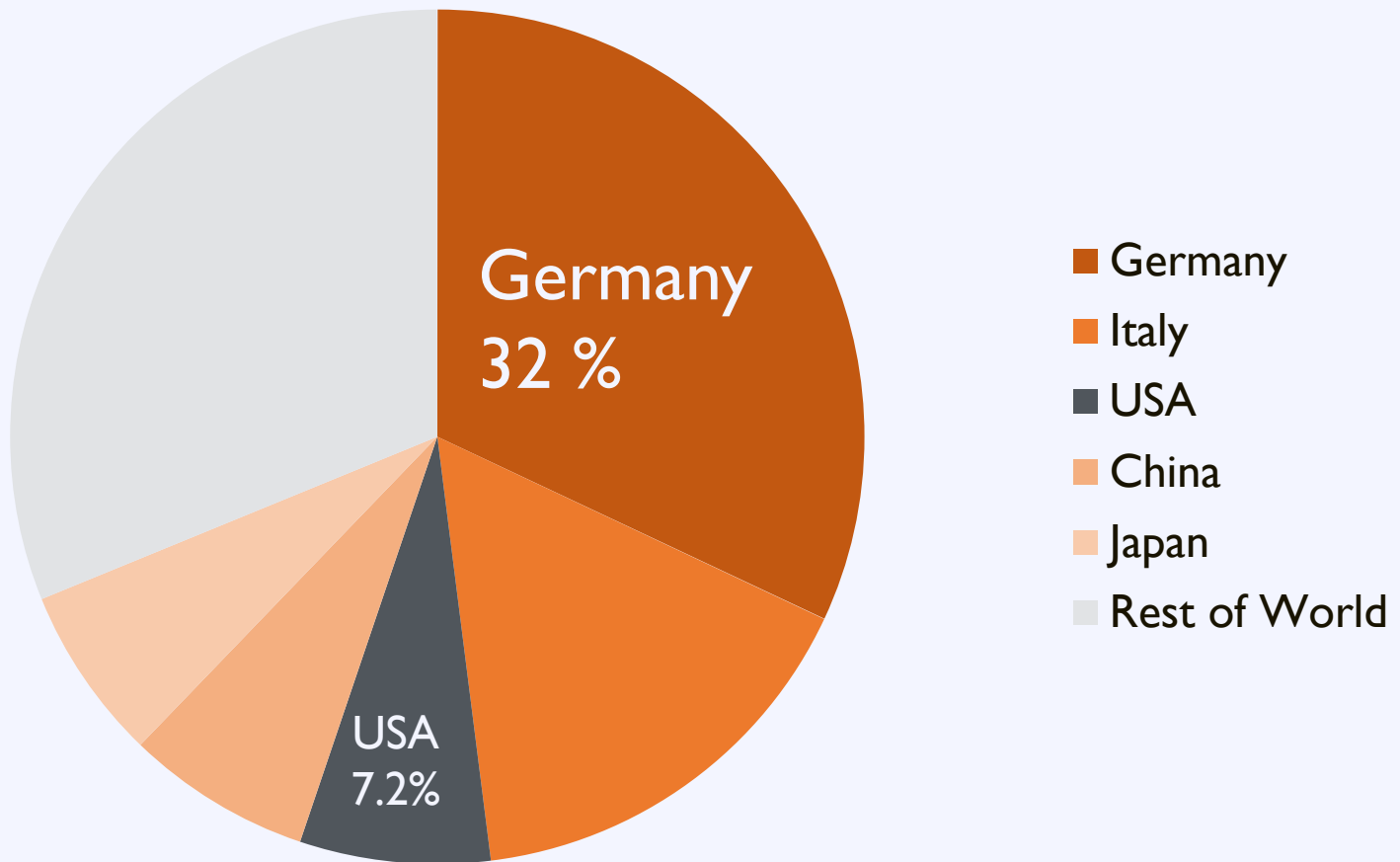
watts per person

Installed Capacity per Capita

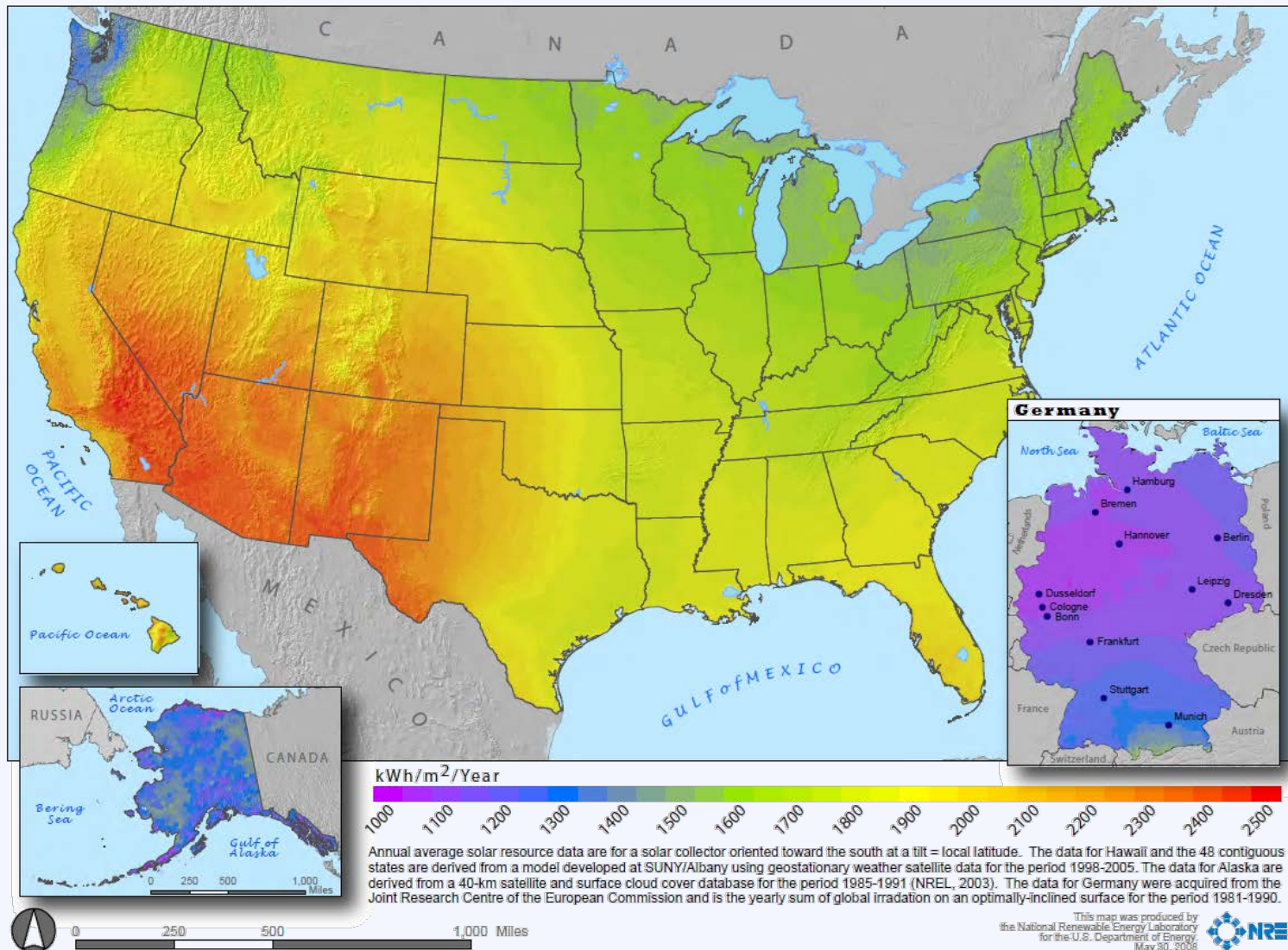


Installed Capacity

Top 5 Countries Solar Operating Capacity (2012)



US Solar Resource



Installed Capacity

Total installed solar
capacity in the US

7.7 GW

Capacity installed in
Germany in 2012
alone

7.6 GW

Explore benefits

and

Overcome barriers

Activity: Identifying Benefits

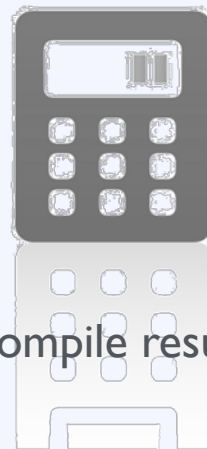
What is the greatest benefit solar can bring to your community? **[Blue Card]**

Right Now



Write answer on card

During Session



Compile results

After Break



Group discussion

Activity: Addressing Barriers

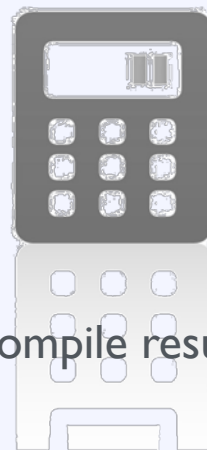
What is the greatest barrier to solar adoption in your community? **[Green Card]**

Right Now



Write answer on card

During Session



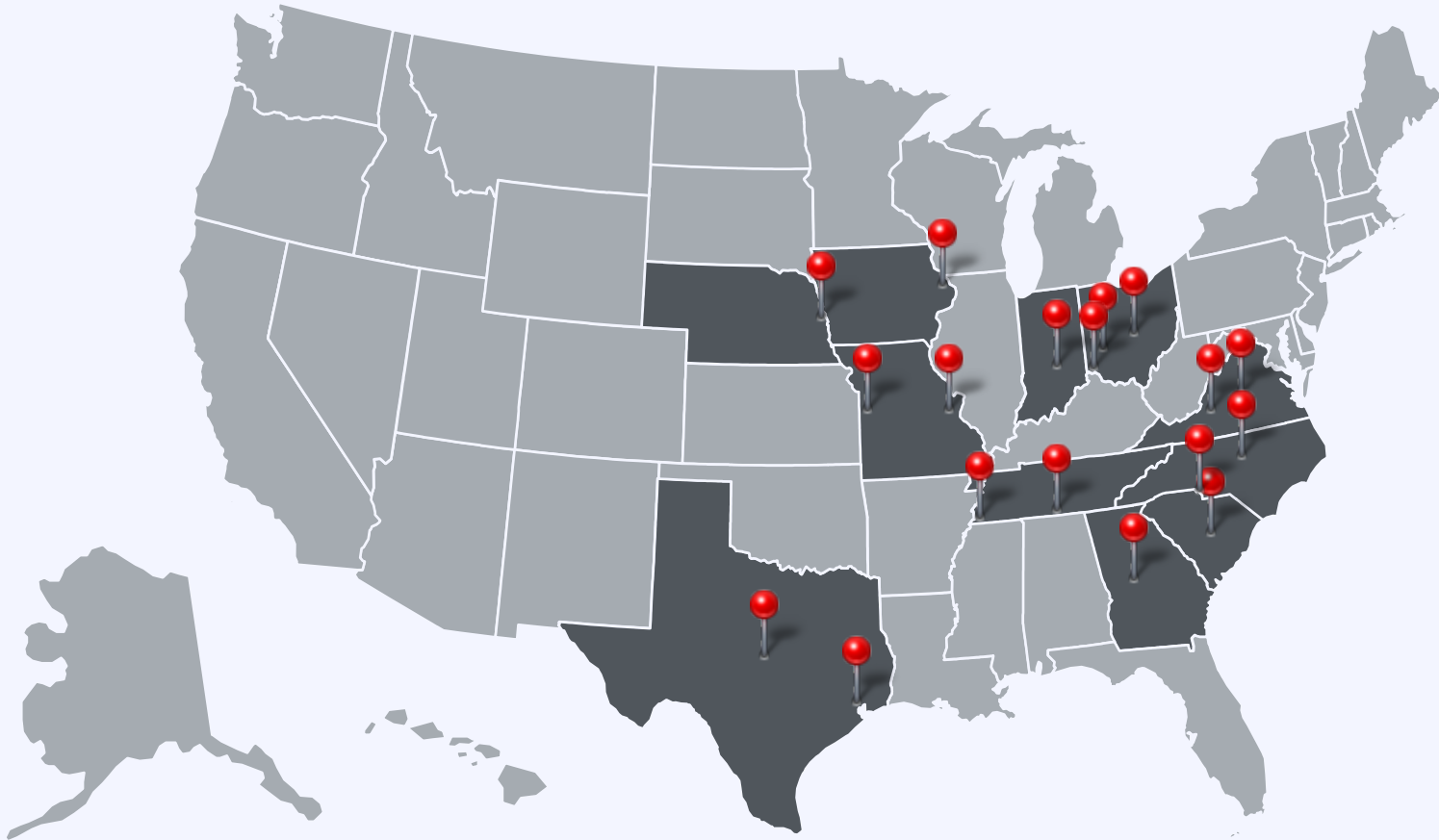
Compile results

After Break

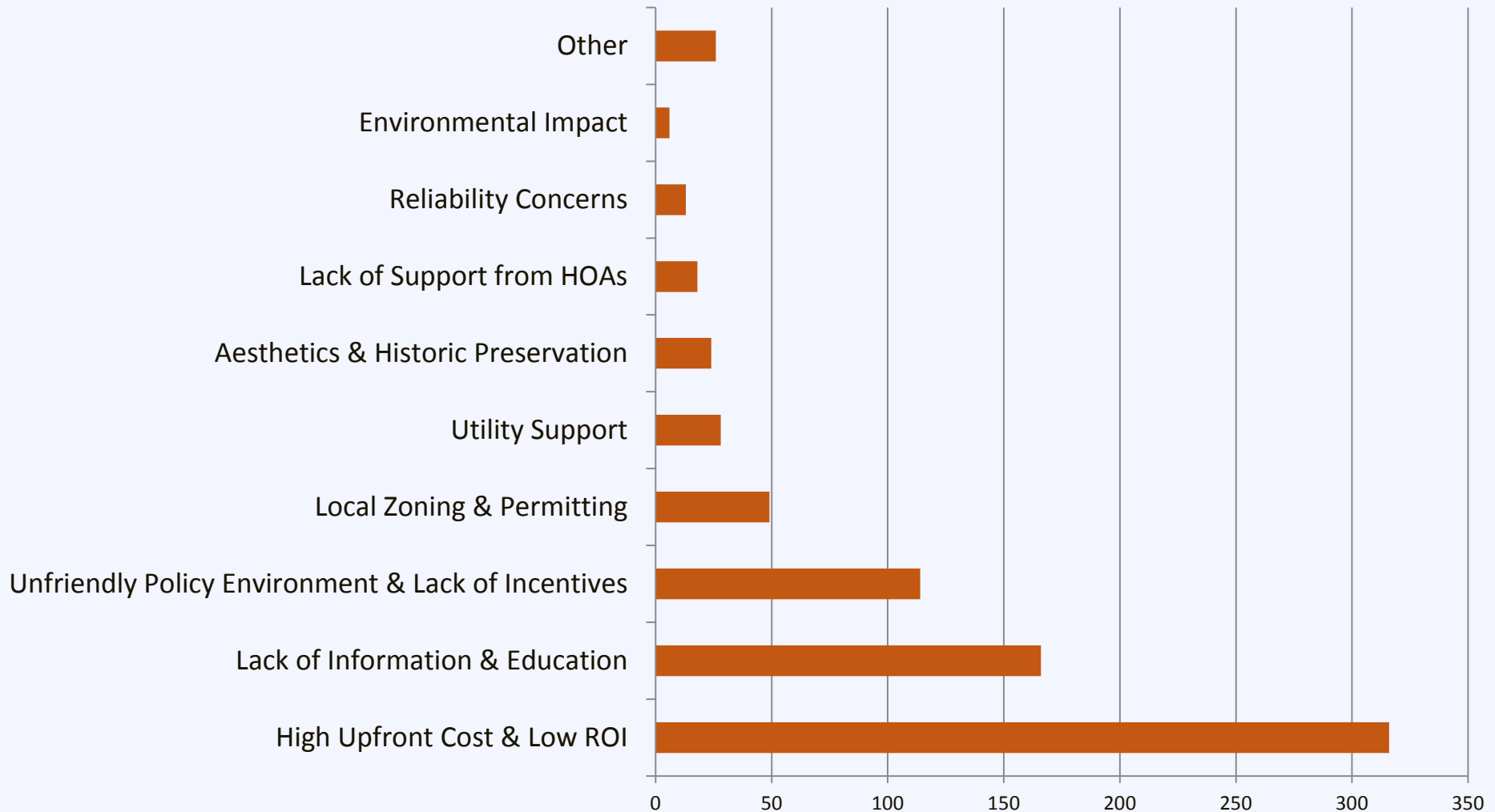


Group discussion

Activity: Addressing Barriers

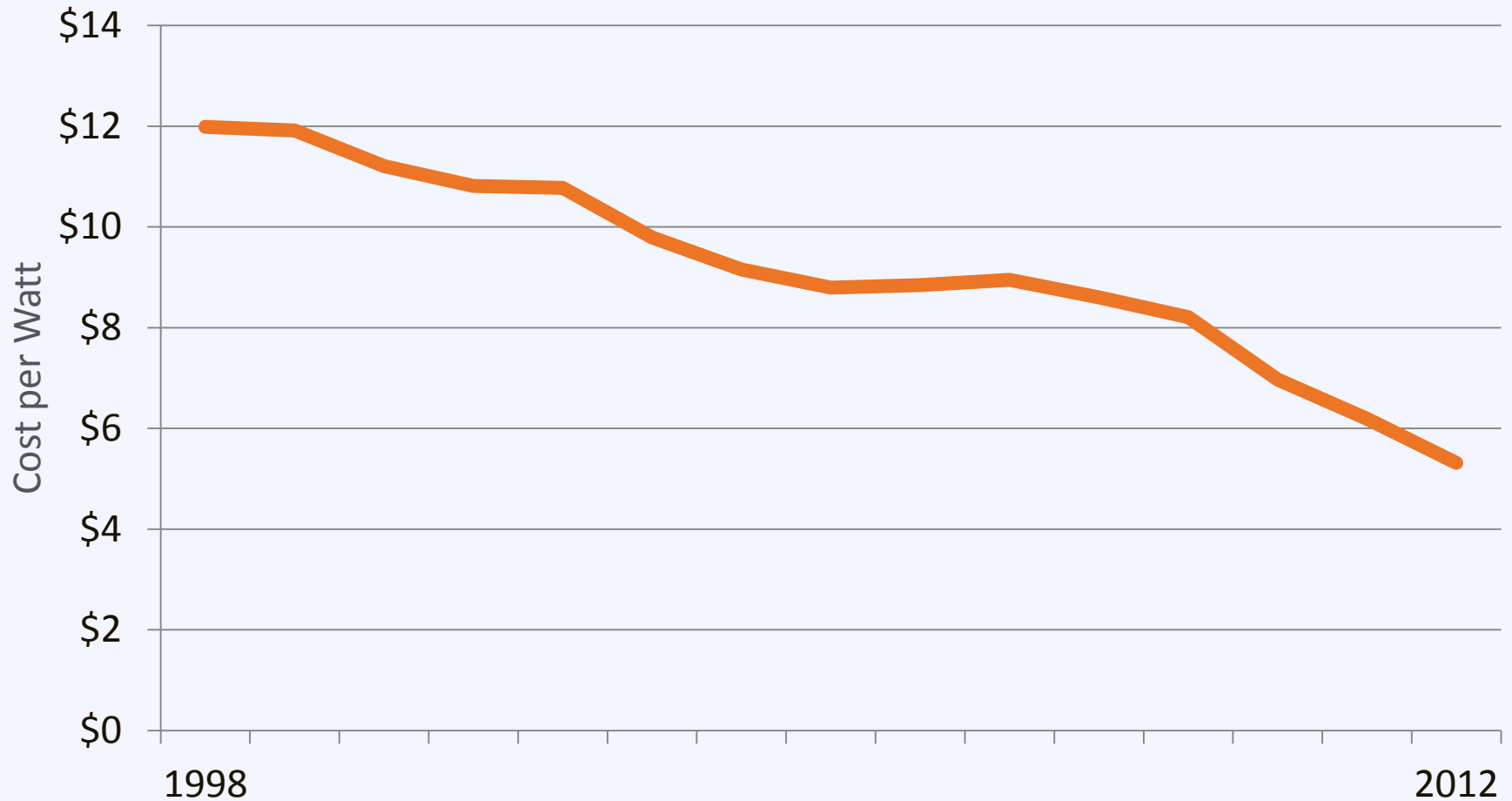


Activity: Addressing Barriers



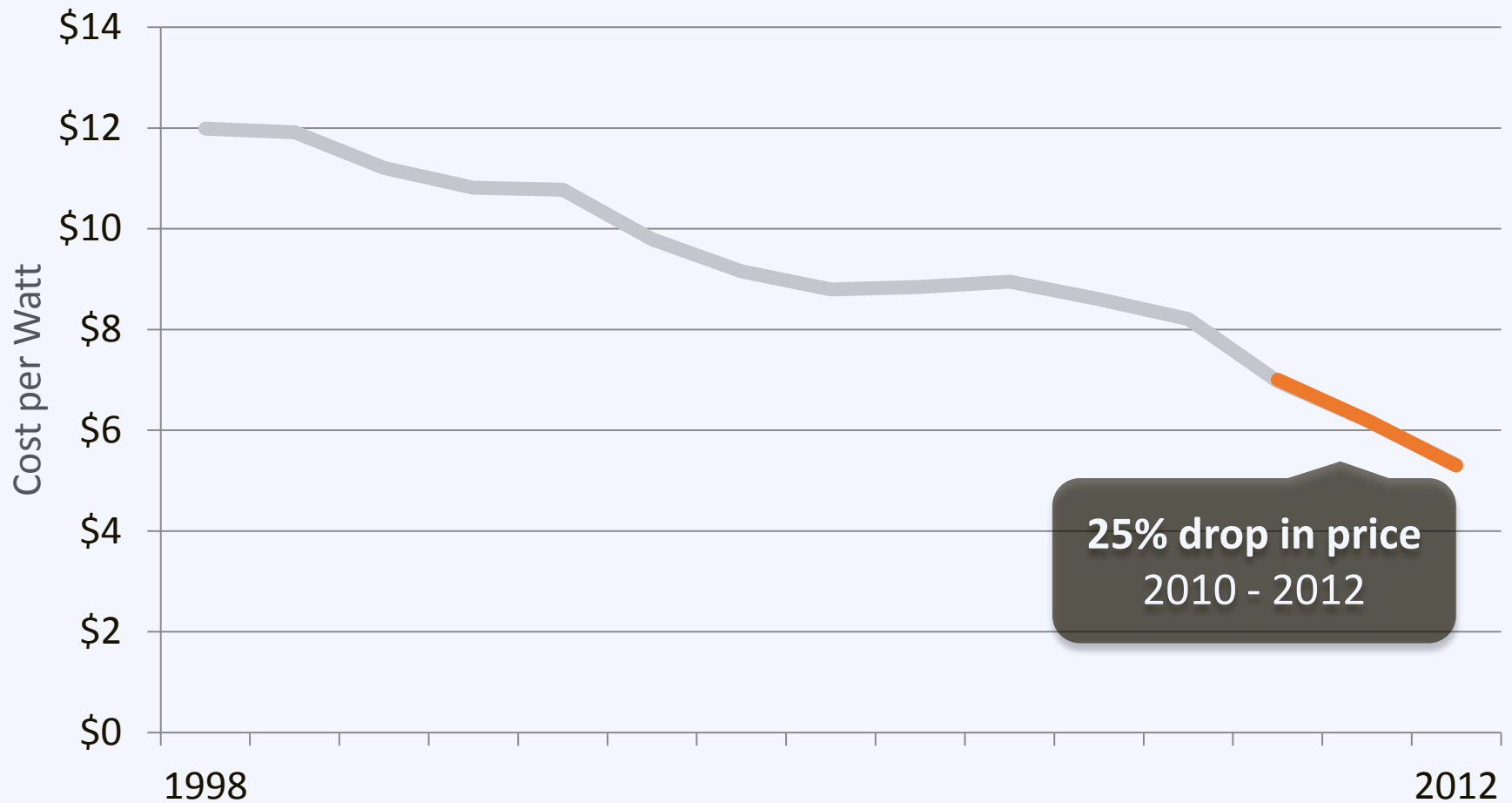
The Cost of Solar PV

US Average Installed Cost for Behind-the-Meter PV

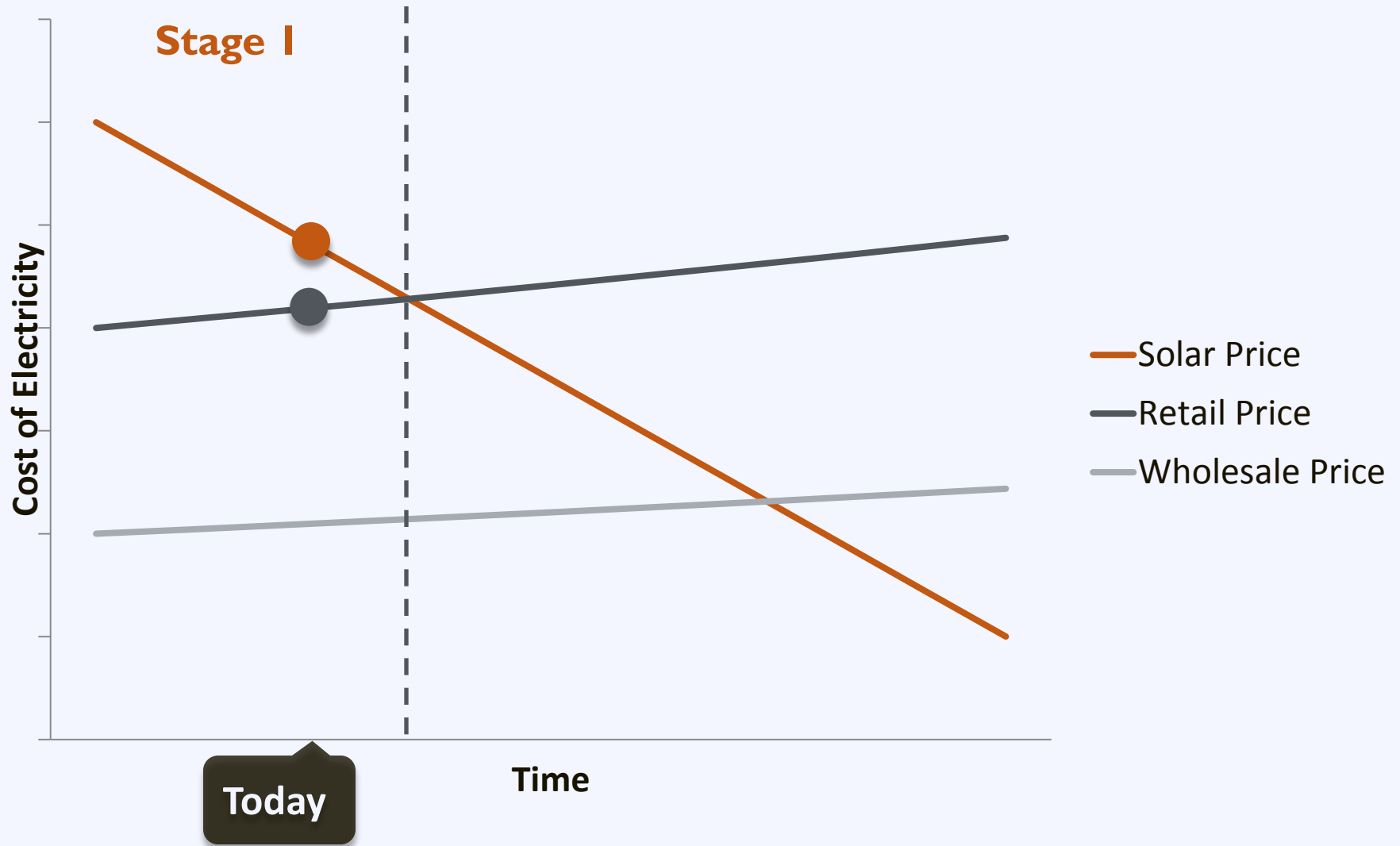


The Cost of Solar PV

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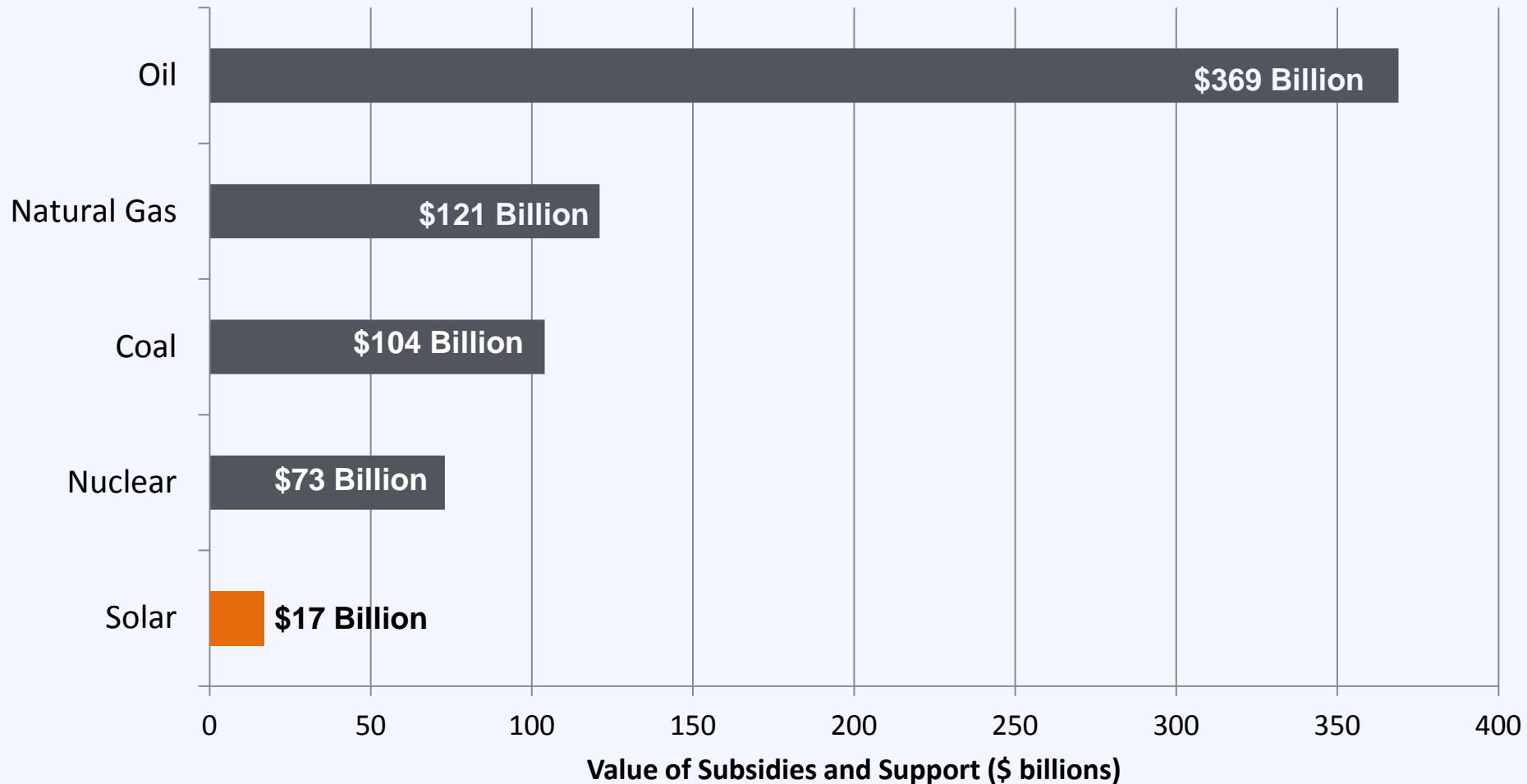


The Cost of Solar PV

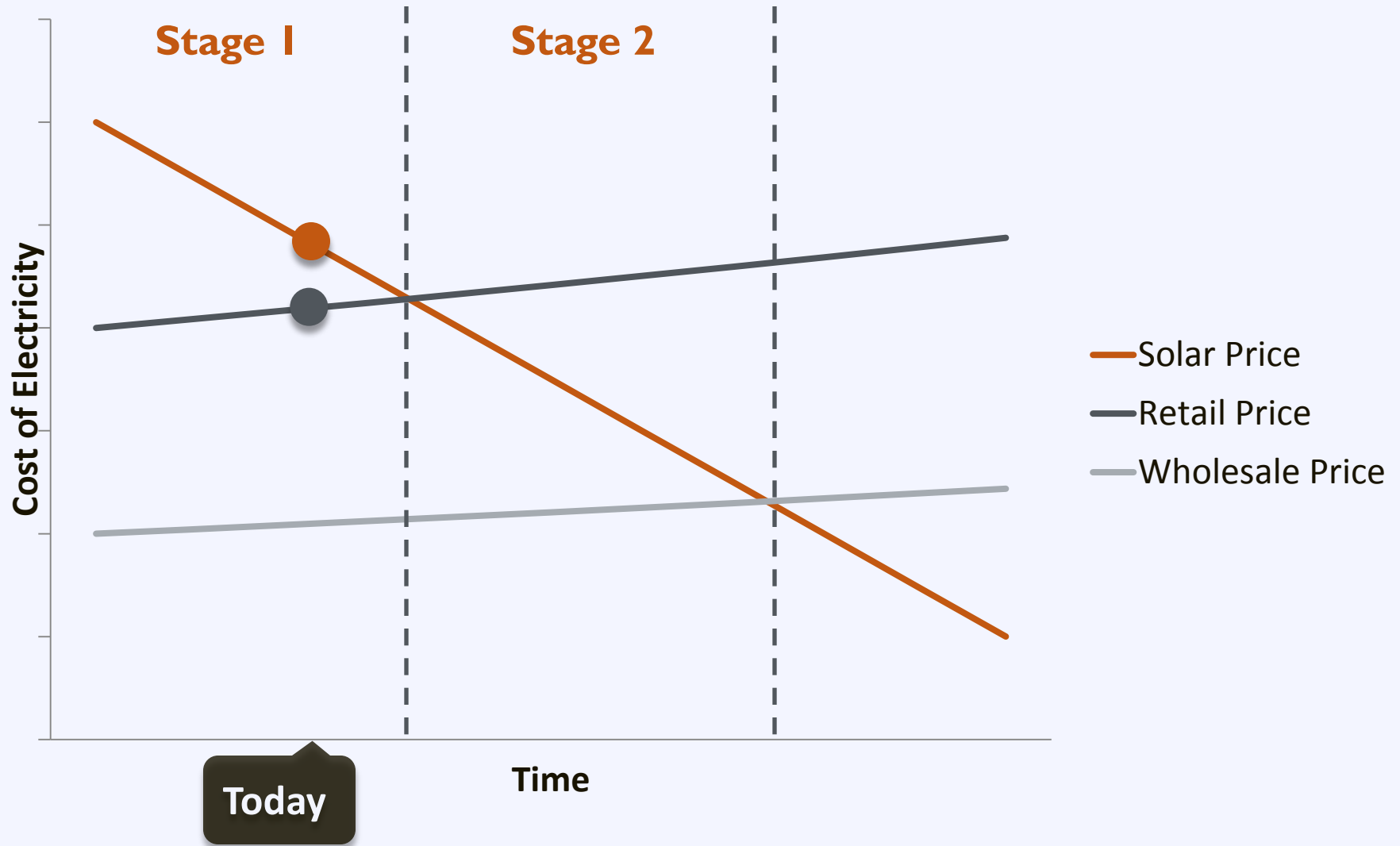


Subsidies and Support

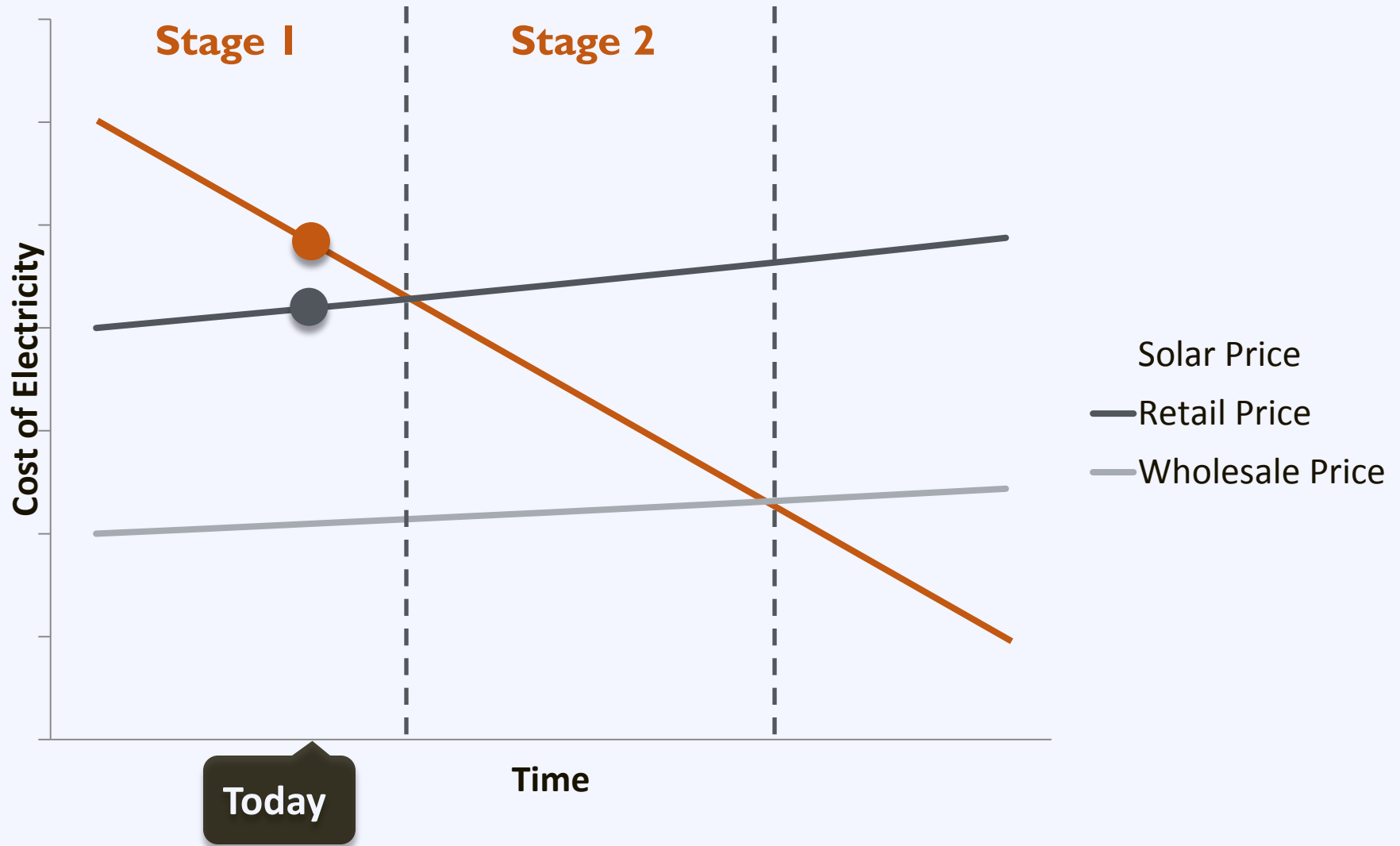
Subsidies for Conventional and Solar Energy, 1950-2010



