

# Solar Powering Your Community

## Introduction to Community Solar

**Andrew Belden & Kathryn Wright**  
**Meister Consultants Group, Inc.**  
ICMA Conference Presenter



# Solar Powering Your Community

## Introduction to Community Solar



Powered by

**SunShot**

U.S. Department of Energy

# About the SunShot Solar Outreach Partnership



The **SunShot Solar Outreach Partnership (SolarOPs)** is a U.S. Department of Energy (DOE) program designed to increase the use and integration of solar energy in communities across the US.

# About the SunShot Solar Outreach Partnership

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- Increase installed capacity of solar electricity in U.S. communities
- Streamline and standardize **permitting and interconnection processes**
- Improve **planning and zoning codes/regulations** for solar electric technologies
- Increase access to **solar financing options**

# Complimentary Services



Technical  
Resources



Regional  
Workshops



One to One  
Assistance



Strategy  
Session

# Complimentary Services



## Technical Resources

Helping Policymakers Understand Best Practices:

- Case Studies
- Fact Sheets
- How-to Guides
- Toolkits

[www.solaroutreach.org](http://www.solaroutreach.org)



One to One Assistance

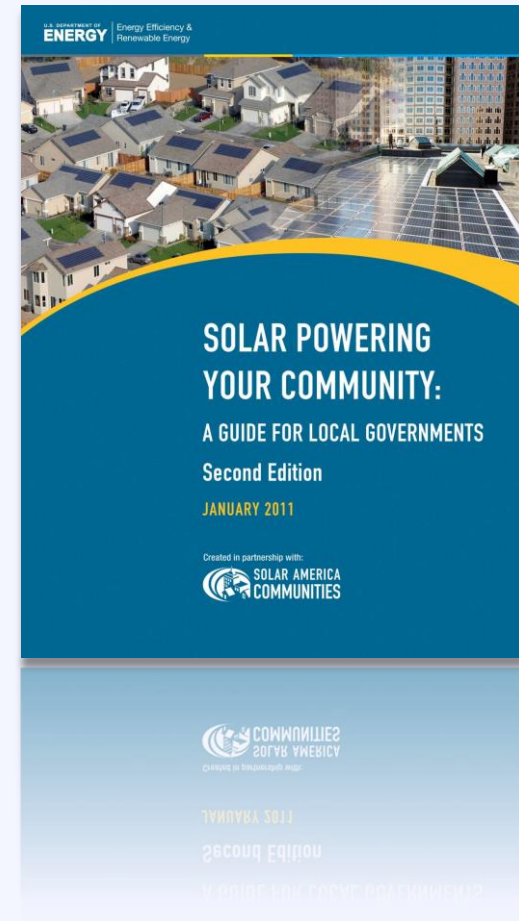
# Technical Resources

## Resource

## Solar Powering Your Community Guide

A comprehensive resource to assist local governments and stakeholders in building local solar markets.

[www.energy.gov](http://www.energy.gov)



# Technical Resources

## Resource

## SunShot Solar Resource Center

- Case Studies
- Fact Sheets
- How-To Guides
- Model Ordinances
- Technical Reports
- Sample Government Docs

[www4.eere.energy.gov/solar/sunshot/resource\\_center](http://www4.eere.energy.gov/solar/sunshot/resource_center)

The screenshot shows the SunShot Solar Resource Center website. The header includes the U.S. Department of Energy logo and the SunShot Initiative name. The main navigation menu has options for HOME, ABOUT, SOLAR PROGRAM, FINANCIAL OPPORTUNITIES, and INFORMATION RESOURCES. The page content is titled "Solar Energy Resource Center" and includes a search bar, a map of the United States, and a list of resources categorized by topic, audience, resource type, and state. The page is reflected below.



# Complimentary Services



Technical  
Resources



Regional  
Workshops



One to One  
Assistance

Receive customized  
technical support on  
implementation of  
smart solar policy

# Complimentary Services

Quickly get up to speed on key solar policy issues:

- Solar 101
- Planning for Solar
- Implementing an Ordinance
- Streamlining Solar Permits
- Growing your Market



Regional Workshops



Strategy Session

# Complimentary Services



Technical  
Resources



Regional  
Workshops

Develop an  
implementation  
strategy for smart  
solar policy



Strategy  
Session



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**SunShot**

U.S. Department of Energy

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# Workshop Goals

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- Familiarize you with U.S. solar market and solar incentives
- Provide a background on community solar
- Identify workshop participant future needs and resource requirements

# Agenda

## Solar 101

- Introductions
- Technology and Market Overview

## Models and Incentives

- Special Purpose Entity
  - Participant-owned
  - Third-party managed
- Utility-sponsored

## Tools

- Oregon Community Decision-Making Tool
- NREL Community Solar Tool

# Agenda

## Solar 101

- Introductions
- Technology and Market Overview

## Models and Incentives

- Special Purpose Entity
  - Participant-owned
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- Utility-sponsored

## Tools

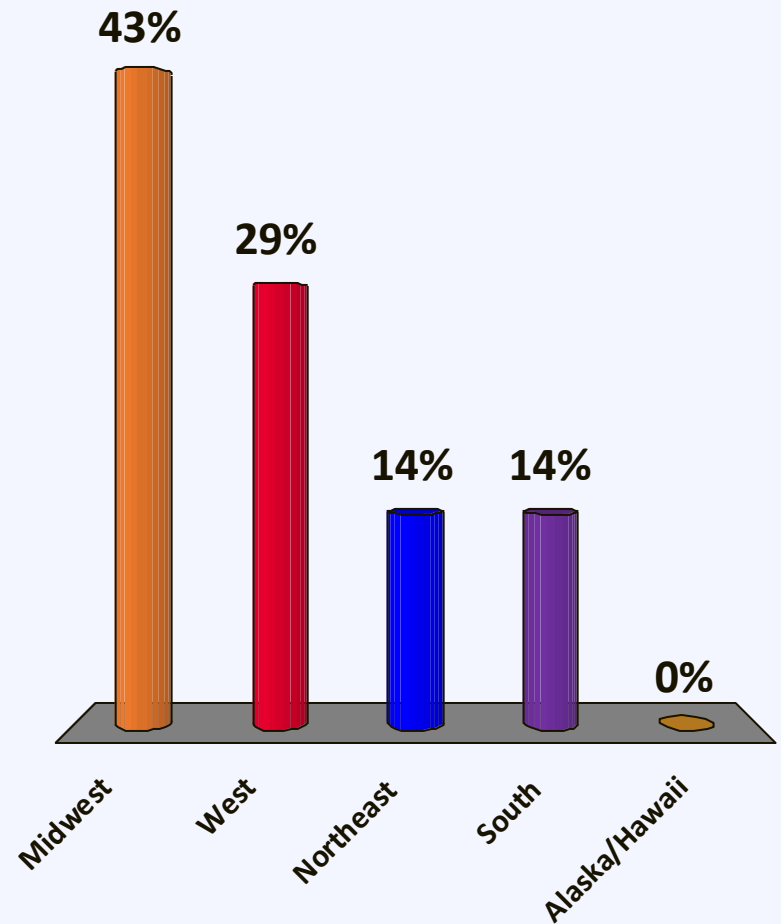
- NREL Community Solar Scenario Tool
- Oregon Community Solar Decision Support Tool

We want to get to know you better



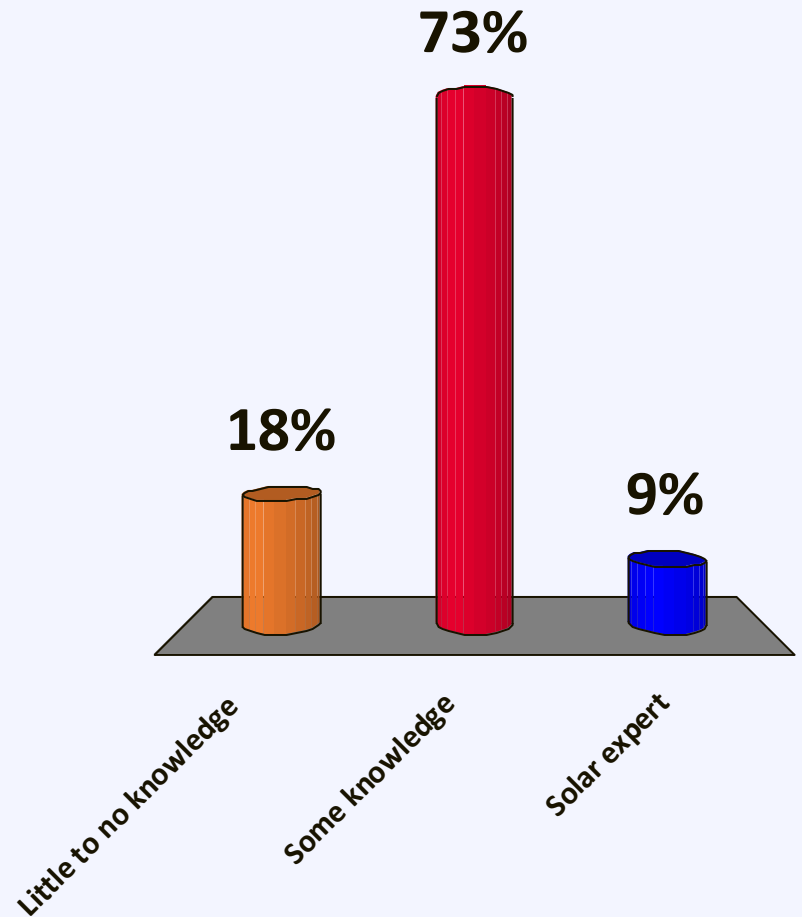
# Where are you from?

- A. Midwest
- B. West
- C. Northeast
- D. South
- E. Alaska/Hawaii



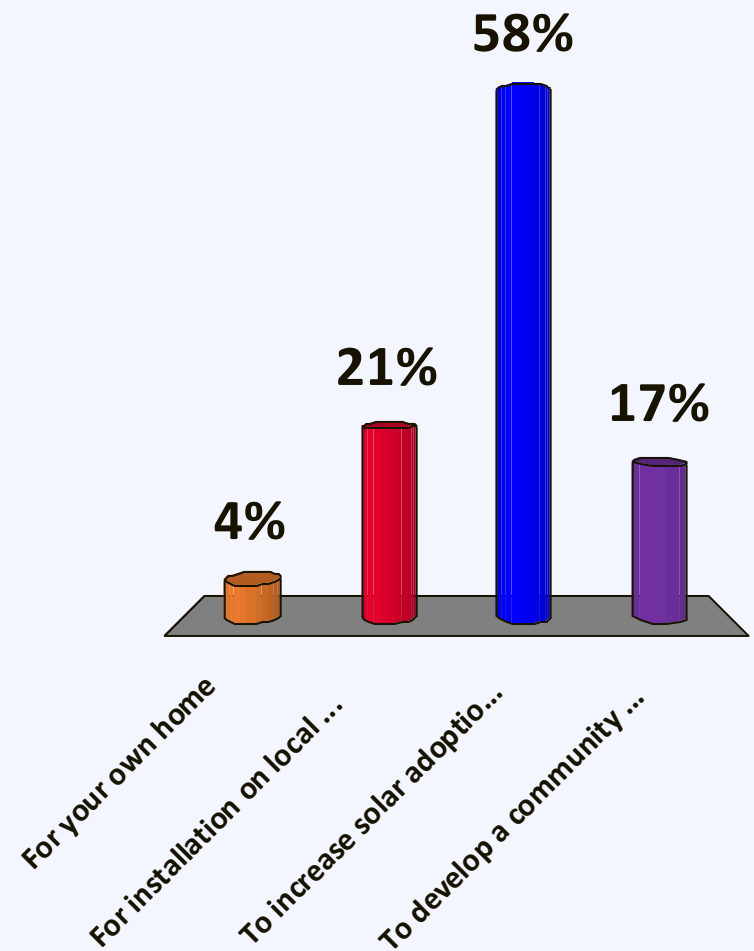
# How familiar are you with solar?