The Cost of Solar PV

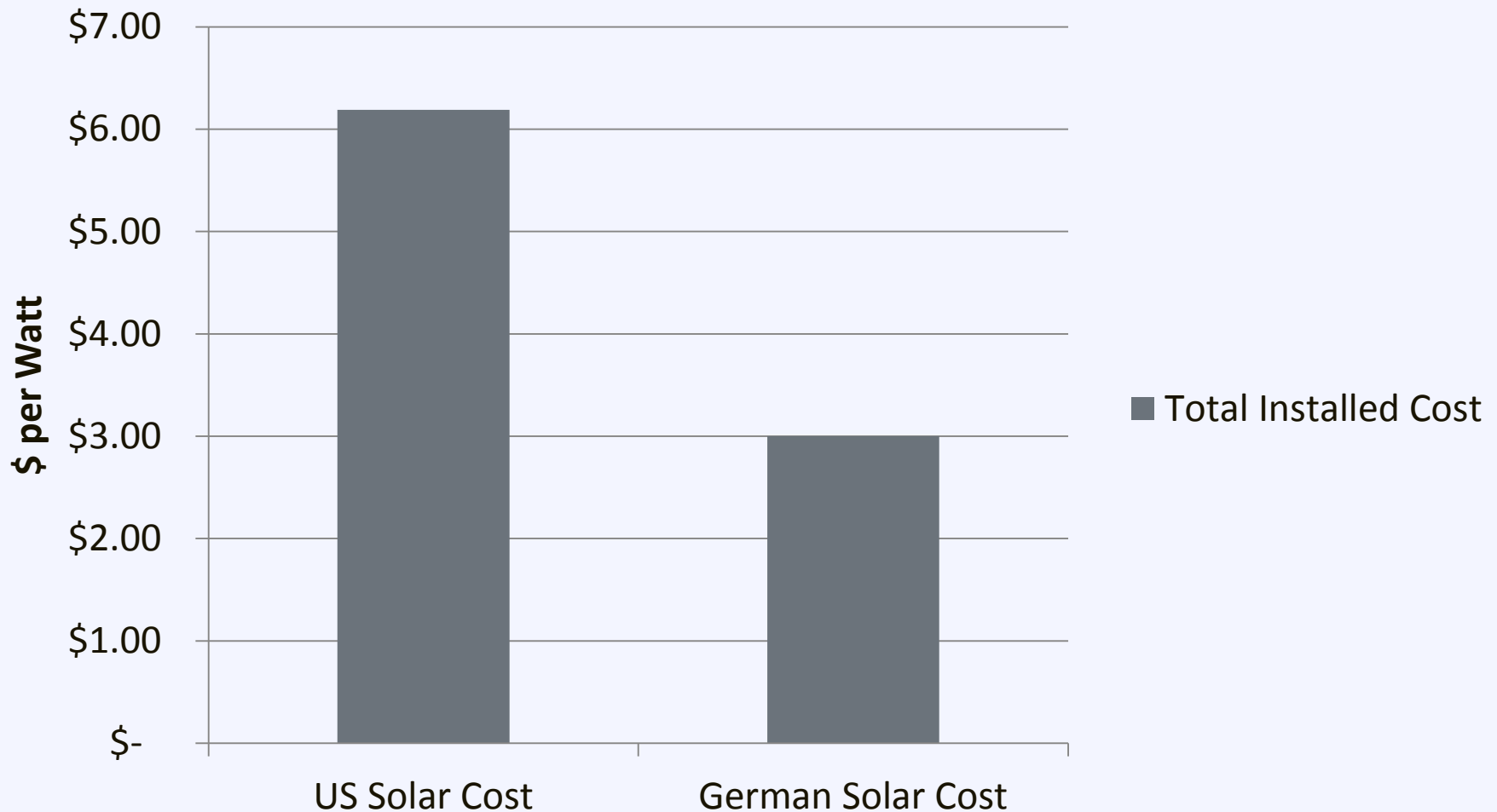


The Cost of Solar PV



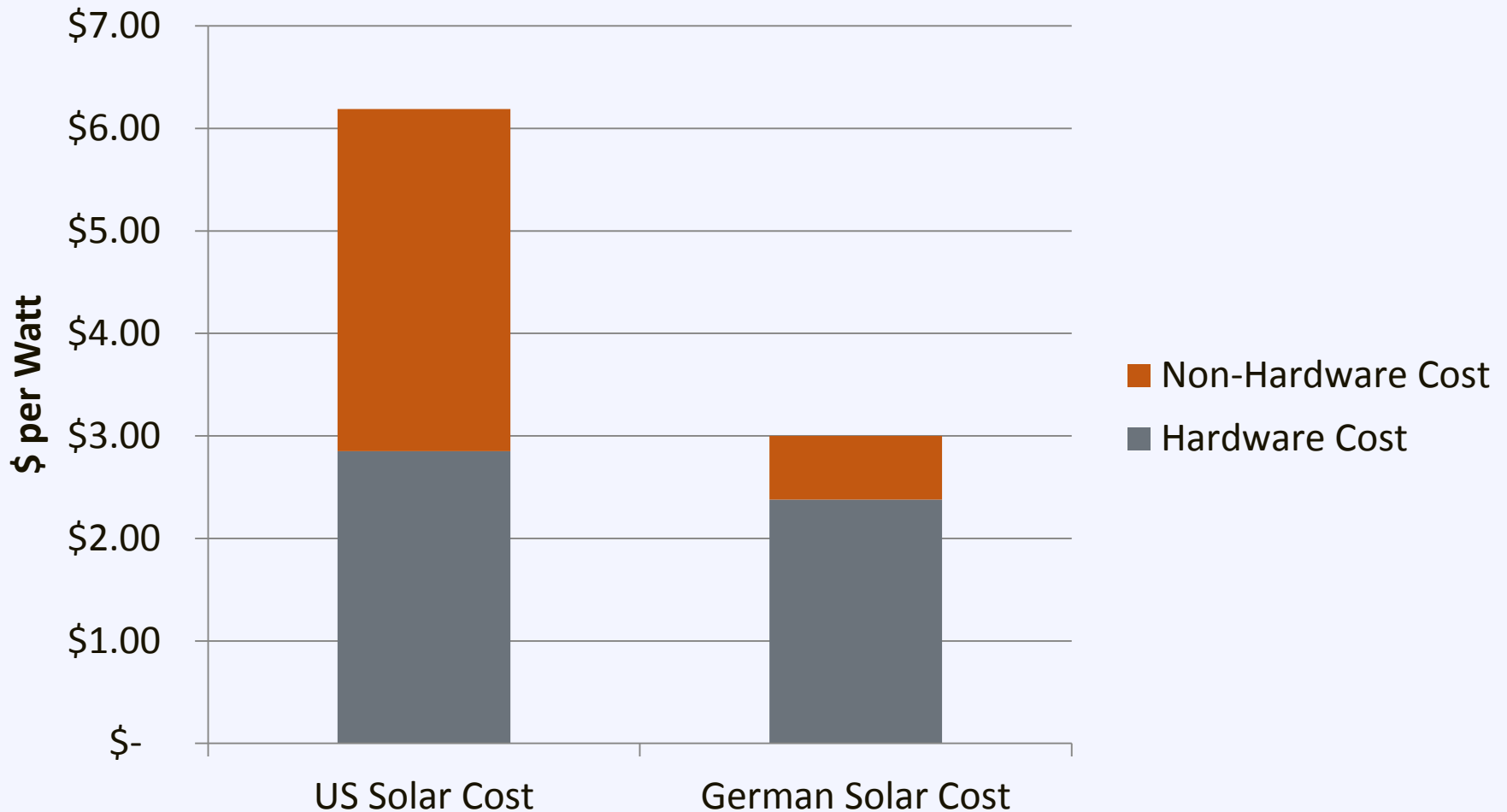
The Cost of Solar in the US

Comparison of US and German Solar Costs (NREL 2012)



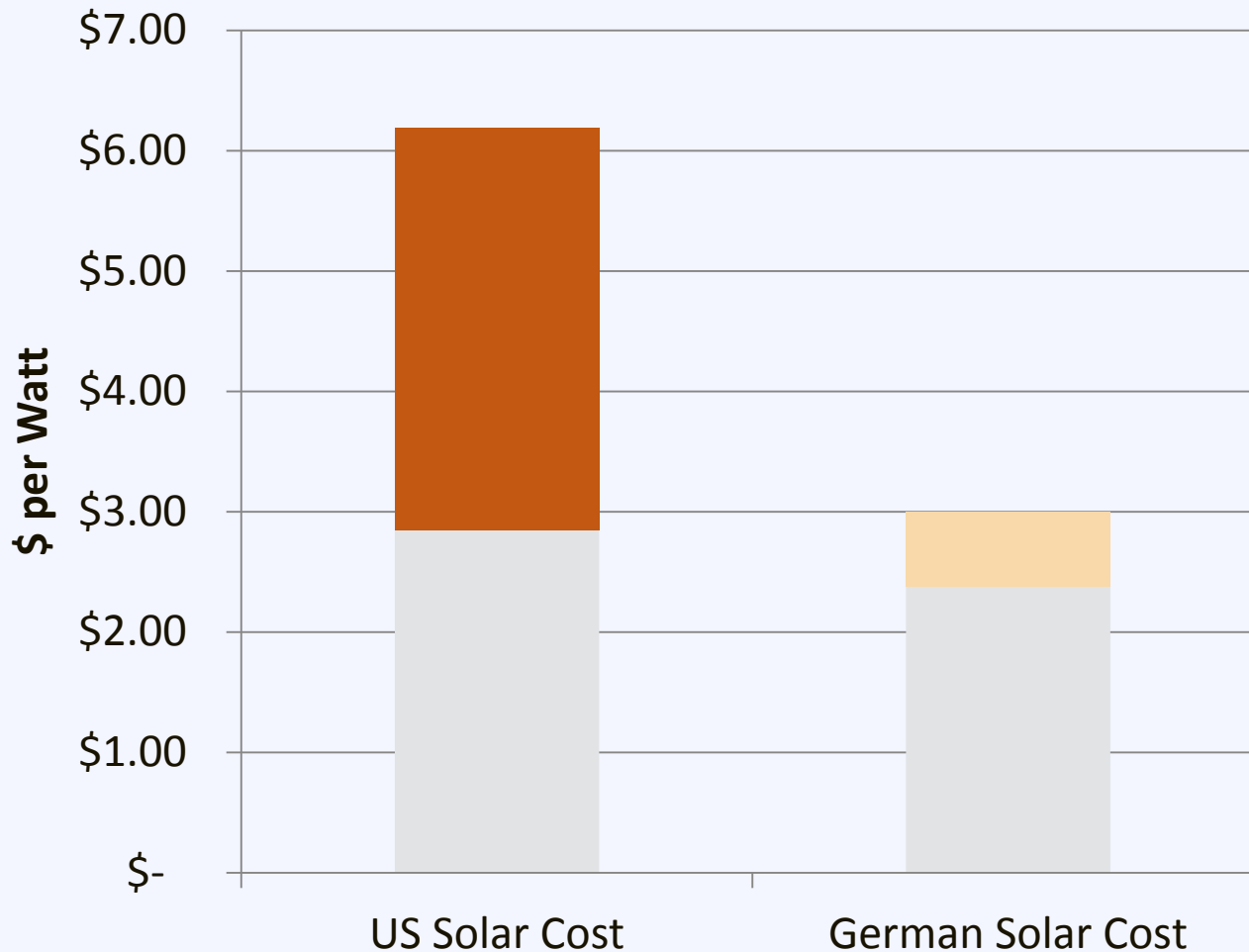
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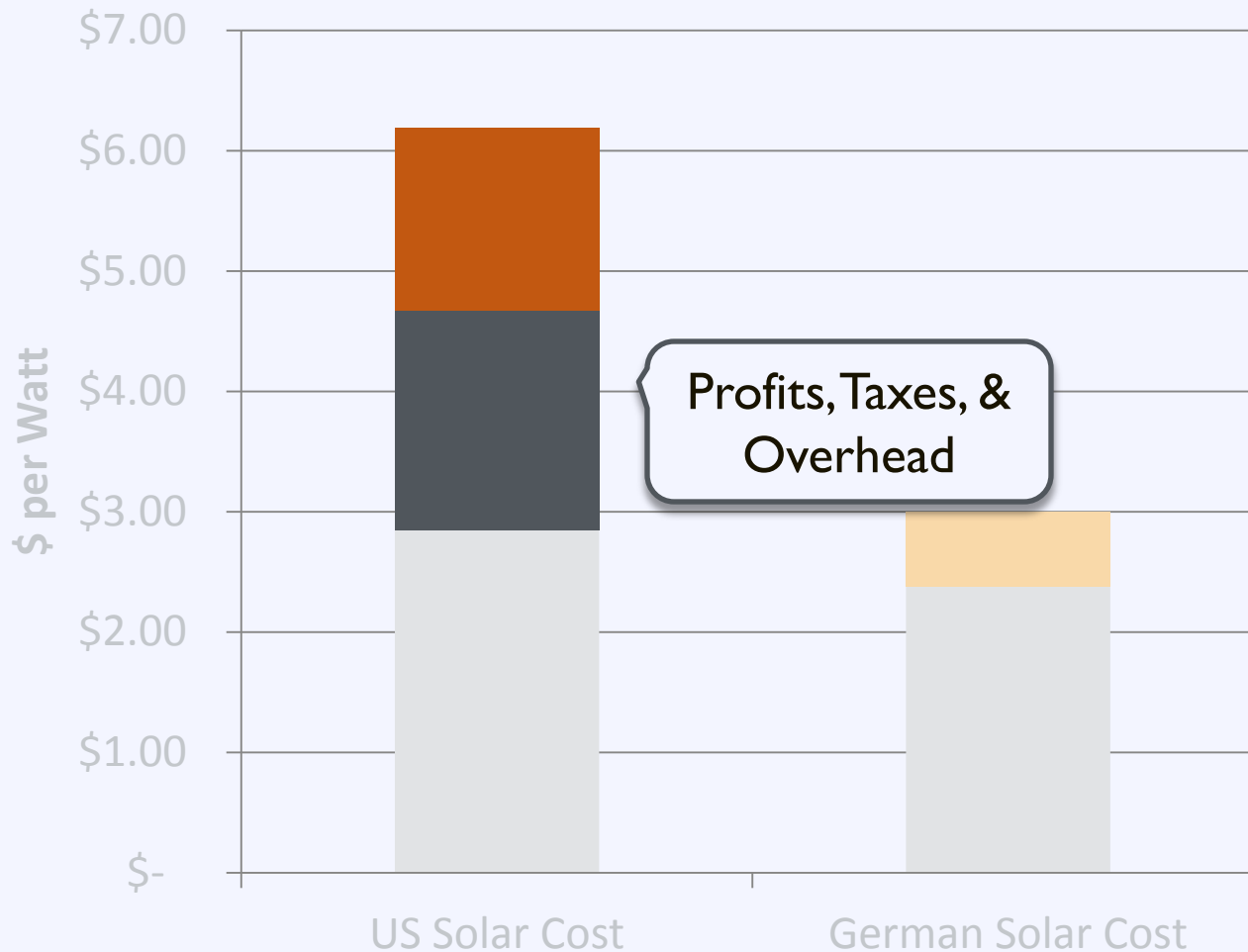
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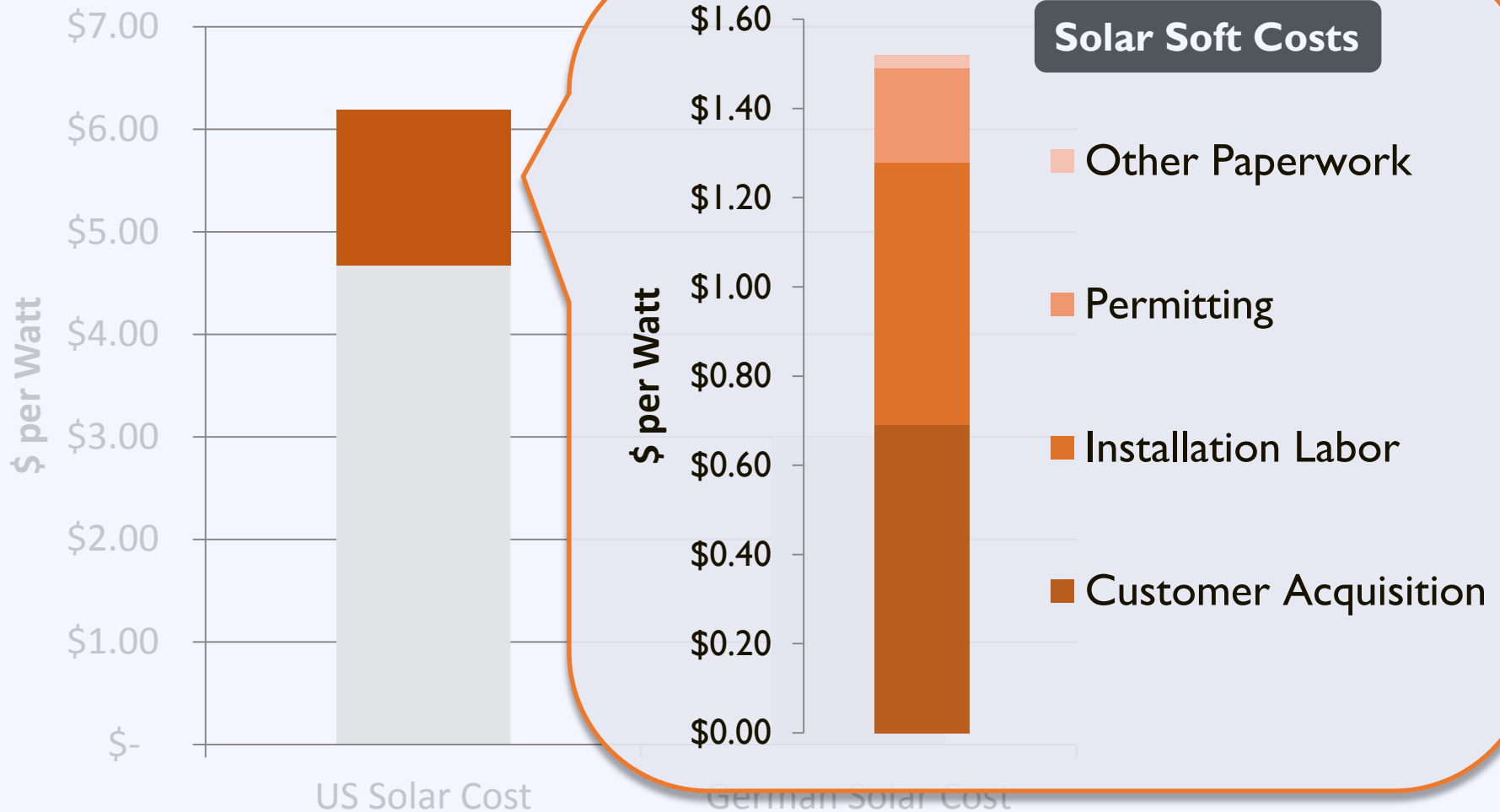
The Cost of Solar in the US

Comparison of US and German Solar Costs (NREL 2012)



The Cost of Solar in the US

Comparison of US and German Solar Costs (NREL 2012)



Challenge: Installation Time



**New York City's
Goal**

100 days

from inception to completion



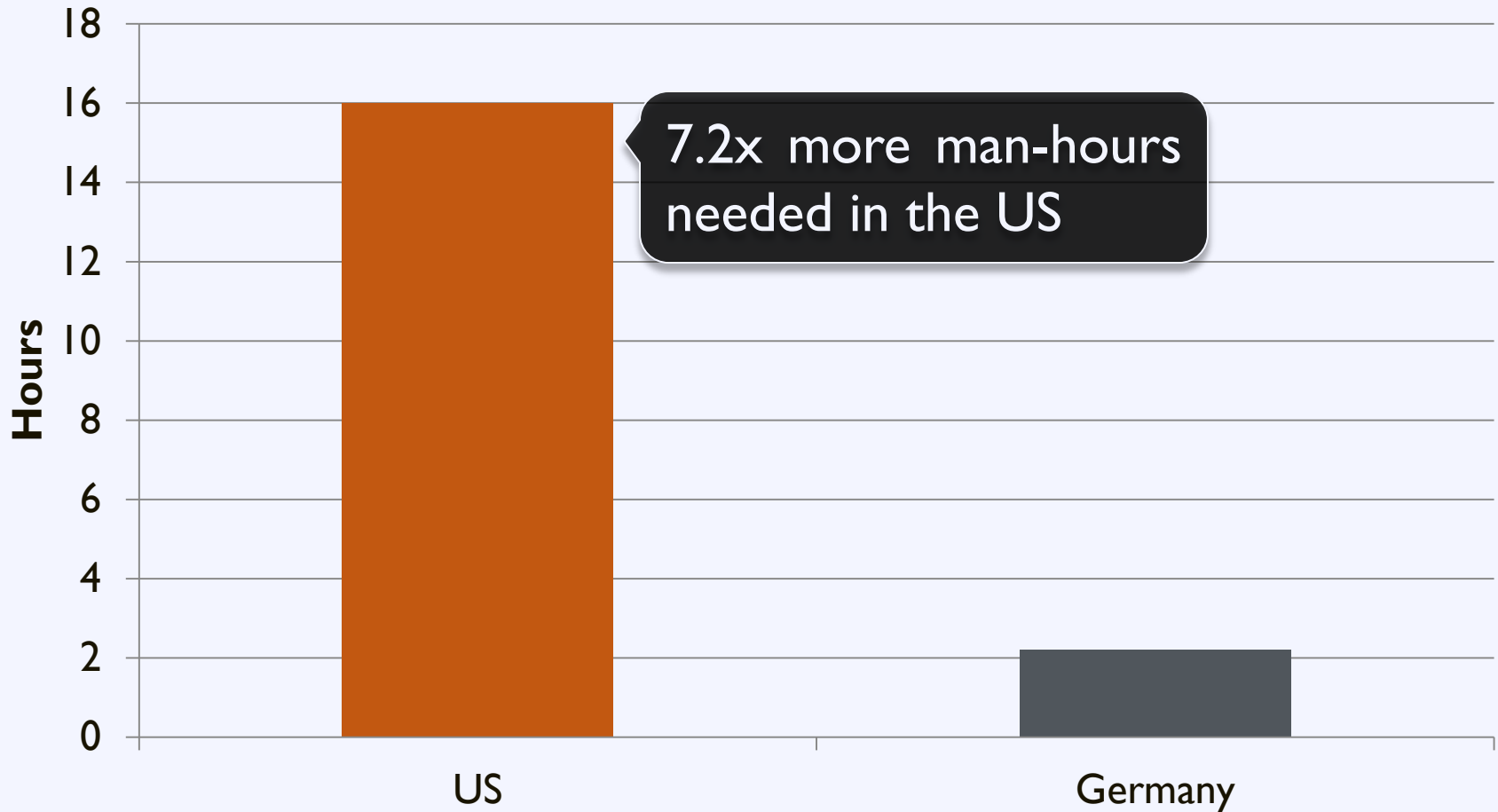
**Germany
Today**

8 days

from inception to completion

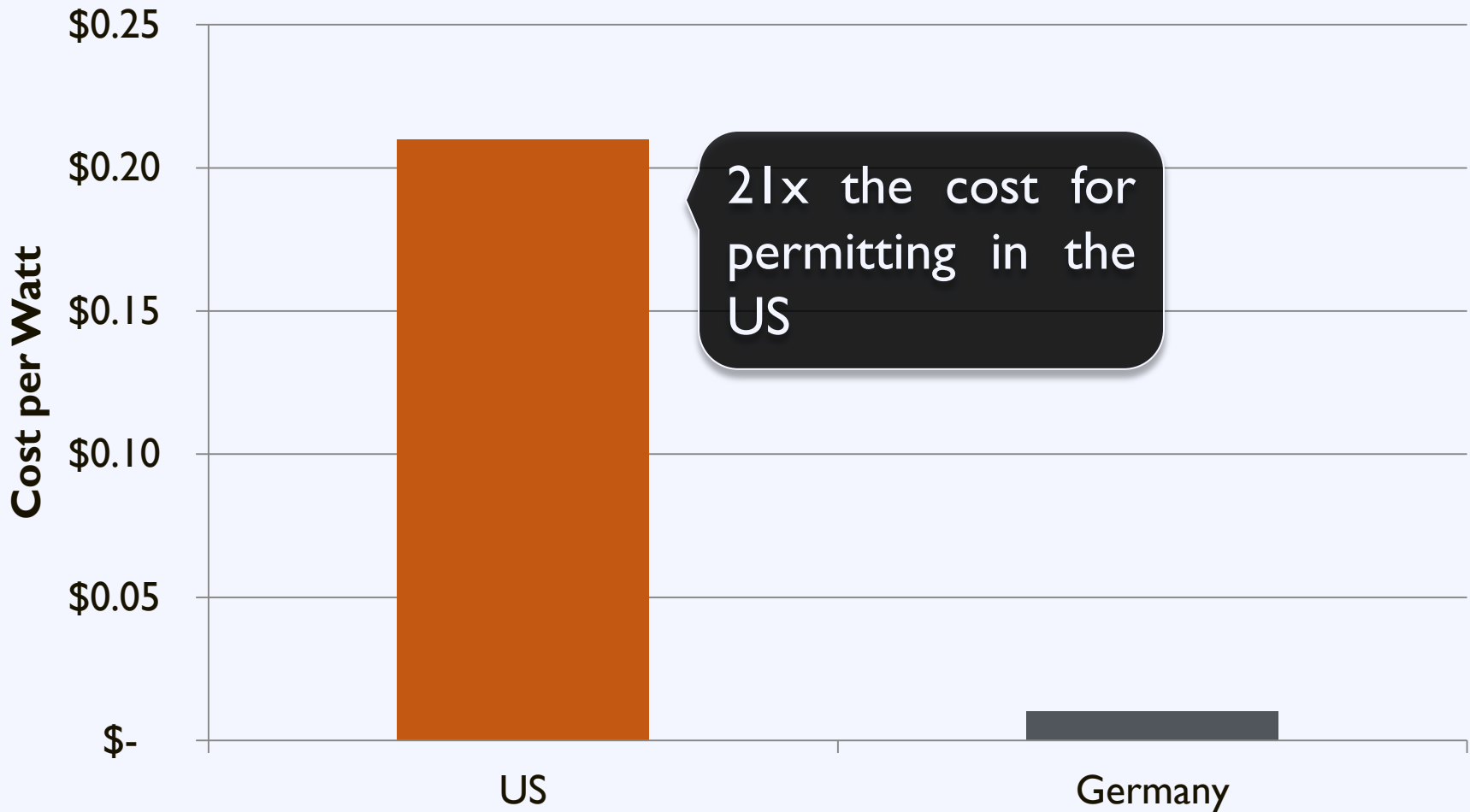
Time to Installation

Average Time to Permit a Solar Installation



Permitting Costs

Average Cost of Permitting in the US and Germany



Germany's Success

Consistency and Transparency

through

Standardized Processes

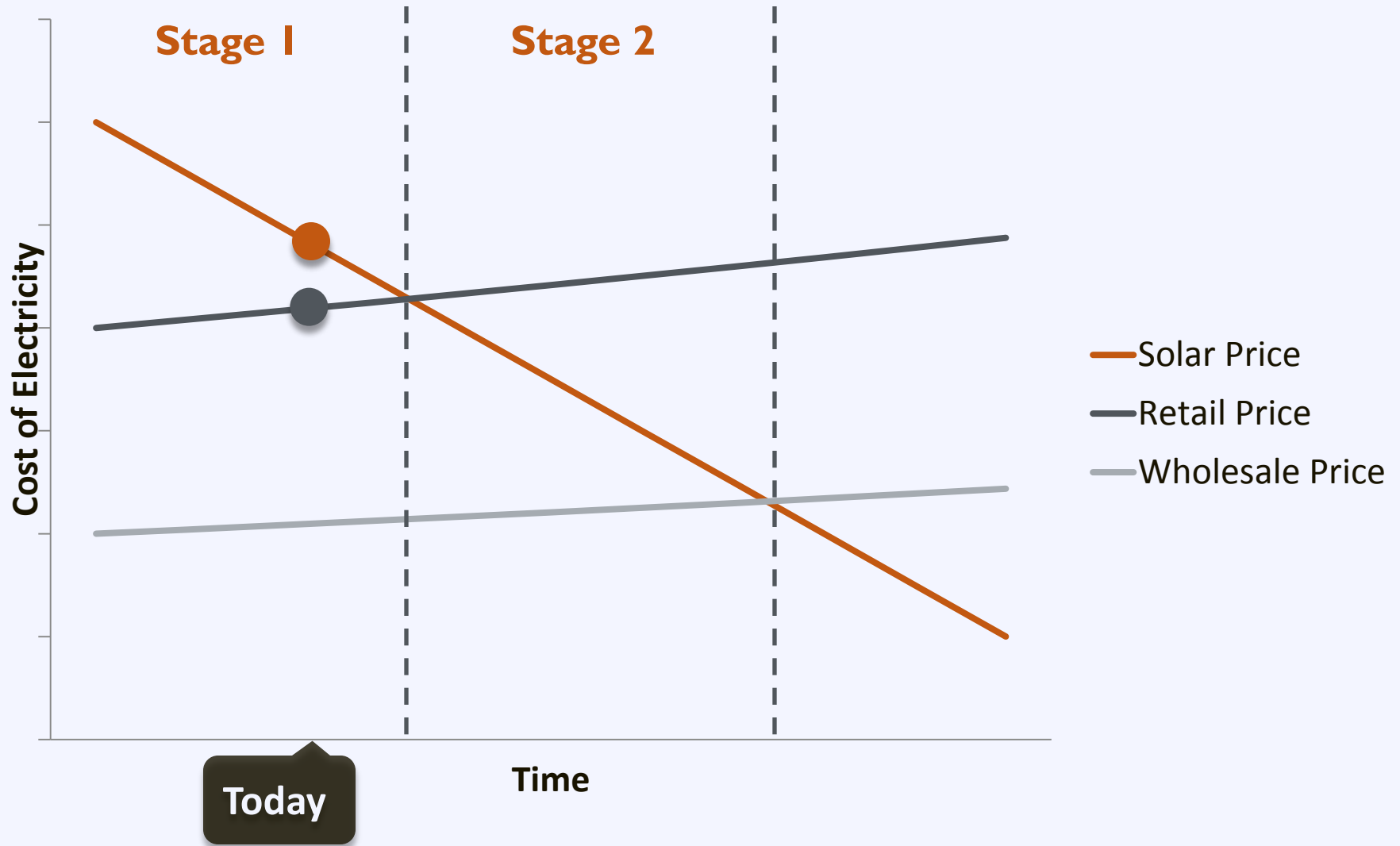
Workshop Goal

Enable local governments to replicate successful solar practices to **reduce soft costs** and **expand local adoption of solar energy**

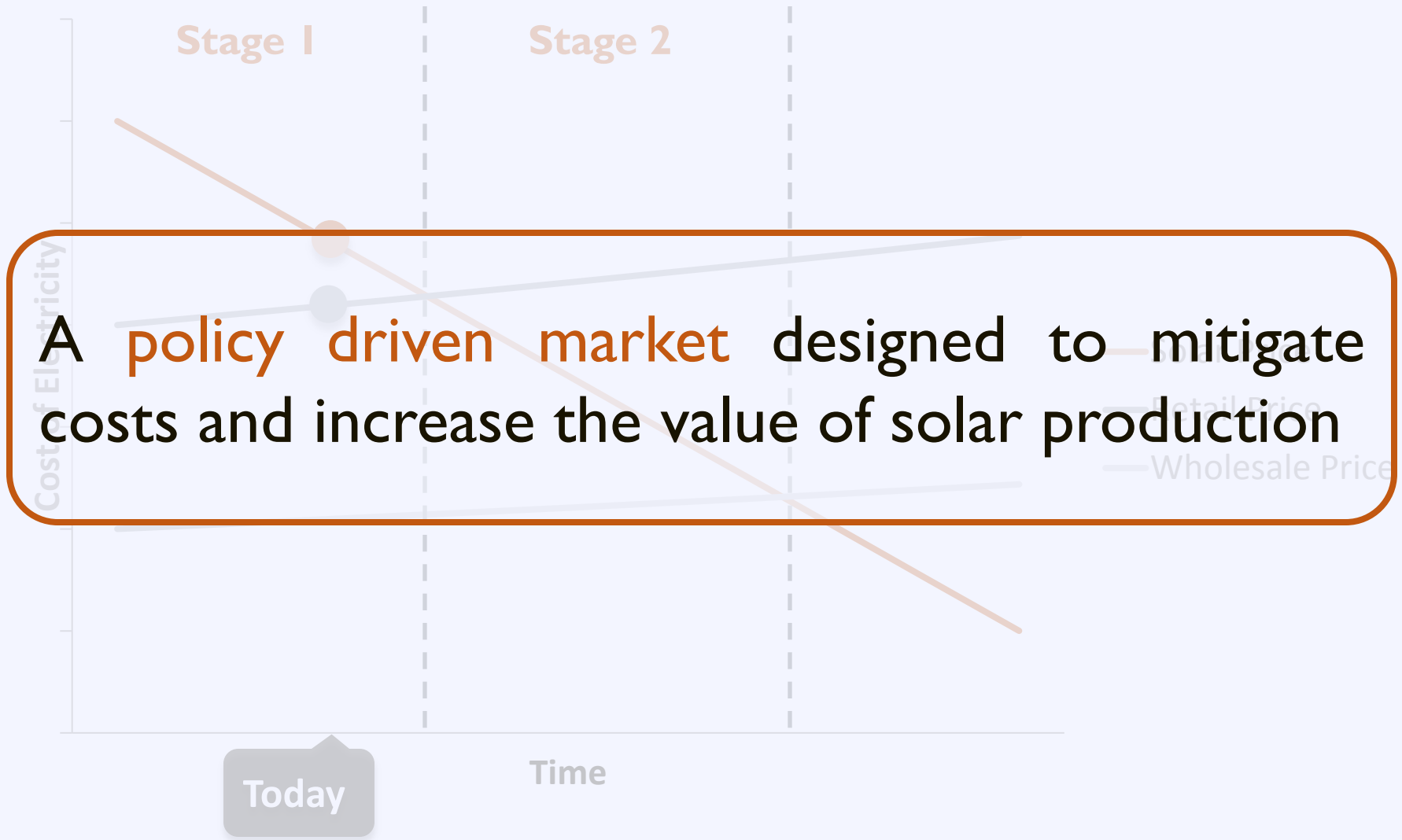
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Solar Market: Trends



Solar Market: Trends



A Policy Driven Market

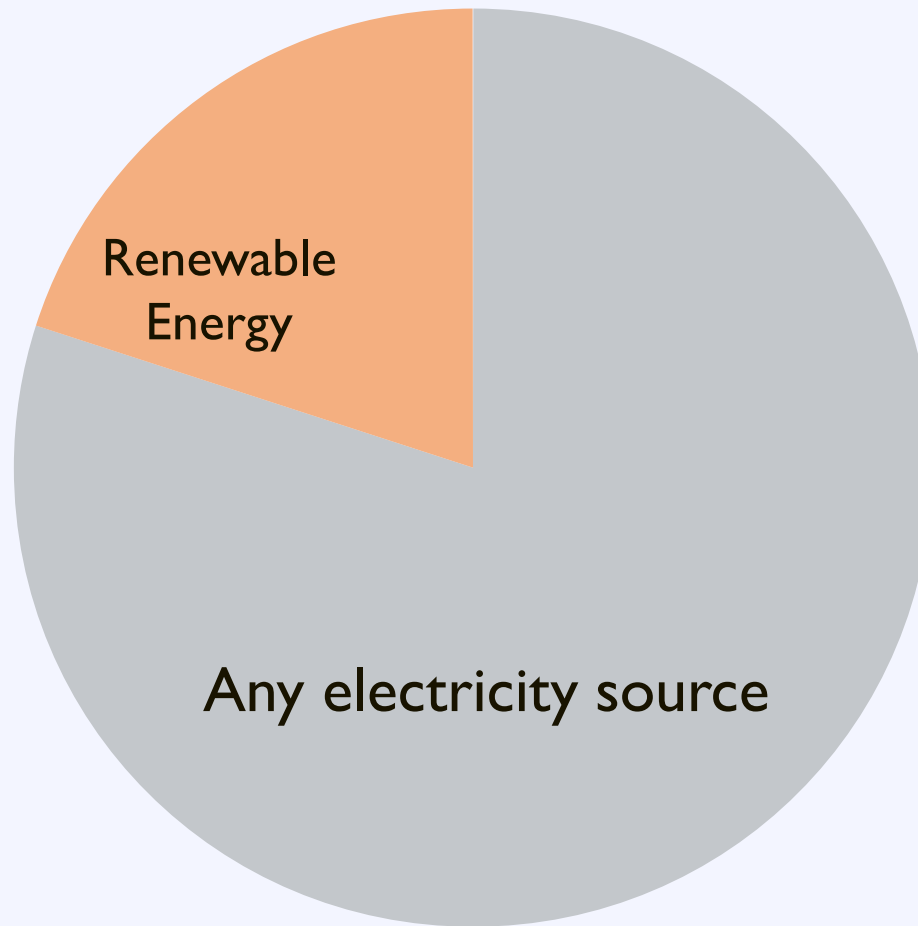
| | | | |
|----------------------------|--------------------------------|-------------------------------|--------------------------------------|
| Federal | Investment Tax Credit | Accelerated Depreciation | Qualified Energy Conservation Bond |
| State & Utility | Renewable Portfolio Standard | Net Metering/ Interconnection | Solar Access |
| | Permitting & Interconnection | Tax Credits & Exemptions | Direct Cash & Performance Incentives |
| Local | Property Assessed Clean Energy | Solarize | |