- A. Little to no knowledge
- B. Some knowledge
- C. Solar expert



# Why are you interested in solar?

- A. For your own home
- B. For installation on local government buildings
- C. To increase solar adoption in your community
- D. To develop a community solar installation

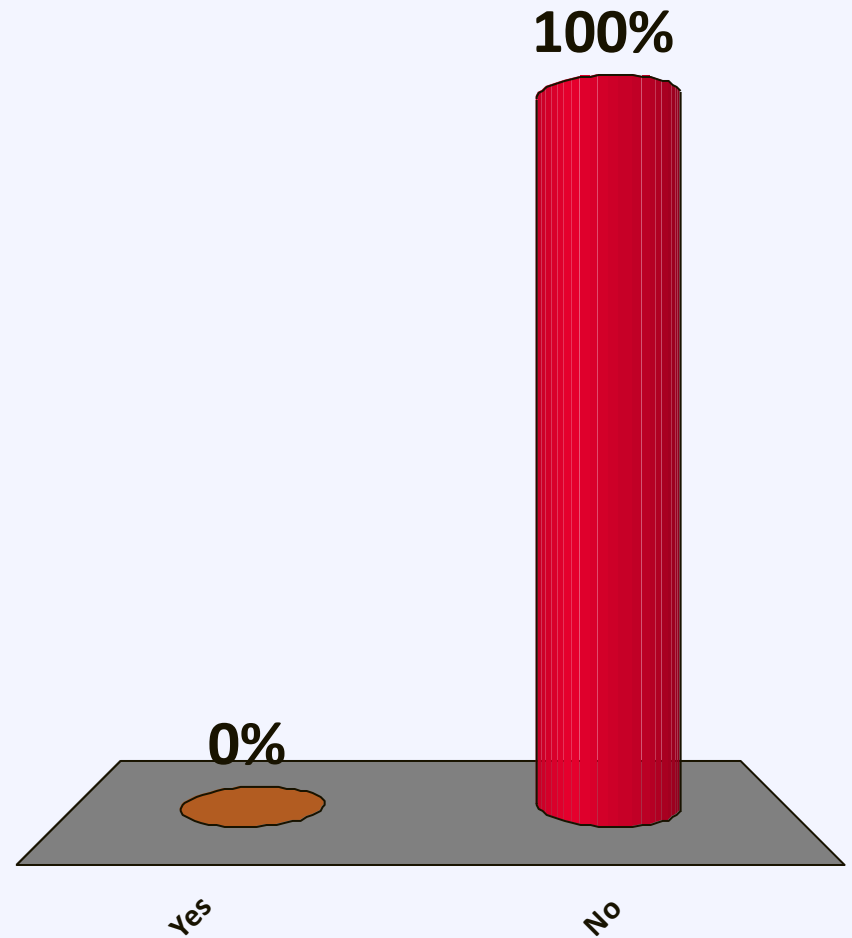


# Do you have solar on your home?

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A. Yes

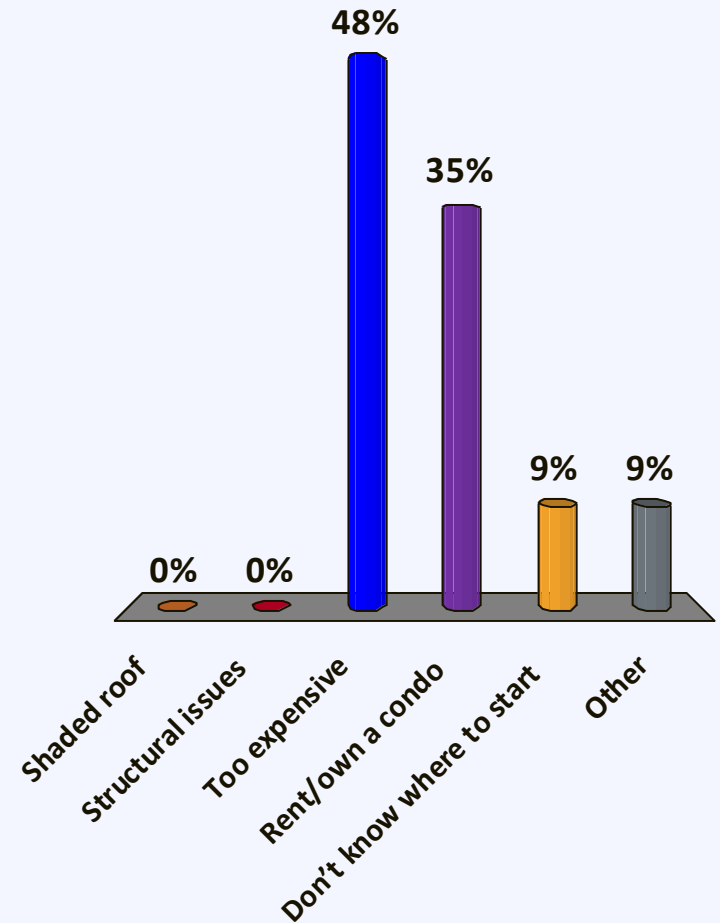
B. No



If you answered no...

# Why not?

- A. Shaded roof
- B. Structural issues
- C. Too expensive
- D. Rent/own a condo
- E. Don't know where to start
- F. Other



# Solar Technologies



**Solar Photovoltaic (PV)**



**Solar Hot Water**



**Concentrated Solar Power**

# Solar Technologies



**Solar Photovoltaic (PV)**

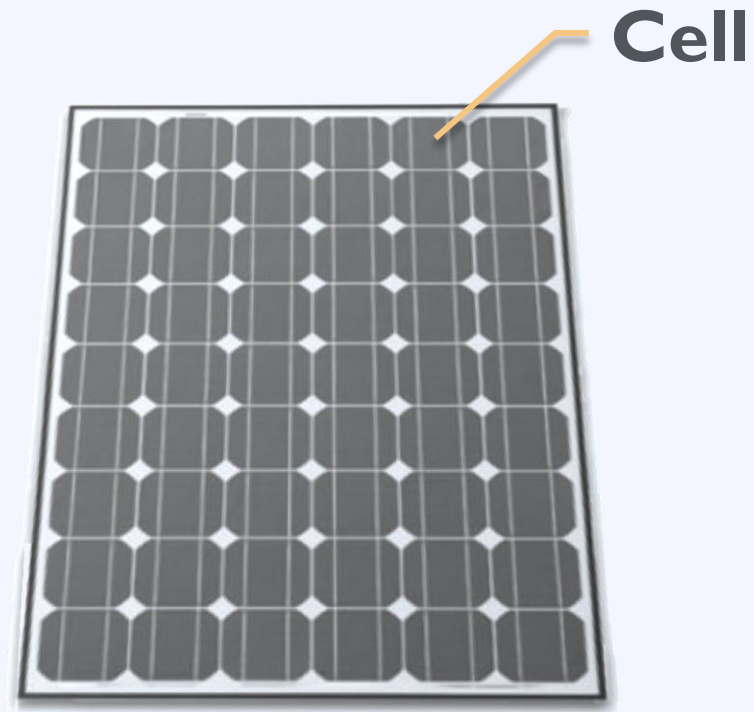


Solar Hot Water



Concentrated Solar Power

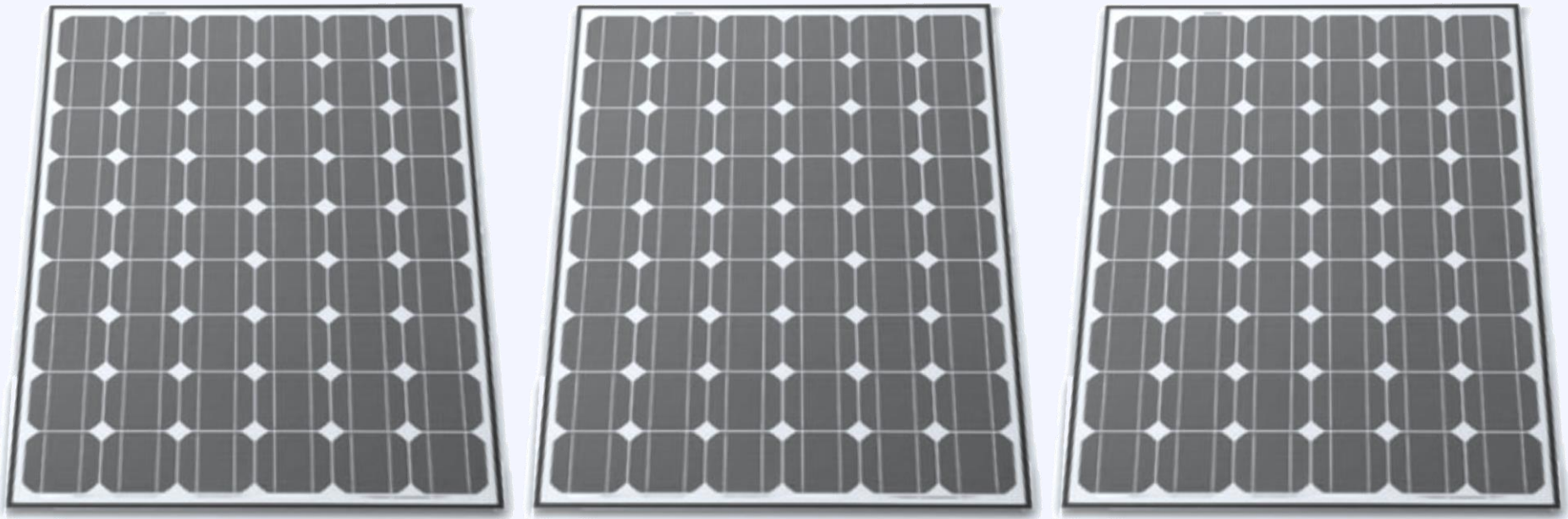
# Some Basic Terminology



**Panel / Module**

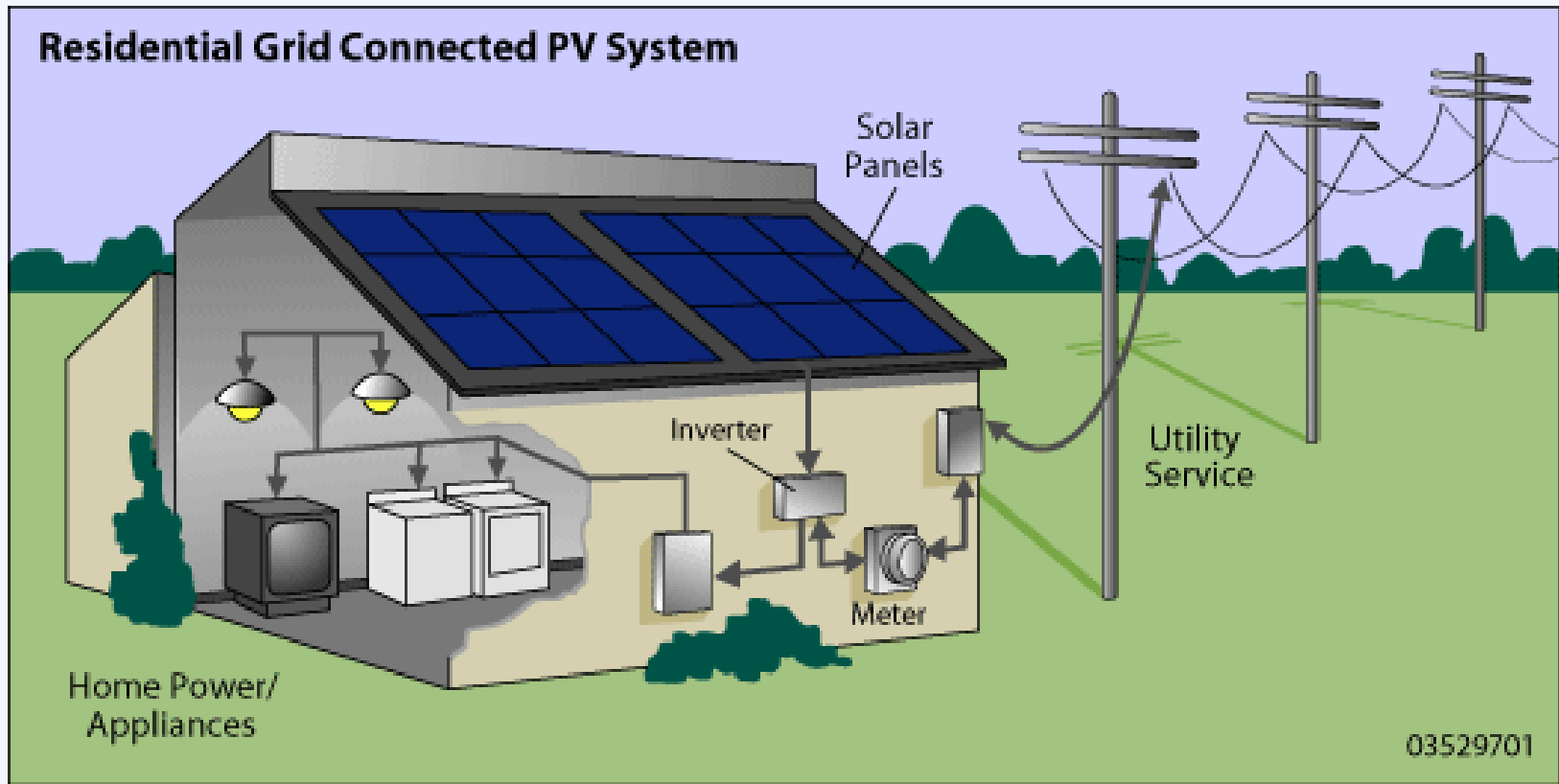


# Some Basic Terminology

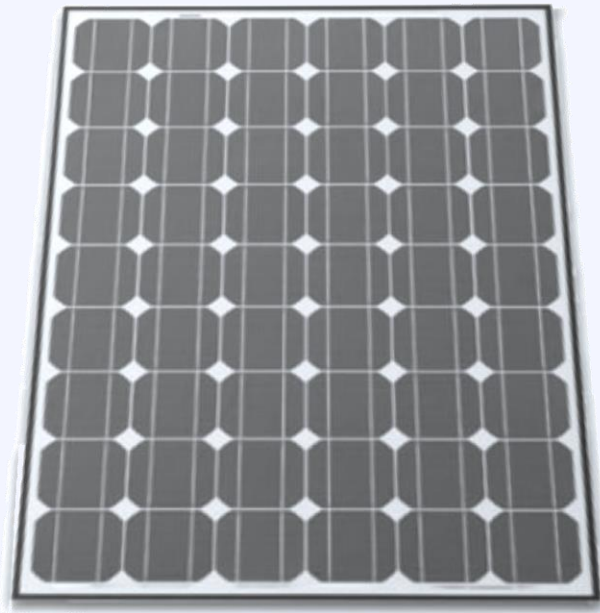
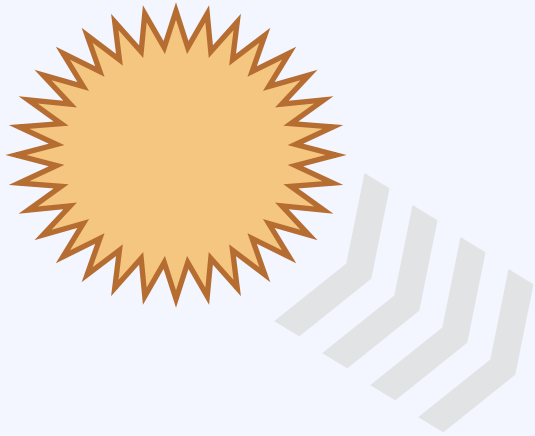