A Policy Driven Market

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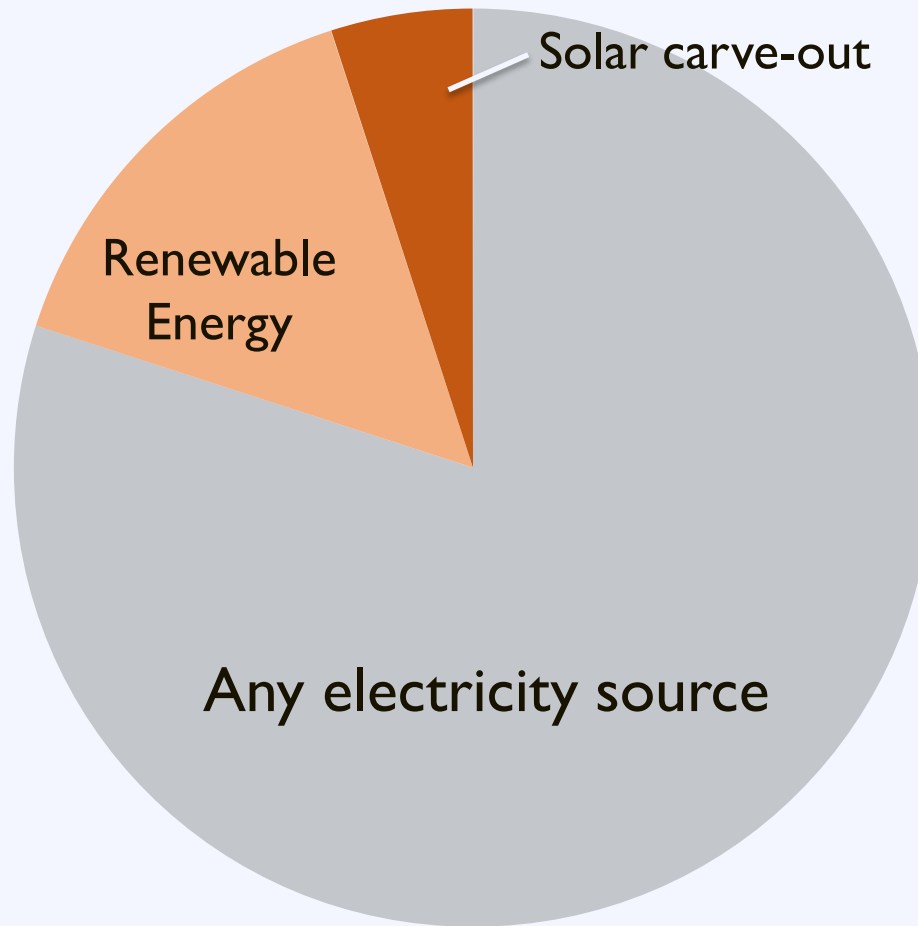
Renewable Portfolio Standard

Retail Electricity Sales

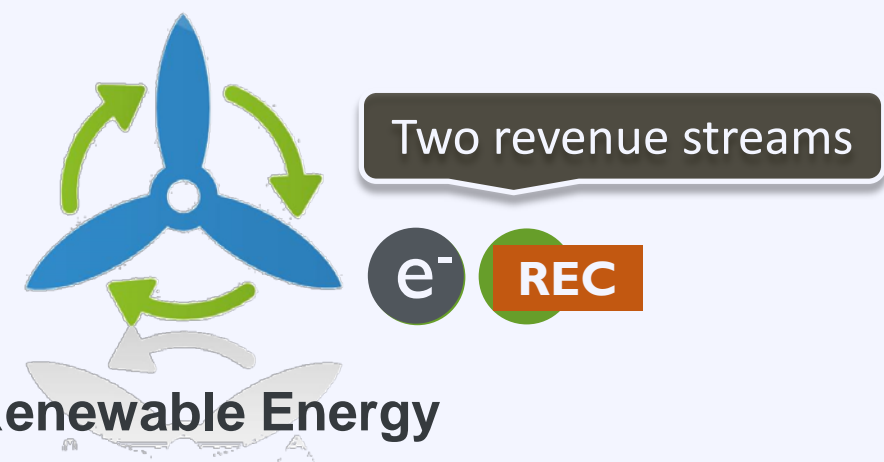


Renewable Portfolio Standard

Retail Electricity Sales

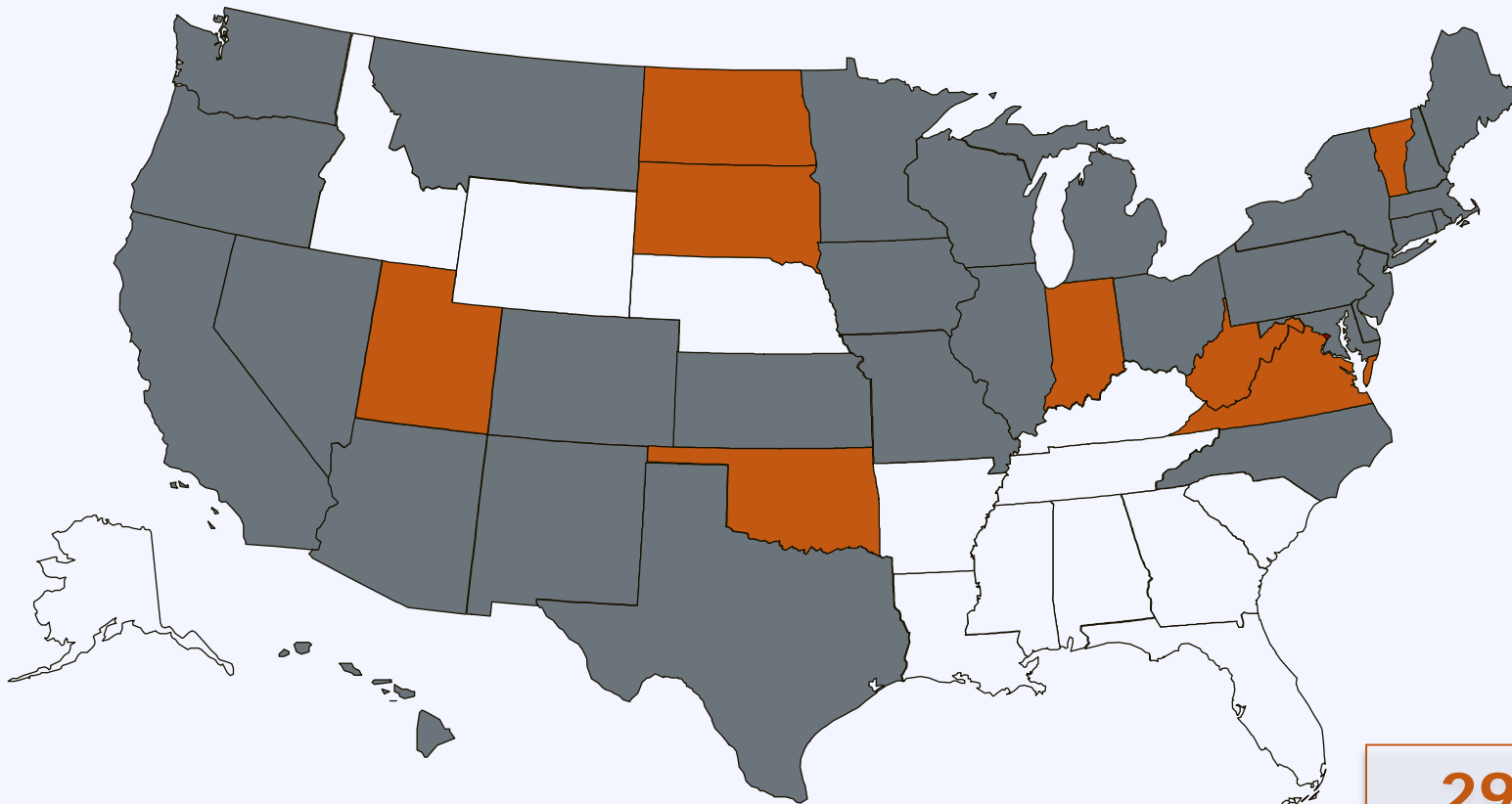




Renewable Portfolio Standard



Renewable Portfolio Standard

www.dsireusa.org / August 2012



-  Renewable portfolio standard
-  Renewable portfolio goal

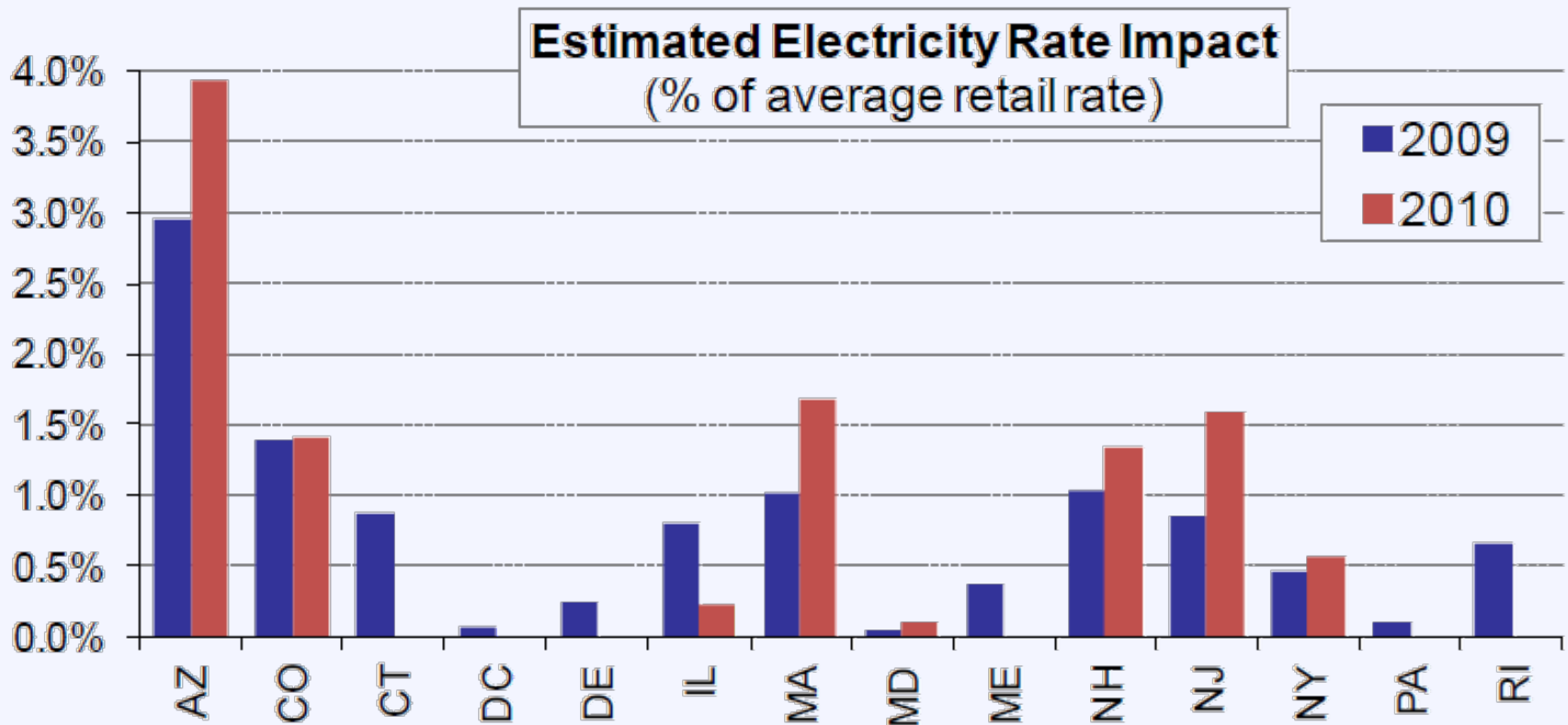
29 states +
Washington DC and 2
territories have
**Renewable Portfolio
Standards**
*(8 states and 2 territories have
renewable portfolio goals)*

RPS Impacts: Solar Deployment

RPS and Solar/DG Status of Top Ten Solar States by Cumulative Installed Capacity (as of Q4 2012)

| Ranks | State | RPS? | Solar/DG Provision? |
|-------|----------------|------|---------------------|
| 1 | California | Y | N |
| 2 | Arizona | Y | Y |
| 3 | New Jersey | Y | Y |
| 4 | Nevada | Y | Y |
| 5 | Colorado | Y | Y |
| 6 | North Carolina | Y | Y |
| 7 | Massachusetts | Y | Y |
| 8 | Pennsylvania | Y | Y |
| 9 | Hawaii | Y | N |
| 10 | New Mexico | Y | Y |

RPS Impacts: Retail Rates



States not included if data on incremental RPS compliance costs are unavailable (CA, IA, HI, MN, MT, NC, NM, NV, OH, TX, WI) or if RPS did not apply in 2009-10 (KS, MI, MO, OR, WA).

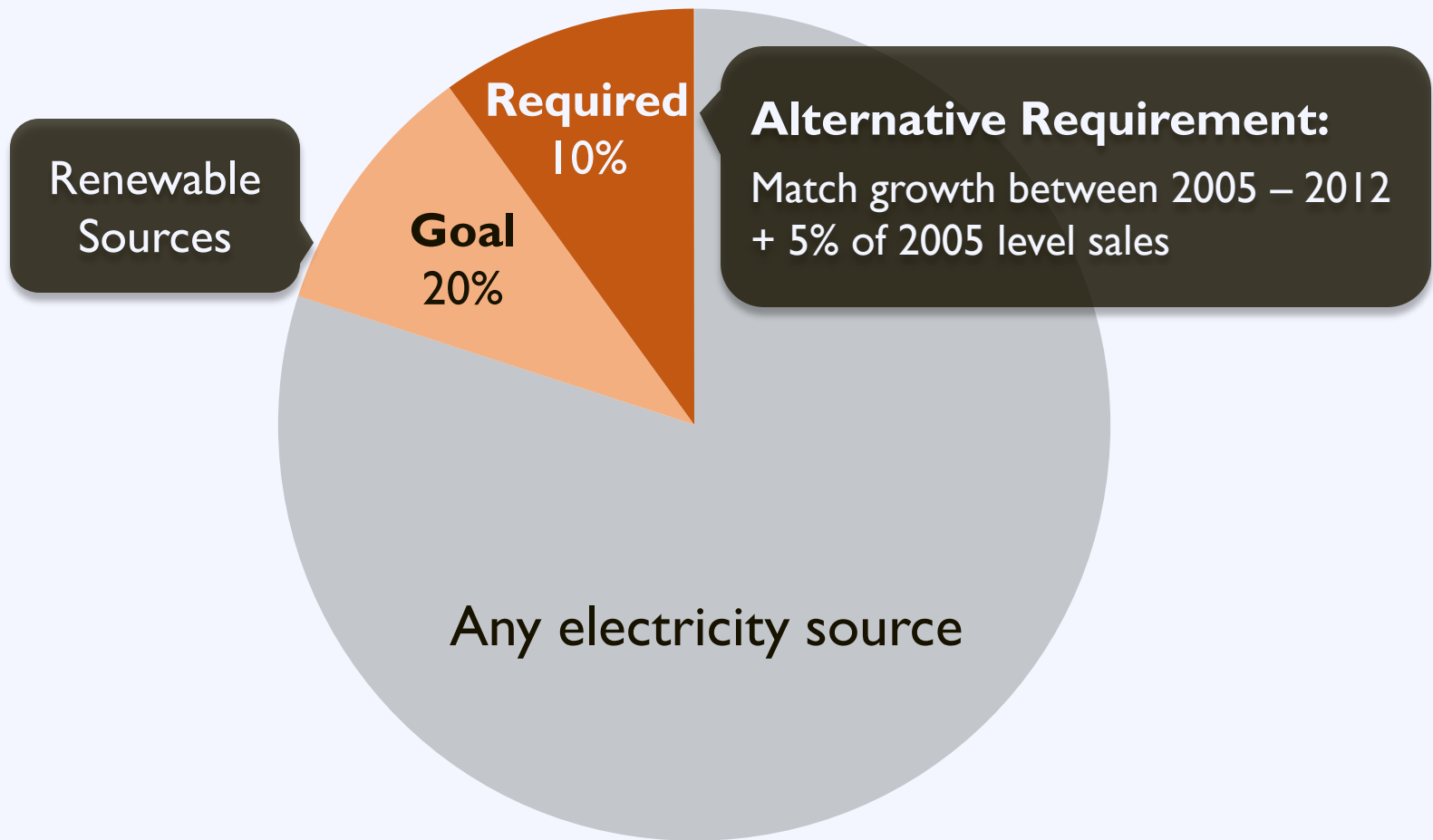
SPEED: Vermont's Alternative to RPS

Sustainably Priced Energy Enterprise Development (SPEED):

- Not a Renewable Portfolio Standard
- Sets purchase goals and minimum requirements
- RPS triggered if minimum requirements are not met
- Intent is to promote long-term contracts

SPEED: Goal by 2017

2005 Retail Electricity Sales



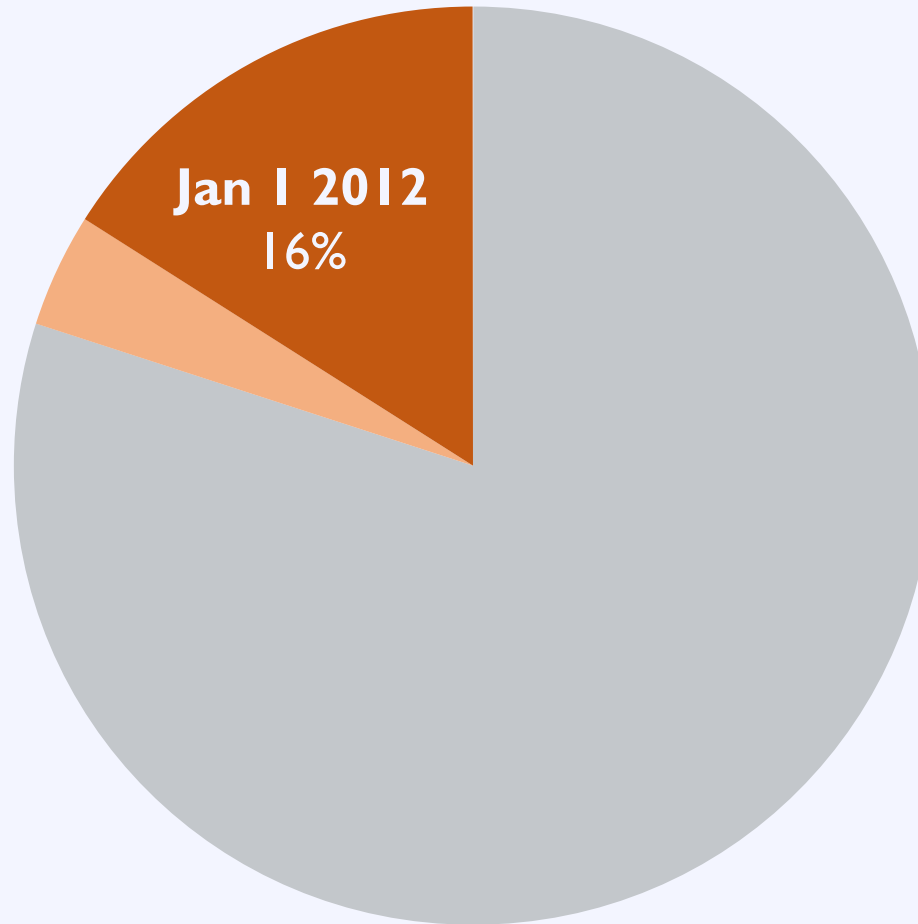
SPEED: Comparison with RPS

How SPEED differs from an RPS:

- Utilities are not required to purchase RECs
- Utilities can meet obligations through long term power purchase contracts:
 - With independent power producers
 - With individuals
 - With out of state generators

SPEED: Progress

2005 Retail Electricity Sales



A Policy Driven Market

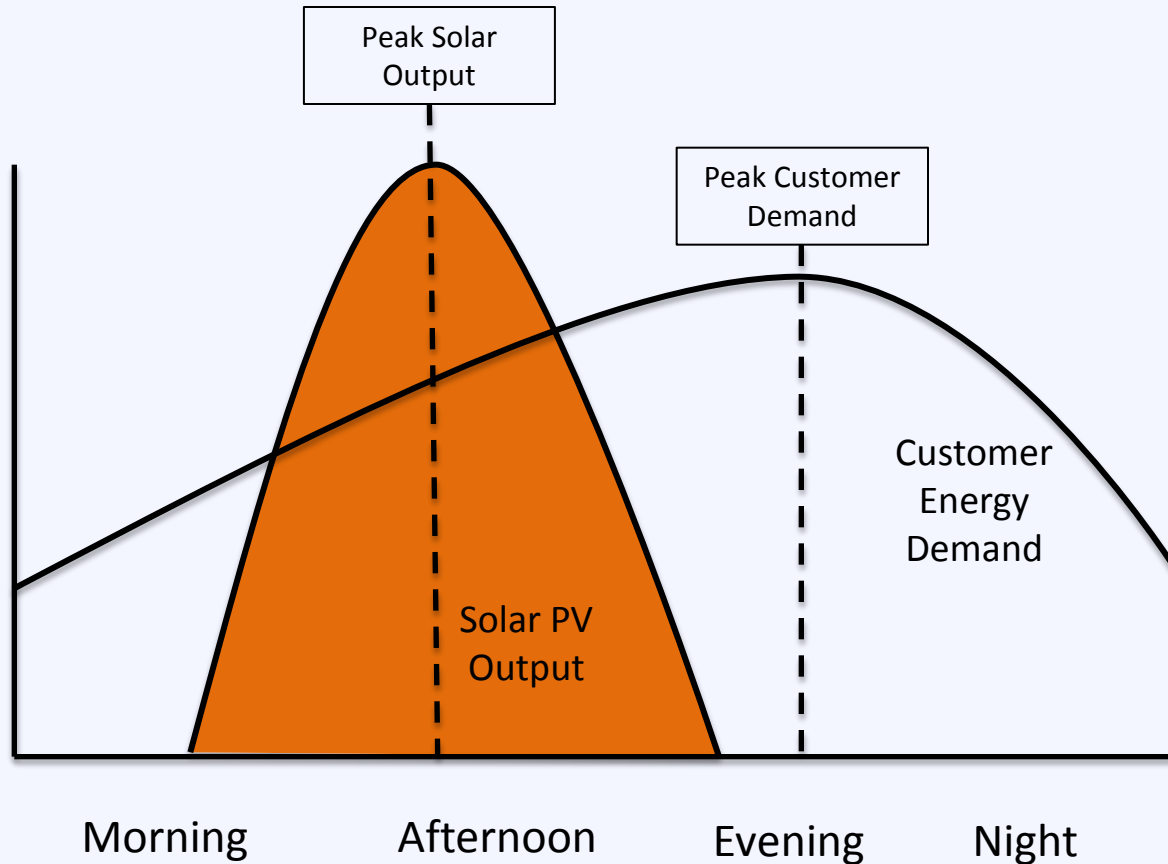
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Net Metering

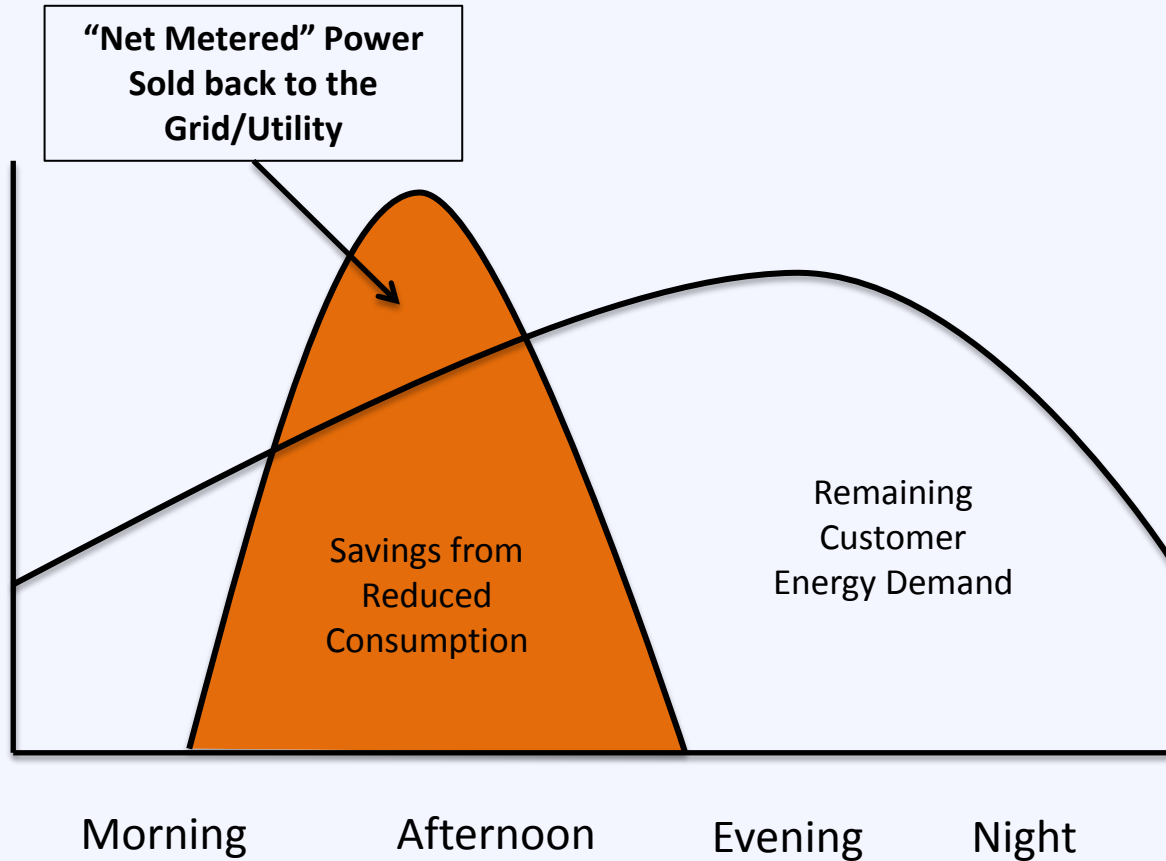
Net metering allows customers to export power to the grid during times of excess generation, and receive credits that can be applied to later electricity usage.

Net Metering

Typical Residential Customer With Net Metering



Net Metering

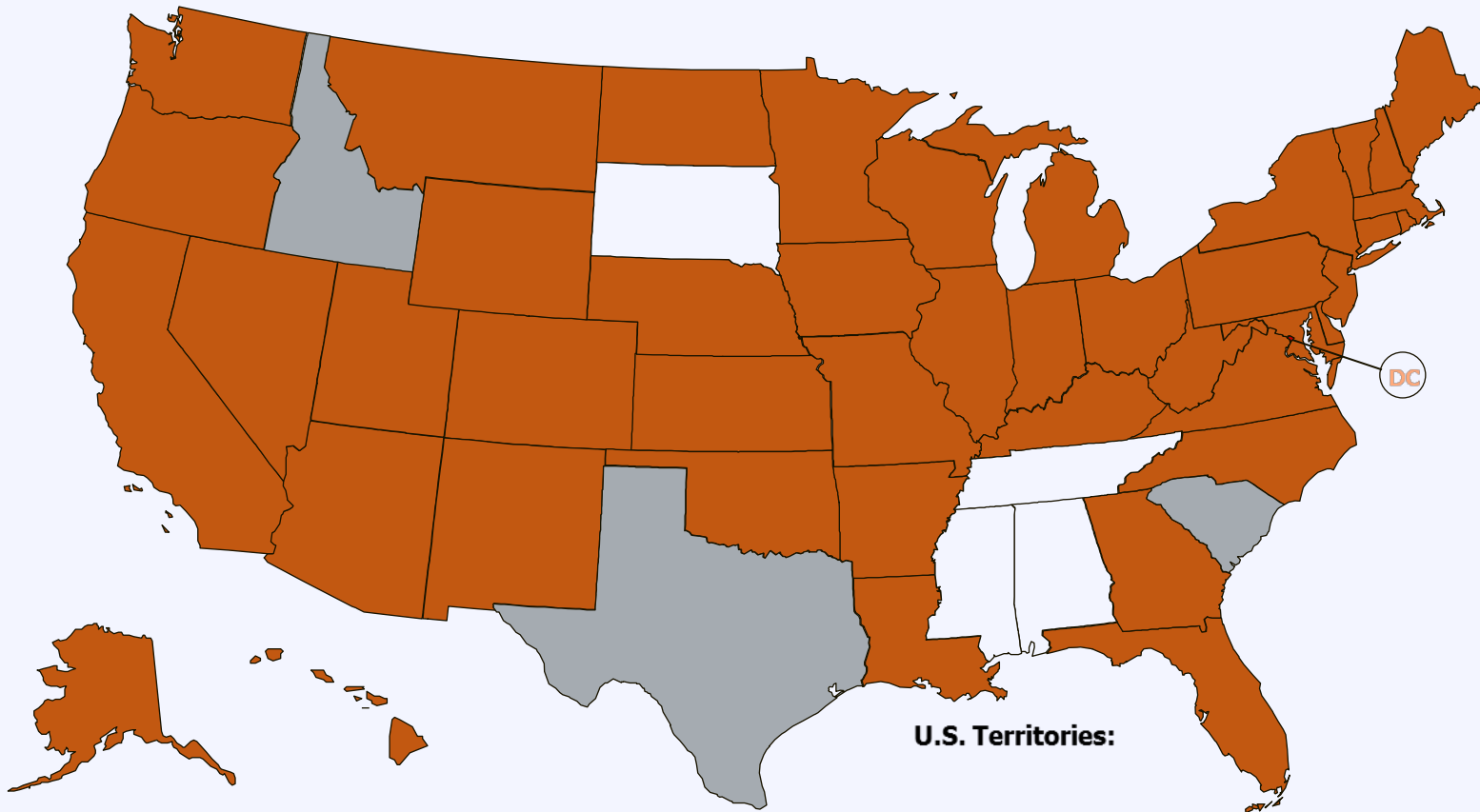


The Result: Solar covers most (or all) of a customer's bill, even at night!

Net Metering: Market Share

More than **93%** of distributed
PV Installations are net-metered

Net Metering

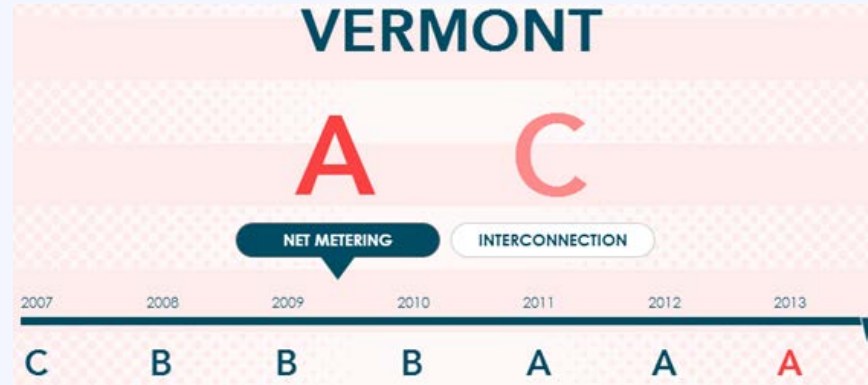


- State policy
- Voluntary utility program(s) only

U.S. Territories:

43 states, +
Washington DC and 4
territories have Net
Metering Policies

Net Metering: Vermont



Vermont Net Metering Policy:



Credit Value
Retail Rate



Credit Rollover
Up to one year



System Capacity Limit
500 kW

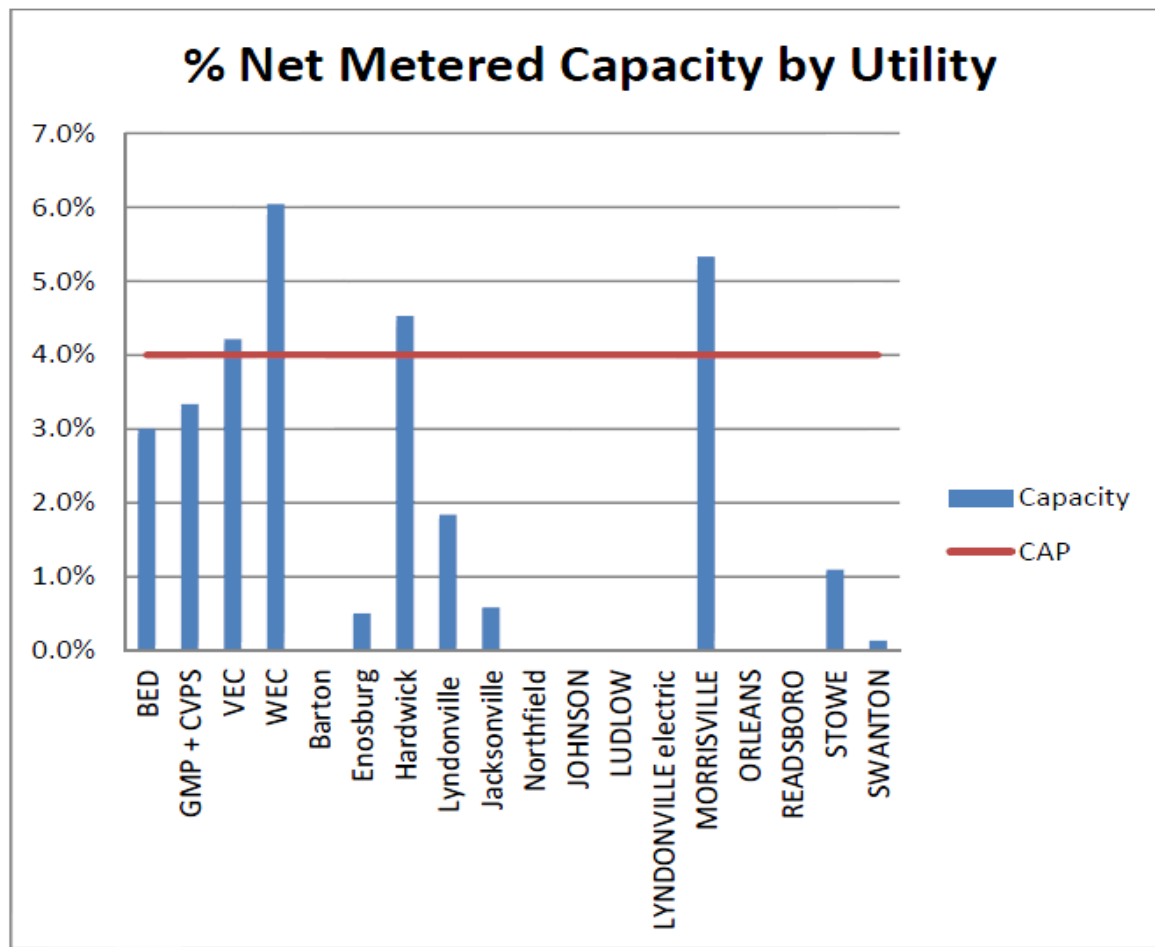


Aggregate Limit
4% of monthly peak

Net Metering: Recent Developments in Vermont

- Aggregate caps currently being reached in cooperative territory.
 - Washington Electric, Hardwick Electric and Vermont Electric have all reached 4% limits
 - All will/have place limits on new net metering installs
- Green Mountain Power, Burlington Electric Department remain under cap
- Issue likely to be revisited in upcoming legislative sessions

Net Metering: Recent Developments in Vermont

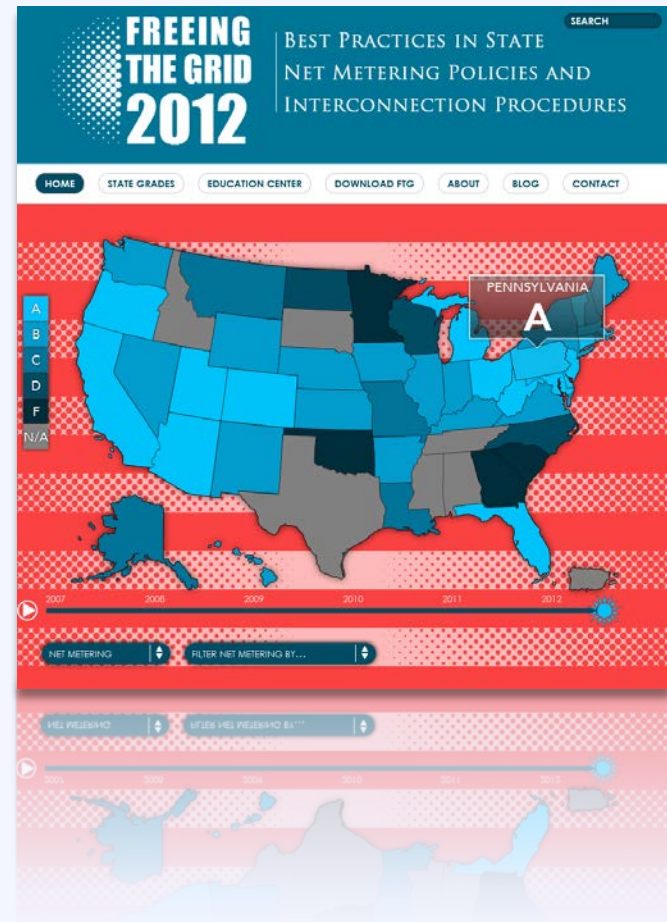


Net Metering: Resources

Resource **Freeing the Grid**

Provides a “report card” for state policy on net metering and interconnection

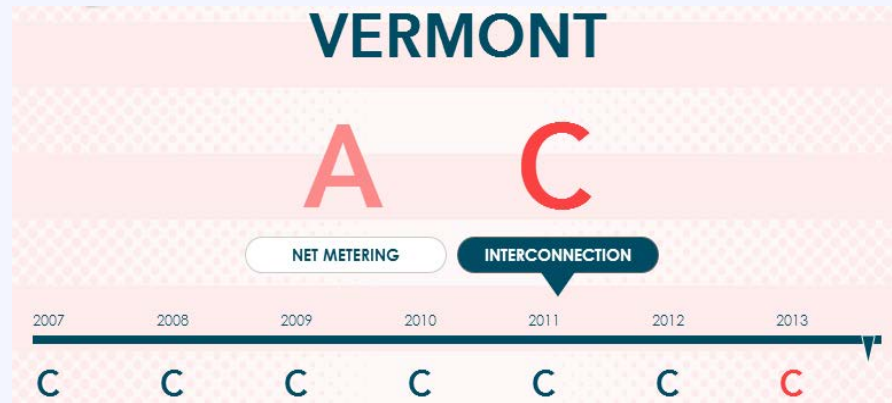
<http://freeingthegrid.org/>



Interconnection

Standardized interconnection rules require utilities to provide a fair and transparent pathway for customer-generators and other developers of distributed energy resources to interconnect with the utility's grid.

Interconnection: Vermont



Vermont Interconnection Policy:



Applicable Technologies
All DG, including renewables



**Applicable Utilities/
Customer Classes**
All



System Capacity Limit
None



**External Disconnect
Switch Requirement**
Yes

Interconnection: Recent Developments

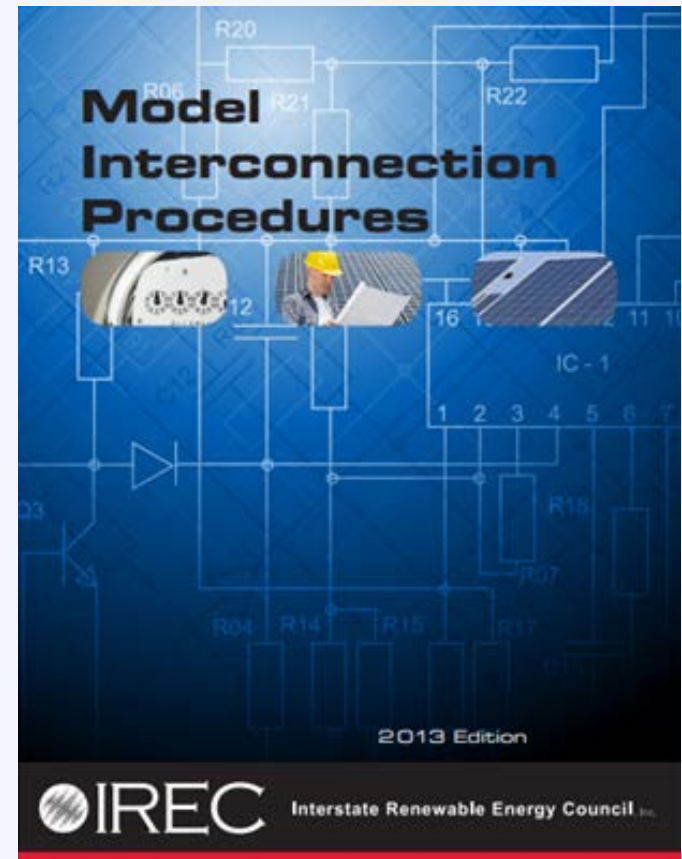
- **State level**
 - Streamlined permitting for residential-scale PV systems
- **Federal level**
 - Federal Energy Regulatory Commission (FERC) reconsidering its Small Generator Interconnection Procedures (SGIP) to permit greater streamlining and more rapid interconnection approvals
 - Majority of states offering interconnection meet or exceed SGIP minimum standards
 - New SGIP could lead to states considering more streamlined interconnection procedures.

Interconnection: Resources

Resource Interstate Renewable Energy Council

IREC developed its model interconnection rules in an effort to capture best practices in state interconnection policies.

www.irecusa.org



A Policy Driven Market

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Solar Access

Solar Access Laws:

1. Increase the likelihood that properties will receive sunlight
2. Protect the rights of property owners to install solar
3. Reduce the risk that systems will be shaded after installation

Fontainebleau V. Eden Roc (1959)



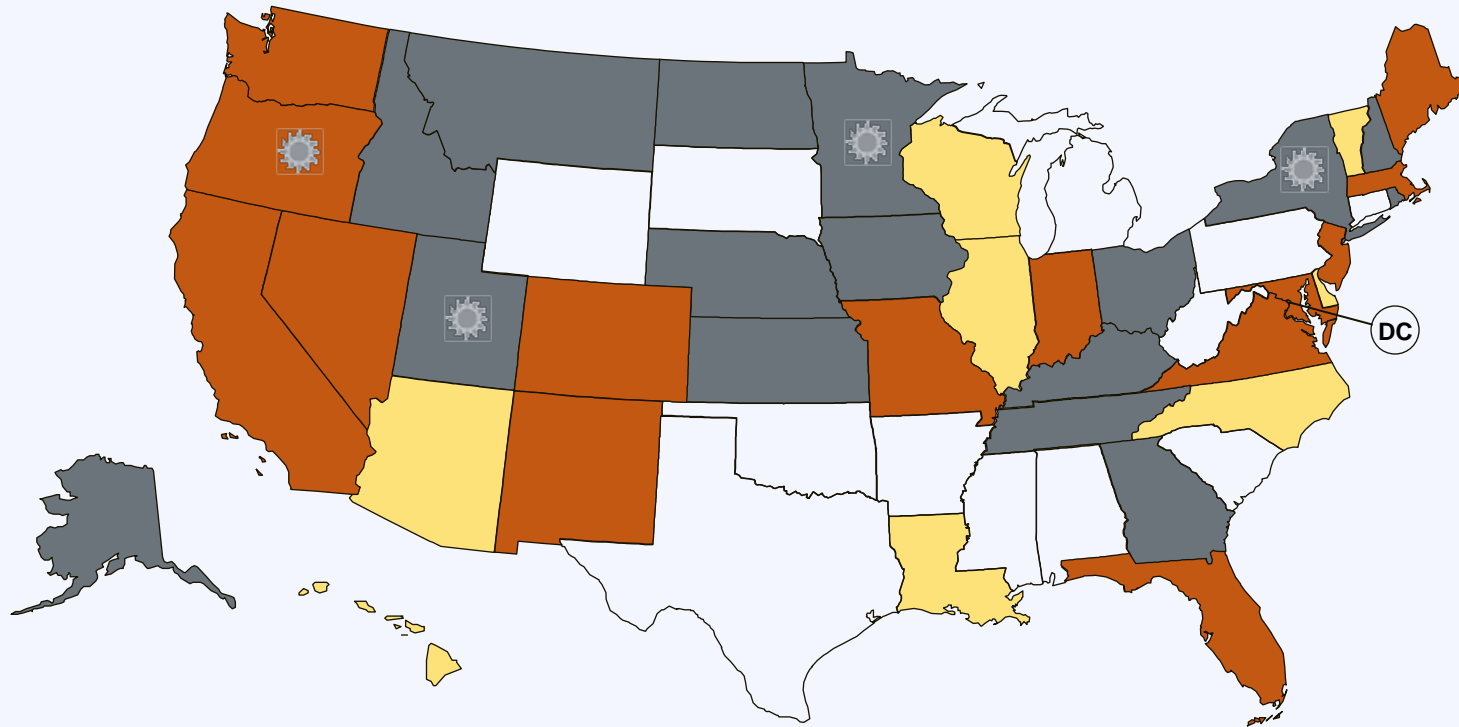
4525 Collins Ave, Miami Beach, FL

Eden Roc Hotel

Fontainebleau Hotel

A landowner does not have any legal right to the free flow of light and air across the adjoining land of his neighbor

Solar Access



-  Solar Easements Provision
-  Solar Rights Provision
-  Solar Easements and Solar Rights Provisions
-  Local option to create solar rights provision
-  U.S. Virgin Islands

Solar Access: Vermont

Solar Rights Provision (27 V.S.A. S 544):

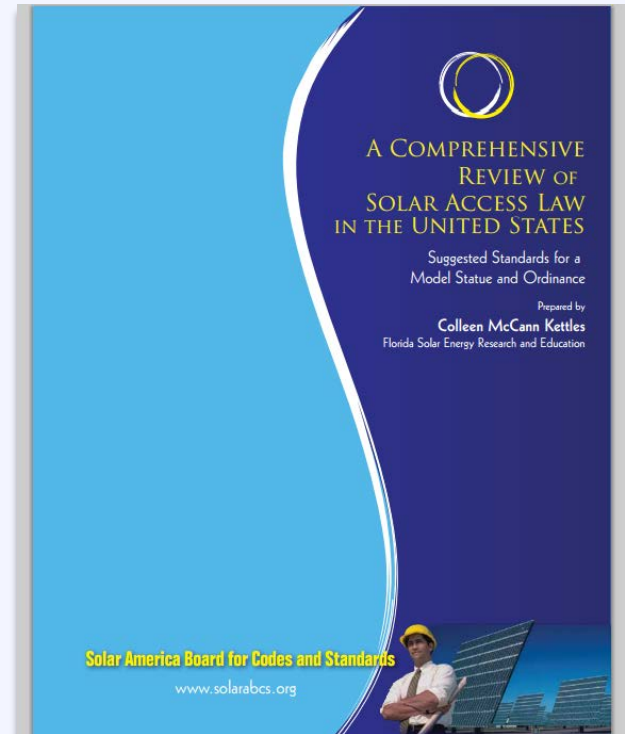
Vermont law forbids ordinances, by laws, deed restrictions, covenants, declarations or similar binding agreements from prohibiting the use of solar collectors.

Solar Access

Resource Solar ABCs

A comprehensive review of solar access law in the US – Suggested standards for a model ordinance

www.solarabcs.org

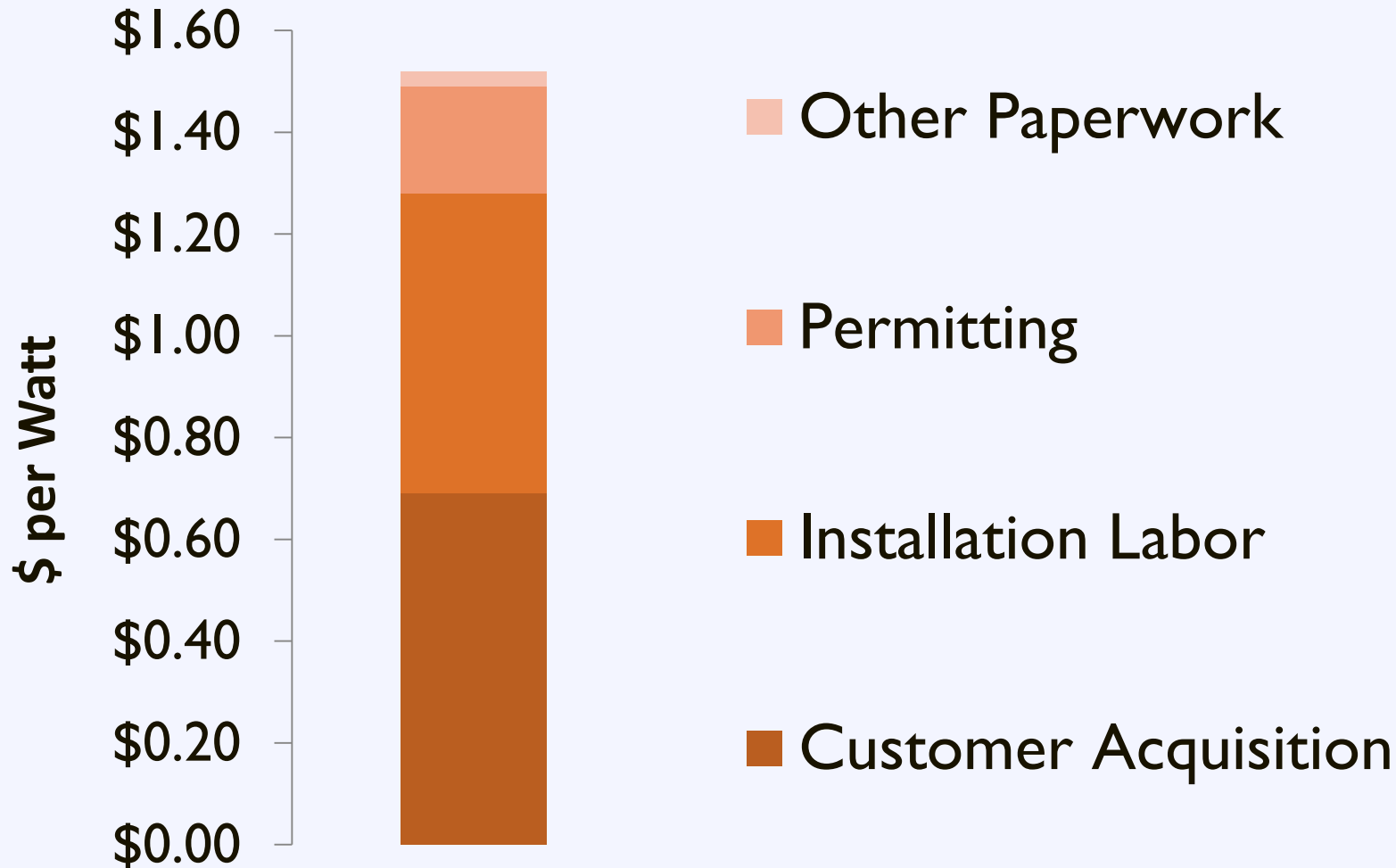


Q & A

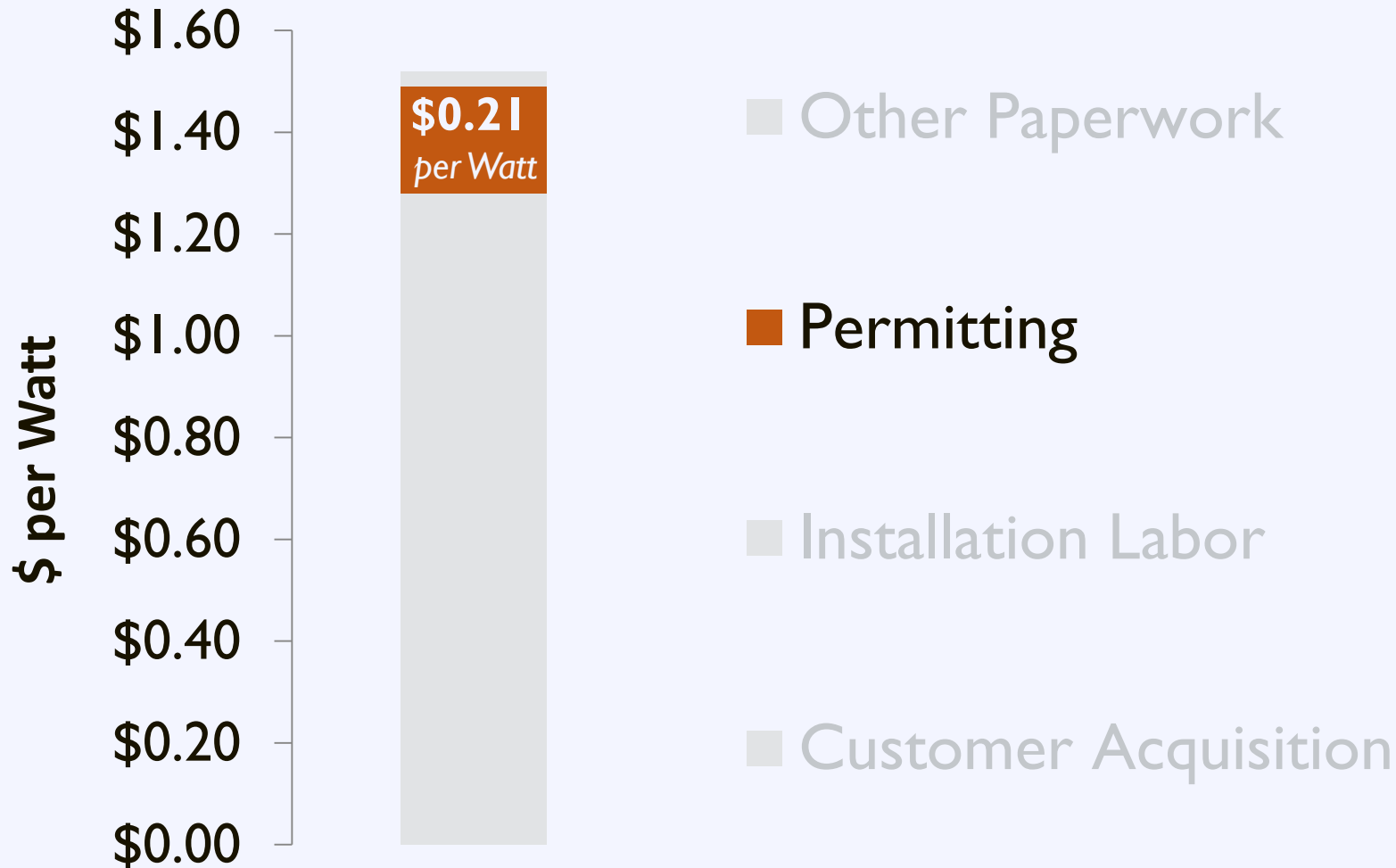
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Mitigate Soft Costs



Mitigate Soft Costs



Challenge: Inconsistency

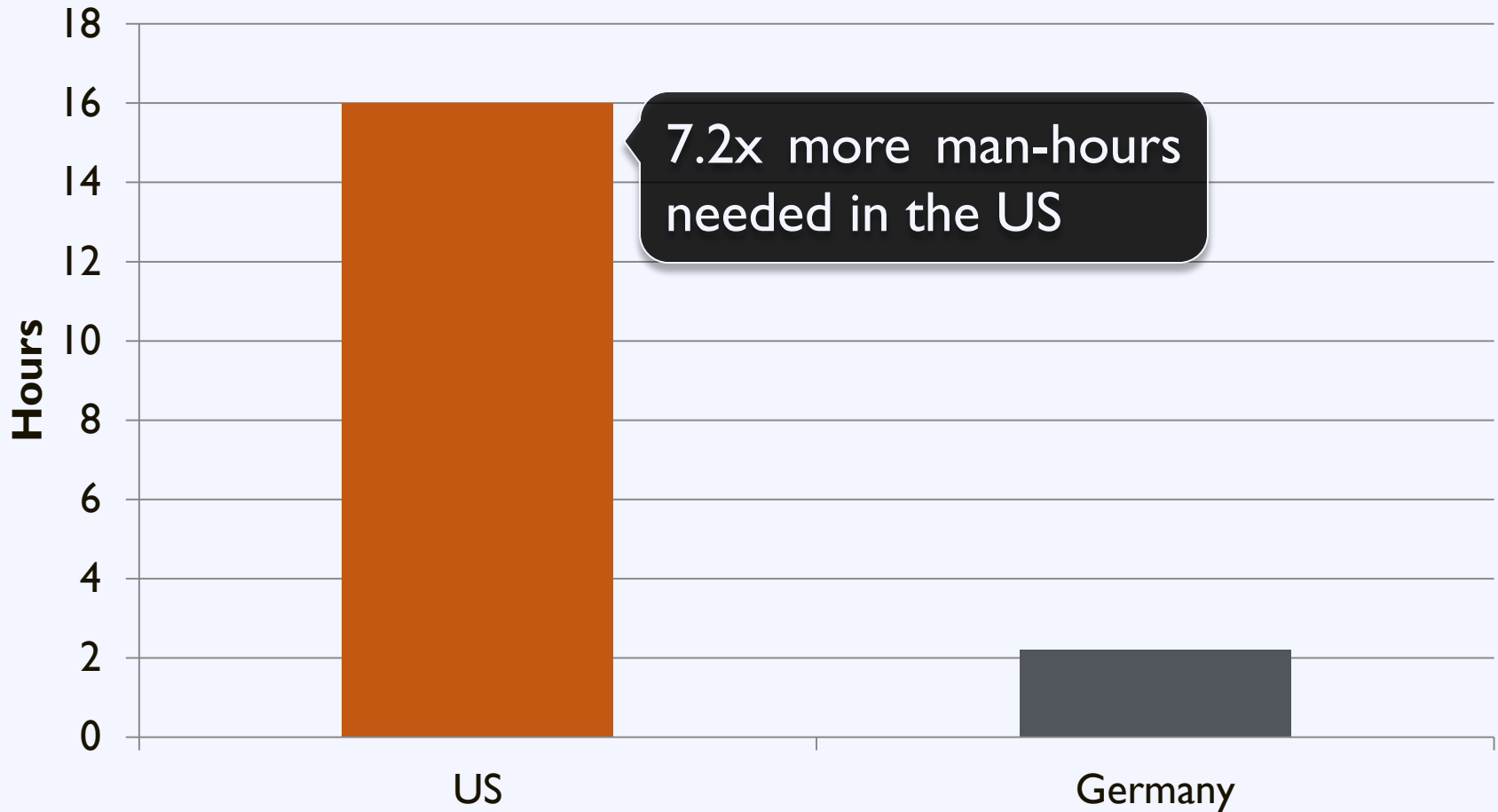
18,000+ local jurisdictions
with unique zoning and permitting requirements

Consumer Challenges



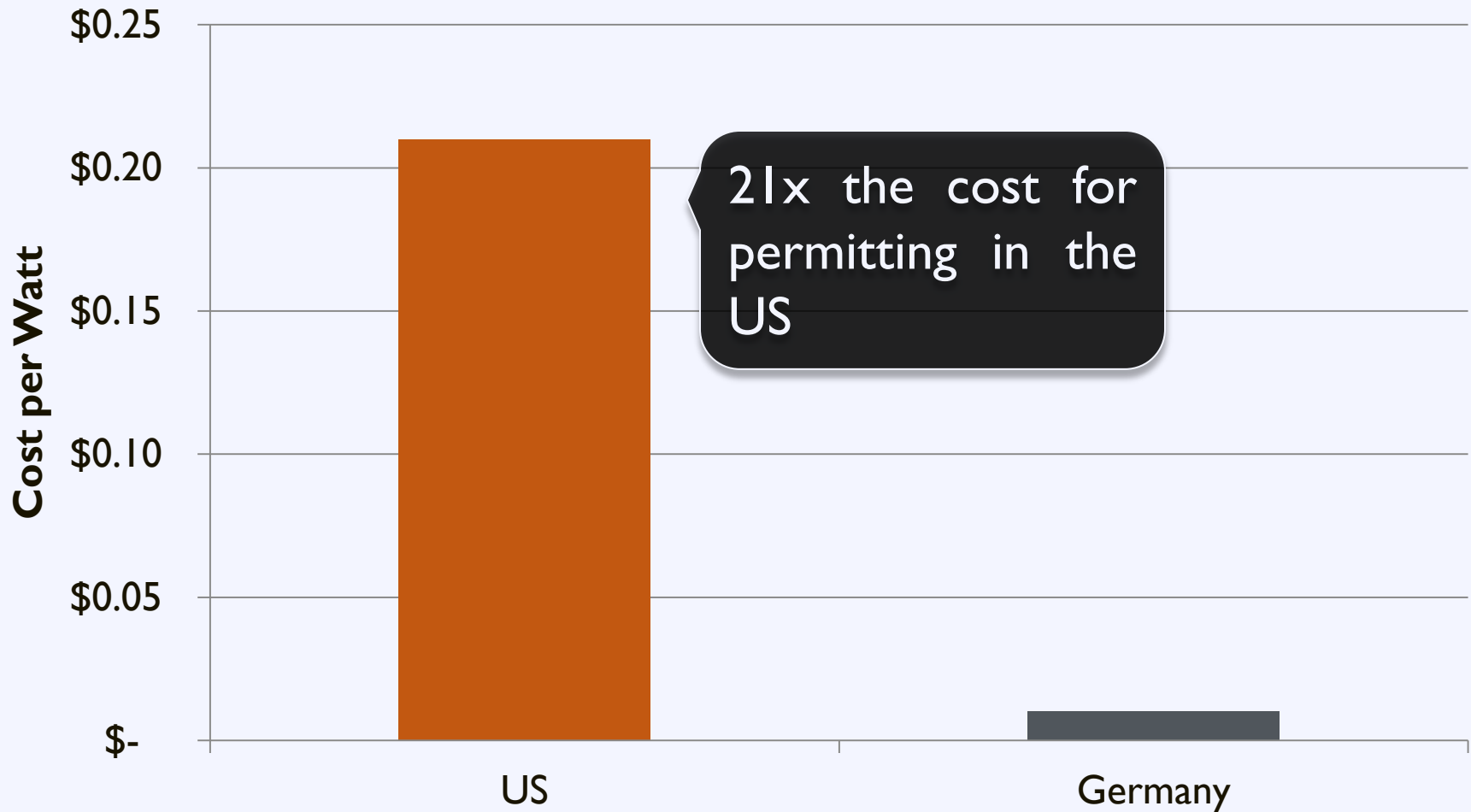
Time to Installation

Average Time to Permit a Solar Installation

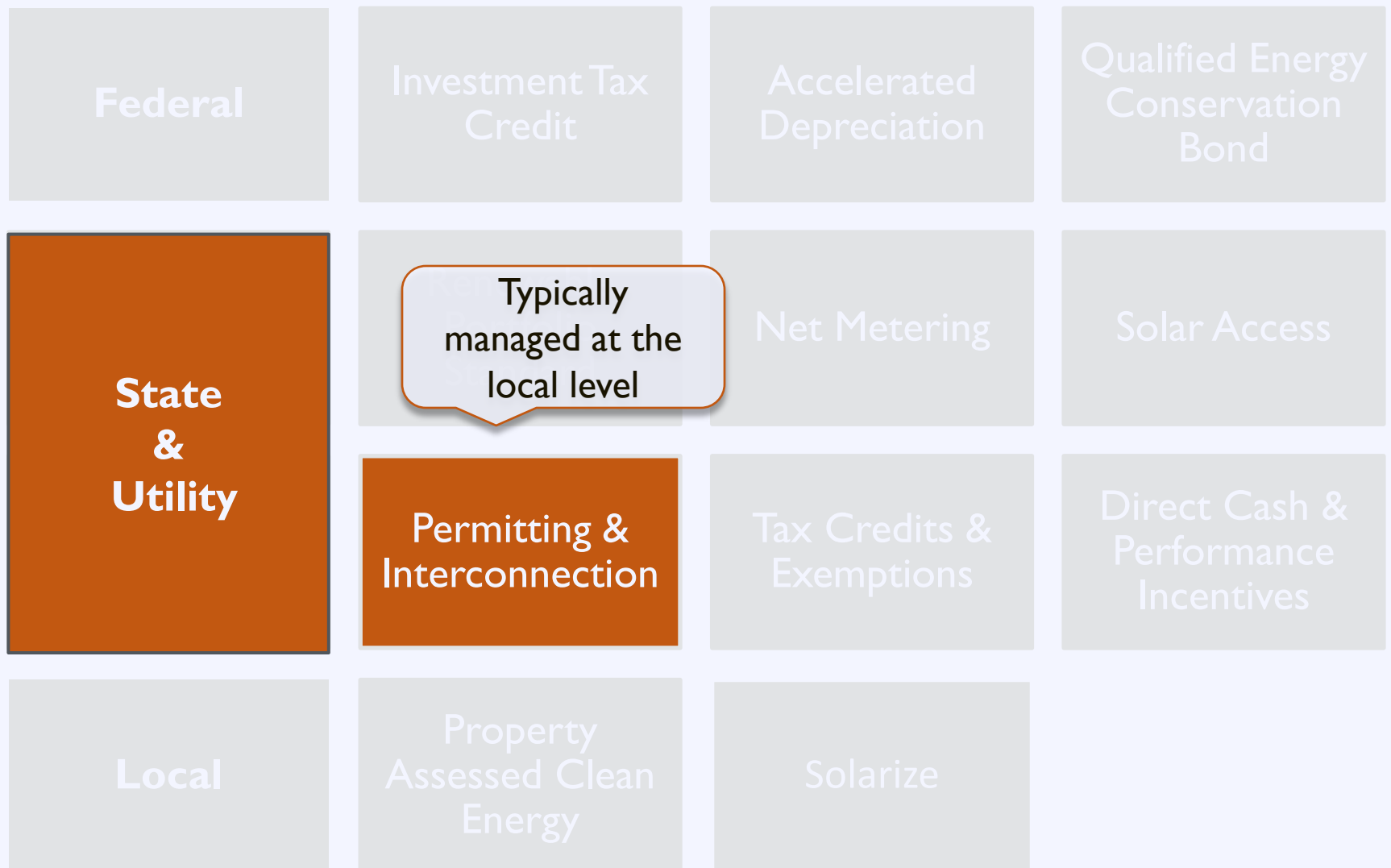


Permitting Costs

Average Cost of Permitting in the US and Germany



A Policy Driven Market



Vermont Permitting: History

1999

All projects applying for net metering must receive a Certificate of Public Good

- Shifted burden of permitting to the Public Services Board
- Same process as large power plants
- Typically 45 business days to turn around permit

Vermont Permitting: History

1999

All projects applying for net metering must receive a Certificate of Public Good

2011

Projects under 5 kW automatically receive a CPG within 10 business days

- Customer submits 1 page form
- Utilities have 10 days to object
- If no objection, CPG is granted

Vermont Permitting: History

1999

All projects applying for net metering must receive a Certificate of Public Good

2011

Projects under 5 kW automatically receive a CPG within 10 business days

2012

Expedited permitting process extended to projects up to 10 kW in size

Vermont Permitting: Today

Projects less than 10 kW:

- Permits issued by PSB
- One page form
- Utilities have 10 days to object

State of Vermont Public Service Board
Registration Form for Net-Metered Photovoltaic Systems with Capacities of 5 kW or Less

(Please print all information clearly)

Customer Name: _____

Service Address (please include street name and number; no P.O. boxes): _____

Town/City/State: _____

Zip Code: _____

Mailing Address (if different from above): _____

Daytime Phone #: _____

e-mail address: _____

Name of Utility and Account #: _____

Total Array Output: _____ DC Watts

Installer Name, Phone #, and e-mail address: _____

The undersigned declares, under the pains and penalties of perjury, that

(1) having exercised due diligence and made reasonable inquiry, the information which I have provided on this form and any attachments is true and correct to the best of my knowledge;

(2) the system will be installed in compliance with the interconnection, safety, and technological requirements of Public Service Board Rule 5.100, including Appendix A; and

(3) I have sent a copy of this complete registration form to the Public Service Board, the Vermont Department of Public Service, and my serving utility.

Making false or misleading statements on this application is subject to penalties under 30 V.S.A. § 30 and/or revocation of any approval granted.

Customer Signature _____ Date _____

Installer Signature _____ Date _____

Signature _____ Date _____

Signature _____ Date _____

Comments by each reviewing authority

Signature _____ Date _____

Signature _____ Date _____

Signature _____ Date _____

Vermont Permitting: Case Study

Resource The SunShot Solar Outreach Partnership

A case study on Vermont's harmonized permitting, inspection, and interconnection review process for all PV systems under 10 kW

www.solaroutreach.org



Vermont Public Service Board

Harmonizing Permitting and Interconnection Processes

The time and effort involved in satisfying local permitting, inspection and interconnection (PII) requirements can add significant cost to a typical rooftop solar installation. According to recent estimates by the U.S. Department of Energy, PII costs for the average solar PV system in the U.S. can be as high as \$0.25/watt installed.¹ As a result, these costs could add as much as an additional \$2,400 for a typical 10kW residential rooftop system.

A key driver of these costs is the lack of uniformity in permitting requirements at the local level and limited harmonization of local solar permitting and interconnection processes. However, several innovative state and local governments are beginning to take steps to ensure that the permitting and interconnection processes are considered jointly so as to reduce the costs of (and days involved in) obtaining PII approvals.

This case study will focus on the State of Vermont's unique approach to addressing PII costs. While Vermont's integrated statewide permitting is relatively uncommon, and may not be an option for many states, Vermont's approach to permitting and interconnecting could provide guidance for local governments interested in integrating permitting and interconnection into a single transaction.

Vermont's PII Process Through 2011

Since the enactment of Vermont's first net metering law in 1999, nearly all customer-installed residential solar installations in Vermont

receive service from their local utility under a net-metering arrangement. When Vermont's initial net-metering law passed in 1999, the Vermont legislature took the unusual step of requiring all systems looking to conduct net-metering to go through the same permitting process as a large power plant, and removed all local-level requirements.²

Therefore, prior to 2011, in order to receive permission to construct a net-metered rooftop system under 150kW, customers had to file an application with the Vermont Public Service Board (PSB) for a Certificate of Public Good (CPG). Upon submitting the application, the PSB would then submit the application for a 30-business day utility and public comment period.³

During the comment period, the public was allowed to raise concerns that, if judged reasonable by the Board, could trigger a public hearing. In addition, the utility could also raise concerns regarding the interconnection of the customer's system during the comment period. If no concerns were voiced by either the customer or the utility, an order granting the CPG would be written and issued by the Public Service Board.⁴

In all, according to developers operating in Vermont, the PII process could average 45 business days before construction was allowed to commence.⁵

¹ Conversation with Andrew Predzik, Vermont Department of Public Service, 27 June 2013.

² Conversation with Greg Faber, Vermont Public Service Board, 19 June 2013.

³ Ibid.

⁴ "Solar: A Guide to Net Metering and Renewable Energy World, 5 May 2012. Available at: <http://www.renewableenergyworld.com/rea/blog/post/>

⁵ This material is based upon work supported by the U.S. Department of Energy under Award Number DE-EE0003523.

Q & A

Agenda

- 08:40 – 09:00 Solar 101 for Communities
- 09:00 – 09:30 Understanding the Solar Regulatory Landscape
- 09:30 – 09:45 Permitting Solar Projects in Vermont
- 09:45 – 09:55** *Break*
- 09:55 – 10:10 Benefits and Barriers Activity
- 10:10 – 10:40 Introduction to Solar Project Finance
- 10:40 – 11:00 Growing Your Local Solar Market
- 11:10 – 11:10 *Break*
- 11:10 – 12:15 Regional Perspective: Panel of Local Speakers

Agenda

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Activity: Identifying Benefits

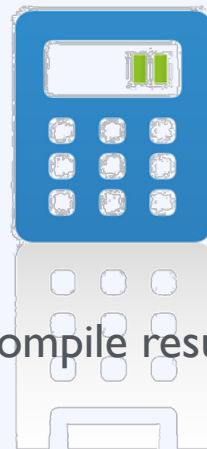
What is the greatest benefit solar can bring to your community? **[Blue Card]**

Right Now



Write answer on card

During Session



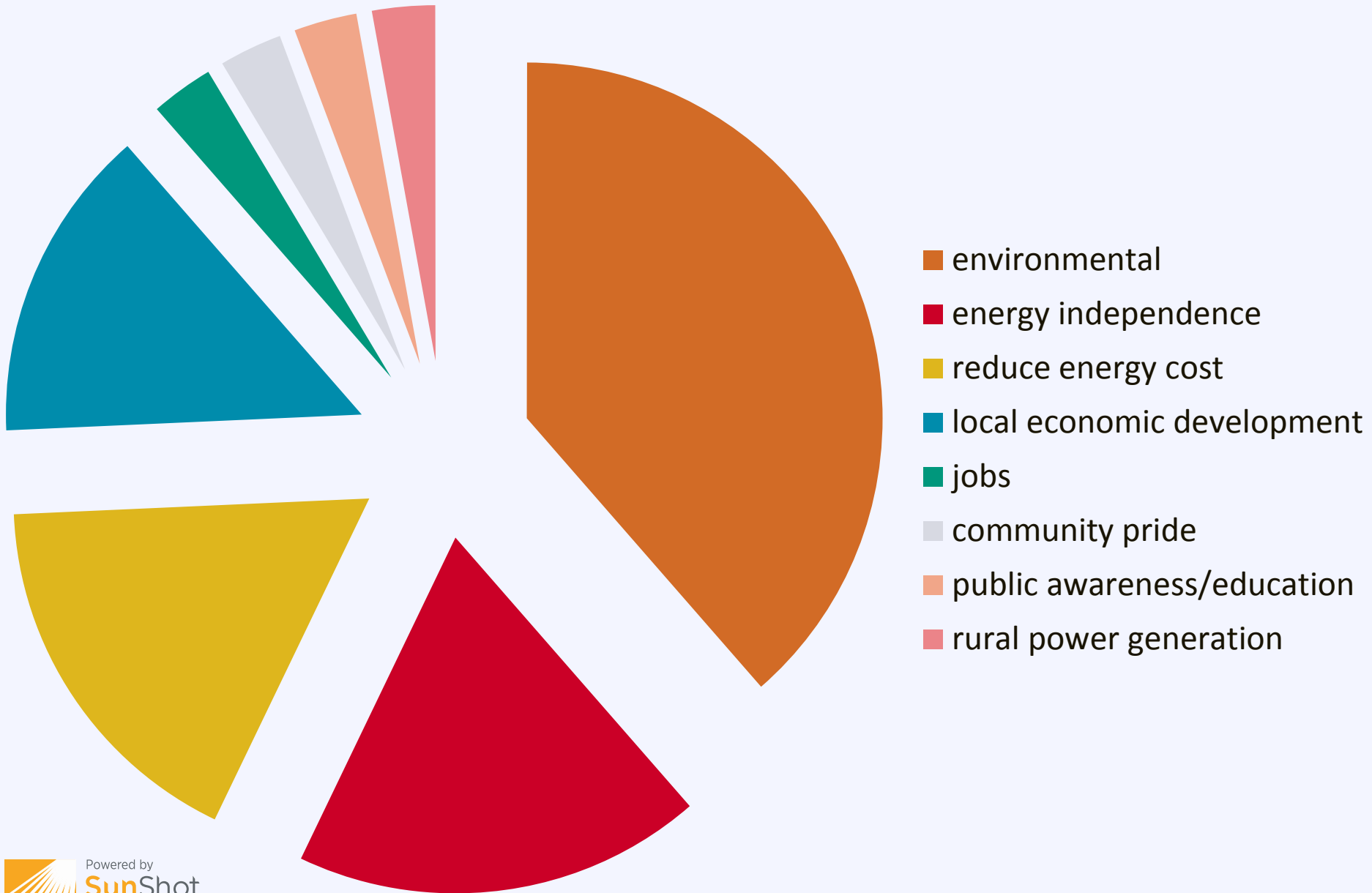
Compile results

After Break



Group discussion

Results of Benefits Poll

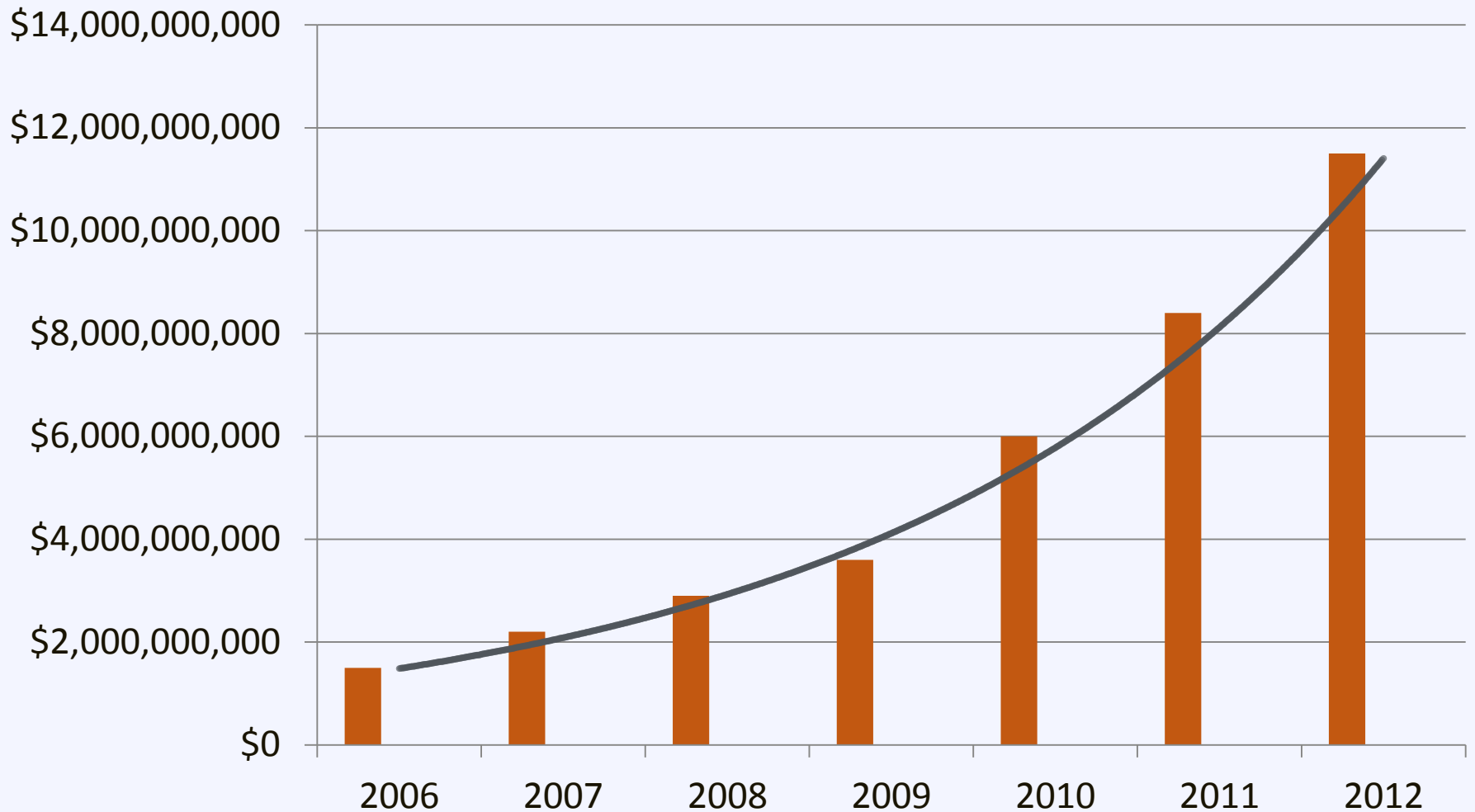


Benefits of Solar Energy

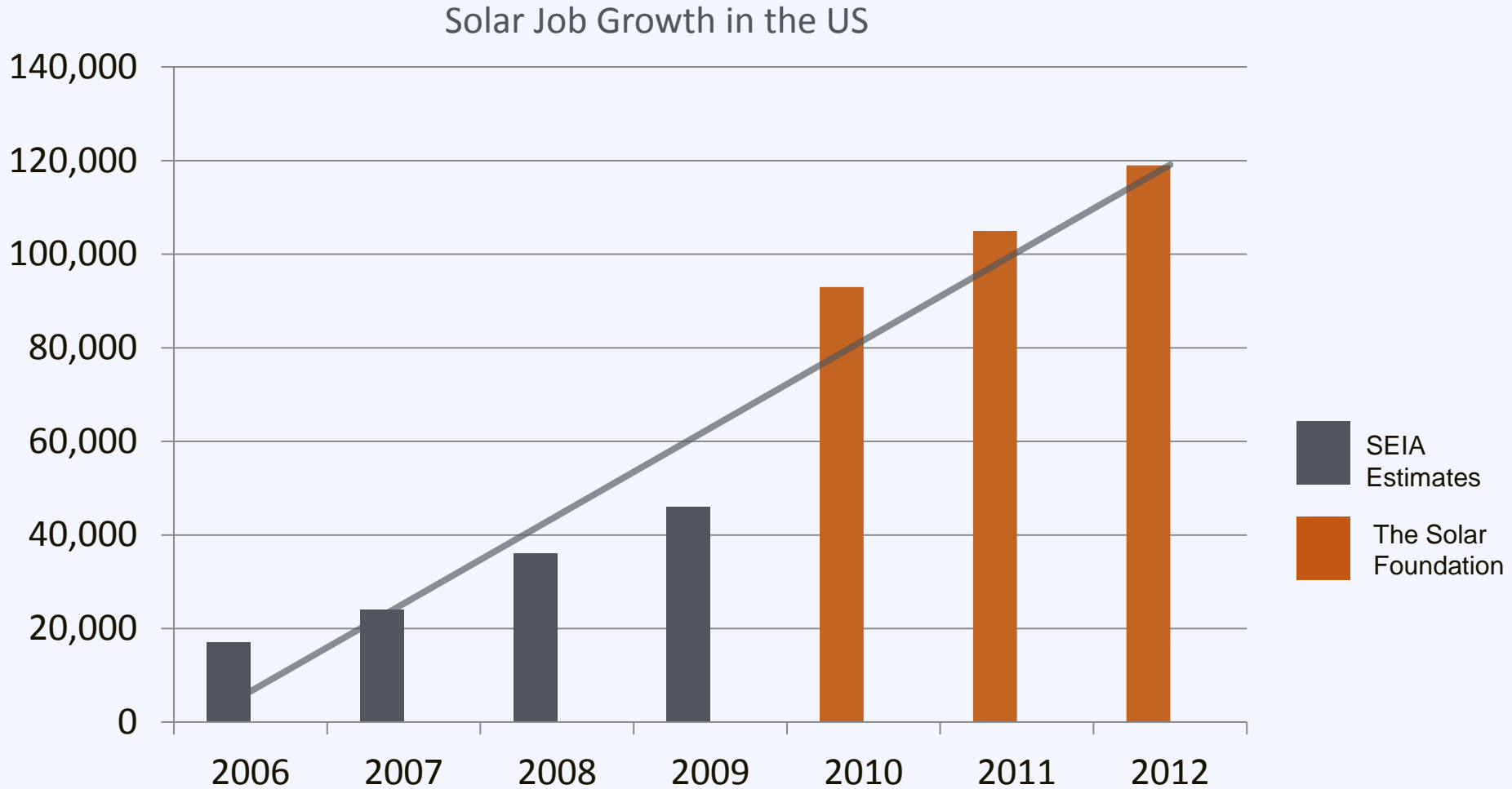
- Local economy growth
- Local jobs
- Energy independence
- Stabilizes price volatility
- Valuable to utilities
- Smart investment