**Array**

# System Components



# Some Basic Terminology



**Production**  
*Kilowatt-hour (kWh)*

**Capacity / Power**  
*kilowatt (kW)*

# System Types

## Roof Mount



## Ground Mount



## Parking Canopy



# Some Basic Terminology



**Residence**  
5 kW



**Factory**  
1 MW+

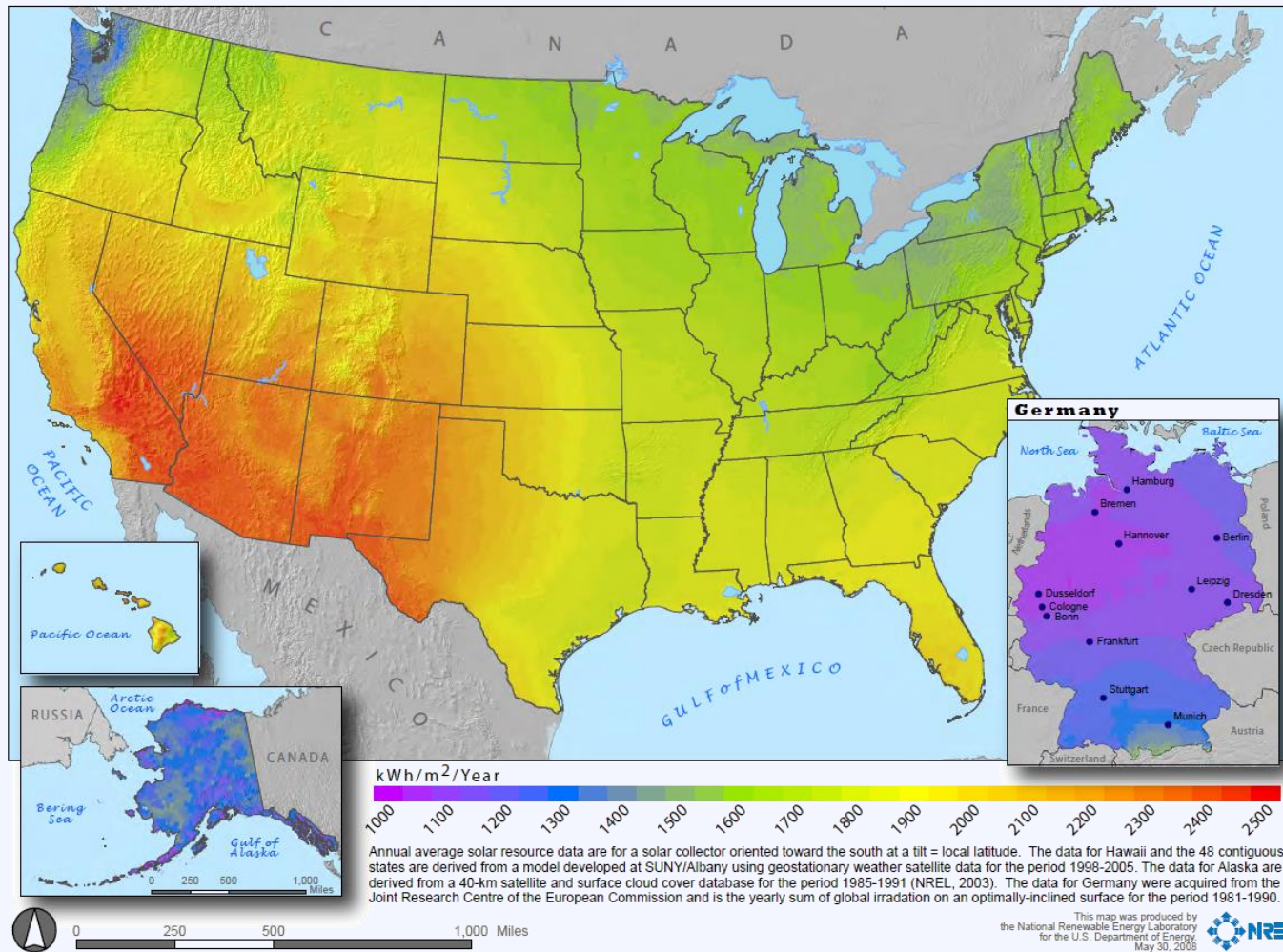


**Office**  
50 – 500 kW



**Utility**  
2 MW+

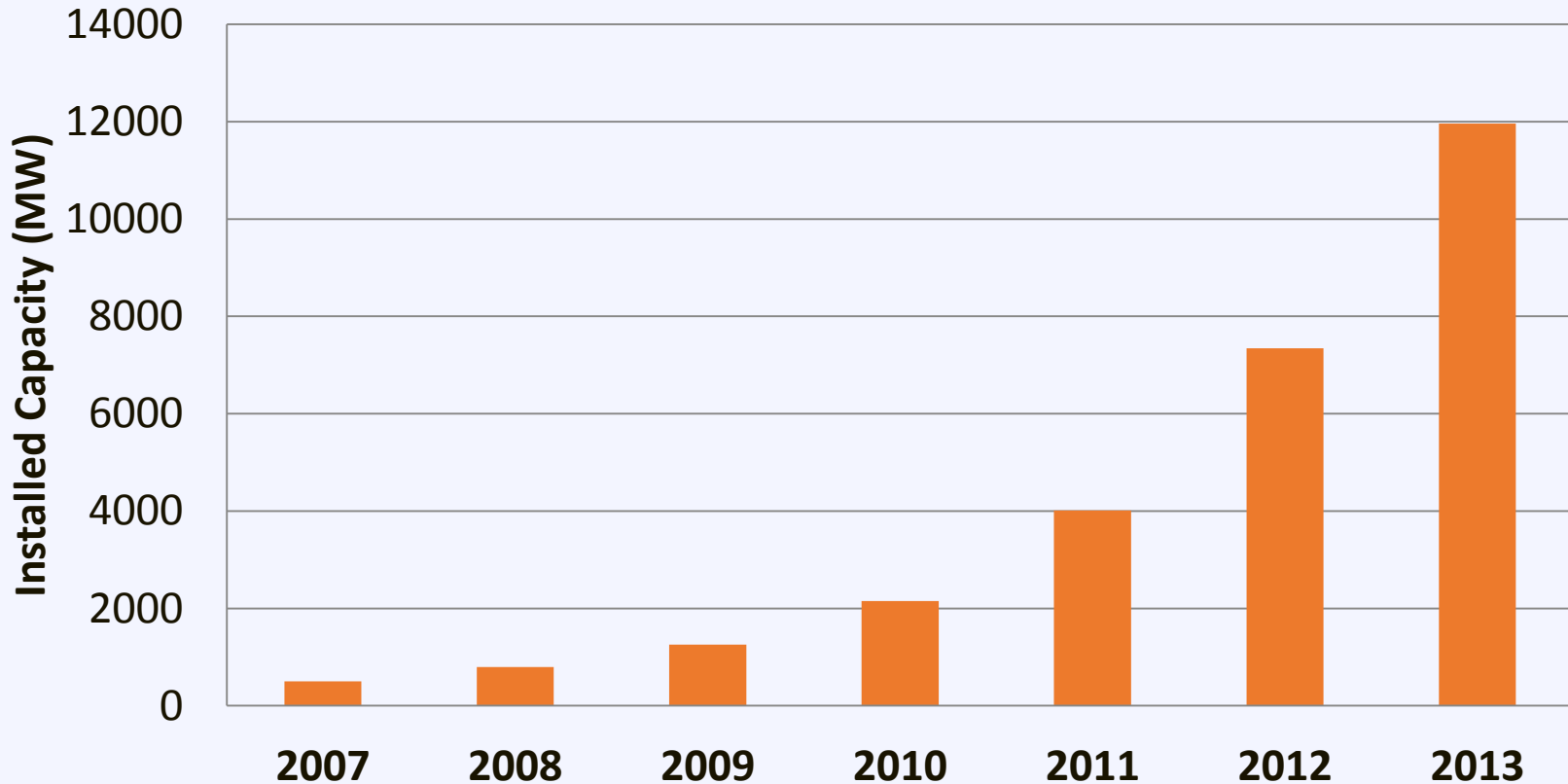
# Solar Resource in US & Germany



Source: National Renewable Energy Laboratory

# Cumulative US PV Capacity

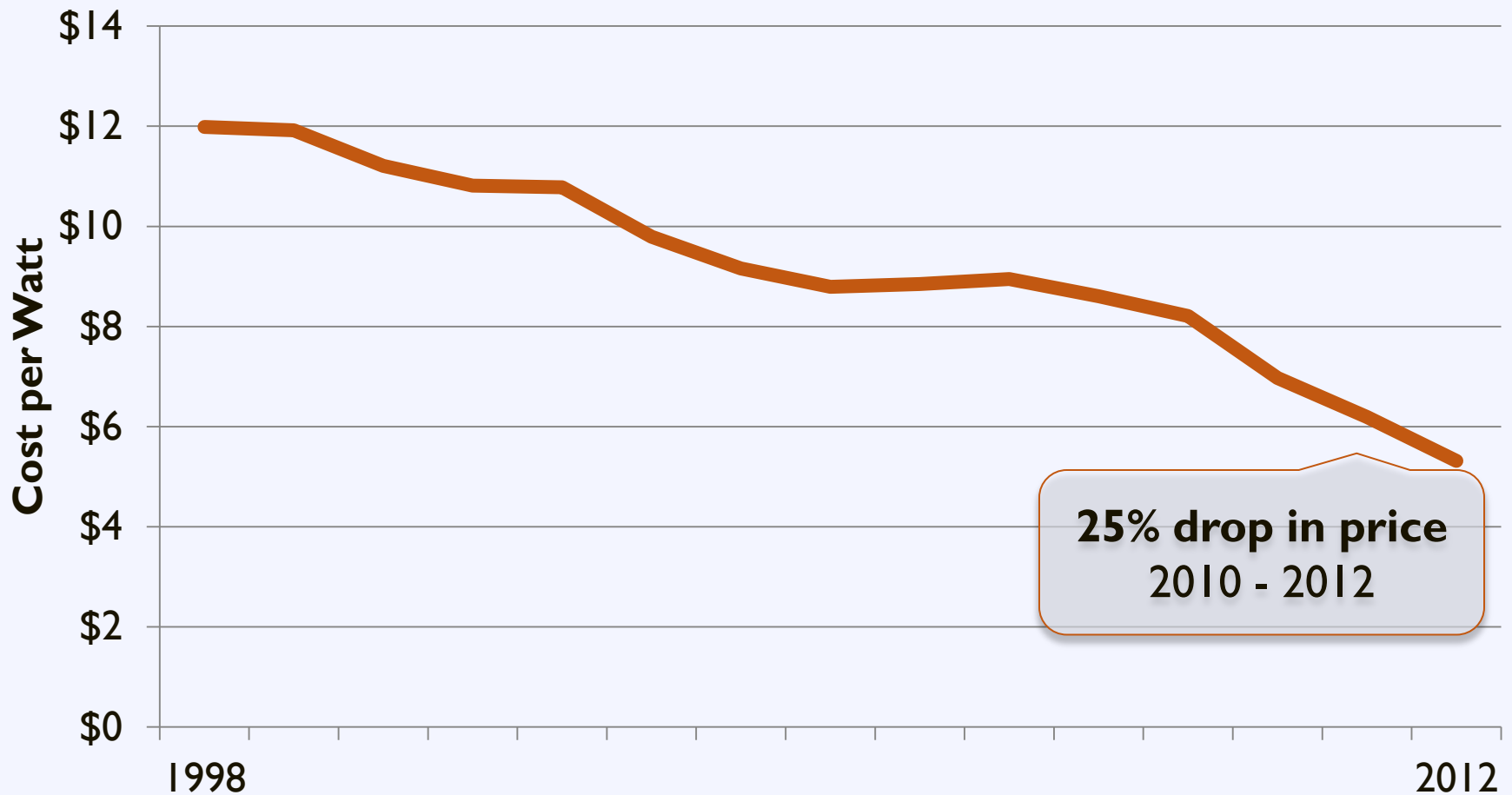
## U.S. Cumulative Installed Capacity



Source: *US Solar Market Trends, IREC*

# The Cost of Solar PV

## US Average Installed Cost for Behind-the-Meter PV





# Available Incentives

Federal

Investment  
Tax Credit

Accelerated  
Depreciation

State & Utility

Renewable  
Portfolio  
Standard

Net Metering

# Federal Incentives

# Investment Tax Credit

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**Type:** Tax Credit

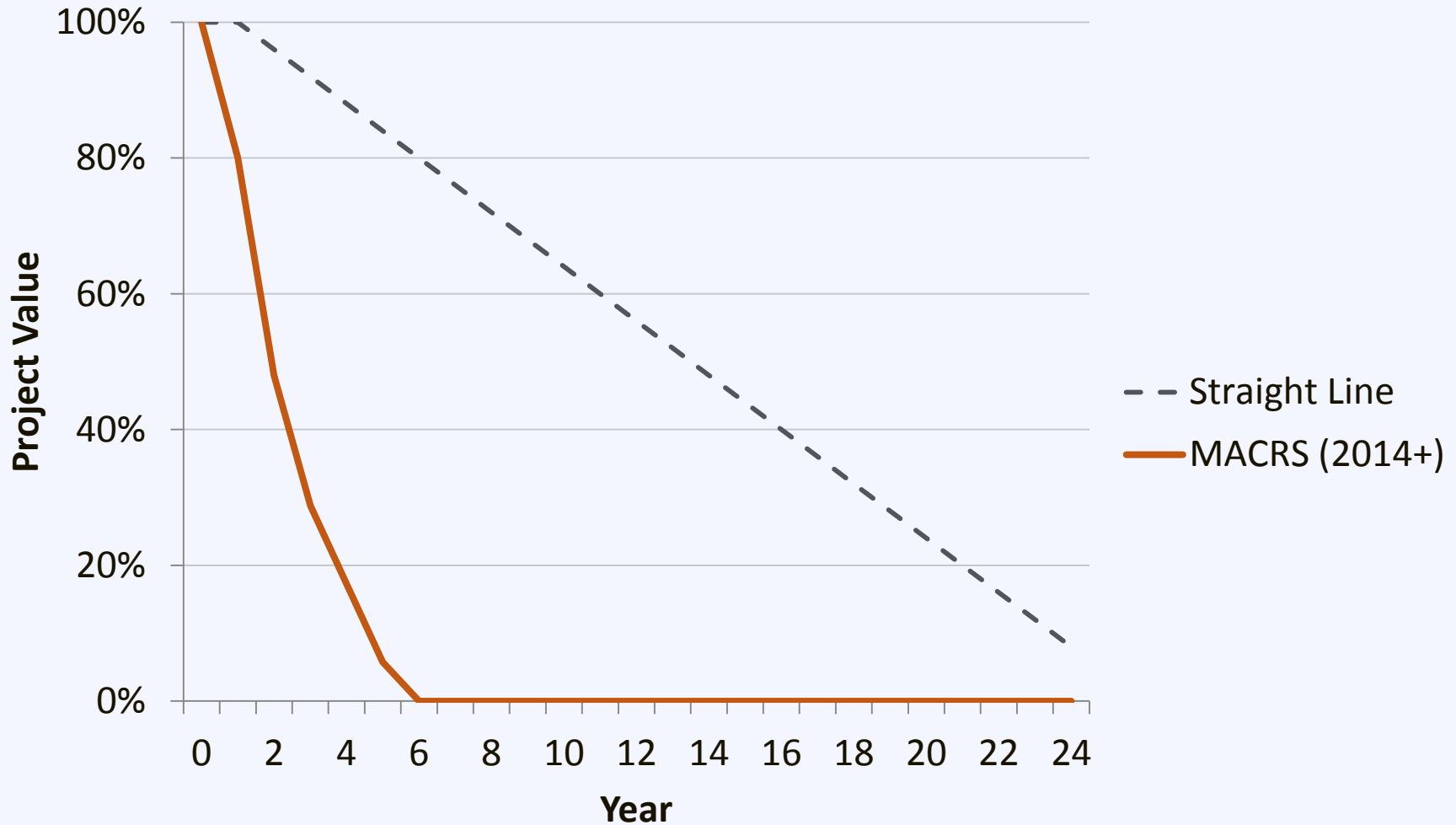
**Eligibility:** For-Profit Organization

**Value:** 30% of the installation cost

**Availability:** Through 2016

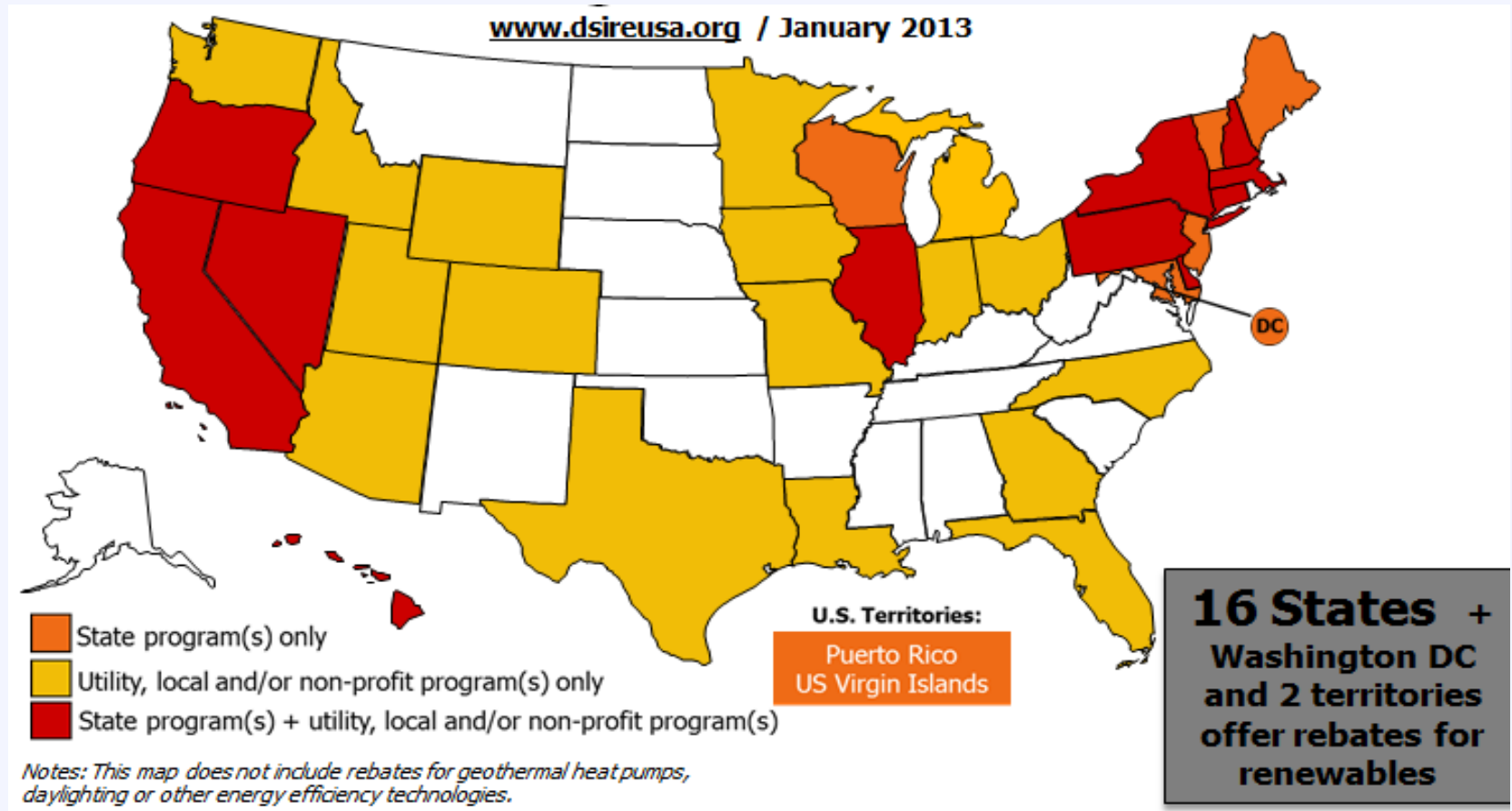
# Accelerated Depreciation

Modified Accelerated Cost-Recovery System (MACRS)



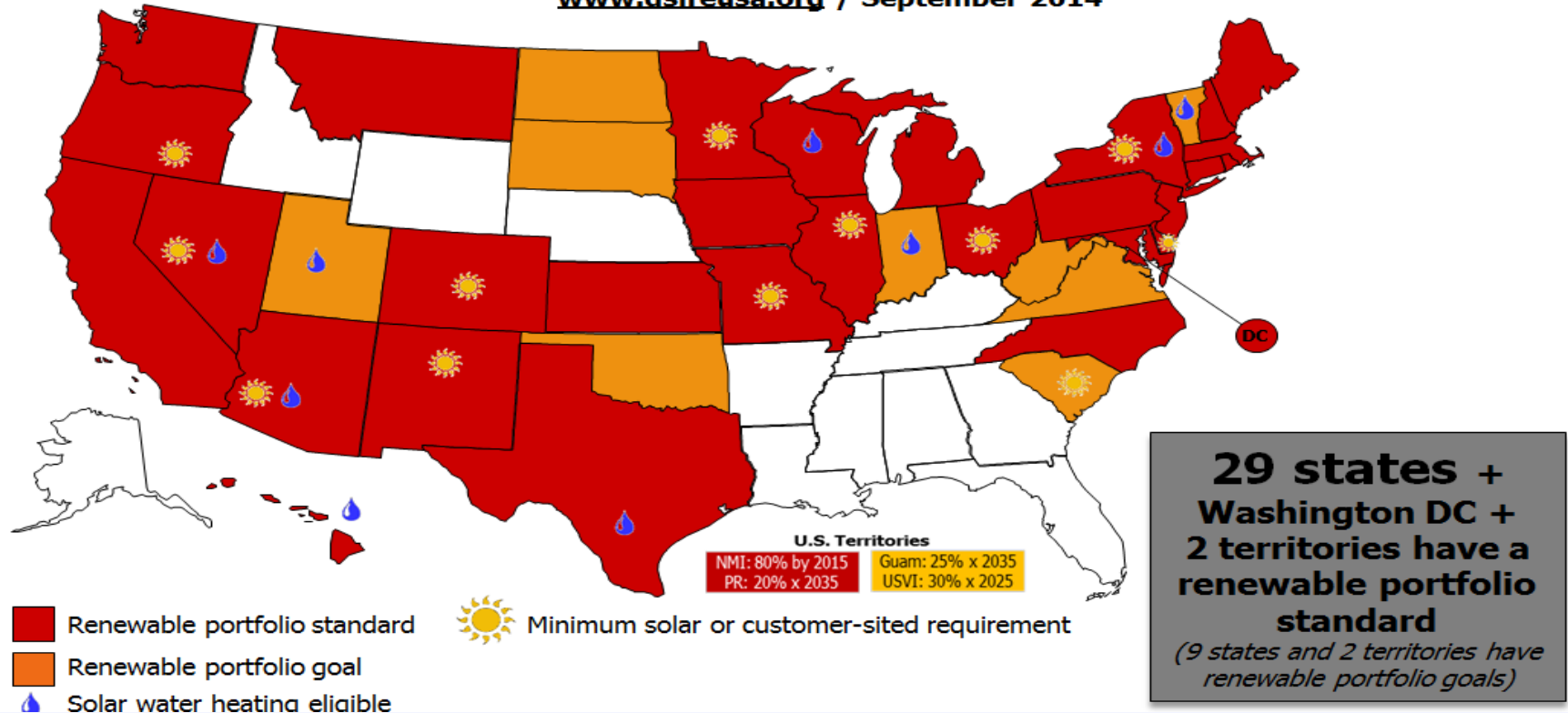
# State and Utility Incentives

# Solar Rebates



# Solar Renewable Energy Credits (SRECs)

[www.dsireusa.org](http://www.dsireusa.org) / September 2014



- Tradable credits for the green attributes of solar energy
- Prices, markets and policies vary by state
  - Solar targets in some states

# Net Metering

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Net metering allows customers to export power to the grid during times of excess generation, and receive credits that can be applied to later electricity usage.



# Virtual Net Metering



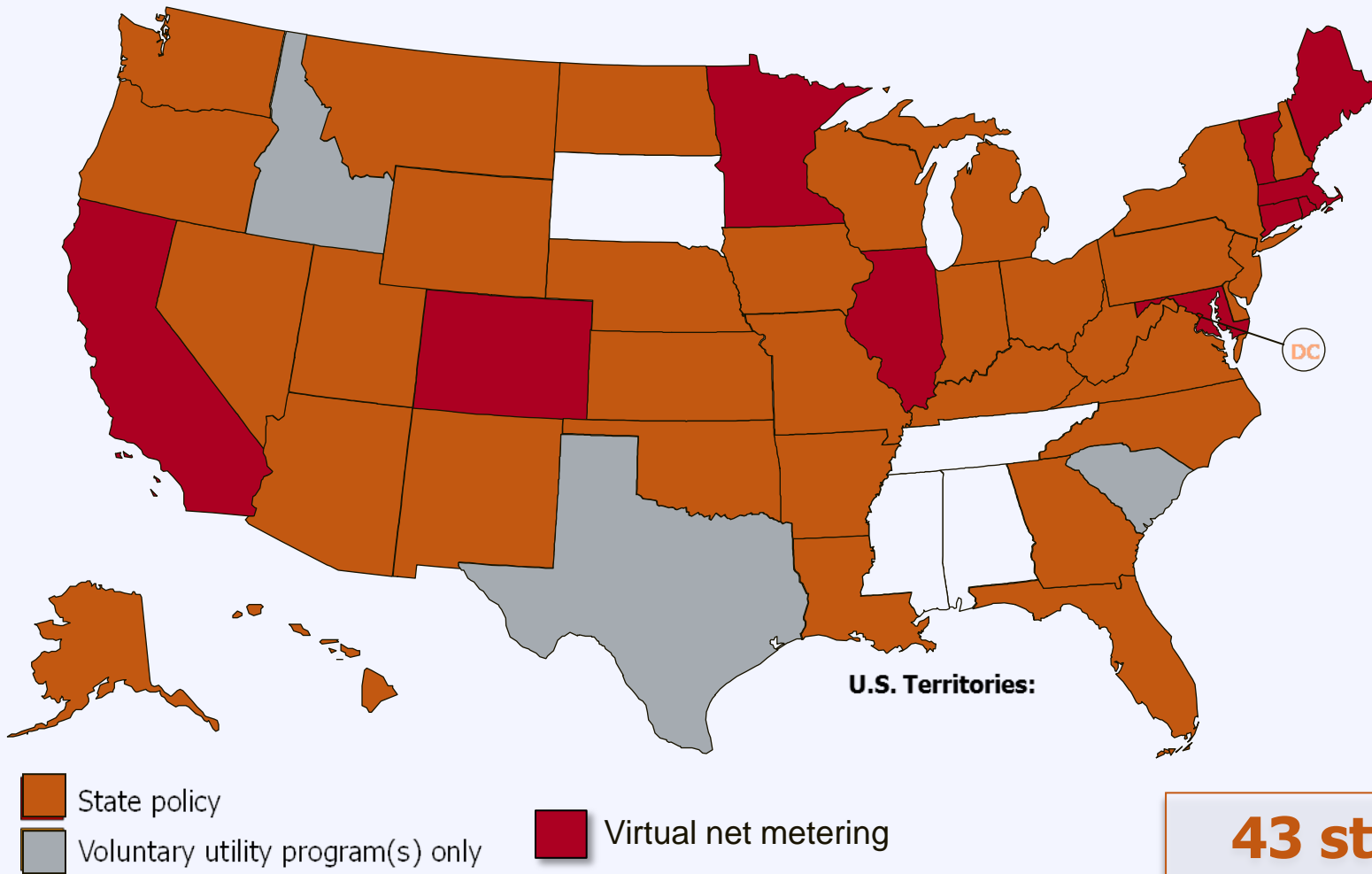
No direct connection necessary.  
Rules depend of state and utility policy.

# Virtual Net Metering

---

Allows net metering credits produced by one solar system to be allocated to multiple utility accounts, even if the system is off-site.

# Net Metering Policies



**43 states** +  
Washington DC and 4  
territories have Net  
Metering Policies

# Agenda

## Solar 101

- Introductions
- Technology and Market Overview

## Models and Incentives

- Special Purpose Entity
  - Participant-owned
  - Third-party managed
- Utility-sponsored

## Tools

- NREL Community Solar Scenario Tool
- Oregon Decision-Support Tool

# Solar Development

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National study found that...

**22-27% of residential roofs  
were suitable for on-site  
solar**

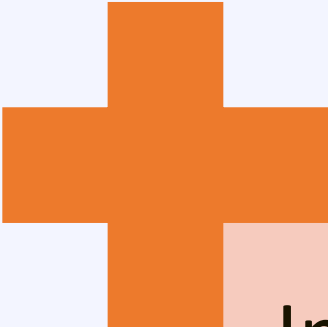
# Community Ownership




“A solar-electric system that provides power and/or financial benefit to multiple community members.”

U.S. Department of Energy

# What Is Community Solar?



Individuals benefit directly from energy and/or other benefits from system installed in their utility territory



Group purchase program (Solarize)

Crowd-funding (Solar Mosaic)