Benefit: Economic Growth



Benefit: Job Growth



Benefit: Stabilize Energy Prices

Boston Area Average Wholesale Price



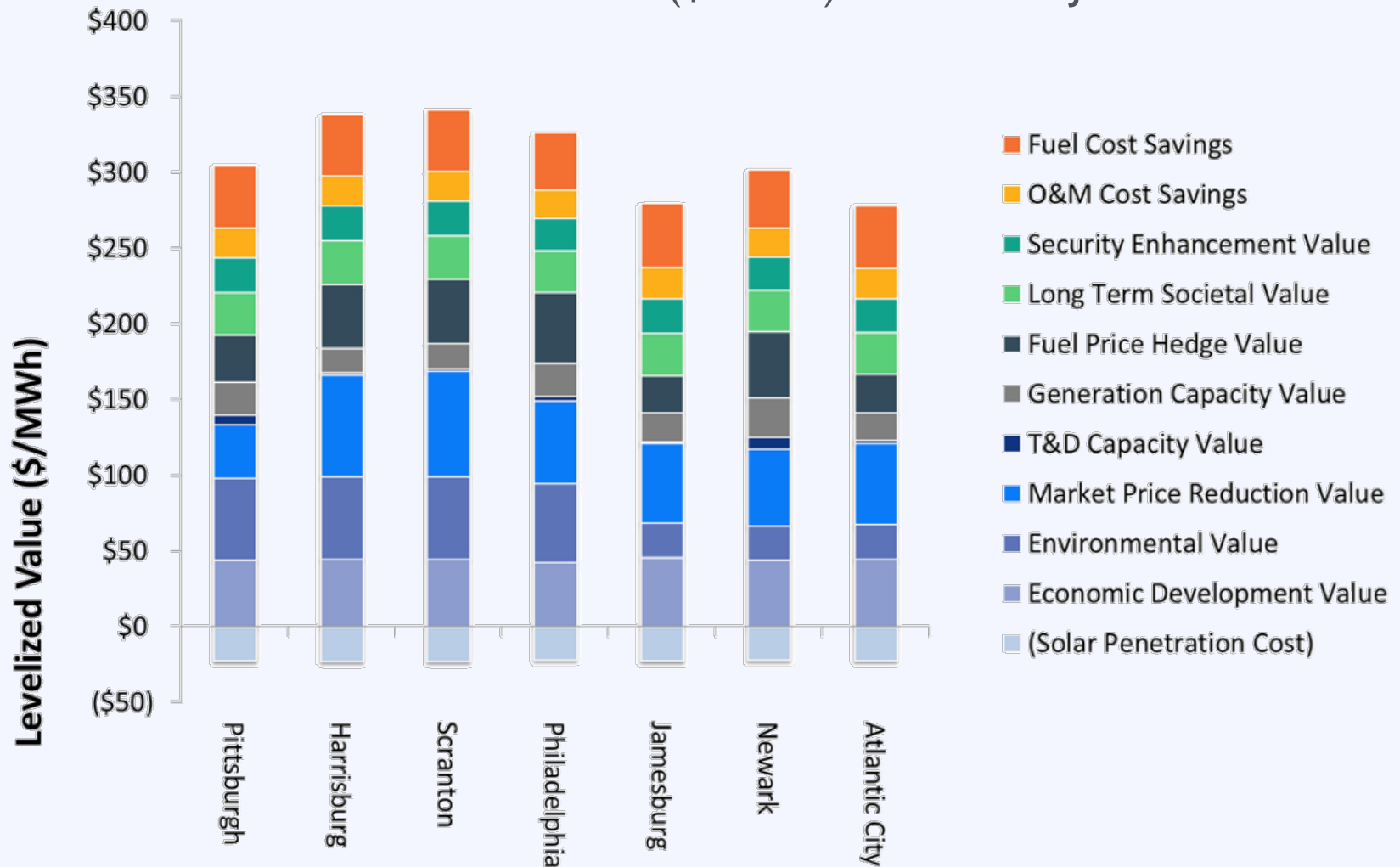
Benefits: Valuable to Utilities

- Avoided Energy Purchases
- Avoided T&D Line Losses
- Avoided Capacity Purchases
- Avoided T&D Investments
- Fossil Fuel Price Impacts
- Backup Power



Value to Community & Utility

Levelized Value of Solar (\$/MWh) in PA and NJ



Benefit: Smart Investment for Homes

From NREL:

Solar homes sold

20% faster


and for

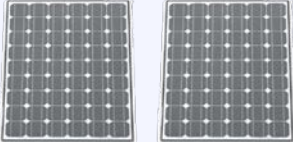
17% more


than the equivalent non-solar homes
in surveyed California subdivisions

Benefit: Smart Investment for Homes

From SunRun:

3 kW  = \$ 16,500 *added sale premium*

6 kW  = \$ 33,000 *added sale premium*

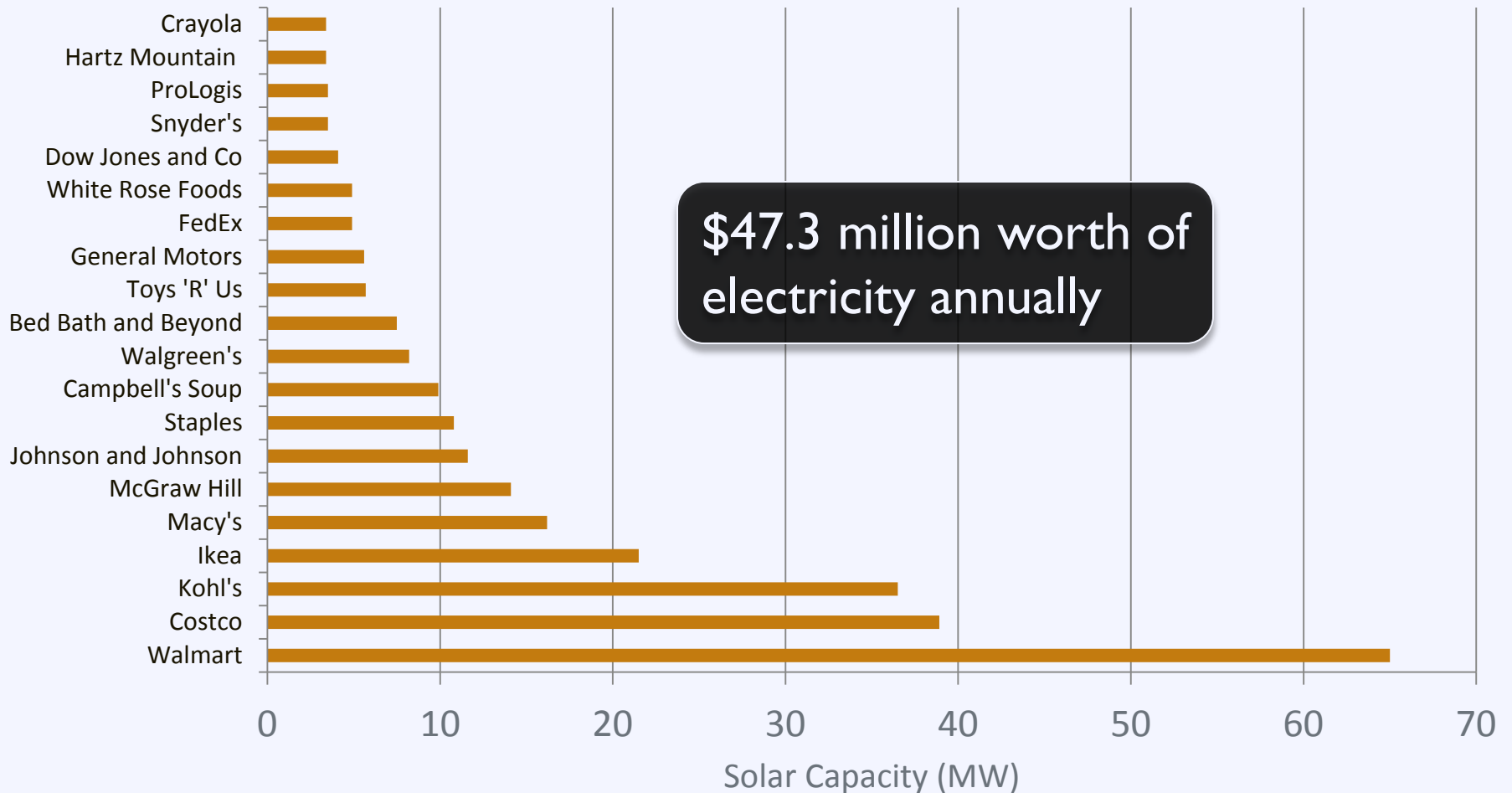
9 kW  = \$ 49,500 *added sale premium*

Benefit: Smart Investment for Business



Benefit: Smart Investment for Business

Top 20 Companies by Solar Capacity



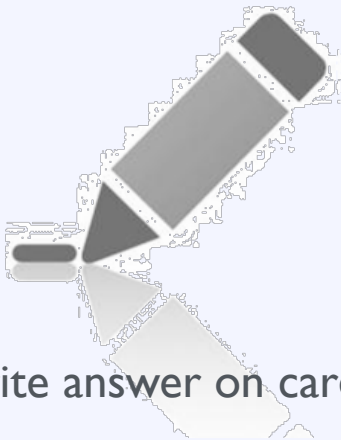
Benefit: Smart Investment for Government



Activity: Addressing Barriers

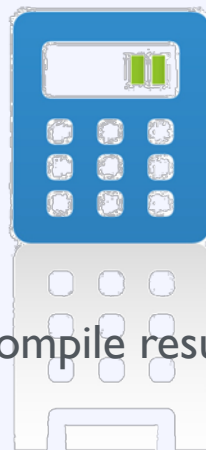
What is the greatest barrier to solar adoption in your community? **[Green Card]**