# Community Solar in the U.S.



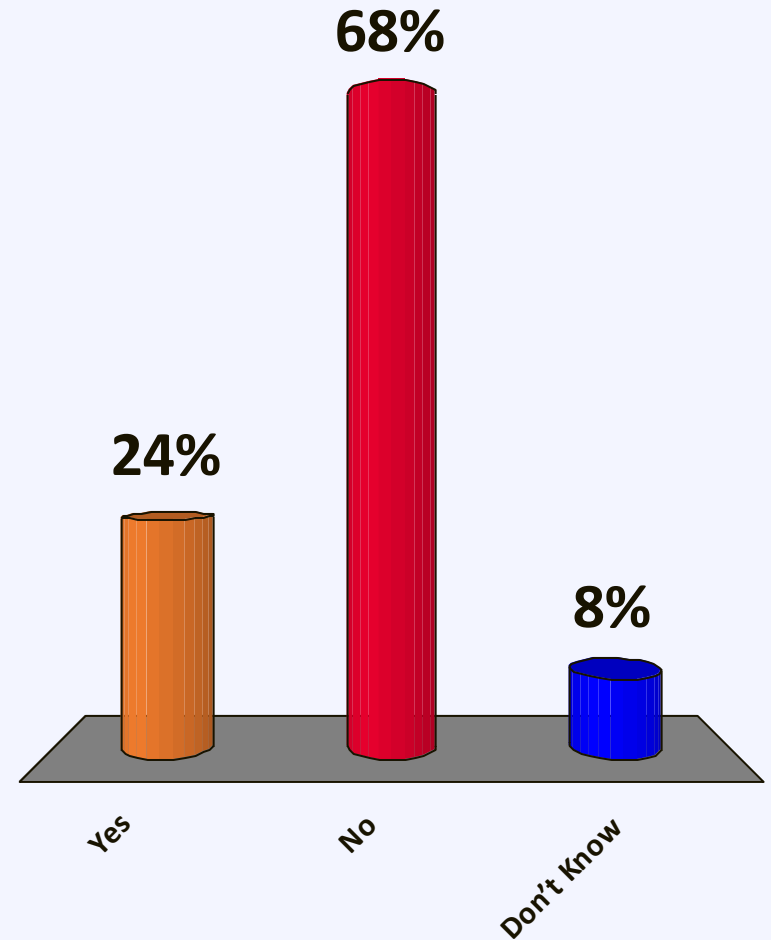


# Are there community solar projects in your community?

A. Yes

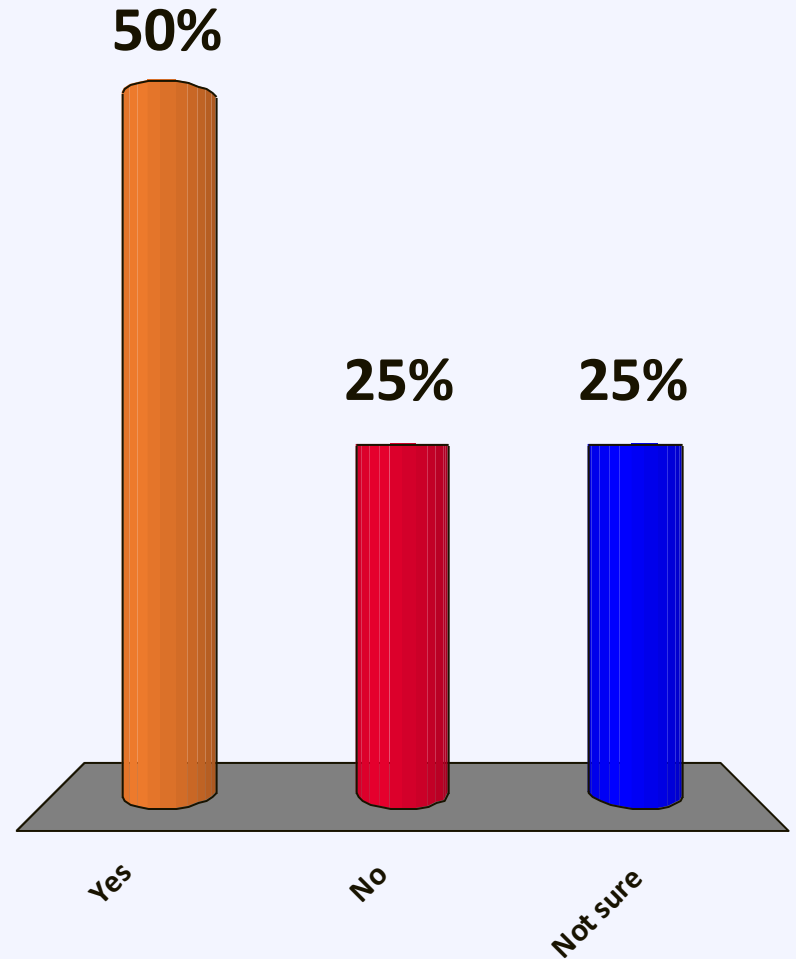
B. No

C. Don't Know



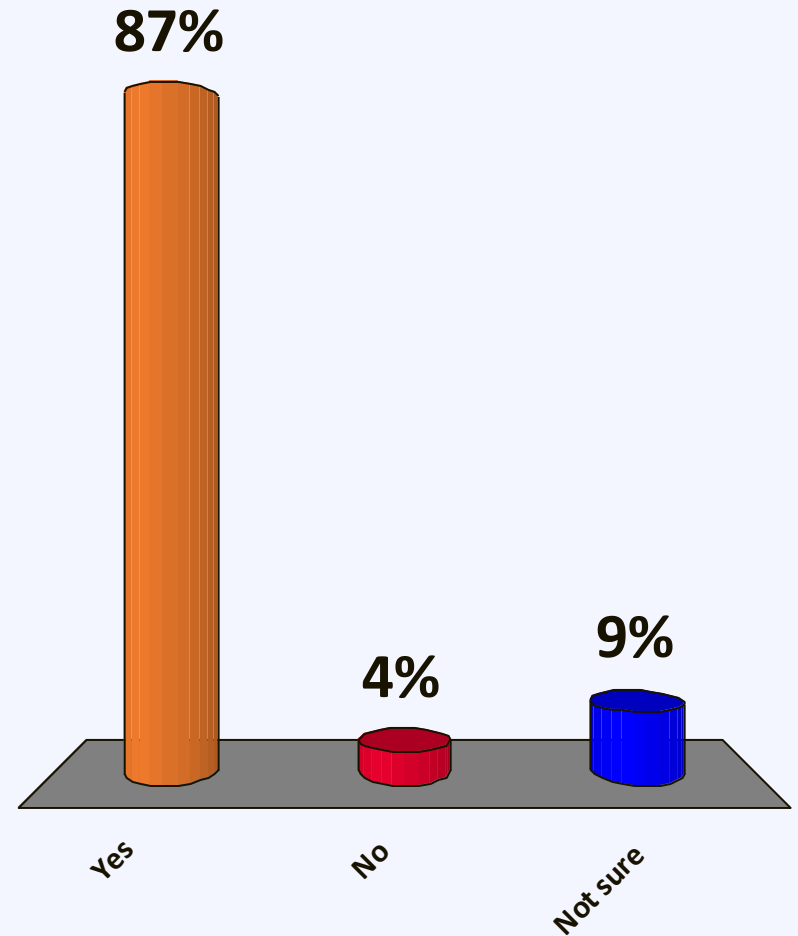
# Has your community expressed interest in community solar?

- A. Yes
- B. No
- C. Not sure



# Does your local government own space that can support a community solar project?

- A. Yes
- B. No
- C. Not sure



# Community Solar Models

- Special-purpose entity
  - Participant-owned
  - Third-party model
- Utility-sponsored or managed



# Models

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## Special Purpose Entity (SPE)

- Participant-owned
- Third party

## Utility Sponsored Ownership

# SPE: Participant Ownership

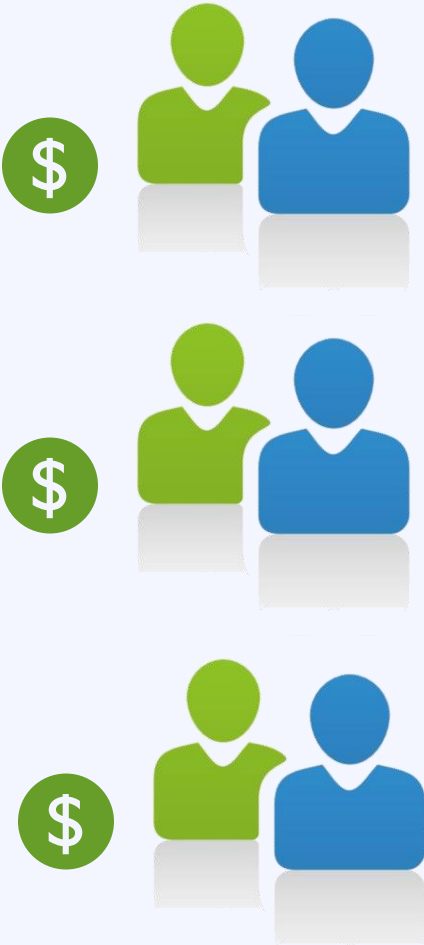
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- Private entity or special purpose entity (e.g., LLC) is formed by organizing participants for the purposes of developing a Community Solar project
- Private entity owns or leases property on which the PV system will be installed
- Participants realize a return on investment and benefit from net metering credits and/or SRECs generated by the system

# Community: Participant Ownership



Solar Installation



# Community: Participant Ownership



Solar Installation





# Participant Ownership

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## Benefits

- Access to multiple revenue streams
- Opportunity to reduce system costs through multiple incentives

## Drawbacks

- Legally complex
- SEC Regulations
- Sufficient tax appetite
- Incentive and policy availability

# Participant vs. Third Party Ownership

## Participant

- Access to multiple revenue streams
- Tax and SEC complexities
- O&M costs

## Third Party

- Third party handles O&M costs
- Internal tax and legal expertise
- Higher ROI required
- May receive REC credits

# SEC and Tax Policy

Tax

- Passive tax appetite for ITC and MARCS

SEC

- Limits on unaccredited investors for SEC filing exemptions

Local

- Legal and procedural nuances

# Case Study: EcoVillage Ithaca

- 50 kW PV system
- Ground mount
- Condo association installed with 15-year loan from residents
  - \$6/W, System cost \$300,000
  - \$100,000 post-incentives
- Serves 55% of load of 30 homes
  - Operational April 2011



Photo Credit to [Home Power](#)

# Case Study: EcoVillage Ithaca

No Virtual Metering



Conversion to  
master metering for  
complex

Co-op now responsible  
for billing and  
metering of residents



Sub-metering  
equipment installation

Aggregated meter  
subject to commercial  
rate



Demand charge  
incentivized off-peak  
usage

# Case Study: Brewster, Mass. Community Solar

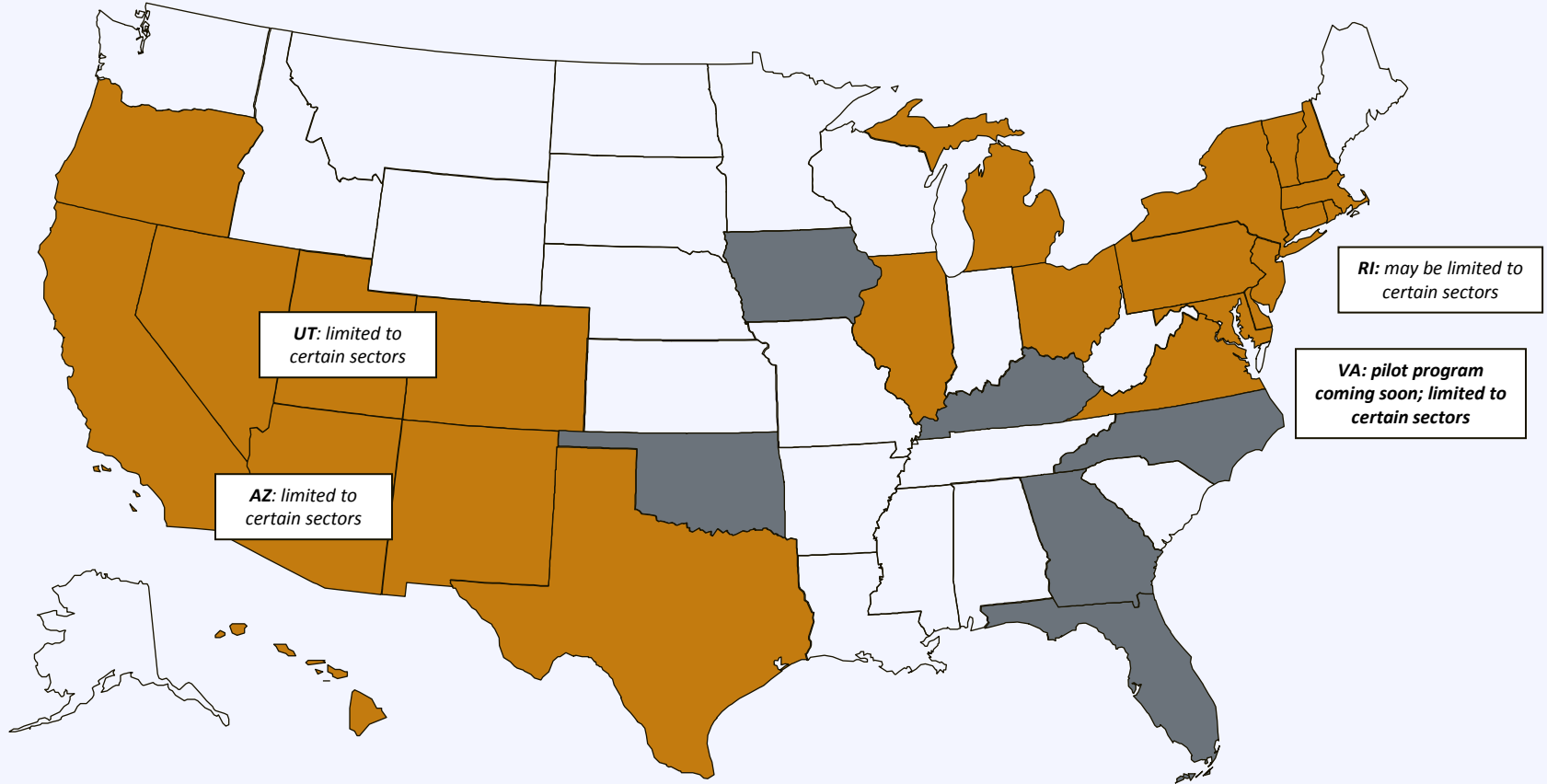
- 346 kW brownfield installation
- Municipal lease awarded to My Generation Energy
- 5-year virtual net-metering agreements
- 50 members
  - Over half unaccredited investors