Right Now



Write answer on card

During Session



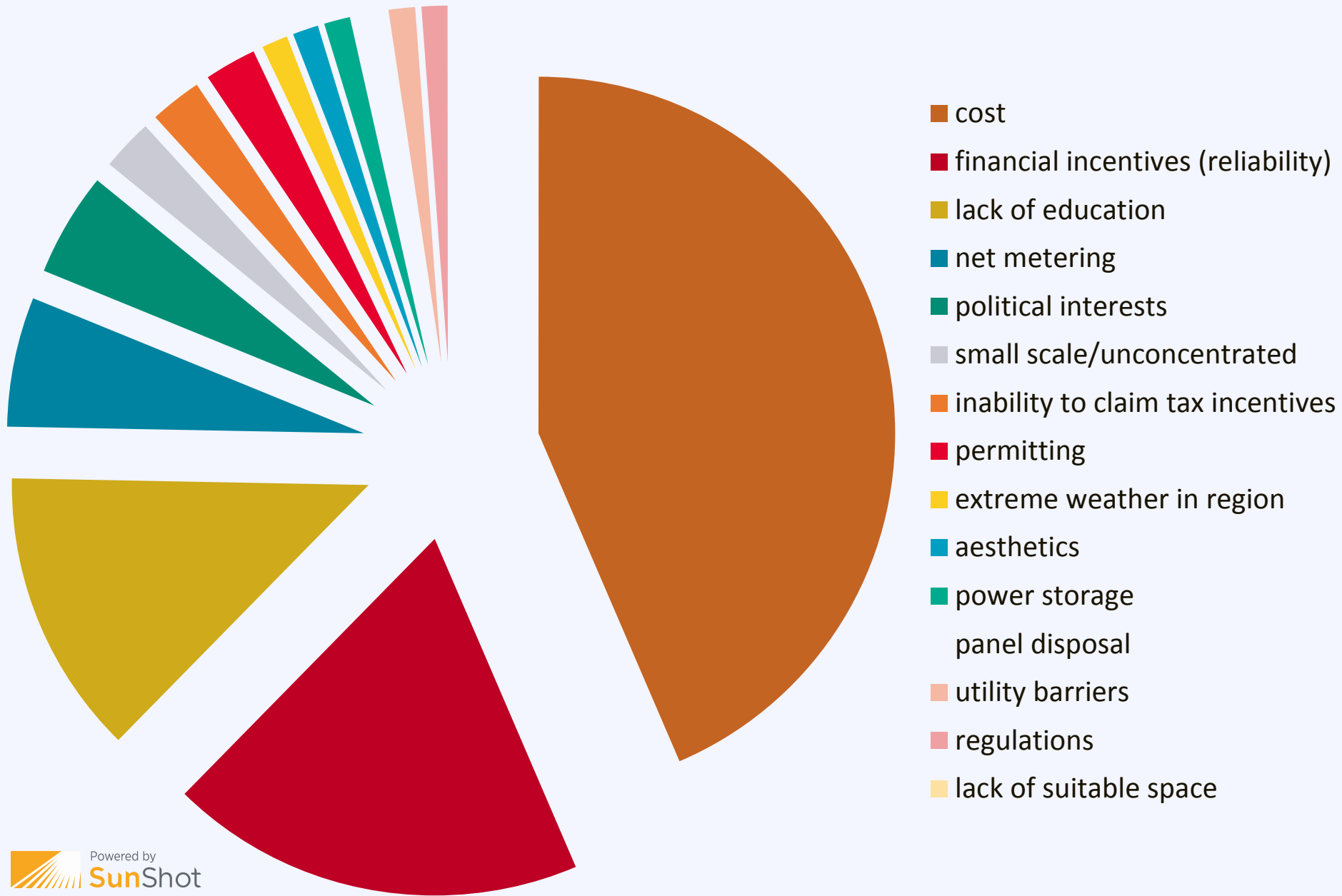
Compile results

After Break

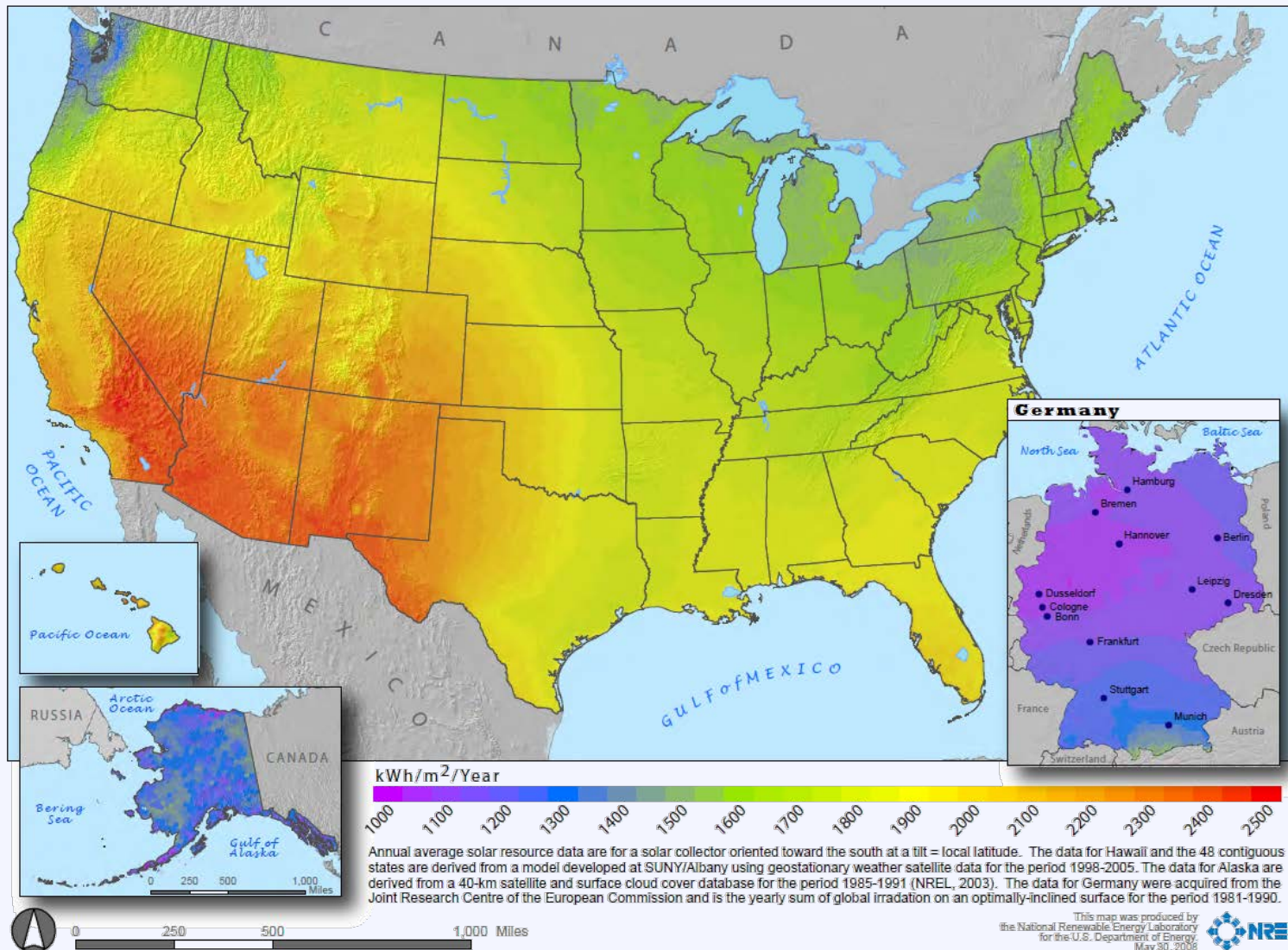


Group discussion

Result of Barriers Poll

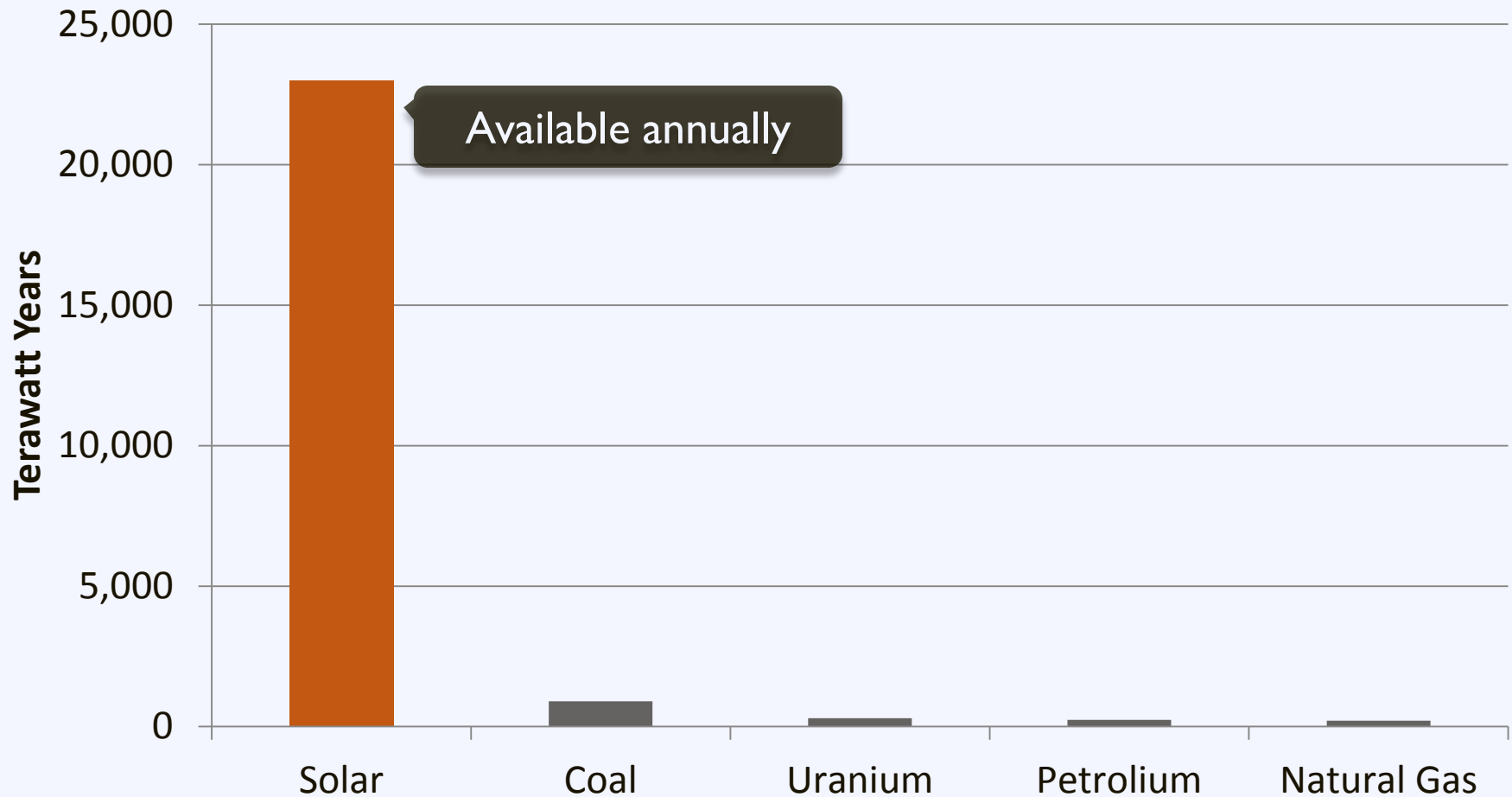


Fact: Solar works across the US



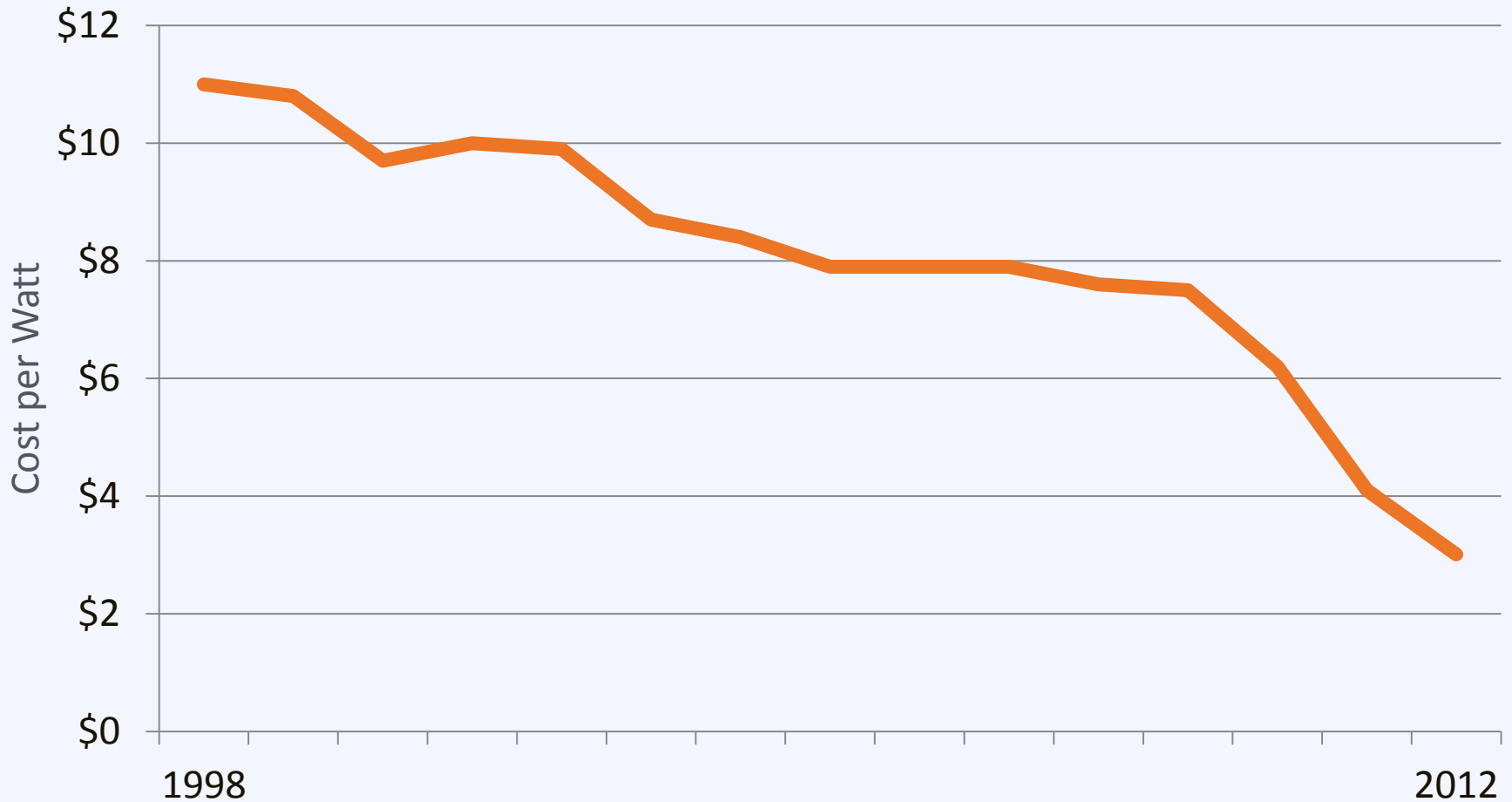
Fact: Solar is a ubiquitous resource

Resource Availability



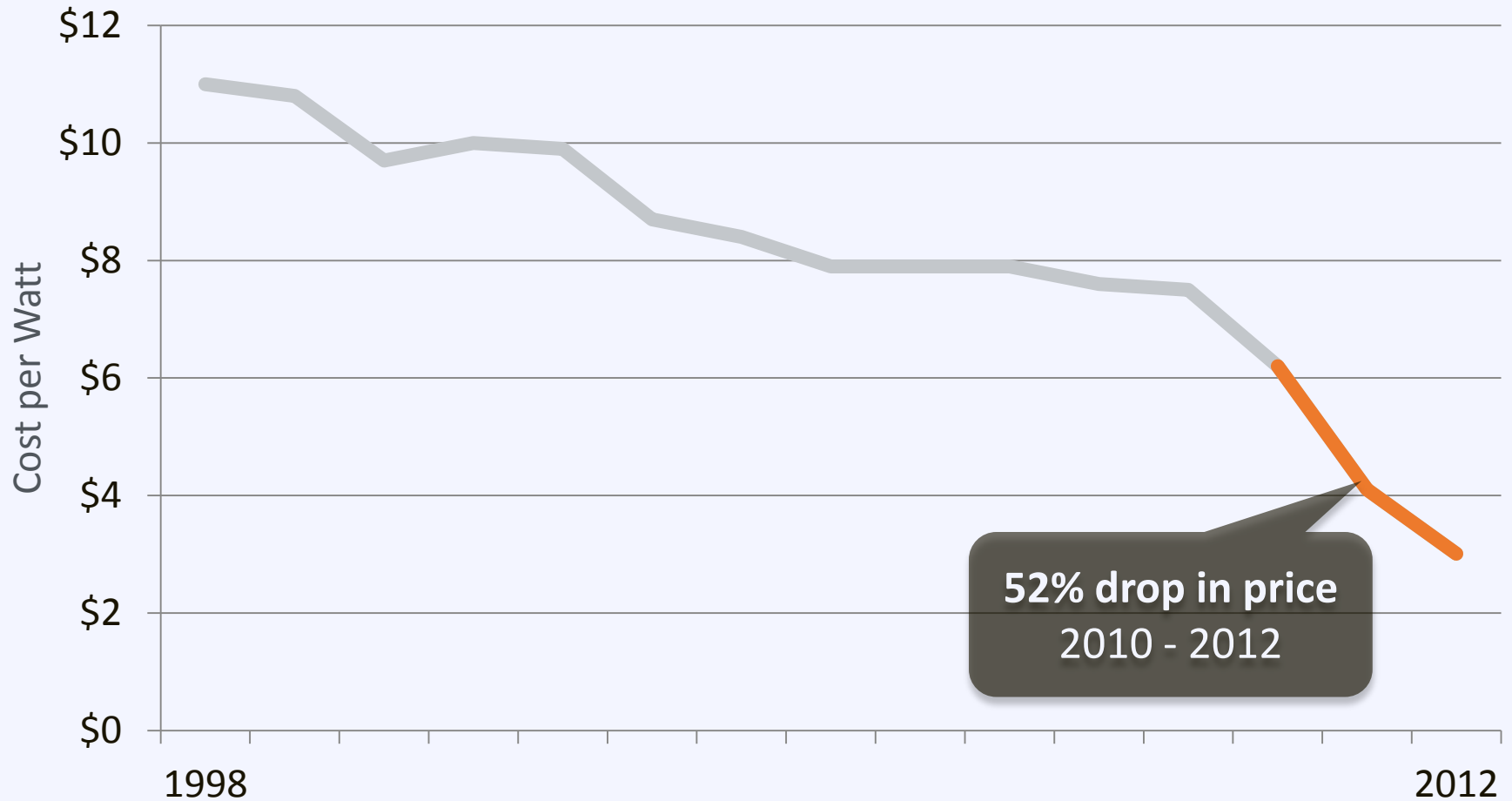
Fact: Solar is cost competitive

US Average Installed Cost for Behind-the-Meter PV



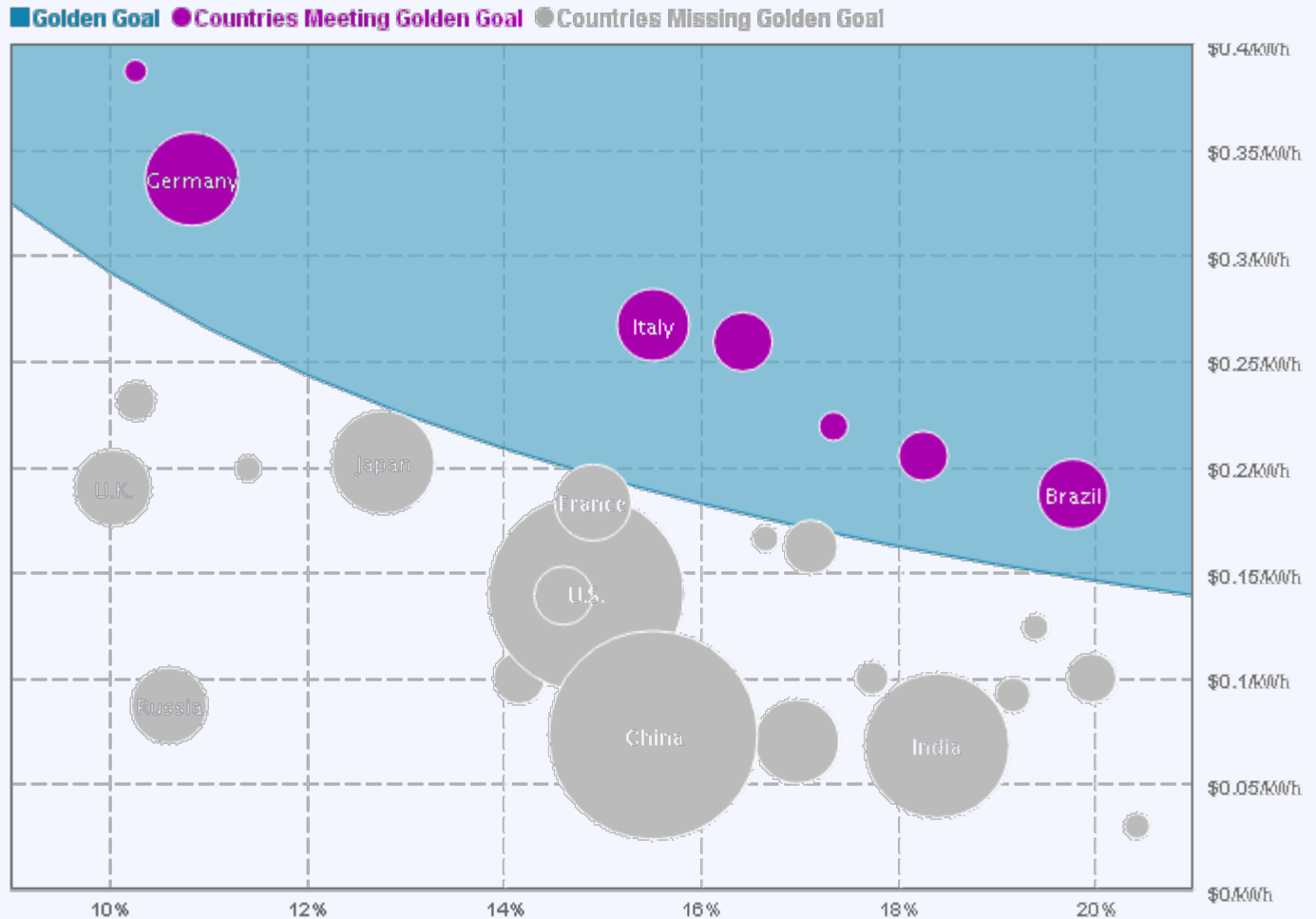
Fact: Solar is cost competitive

US Average Installed Cost for Behind-the-Meter PV



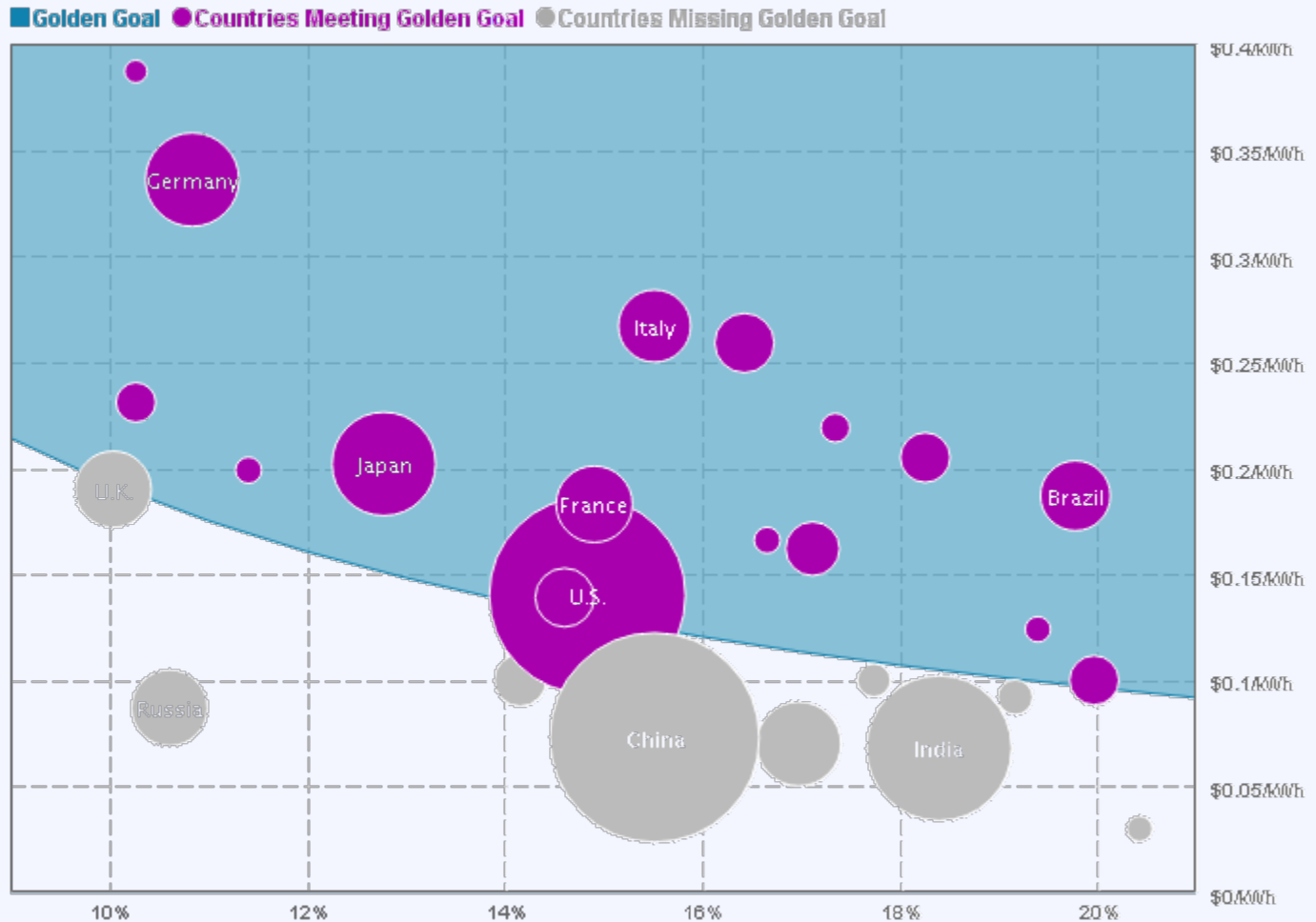
Fact: Solar is cost competitive

2012



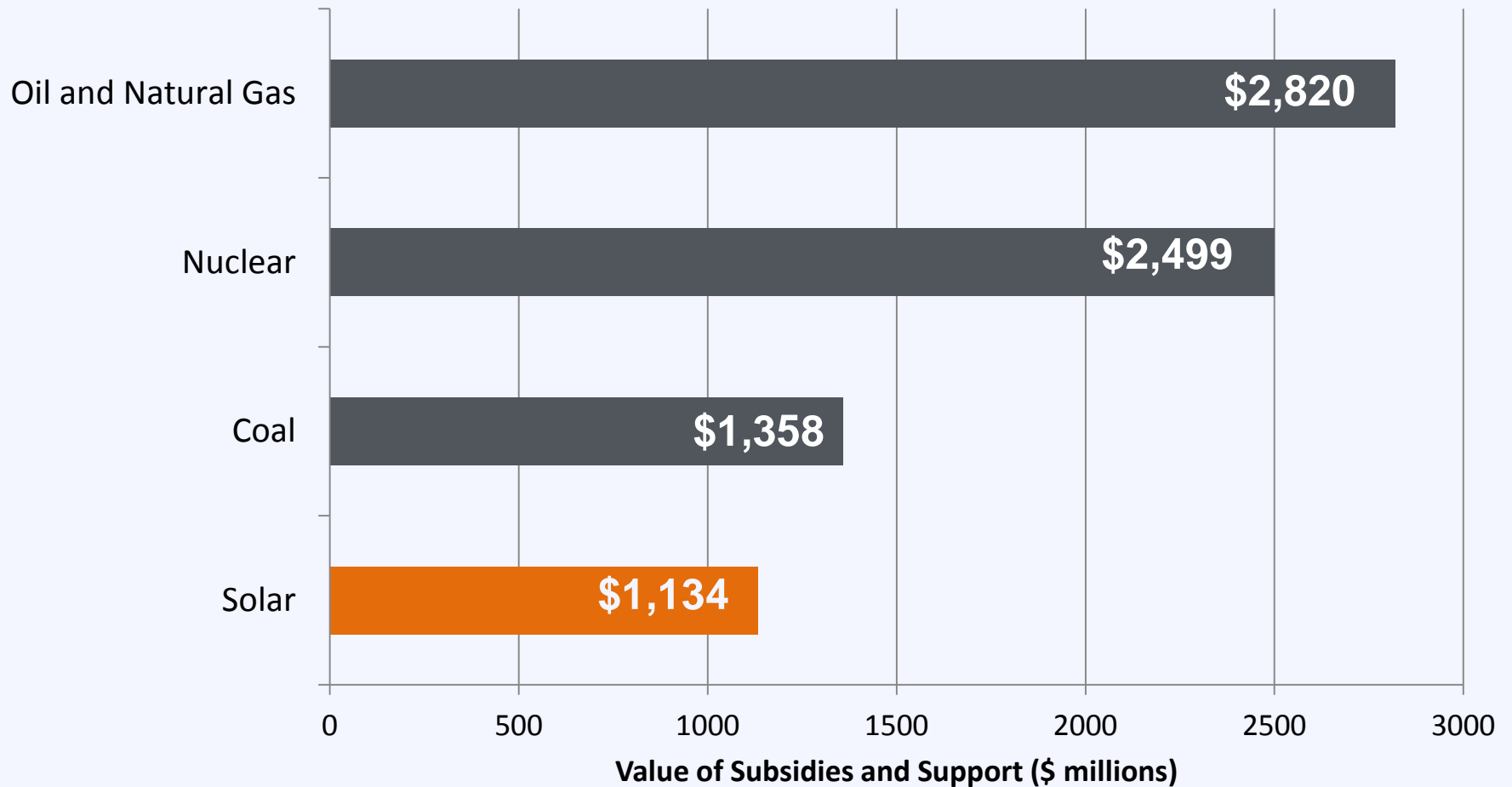
Fact: Solar is cost competitive

2020

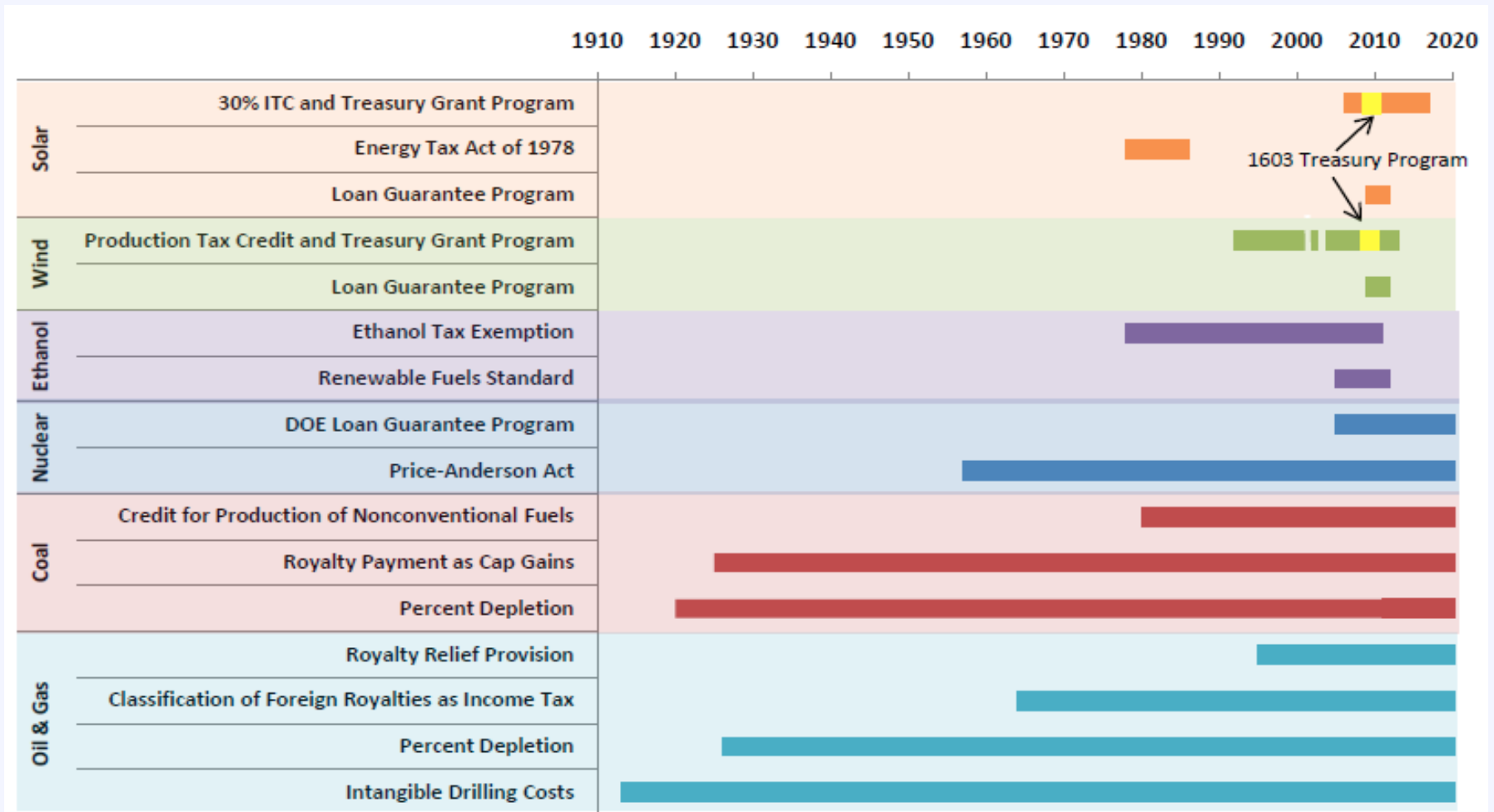


Subsidies and Support

Subsidies for Conventional and Solar Energy, 2010

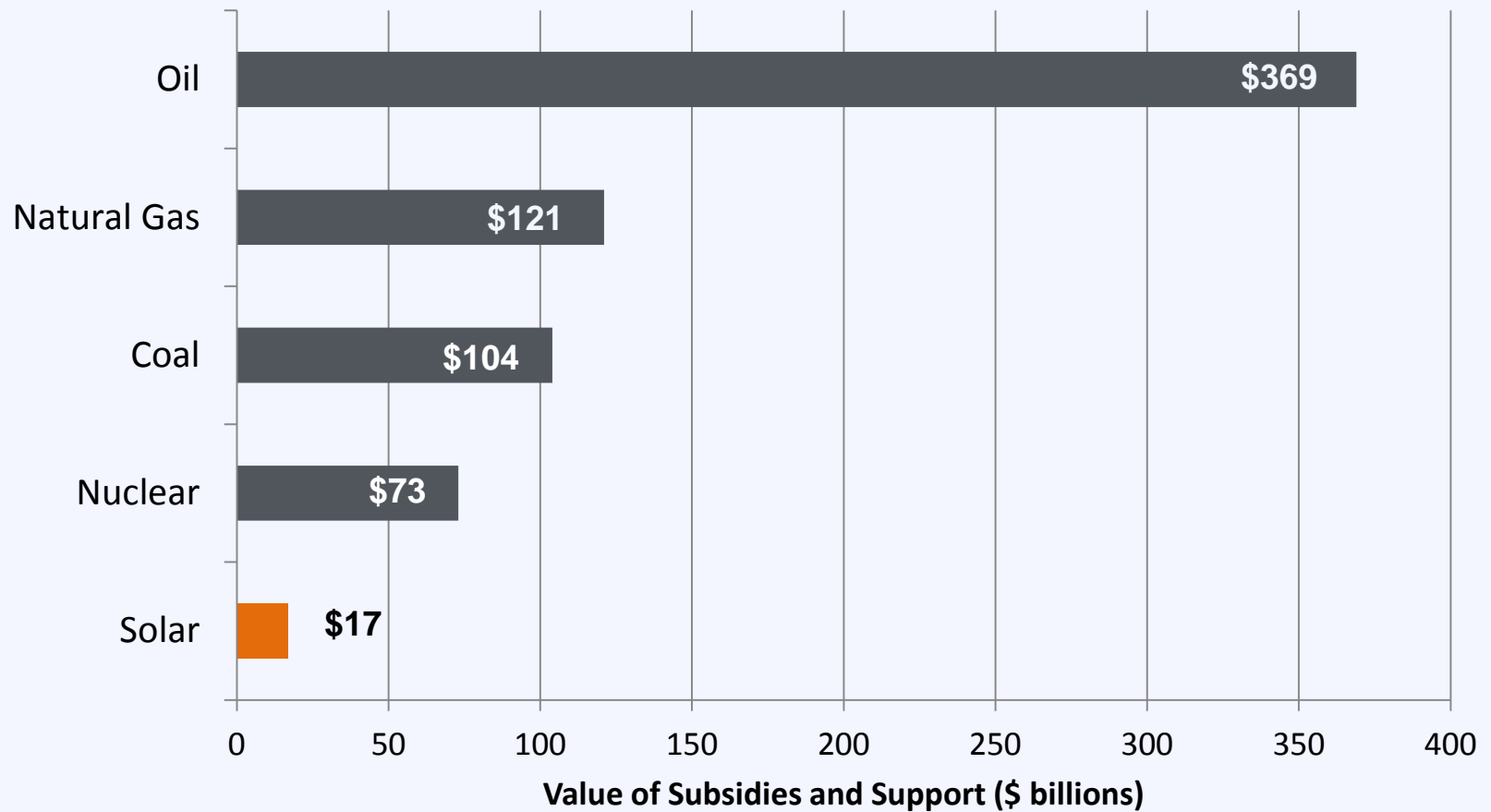


Subsidies and Support



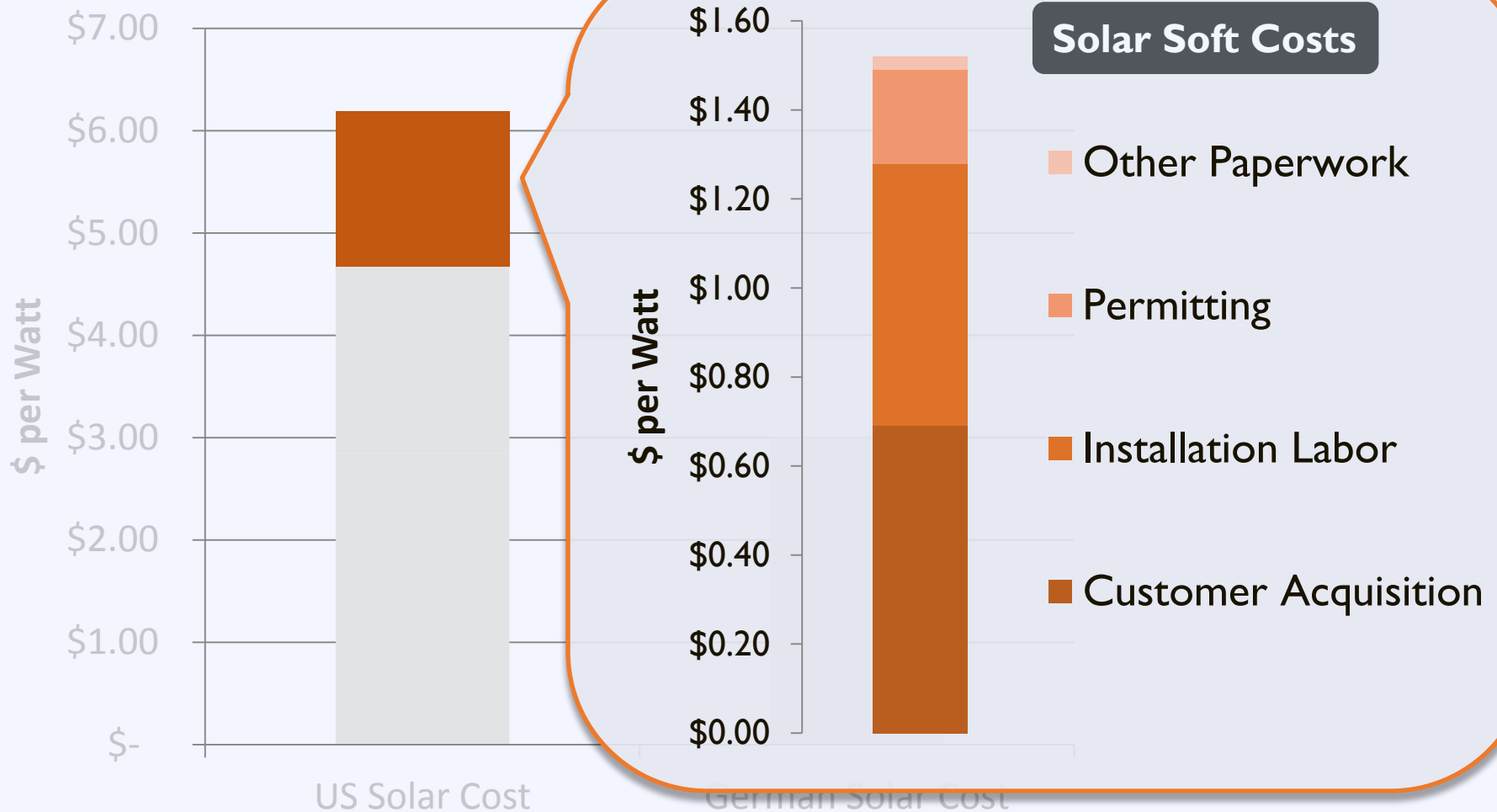
Subsidies and Support

Subsidies for Conventional and Solar Energy, 1950-2010



The Cost of Solar in the US

Comparison of US and German Solar Costs



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The Solar Equation

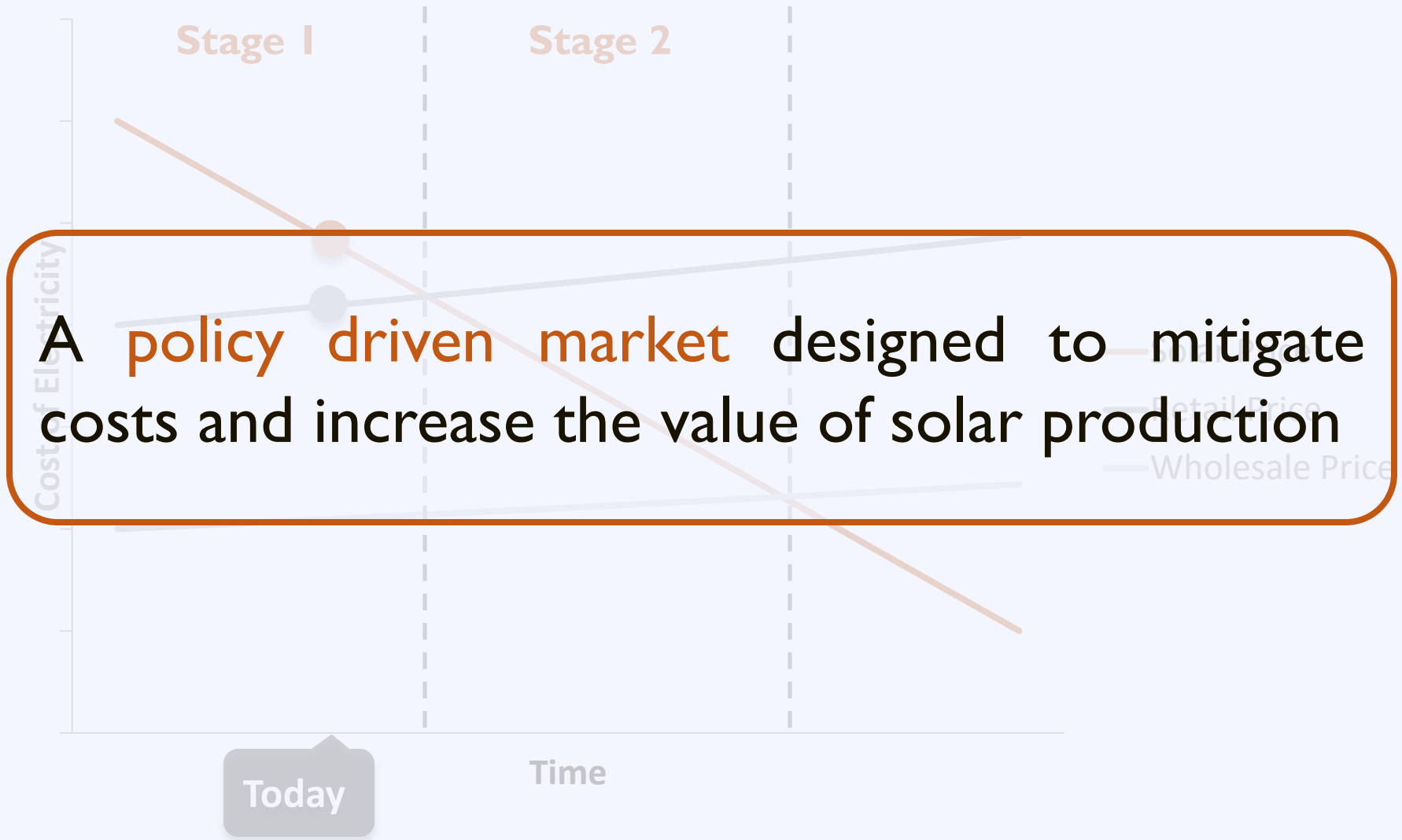
Cost

- + Installed Cost
- + Maintenance
- Direct Incentive

Benefit

- + Avoided Energy Cost
- + Excess Generation
- + Performance Incentive

Solar Market: Trends



The Solar Equation

Cost

- + Installed Cost
- + Maintenance
- Direct Incentive

Benefit

- + Avoided Energy Cost
- + Excess Generation
- + Performance Incentive

A Policy Driven Market

| | | | |
|----------------------------|------------------------------|--------------------------------|--------------------------------------|
| Federal | Investment Tax Credit | Accelerated Depreciation | Qualified Energy Conservation Bond |
| State & Utility | Renewable Portfolio Standard | Net Metering/ Interconnection | Solar Access |
| | Permitting & Interconnection | Tax Credits & Exemptions | Direct Cash & Performance Incentives |
| Local | Solarize | Property Assessed Clean Energy | |

Investment Tax Credit

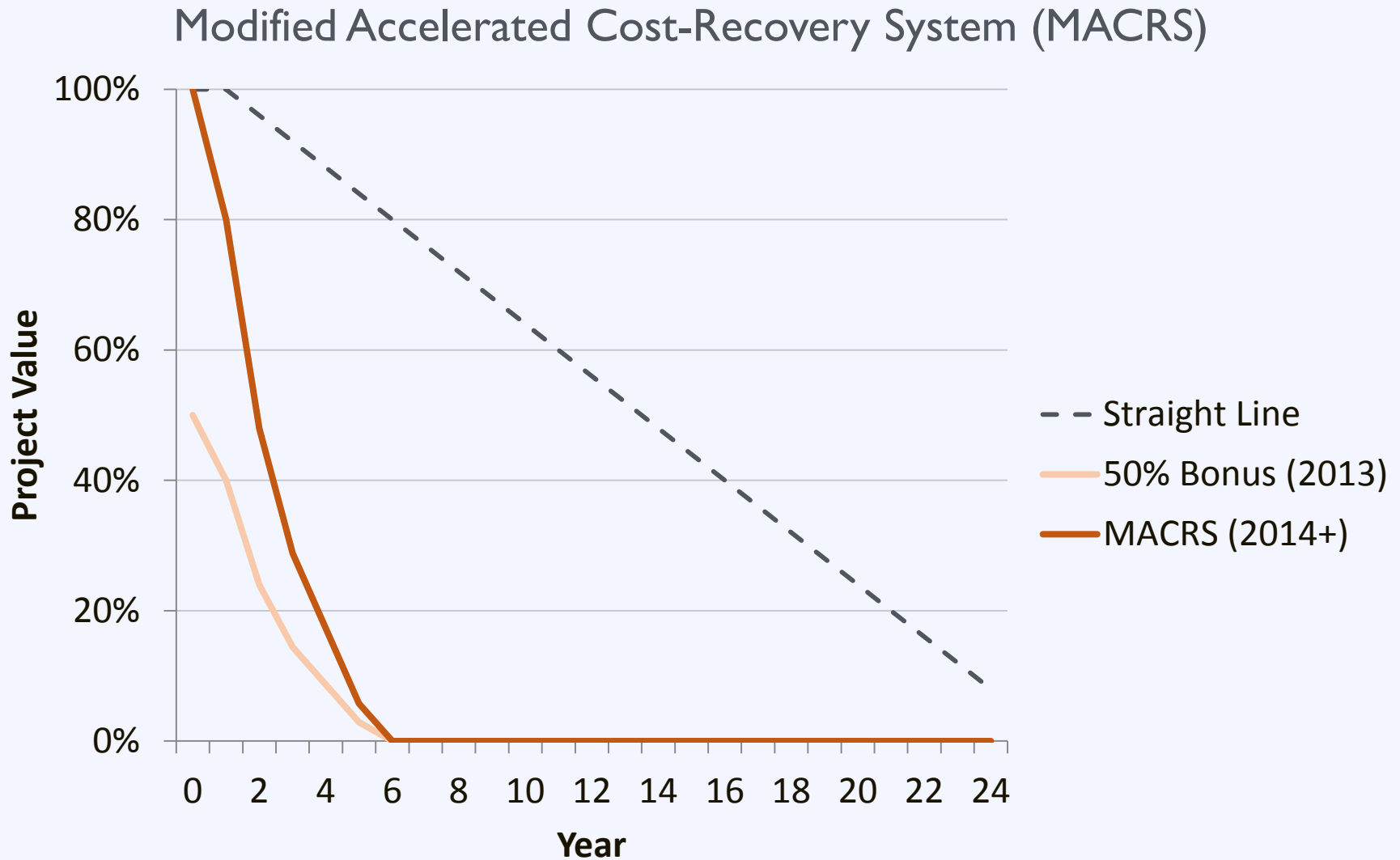
Type: Tax Credit

Eligibility: For-Profit Organization

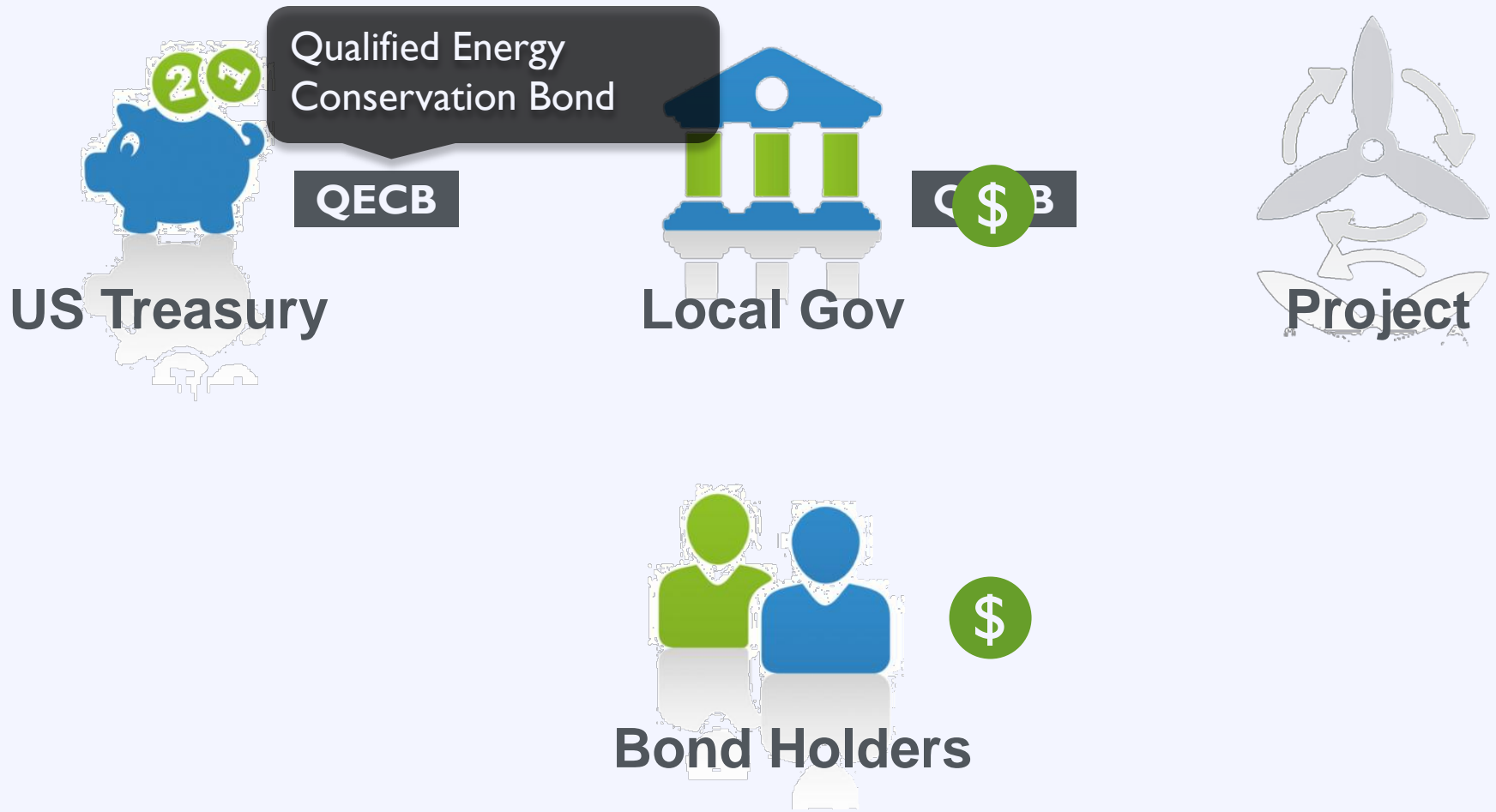
Value: 30% of the installation cost

Availability: Through 2016

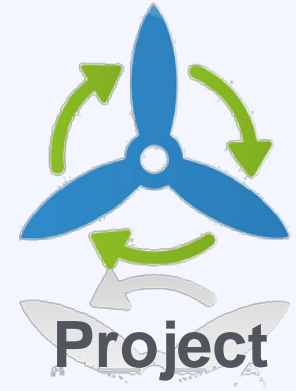
Accelerated Depreciation



Qualified Energy Conservation Bond



Qualified Energy Conservation Bond



A Policy Driven Market

| | | | |
|----------------------------|------------------------------|-------------------------------------|---|
| Federal | Investment Tax Credit | Accelerated Depreciation | Qualified Energy Conservation Bond |
| State & Utility | Renewable Portfolio Standard | Net Metering/ Interconnection | Solar Access |
| | Permitting & Interconnection | Tax Credits & Exemptions | Direct Cash & Performance Incentives |
| Local | Solarize | Property Assessed Clean Energy | |

Performance-Based Incentives

Green Mountain Power – Solar GMP

Type: Solar PV

Eligibility: **All** Solar PV systems receiving service on a net metering tariff

Value: 6 cents/kWh on top of net metering credit

Requirements: Adherence to NM rules

Standard Offer Program – SPEED Resources

Type/Eligibility: All SPEED-eligible resources
(see next page)

Value: Varies by Resource (see next page)

Availability: 127.5 MW total program budget
(see following pages for allocations)

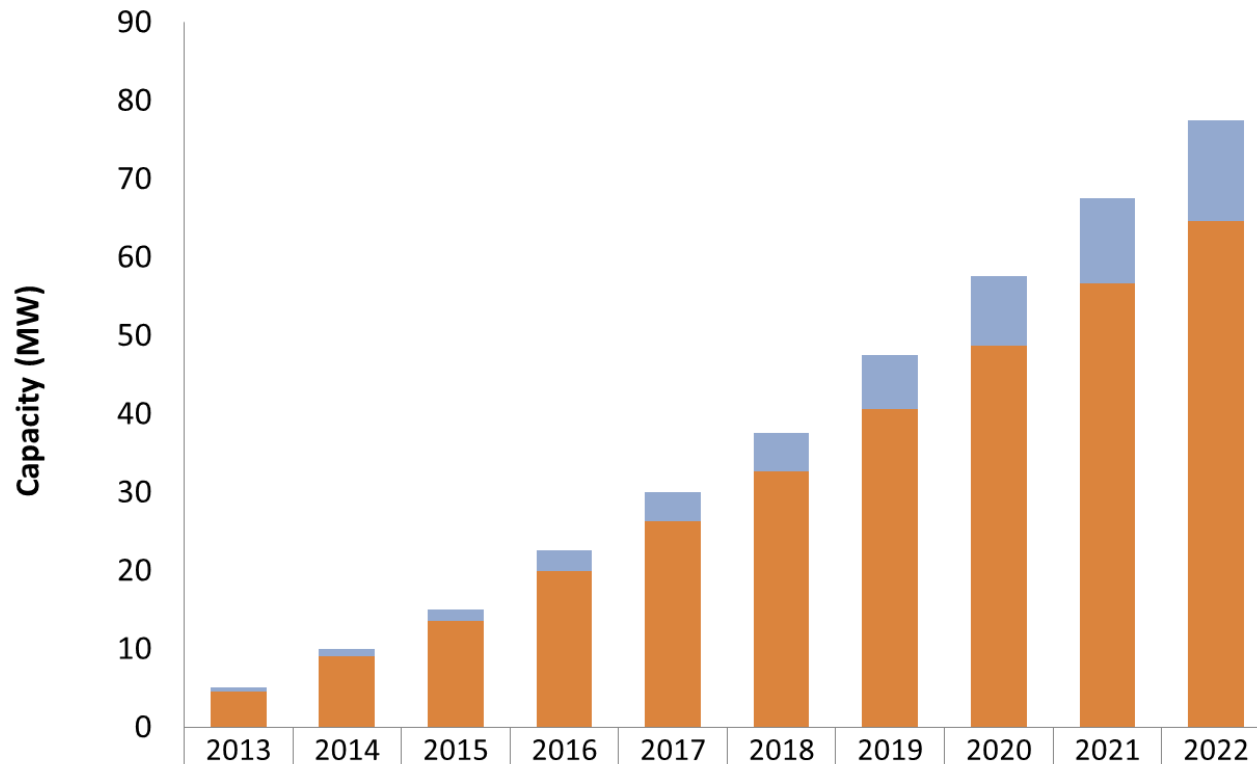
Standard Offer Program – SPEED Resources

| Avoided-Cost Schedule for Standard-Offer Projects (\$/kWh) | | | | | | | |
|--|---------|--------------|---------------|--------------|--------------|---------------|--------------|
| | Biomass | Farm Methane | Hydroelectric | Landfill Gas | Wind >100 kW | Wind ≤ 100 kW | Solar PV |
| Levelized | 0.125 | 0.141 | 0.123 | 0.090 | 0.118 | 0.253 | 0.257 |
| Year 1 | 0.121 | 0.136 | 0.119 | 0.087 | 0.113 | 0.245 | for 25 years |
| Year 2 | 0.121 | 0.137 | 0.119 | 0.087 | 0.113 | 0.246 | |
| Year 3 | 0.122 | 0.137 | 0.120 | 0.088 | 0.114 | 0.247 | |
| Year 4 | 0.123 | 0.138 | 0.121 | 0.089 | 0.114 | 0.249 | |
| Year 5 | 0.124 | 0.139 | 0.121 | 0.089 | 0.115 | 0.250 | |
| Year 6 | 0.125 | 0.139 | 0.122 | 0.090 | 0.115 | 0.251 | |
| Year 7 | 0.126 | 0.140 | 0.122 | 0.091 | 0.116 | 0.252 | |
| Year 8 | 0.127 | 0.141 | 0.123 | 0.091 | 0.117 | 0.254 | |
| Year 9 | 0.128 | 0.142 | 0.124 | 0.092 | 0.117 | 0.255 | |
| Year 10 | 0.129 | 0.142 | 0.124 | 0.093 | 0.118 | 0.256 | |
| Year 11 | 0.130 | 0.143 | 0.125 | 0.093 | 0.118 | 0.258 | |
| Year 12 | 0.131 | 0.144 | 0.126 | 0.094 | 0.119 | 0.259 | |
| Year 13 | 0.132 | 0.145 | 0.126 | 0.095 | 0.120 | 0.260 | |
| Year 14 | 0.133 | 0.145 | 0.127 | 0.096 | 0.120 | 0.262 | |
| Year 15 | 0.135 | 0.146 | 0.128 | 0.097 | 0.121 | 0.263 | |
| Year 16 | 0.136 | 0.147 | 0.128 | NA | 0.122 | 0.265 | |
| Year 17 | 0.137 | 0.148 | 0.129 | NA | 0.122 | 0.266 | |
| Year 18 | 0.138 | 0.149 | 0.130 | NA | 0.123 | 0.268 | |
| Year 19 | 0.140 | 0.149 | 0.131 | NA | 0.124 | 0.269 | |
| Year 20 | 0.141 | 0.150 | 0.131 | NA | 0.124 | 0.271 | |

Standard Offer Program – SPEED Resources

SPEED Program Cumulative Capacity Allocations

Source: Vermont Department of Public Service



| | | | | | | | | | | |
|--------------------------|---|---|----|----|----|----|----|----|----|----|
| ■ Cumulative Utility | 1 | 1 | 2 | 3 | 4 | 5 | 7 | 9 | 11 | 13 |
| ■ Cumulative Non-Utility | 5 | 9 | 14 | 20 | 26 | 33 | 41 | 49 | 57 | 65 |

Tax Incentives

Corporate Tax Credit

Type: All technologies eligible for Federal ITC

Eligibility: Taxpayers with a corporate tax liability

Value: 7.2% of the purchase price for non-solar, fuel cells and small wind in place before 2017, 2.4% for solar in 2017 and after.