Photo credit: Enphase energy

# Third Party Ownership: State Policy

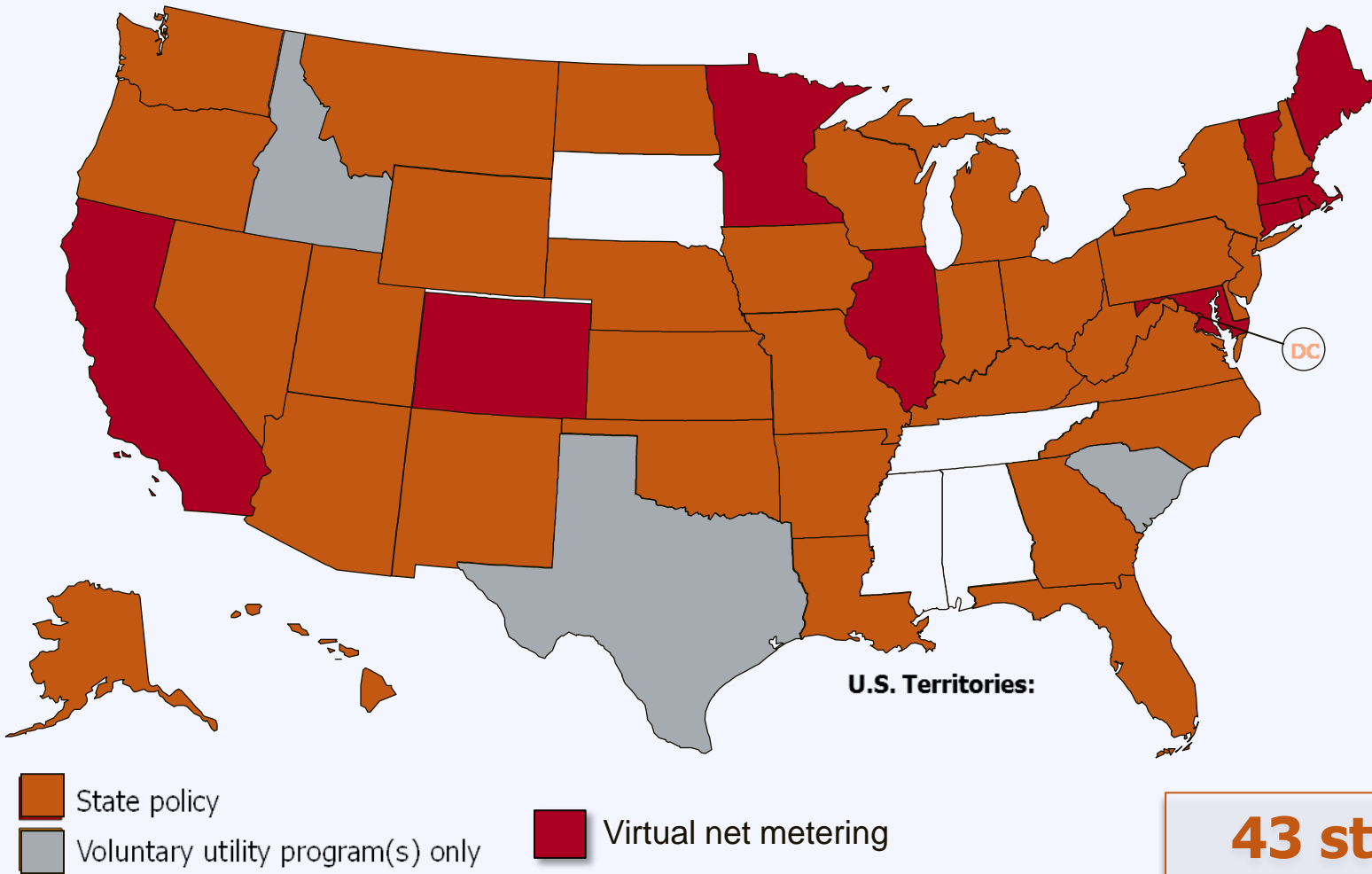
www.dsireusa.org / February 2013



- Authorized by state or otherwise currently in use, at least in certain jurisdictions within in the state
- Apparently disallowed by state or otherwise restricted by legal barriers
- Status unclear or unknown
- Puerto Rico

*Note: This map is intended to serve as an unofficial guide; it does not constitute legal advice. Seek qualified legal expertise before making binding financial decisions related to a 3rd-party PPA. See following slides for additional important information and authority references.*

# Net Metering



**43 states** +  
Washington DC and 4  
territories have Net  
Metering Policies



# Brewster Community Solar Garden

## Brewster



Lease  
Payments,  
Alternative  
use of  
vacant land

## Members



Guaranteed  
\$1400 in  
savings,  
Clean  
Energy

## My Generation Energy



SREC  
Revenue,  
Ownership  
payments

# Brewster Community Solar Garden



Photo credit: [Brewster Community Solar Garden](#)

- ✓ Lease/PPAs OK
- ✓ Virtual Net Metering
- ✓ Motivated Municipal Staff
- ✓ Experienced Third-Party Developer
- ✓ SREC Credits

# Brewster Community Solar Garden

## Benefits

- Limited upfront cost
- No O&M costs
- Transferable “shares”
- Predictable payments
- Tax benefits
- Lease revenue

## Drawbacks

- Sufficient tax investors
- Not possible in all states
- Higher ROI required

# Models

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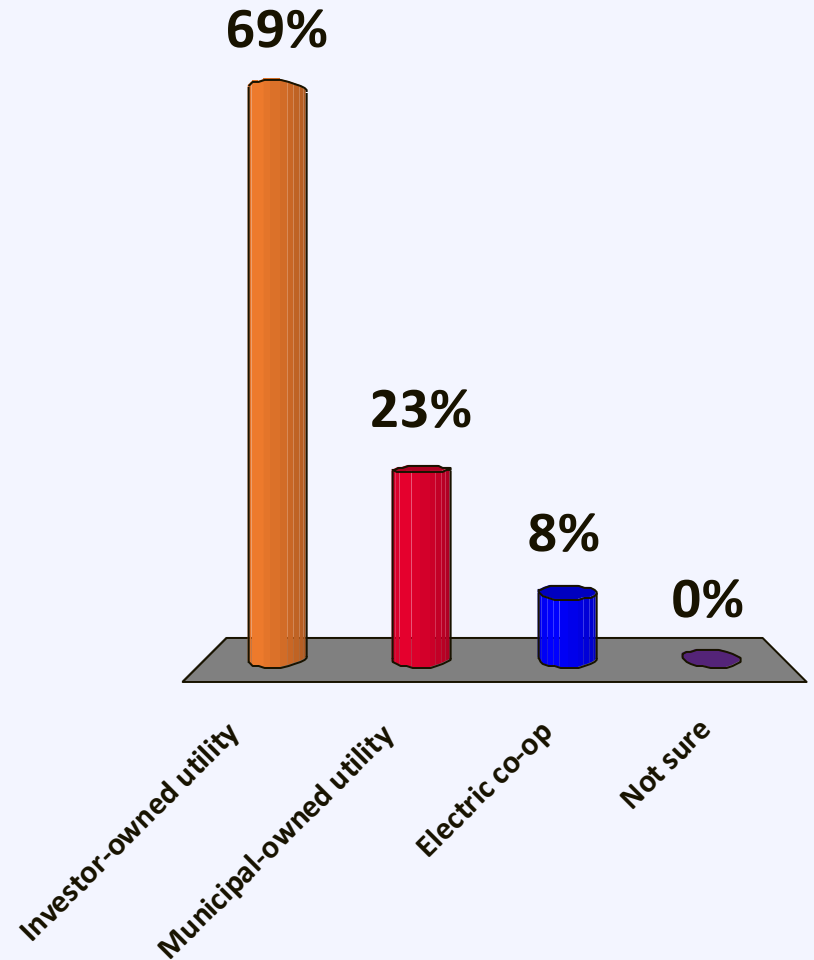
## Special Purpose Entity (SPE)

- Participant-owned
- Third party

## Utility Sponsored Ownership

# What kind of electric utility is in your community?

- A. Investor-owned utility
- B. Municipal-owned utility
- C. Electric co-op
- D. Not sure

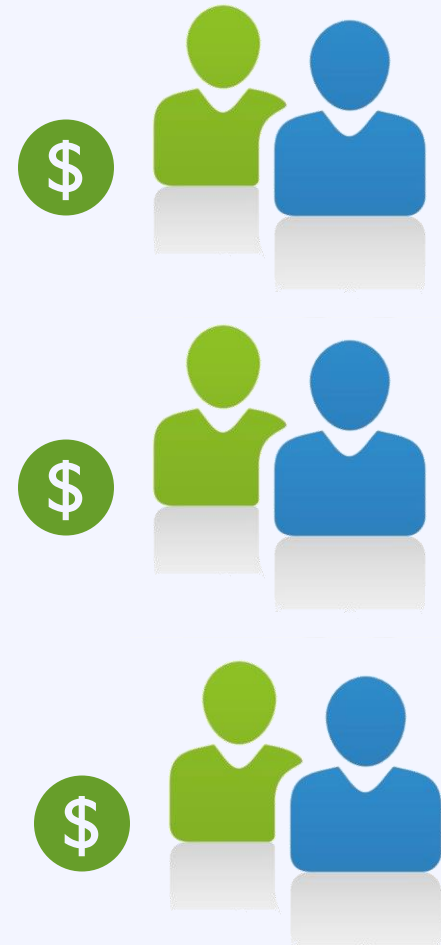


# Utility Sponsored Ownership

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- Utility owns or retains a third party to own and manage a PV system on its behalf
- Utility allows its customers to purchase a right to the benefits of the PV system
- No “ownership” by utility customers, but they can benefit from net metering credits or as a “green power” purchase
- Frequently administered by Municipal Utilities

# Community: Utility Model



# Utility Model





# Case Study: Taos, NM

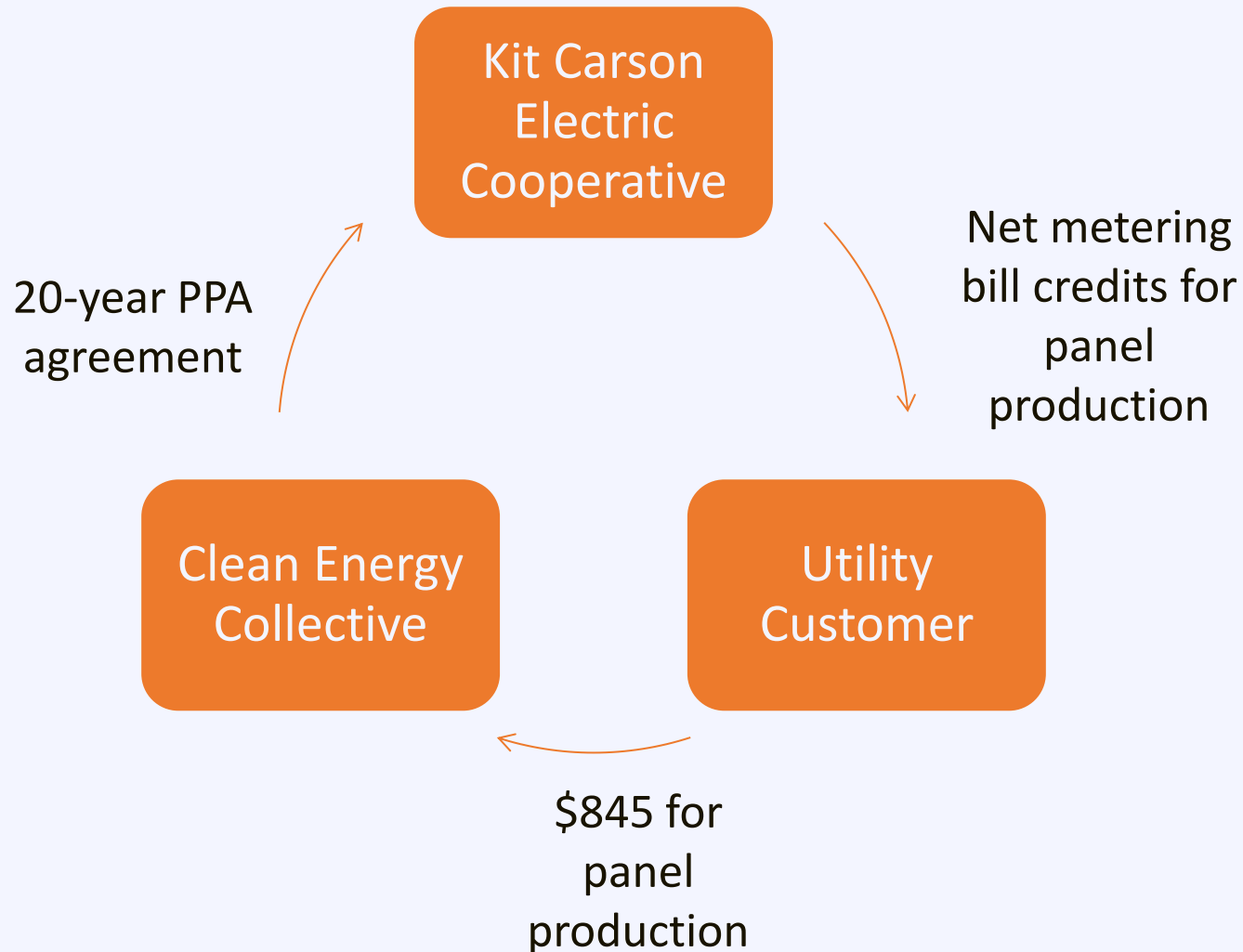
## Kit Carson Electric Cooperative



Photo credit: [Clean Energy Collective](#)

- Agreement with Clean Energy Collective
- 98.7 kW solar canopy project at Taos Charter School
- Net metering bill credits for utility customers
- Online in 2012

# Kit Carson Electric Cooperative

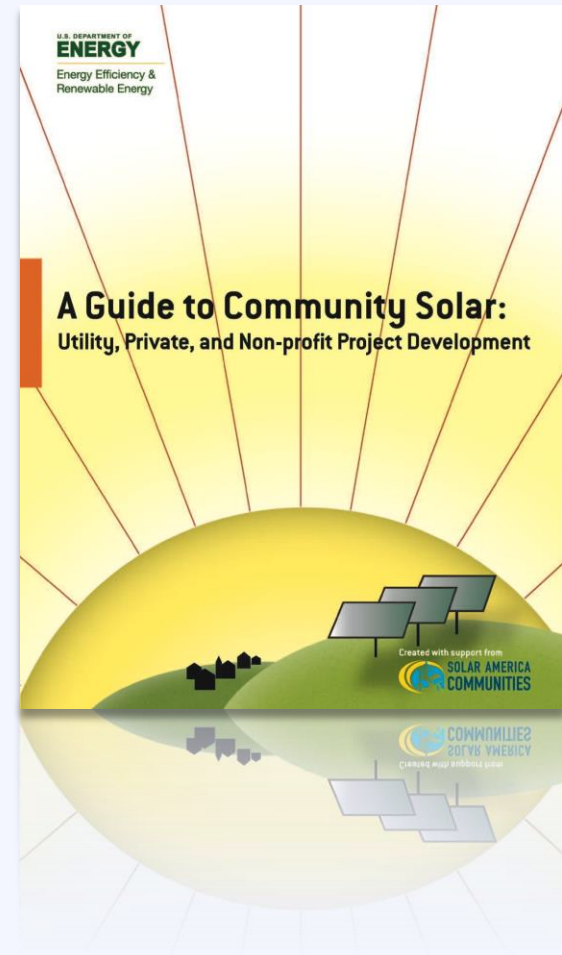


# Community: Resources

## Resource **A Guide to Community Solar**

A resource for community organizers and local government leaders who want to develop community solar projects.

[www.nrel.gov](http://www.nrel.gov)



# Agenda

## Solar 101

- Introductions
- Technology and Market Overview

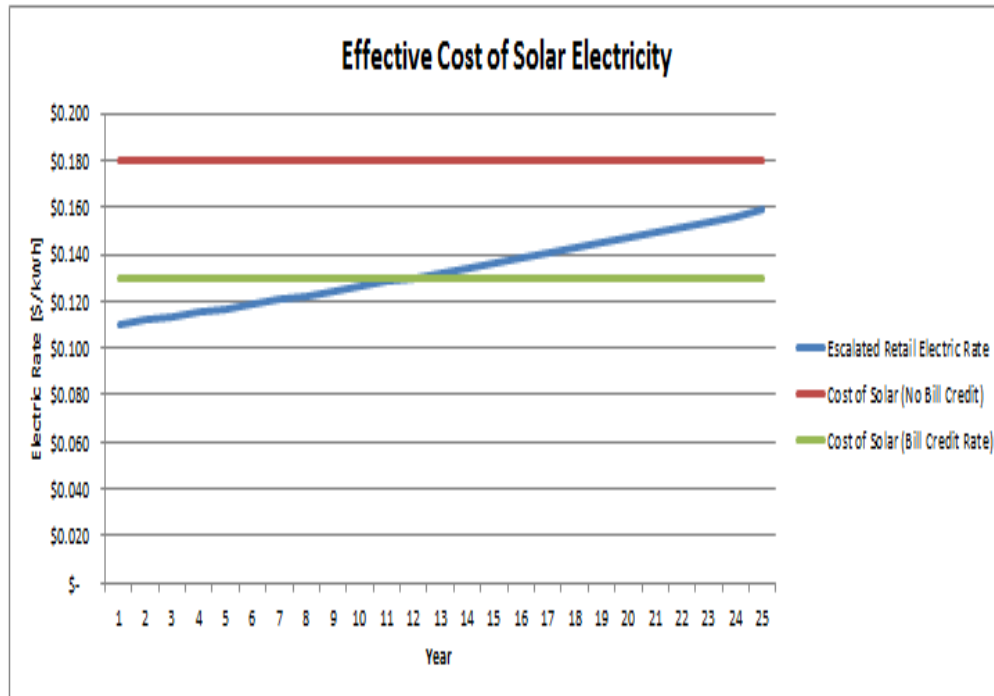
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- Special Purpose Entity
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## Tools

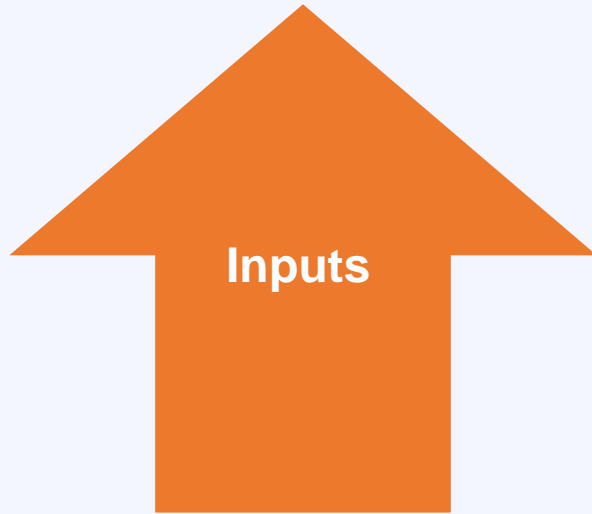
- NREL Community Solar Scenario Tool
- Oregon Community Solar Decision-Support Tool

# NREL Community Solar Scenario Tool

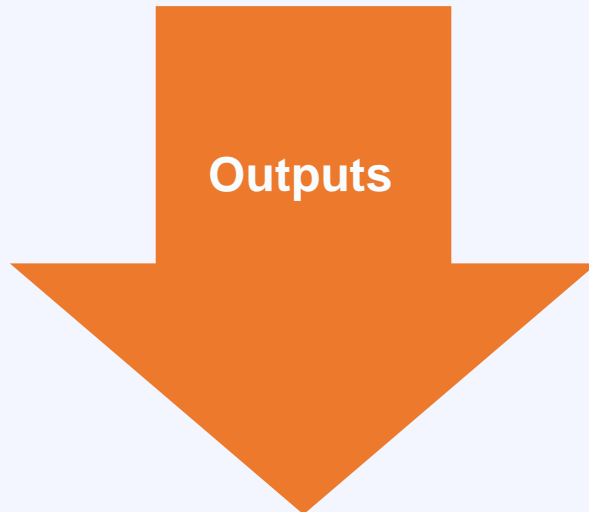


- Spreadsheet model
- Utility and Participant Impacts
- Targeted audience of small utilities
- Nationally applicable
- Utility-sponsored model

# Inputs and Outputs



- Incentives
- Administrative Costs
- System Information
- Geographical Information
- Tax-filing status

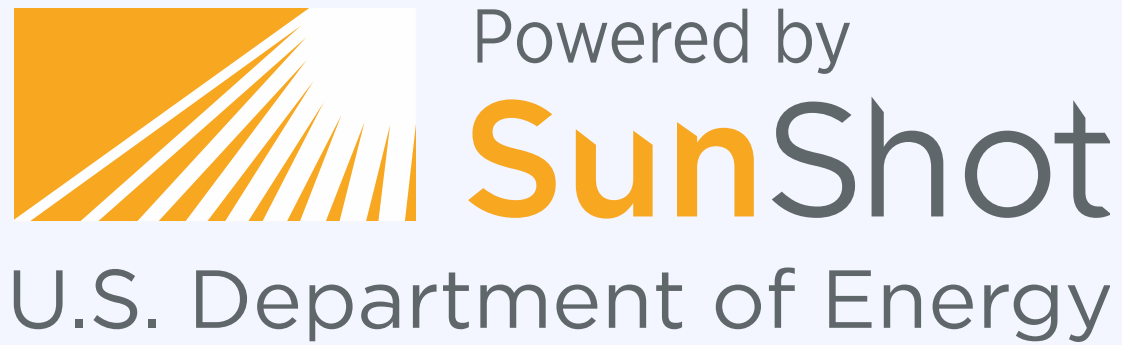


- Annual Program Costs
- Subscriber Share Costs/Benefits
- Lifetime System Generation
- Lifetime Electricity Costs

# Decision Support Tool

- Tailored for WA, OR, MT, ID
- Decision support tool
  - Key questions and considerations
  - Considering approaches
- Targeted for local governments or utilities with limited internal expertise
- Online Portal:  
<http://communitysolartool.b-e-f.org/>

The screenshot shows the 'Community Solar Tool' website. The header includes the title 'Community Solar Tool' with the subtitle 'Project planning support', and logos for 'The Resource Innovation Group' and 'Bonneville Environmental Foundation'. The navigation menu contains links for Home, Project Basics (highlighted), Costs, Revenue, Forms & Templates, Assumptions & Calculations, Glossary, and FAQ. A sidebar on the right lists various calculation options like Oregon, Proj. Ann, Net Pres, Pay Back, Return on, Costs, Startup C, Total Sta, Total Leg, Total Ad, Total Ca, Revenue, and State Inc. The main content area is titled 'Project Basics' and contains a dropdown menu for 'My State is:' set to 'Oregon'. Below this is a section titled 'The System Itself' with two numbered questions: '1. What size system do you intend to build (estimate if you are not yet certain)?' and '2. Enter installed cost per watt: \$'. Input fields are provided for 'Initial system size' in kW and 'installed cost per watt' in \$/W.



**Questions?**