Carryforward Option?: Yes, 5 years

Local Option Property Tax Exemption

Type: Solar Water Heat, Solar Space Heat, Solar Thermal Electric, Photovoltaics, Landfill Gas, Wind, Biomass, Hydroelectric, CHP/Cogeneration, Anaerobic Digestion, Small Hydroelectric, Fuel Cells using Renewable Fuels

Eligibility: Up to Local Jurisdiction

Value: Up to 100% of municipal property tax bill
(state property taxes still apply)

Solar-Specific Property Tax Exemption

Type: Solar PV

Eligibility: All solar PV systems

Value: 100% exemption for systems under 10kW, for all systems > 10kW, tax liability capped at \$4/system kW

Sales Tax Exemption

Type: Solar Water Heat, Solar Thermal Electric, Photovoltaics, Landfill Gas, Wind, Biomass, CHP/Cogeneration, Anaerobic Digestion, Fuel Cells using Renewable Fuels

Eligibility: All purchasers of systems listed above

Value: 100% of sales tax assessed upon purchase

State Rebates

Small-Scale Renewable Energy Incentive Program

Type/Eligibility: Solar Water Heat, Photovoltaics, Wind, Hydroelectric, Solar Pool Heating, Small Hydroelectric

Eligibility/Value: Varies by System Type (for more please visit

http://www.dsireusa.org/solar/incentives/incentive.cfm?Incentive_Code=VT17F&re=1&ee=1

2013 Budget Round: \$2M

Expiration: 2014

Clean Energy Development Fund (CEDF)

Renewable System Types: Solar Water Heat, Solar Space Heat, Solar Thermal Electric, Solar Thermal Process Heat, Solar PV, Wind, Biomass, Geothermal Electric, Fuel Cells, Geothermal Heat Pumps, CHP/Cogeneration, Anaerobic Digestion, Small Hydroelectric, Fuel Cells using Renewable Fuels

Eligibility/Value: Varies by System Type (for more please visit http://www.dsireusa.org/incentives/incentive.cfm?Incentive_Code=VT06R&re=0&ee=0)

Budget : \$3M in 2013. Initially, funds were provided by Entergy in a settlement with the state Department of Public Service.

Expiration: Under a 2012 law, a maximum of \$3M in CEDF funds are now only renewed by appropriations from the General Fund if the Fund is not running a deficit.

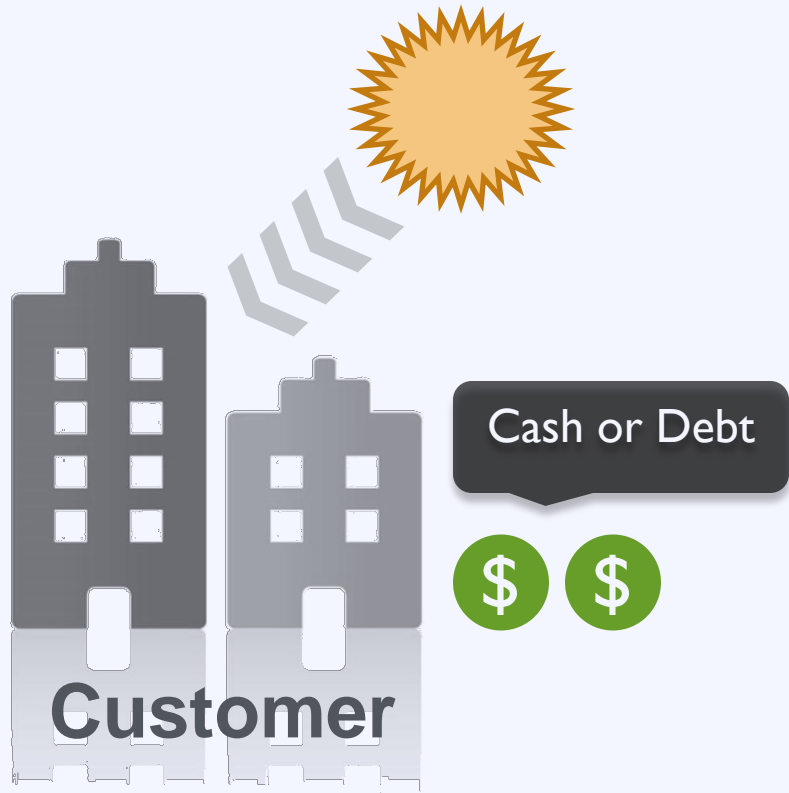
Ownership Options

Direct
Ownership

Third-Party
Ownership

Community
Ownership

Direct Ownership



Direct Ownership

Benefits

- Low – cost electricity
- REC revenue
- Utilize cheap debt
 - Bonds
 - Low interest loans

Drawbacks

- Large upfront cost
- Long term management
- Can't take tax benefits
- Development risk
- Performance risk

A Variation on Direct Ownership: Energy Service Performance Contracting

Benefits

- Low – cost electricity
- REC revenue
- Utilize cheap debt
 - Bonds
 - Low interest loans

Drawbacks

- Large upfront cost
- Long term management
- Can't take tax benefits
- Development risk
- Performance risk

A Variation on Direct Ownership: Energy Service Performance Contracting

■ How it works

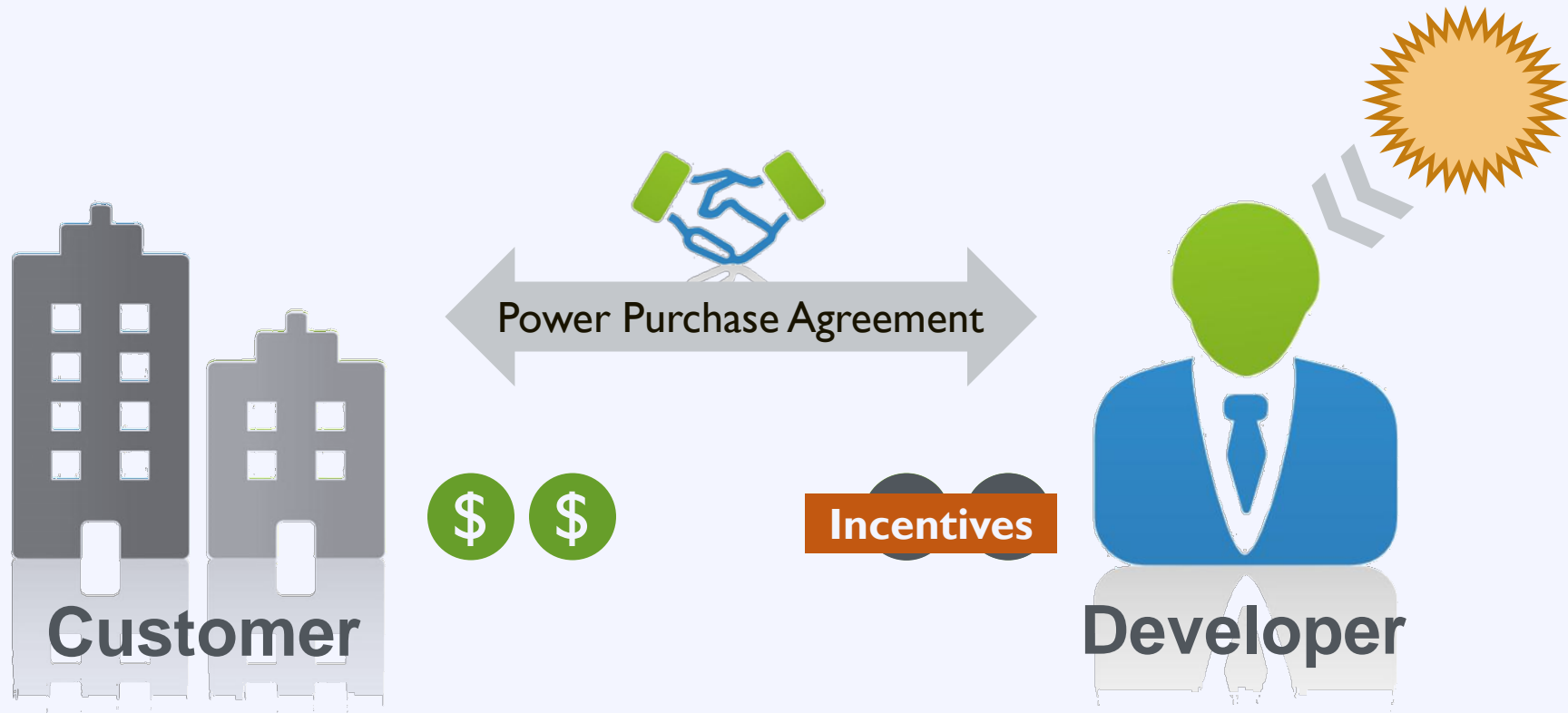
- Energy services company (ESCO) sells an interested customer a package of energy efficiency measures (lighting, HVAC, etc.)
- Package can include measures with both rapid and slower payback periods
- The ESCO guarantees a certain level of electric bill savings for the customer backed up by the efficiency measures.

■ What Role Can Solar Play in a Performance Contract?

- Solar PV can act as an energy efficiency measure.
- PV, as a longer-payback energy efficiency measure, can be offered as part of a package of longer- and shorter-payback ESCO-offered incentives that saves larger customers money.

■ Could also be offered as a bundled 3rd party PPA

Third Party Ownership



Third Party Ownership

Benefits

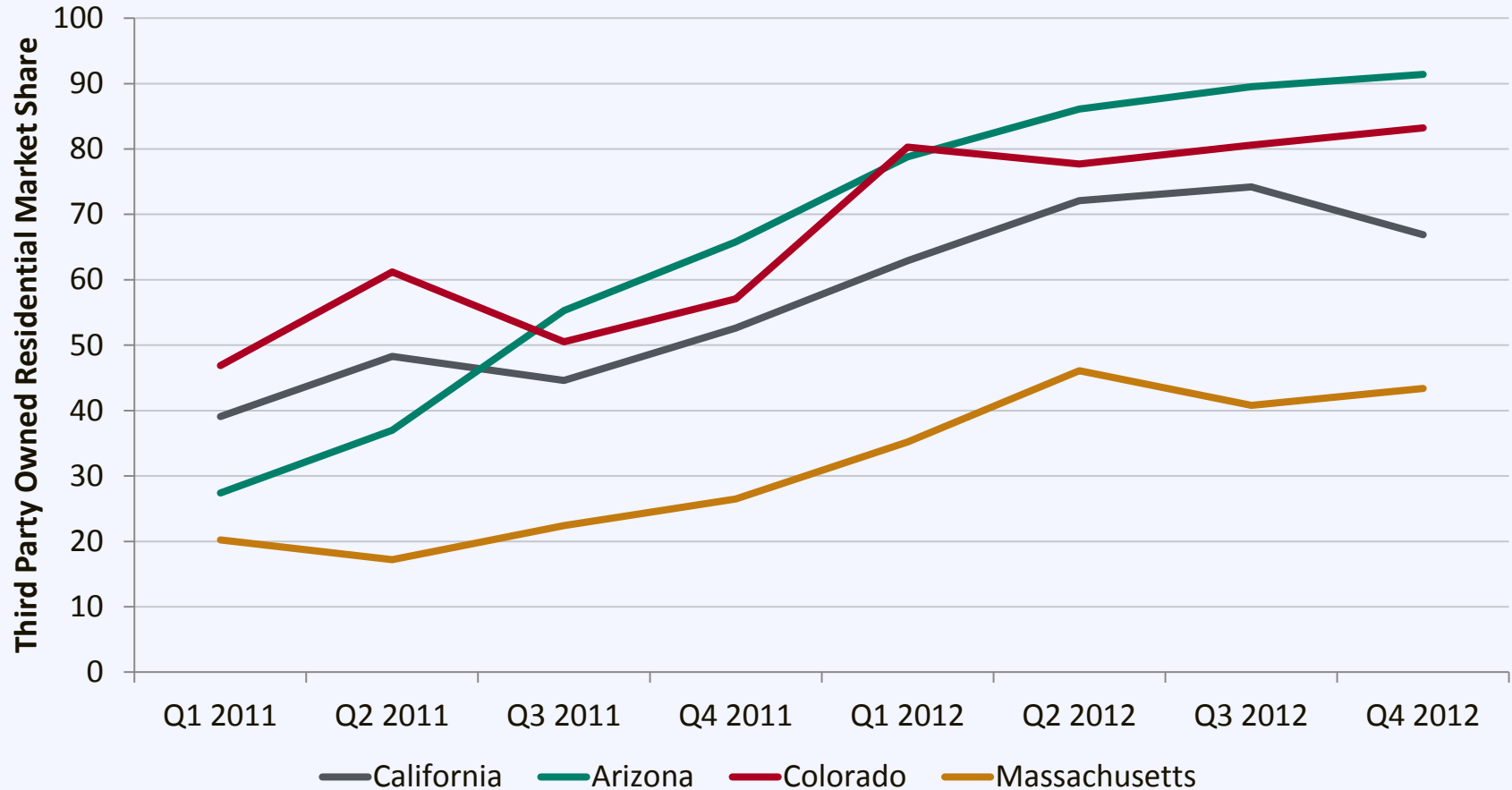
- No upfront cost
- No O&M costs
- Low risk
- Predictable payments
- Tax benefits

Drawbacks

- Don't keep RECs
- Higher ROI for investor
- Can't use bonds
- Not available in all states

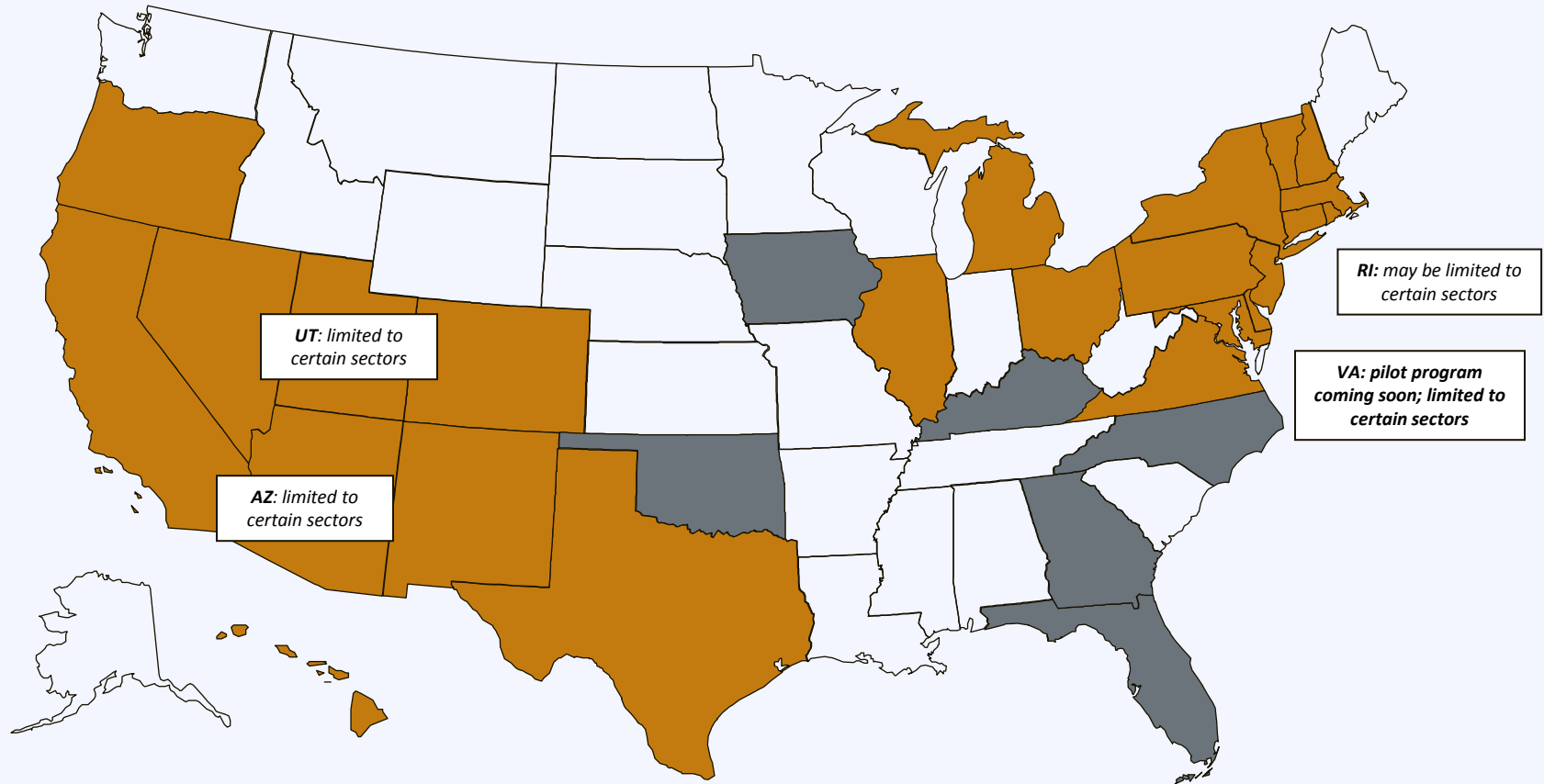
PPA Adoption

Percentage of New Residential Installations Owned by Third Party in CA, AZ, CO, and MA



Third Party Ownership: State Policy

www.dsireusa.org / February 2013



- Authorized by state or otherwise currently in use, at least in certain jurisdictions within in the state
 - Apparently disallowed by state or otherwise restricted by legal barriers
 - Status unclear or unknown
- Puerto Rico

Note: This map is intended to serve as an unofficial guide; it does not constitute legal advice. Seek qualified legal expertise before making binding financial decisions related to a 3rd-party PPA. See following slides for additional important information and authority references.

Bond-PPA Hybrid

A financing option by which a public entity issues a government bond at a low interest rate and transfers that low-cost capital to a developer in exchange for a lower PPA price.

Bond-PPA Hybrid

Benefits

- No upfront cost
- No O&M costs
- Can use bonds
- Predictable payments
- Tax benefits

Drawbacks

- Don't keep RECs
- Higher transaction cost

Bond-PPA Hybrid: Resources

Resource

Financing Solar PV at Government Sites with PPAs and Public Debt

A fact sheet on how the hybrid bond-PPA model works.

www.nrel.gov



Financing Solar PV at Government Sites with PPAs and Public Debt

Historically, state and local governmental agencies have employed one of two models to deploy solar photovoltaic (PV) projects: (1) self-ownership (financed through a variety of means) or (2) third-party ownership through a power purchase agreement (PPA). Morris County, New Jersey, administrators recently presented a way to combine many of the benefits of self-ownership and third-party PPAs through a bond-PPA hybrid, frequently referred to as the Morris Model. At the request of the Department of Energy's Solar Market Transformation group, NREL examined the hybrid model. This fact sheet:

- Describes how the hybrid model works
- Assesses the model's relative advantages and challenges as compared to self-ownership and the third-party PPA model
- Provides a quick guide to project implementation
- Assesses the replicability of the model in other jurisdictions across the United States.

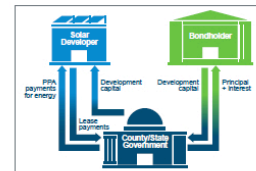


Figure 1. Money flows in the hybrid model

The Bond-PPA Hybrid

The hybrid model is a financing option by which a public entity issues a government bond at a low interest rate and transfers that low-cost capital to a developer in exchange for a lower PPA price.¹ To date, the model has been used to finance solar PV projects on schools, colleges, county administrative buildings, and other public buildings in several jurisdictions in New Jersey. Implementers have achieved notable energy cost savings as compared to projections of their local electricity rate; the four portfolios that have been finalized to date have saved between \$3 million and \$14.6 million on a net present value (NPV) basis. The model has potential to be transferred to other states, but it is unknown at this point if governments in other states are planning to implement the model.

Under the model, a public entity (the administrator) issues a request for proposals (RFP) seeking a solar developer to build, operate, and own a solar project or portfolio of projects on public buildings (local hosts). The administrator sells bonds to finance the development costs of the PV installation. The administrator then enters into both a lease-purchase agreement with the winning bidder² and a PPA (on behalf of the local host) to buy the electricity from the PV system. Figure 1 shows the relationships and money flows between the bondholder, administrator, and solar developer.

¹ These types of arrangements are not unique to New Jersey. For example, the City of Denver provided low-interest capital (raised through appropriation) to a developer to build two Denver International Airport solar projects in 2009 (Morrissey 2010). The city did not provide a construction loan, instead, capital was provided after plant construction.

² The lease-purchase agreement transfers ownership of the project to the solar developer for federal tax purposes.

NREL is a national laboratory of the U.S. Department of Energy, Office of Energy Efficiency and Renewable Energy, operated by the Alliance for Sustainable Energy, LLC.

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A Policy Driven Market

| | | | |
|-----------------|------------------------------|--------------------------------|--------------------------------------|
| Federal | Investment Tax Credit | Accelerated Depreciation | Qualified Energy Conservation Bond |
| State & Utility | Renewable Portfolio Standard | Net Metering | Solar Access |
| | Permitting & Interconnection | Tax Credits & Exemptions | Direct Cash & Performance Incentives |
| Local | Solarize | Property Assessed Clean Energy | |

Solarize

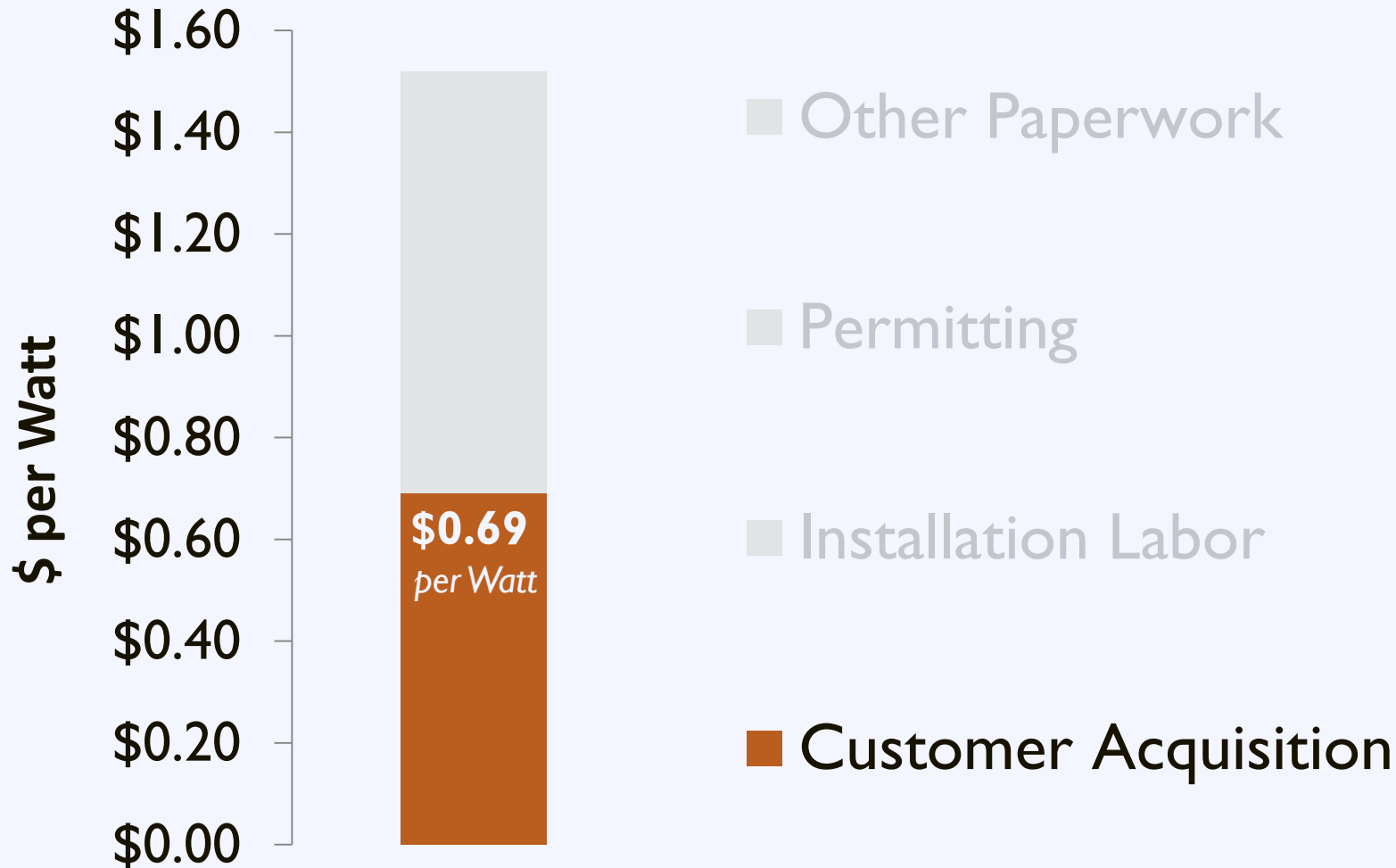
Solarize Group Purchasing



solarize portland



Solarize: Mitigate Soft Costs



Solarize: Advantages

Barriers

High upfront cost



Solutions

Group purchase

Complexity



Community outreach

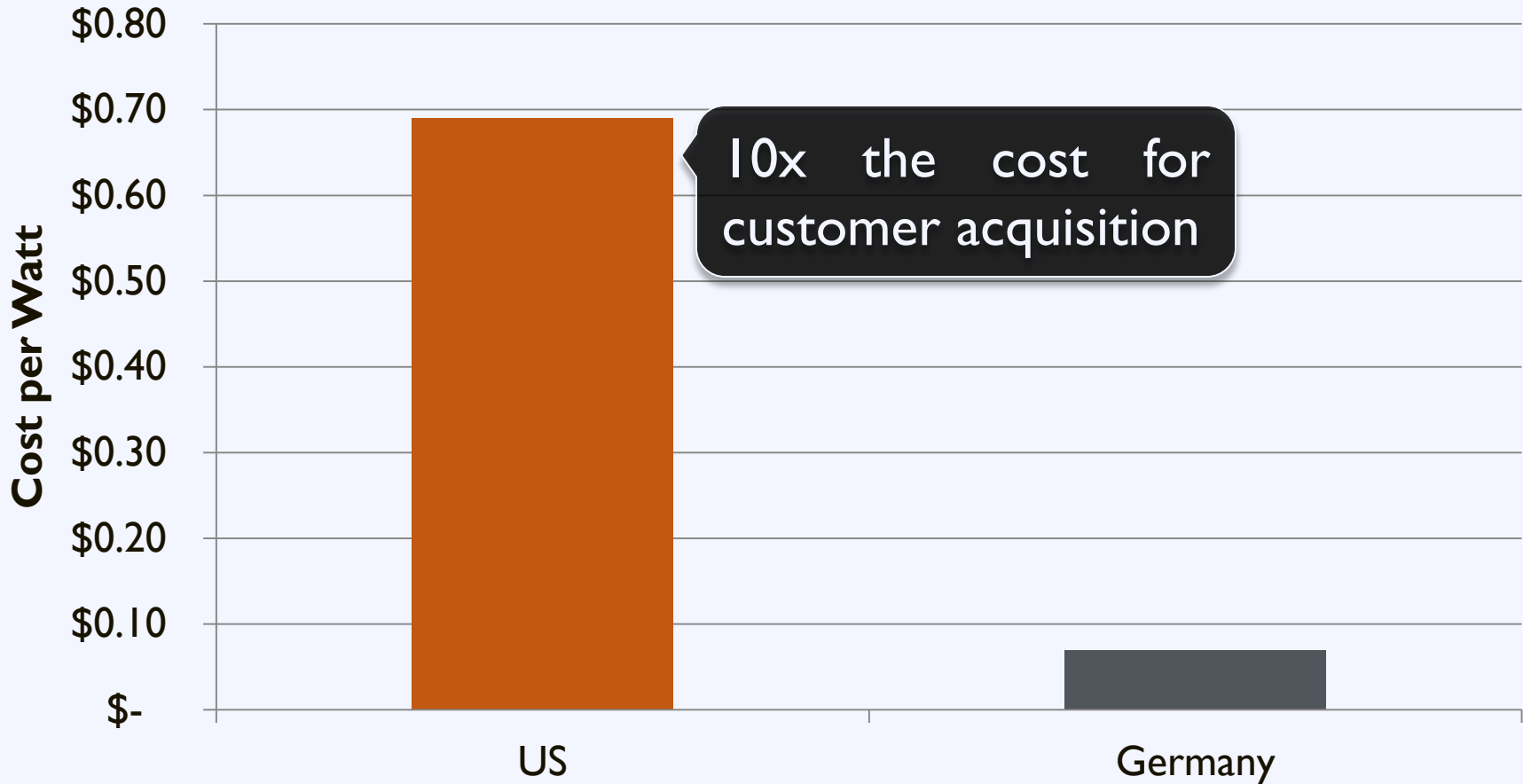
Customer inertia



Limited-time offer

Solarize: Advantages

Customer Acquisition



Solarize: Advantages

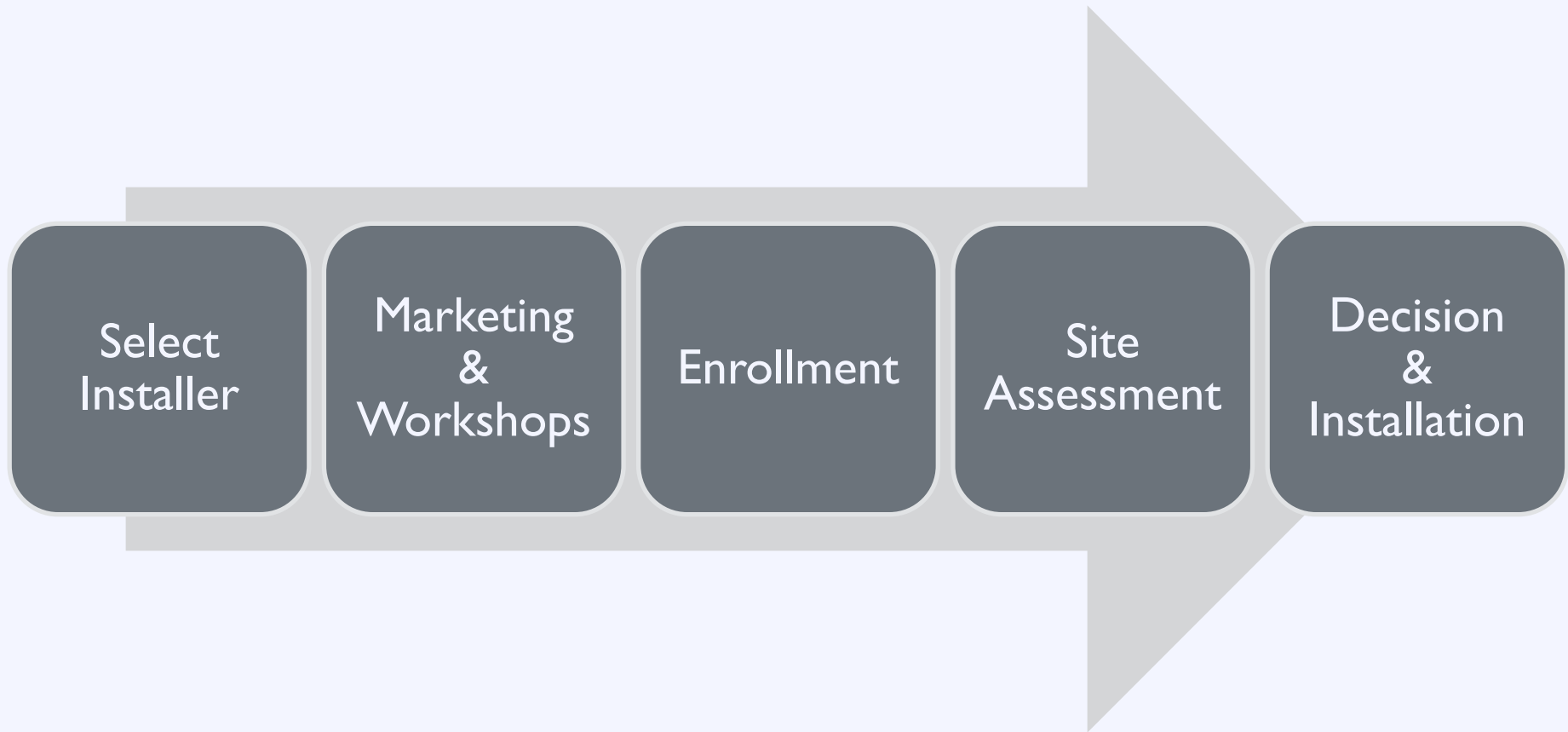
Benefits to Local Government:

Low implementation cost: \$5,000 - \$10,000

Quick turn-around: 9 Months

Long-term impact: Sustainable ecosystem

Solarize: Process

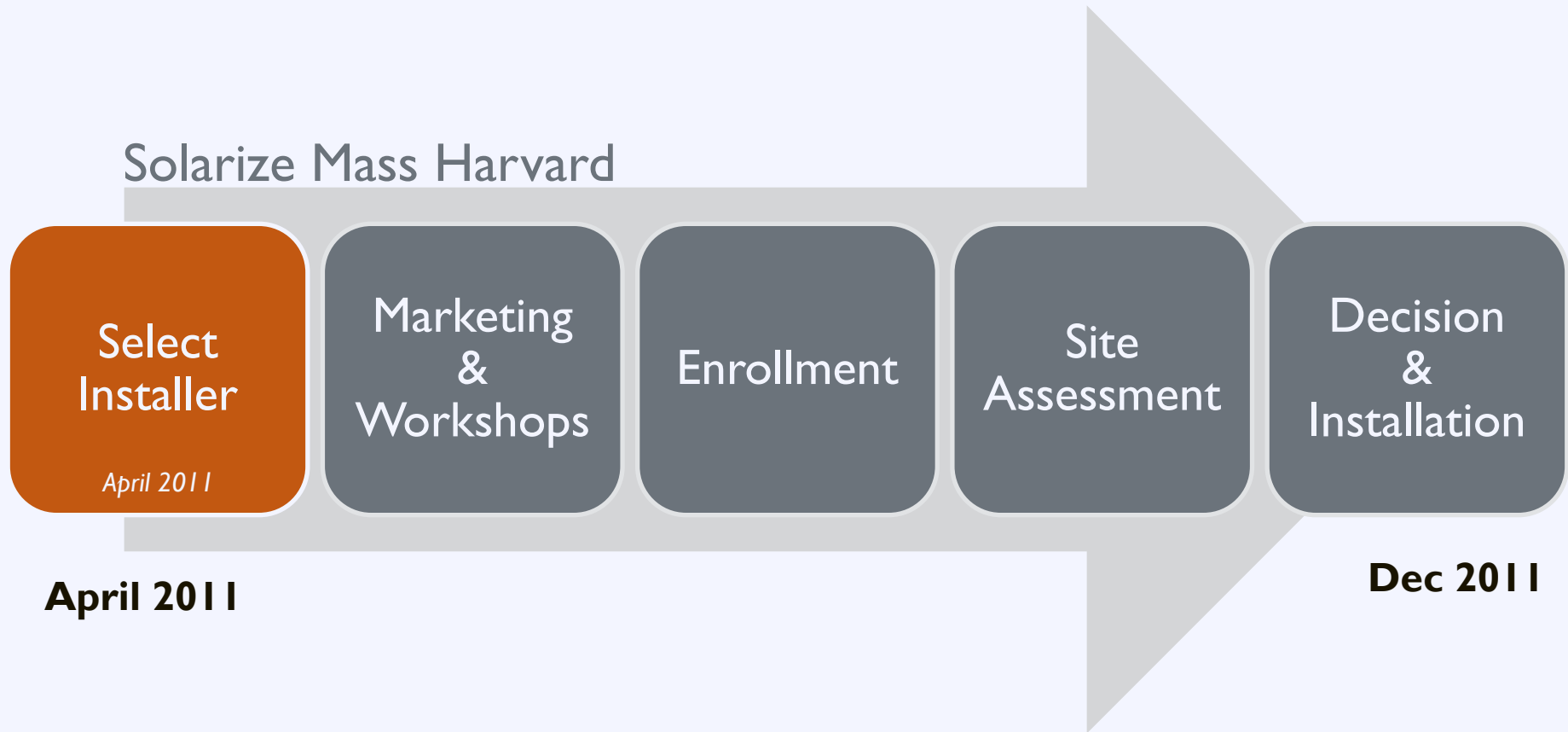


Solarize: Case Study



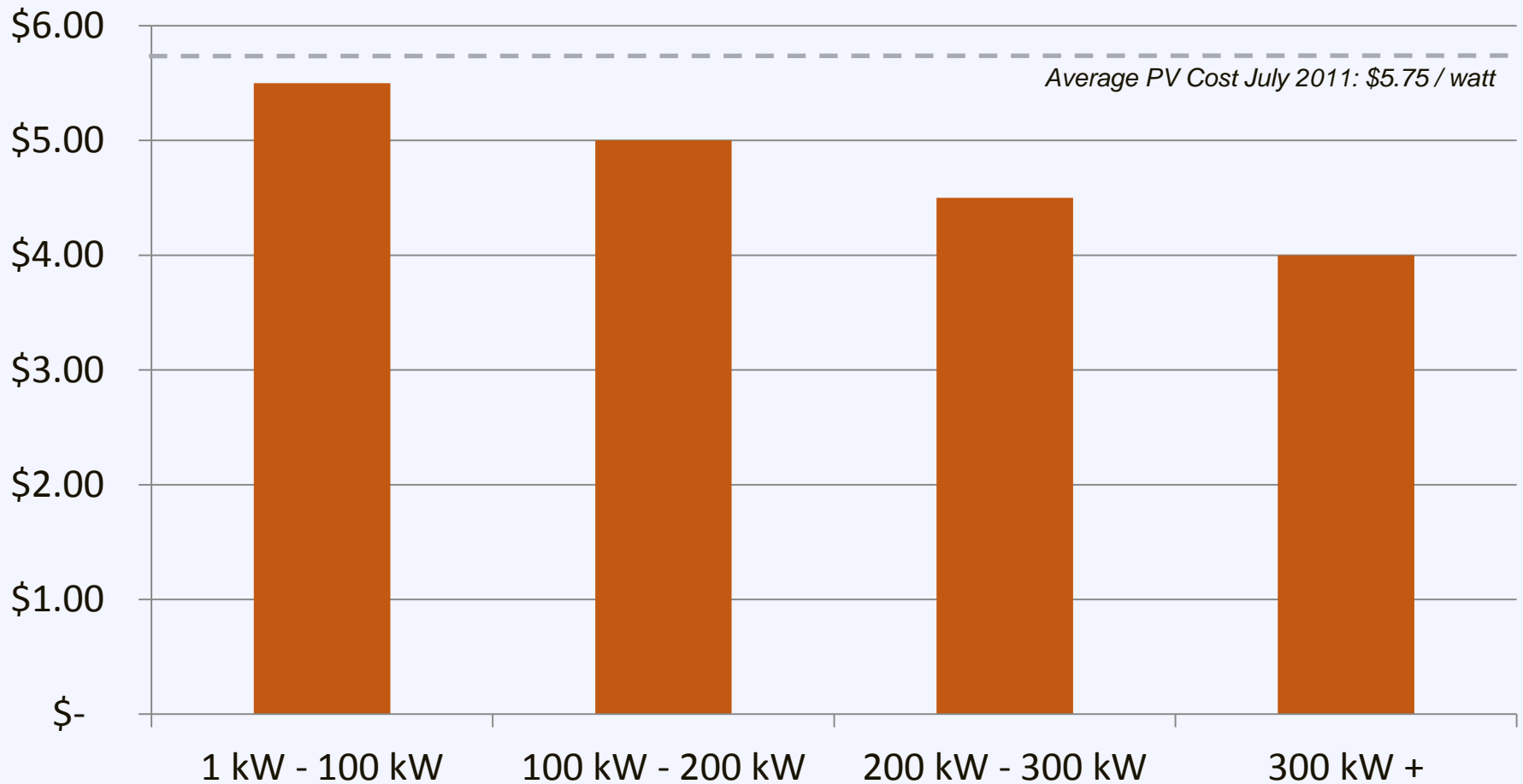
Harvard, Massachusetts
Population: 6,520

Solarize: Case Study



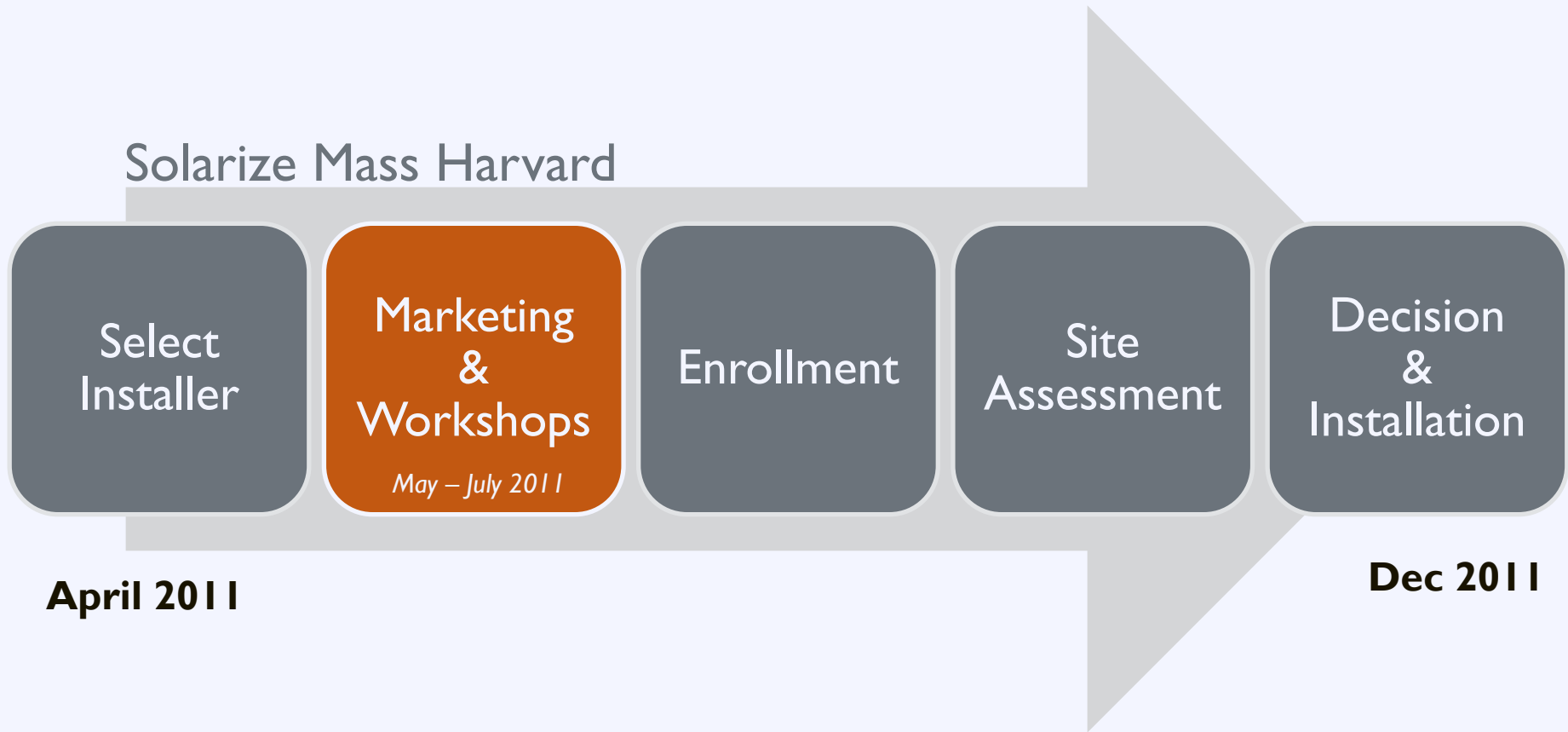
Group Purchasing

Harvard Mass Group Purchasing Tiers



Solarize: Case Study

Solarize Mass Harvard

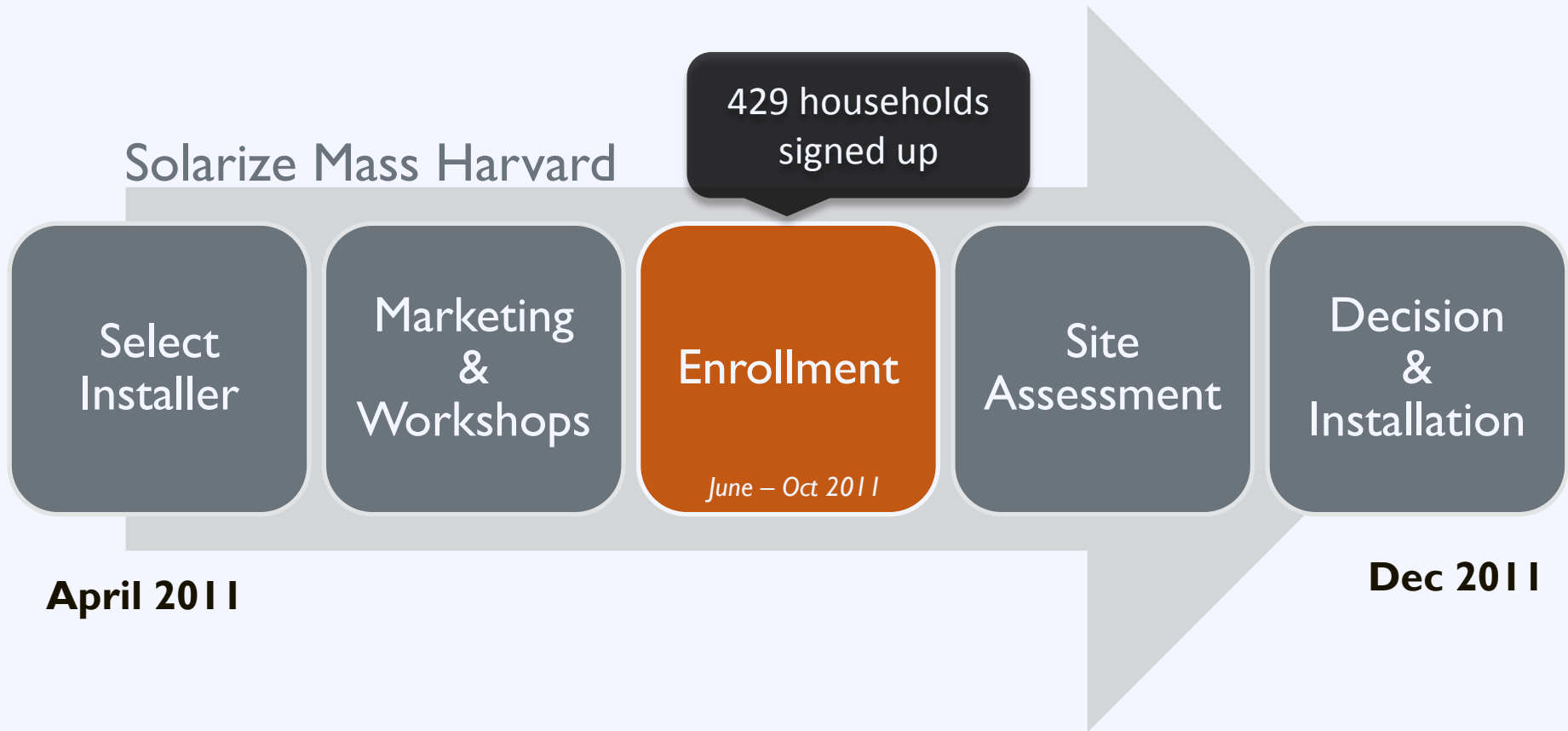


Solarize: Case Study

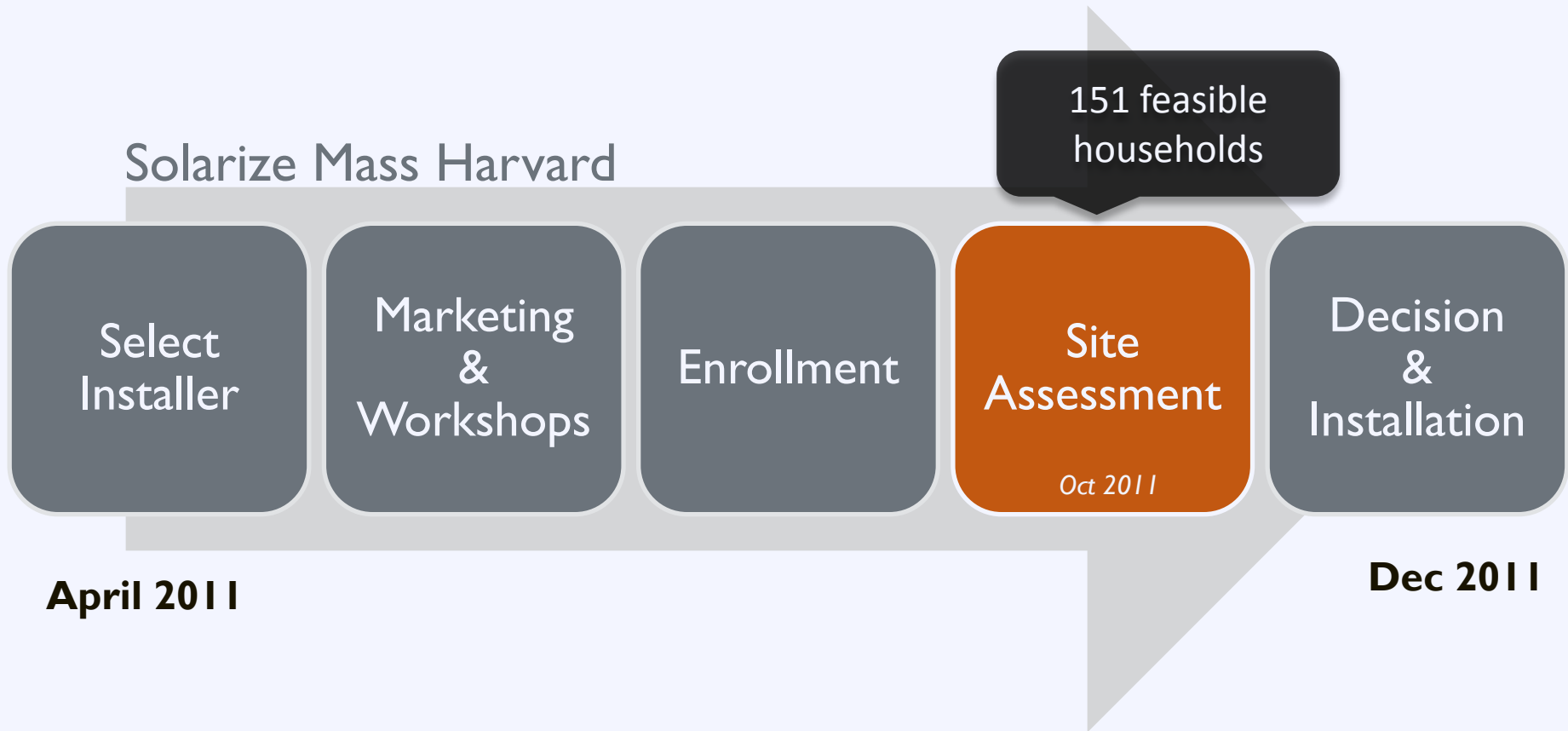
Marketing Strategy:

- Electronic survey of 1,100 households
- Email newsletters and direct mailings
- Float in July 4 parade
- Articles and advertisements in local newspaper
- Facebook page and online discussion board

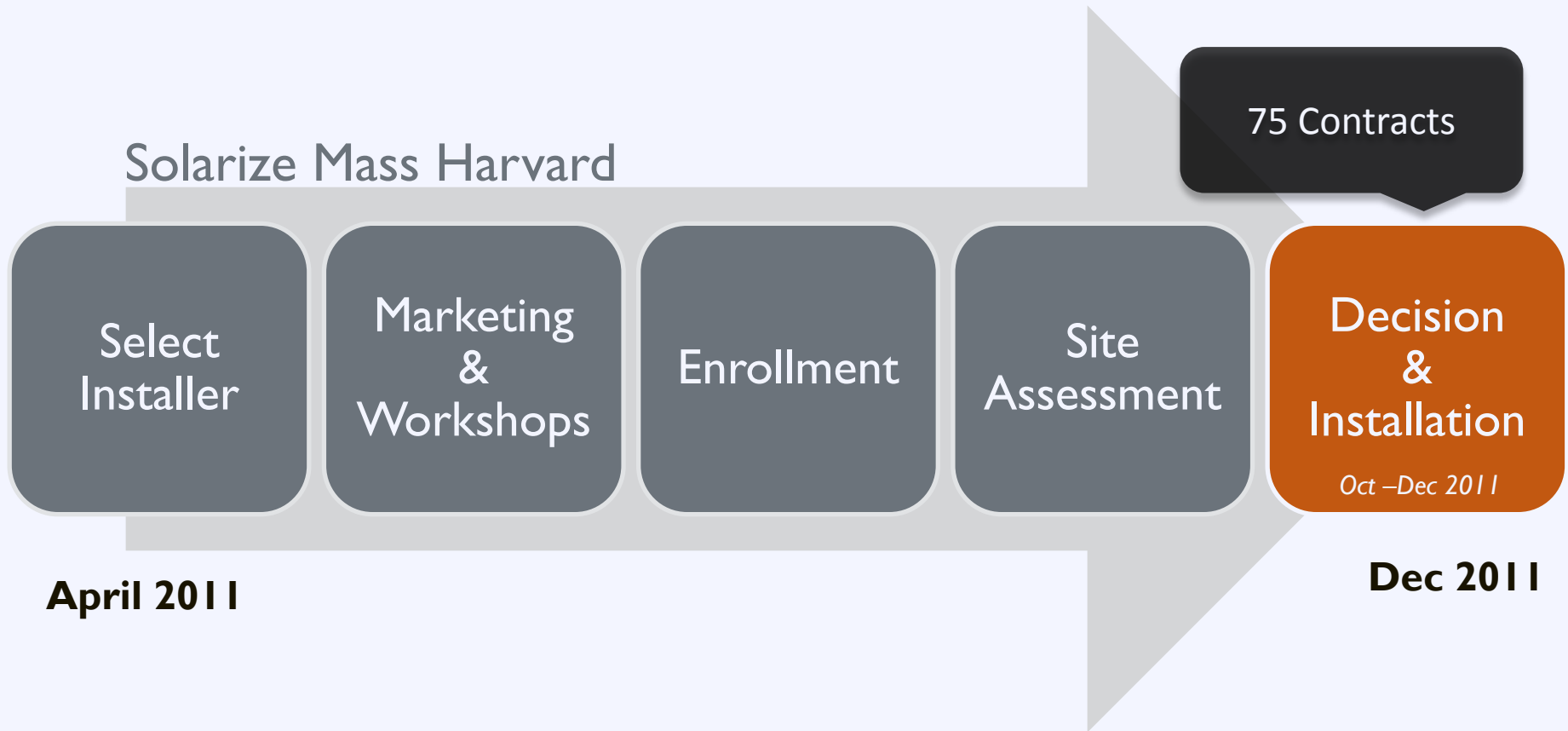
Solarize: Case Study



Solarize: Case Study

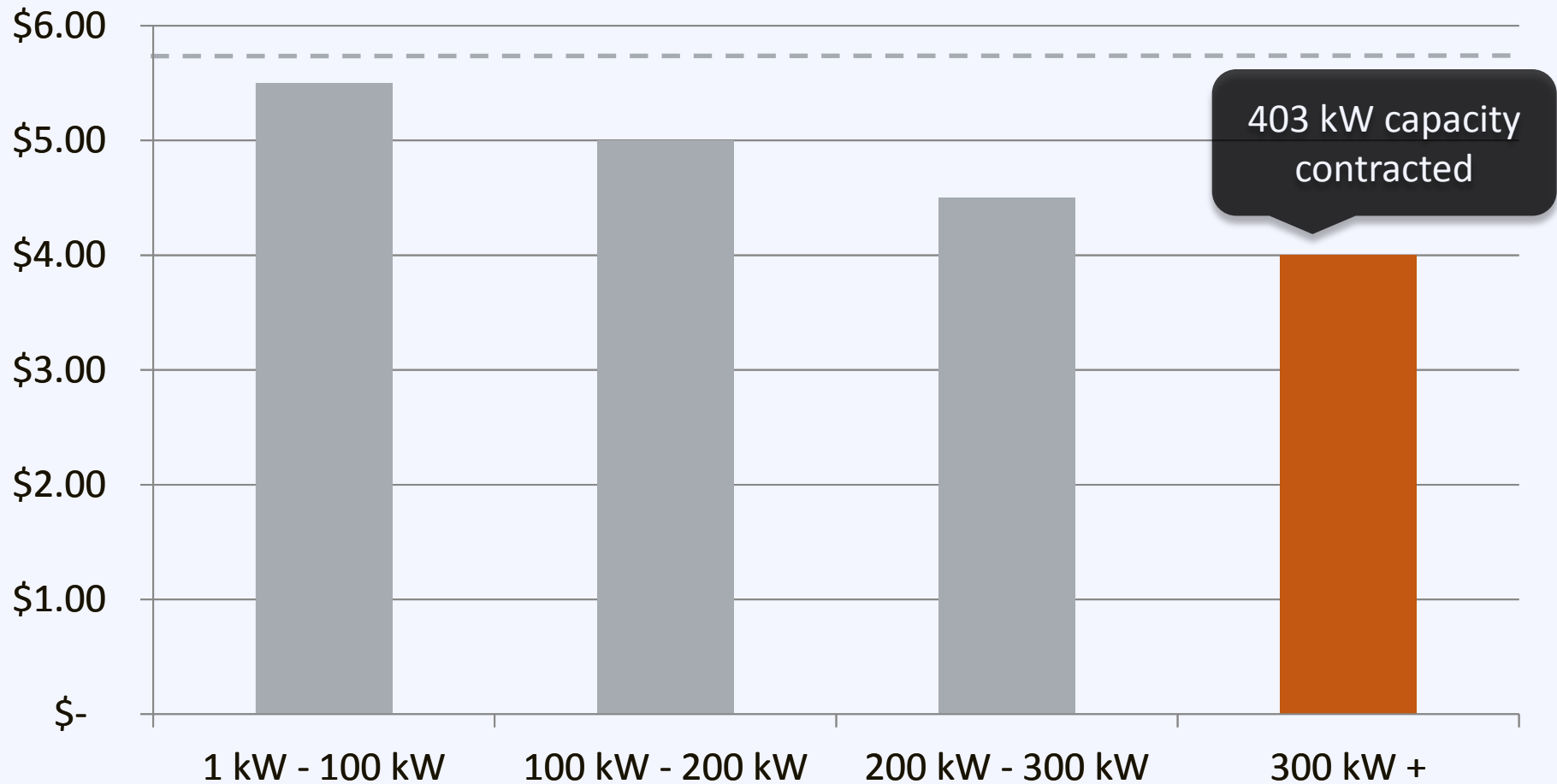


Solarize: Case Study



Group Purchasing

Harvard Mass Group Purchasing Tiers



Solarize: Case Study

75 new installations totaling 403 kW

30% reduction in installation costs

575% increase in residential installations

Solarize: Lasting Impact

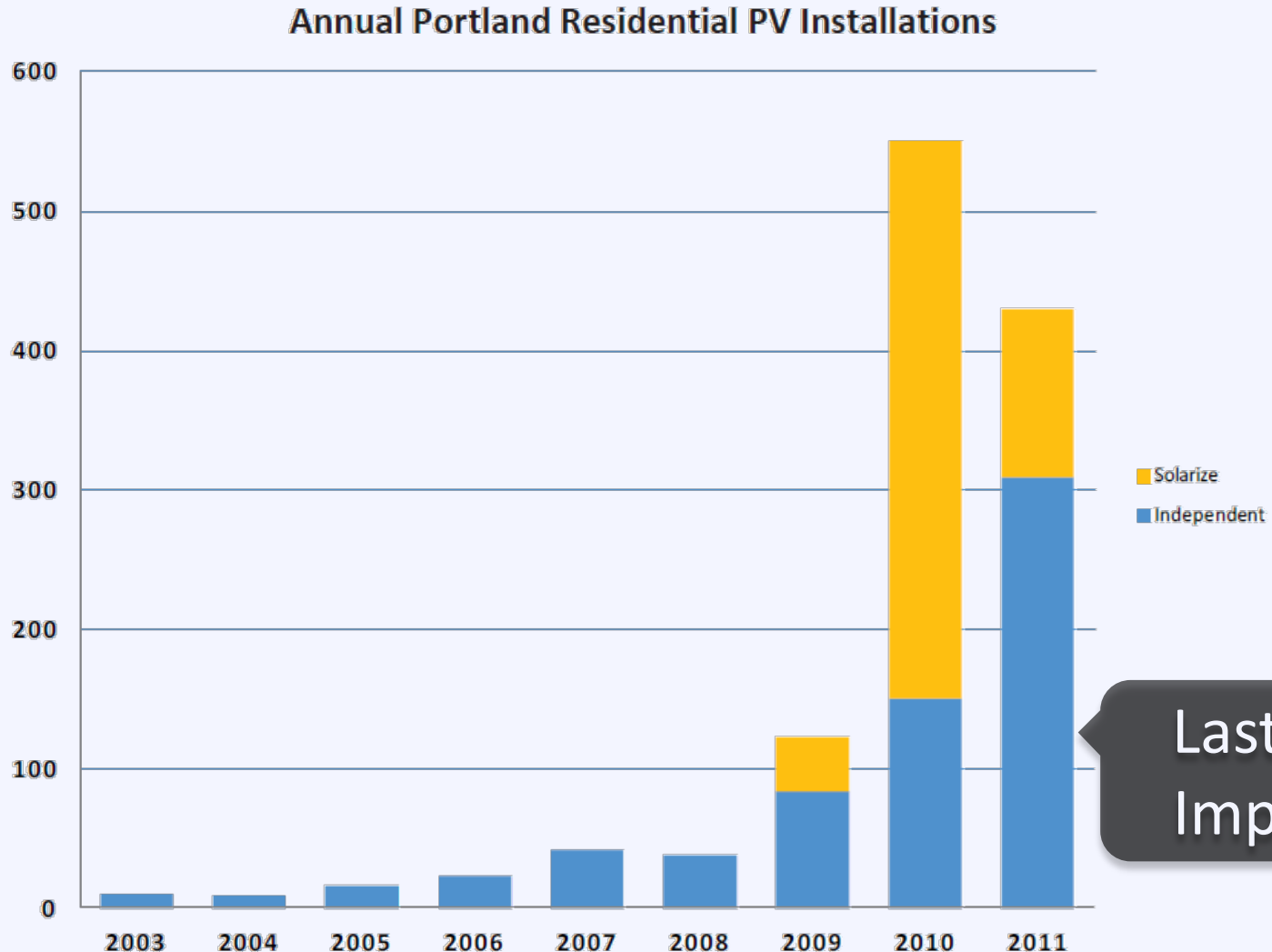
A household is

0.78% more likely to adopt solar

for

each additional installation in their zip code

Solarize: Lasting Impact



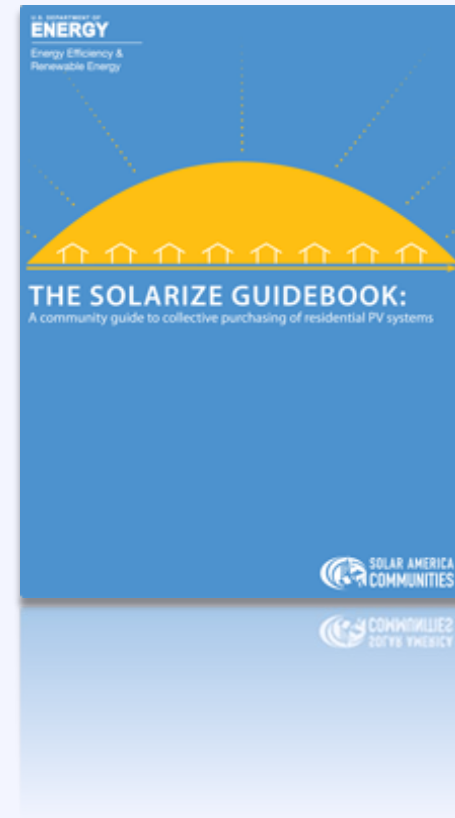
Lasting
Impact

Solarize: Resources

Resource The Solarize Guidebook

A roadmap for project planners and solar advocates who want to create their own successful Solarize campaigns.

www.nrel.gov



Property Assessed Clean Energy

The local government finances the up-front costs of the energy investment, which is repaid through a special property tax assessment.

Property Assessed Clean Energy

City creates type of land-secured financing district or similar legal mechanism



Property owners voluntarily sign-up for financing and make energy improvements



Proceeds from revenue bond or other financing provided to property owner to pay for energy project



Property owner pays assessment through property tax bill (up to 20 years)



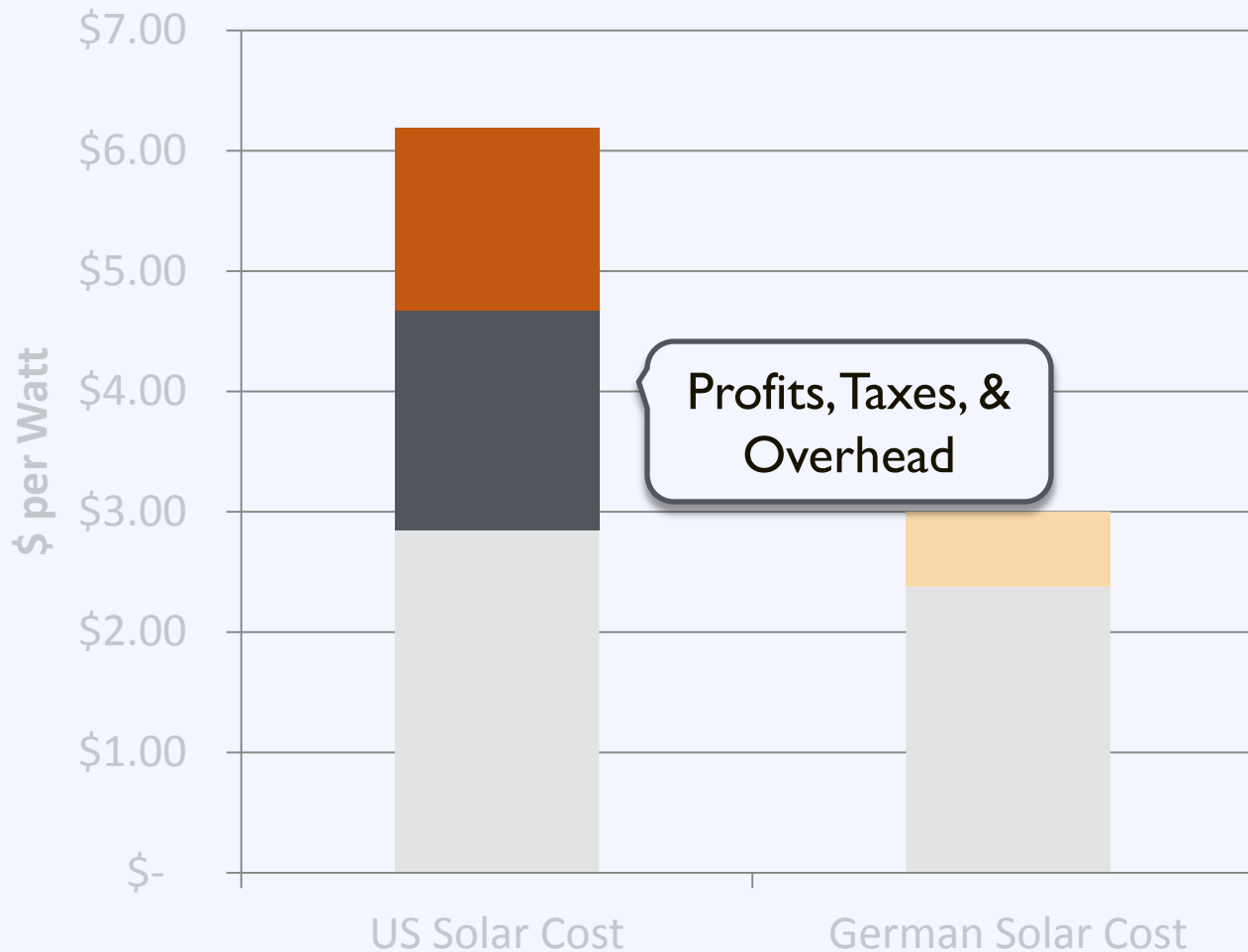
Property Assessed Clean Energy

Advantages Over Conventional Loan:

- Longer (20 year) term
- Repayment transfers with ownership
- Low interest rates
- Interest is tax deductible
- Lower transaction costs

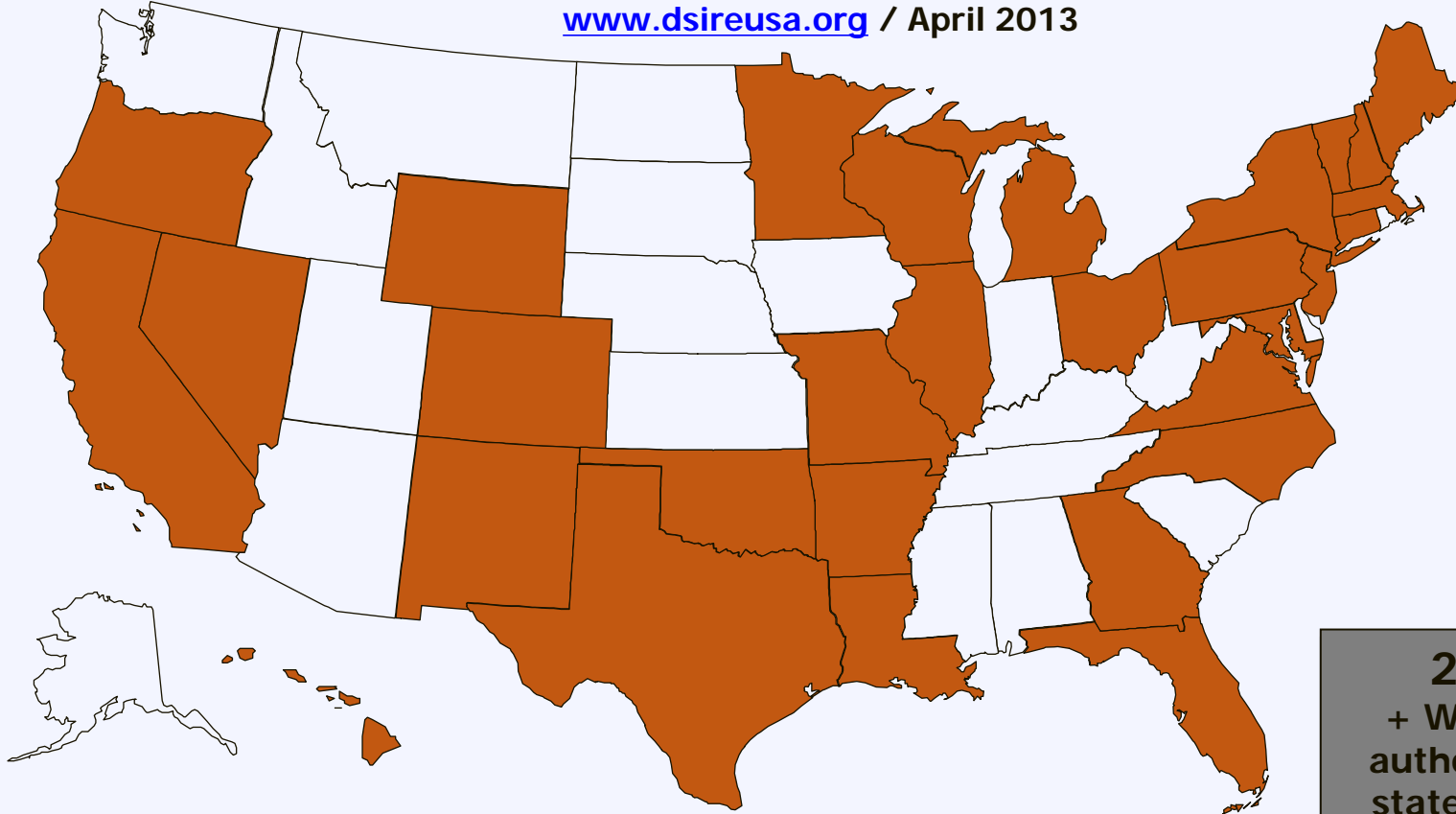
The Cost of Solar in the US

Comparison of US and German Solar Costs



Property Assessed Clean Energy

www.dsireusa.org / April 2013



 PACE financing authorized by the state*

29 states,
+ Washington DC,
authorize PACE (27
states have passed
legislation and HI
permits it based on
existing law).

PACE in Vermont

PACE: Vermont

City creates type of land-secured financing district or similar legal mechanism



45 Communities have adopted PACE

| | | | |
|-------------|-----------------|--------------|-------------|
| Albany | East Montpelier | Monkton | Thetford |
| Barre City | Ferrisburg | Montpelier | Turnbridge |
| Brattleboro | Glover | Newport Town | Vershire |
| Bristol | Halifax | Norwich | Waitsfield |
| Brookfield | Hartford | Plainfield | Westford |
| Burlington | Hartland | Putney | Westminster |
| Calais | Hinesburg | Randolph | Weybridge |
| Cavendish | Hyde Park | Richmond | Woodstock |
| Cornith | Manchester | Ripton | |
| Cornwall | Marlboro | Salisbury | |
| Craftsbury | Marshfield | Sharon | |
| Dorset | Middlebury | Strafford | |

PACE: History in Vermont

2009

State enables local governments to create PACE financing districts

2010

FHFA objects to senior lien status and advises Fannie & Freddie to halt purchase of mortgages with PACE assessments

2011

State defines PACE lien as subordinate to existing liens and first mortgages

PACE: Vermont Details

Funding Limits:

- 15% of assessed value of the property
- Capped at \$30,000
- Total funding plus outstanding mortgages cannot exceed 90% of the assessed value

PACE: Vermont Details

Term Details:

- Terms can be 10, 15, or 20 years
- When the property is sold the obligation stays with the property

PACE: Vermont Details

Participant Details:

- Participant must own the property
- There cannot be any outstanding debts on the property
- Debt to income ratio must be less than 41%

PACE: Vermont Details

Program Administration and cost:

- Administered by the Vermont Energy Investment Corporation
- Participants pay one time fee of 2% of assessment for loan loss reserve fund
- Non-participating property owners have no obligation to pay for any program costs

PACE: Vermont Program Status

Passed PACE
Legislation

45 towns
adopted PACE
financing

Secured \$1
million for
PACE Credit
Facility

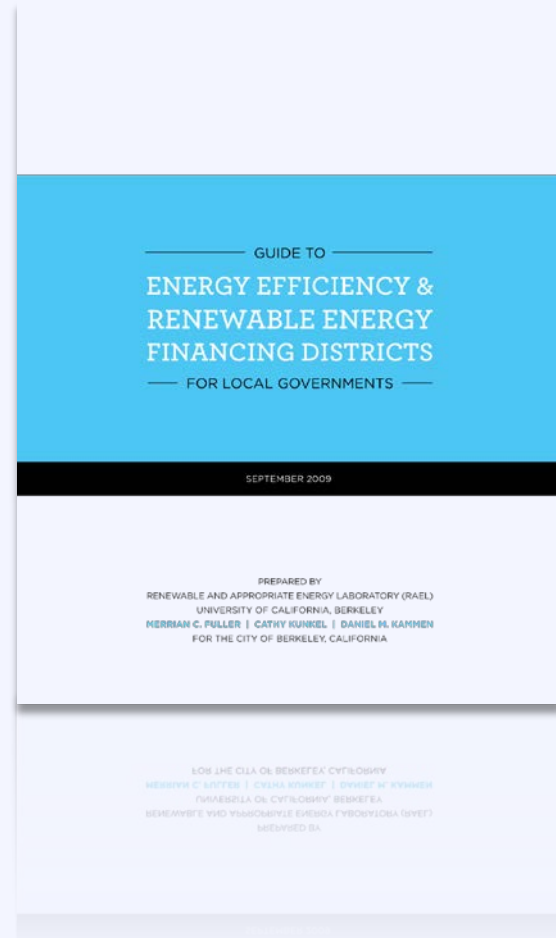
First
Subscription
Period Begins
this Fall

PACE: Resources

Resource PACE How to Guide for Local Governments

This report is designed for local government officials in getting a PACE program established in their region.

rael.berkeley.edu



Q & A

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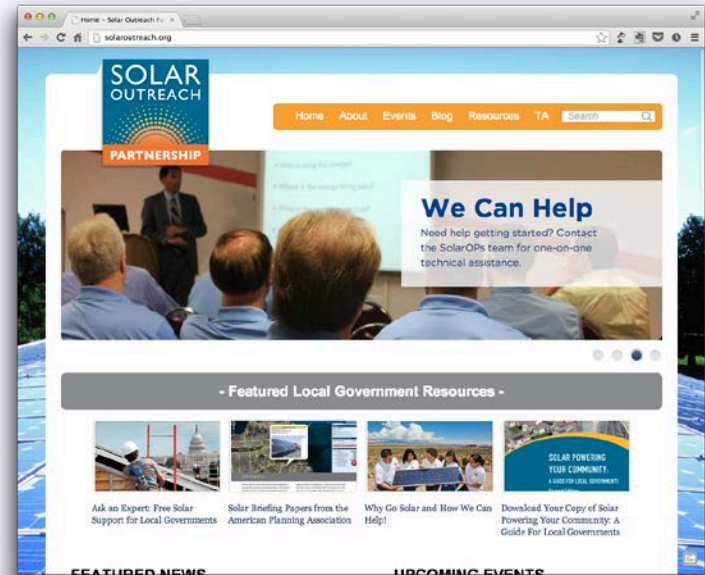
Activity: Next Steps

What do you pledge to do when you leave today's workshop? [Orange Card]

About the SunShot Solar Outreach Partnership

Technical Support

- 'Ask an Expert' Live Web Forums
- 'Ask an Expert' Web Portal
- Peer Exchange Facilitation
- In-Depth Consultations
- Customized Trainings



www.solaroutreach.org

For more information email: solar-usa@iclei.org



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SunShot

U.S. Department of Energy

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