Solar Powering Your Community Addressing Soft Costs and Barriers







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About the SunShot Solar Outreach Partnership





American Planning Association Making Great Communities Happen



NARC Building Regional Communities National Association of Regional Councils













The SunShot Solar Outreach Partnership (SolarOPs) is U.S. a Department of Energy (DOE) program designed to increase the use and integration of solar energy in communities across the US.



About the SunShot Solar Outreach Partnership

- Increase installed capacity of solar electricity in U.S. communities
- Streamline and standardize permitting and interconnection processes
- Improve planning and zoning codes/regulations for solar electric technologies
- Increase access to solar financing options







Regional Workshops





Technical Resources Helping Policymakers Understand Best Practices:

- Case Studies
- Fact Sheets
- How-to Guides
- Toolkits

www.solaroutreach.org

One to One Assistance



Technical Resources

Resource Solar Powering Your Community Guide

A comprehensive resource to assist local governments and stakeholders in building local solar markets.

www.energy.gov





Quickly get up to speed on key solar policy issues:

- Solar 101
- Planning for Solar
- Implementing an Ordinance
- Streamlining Solar Permits
- Growing your Market



Regional Workshops













One to One Assistance

Receive customized technical support on implementation of smart solar policy



After This Session

Talk to Us!

Sign up for a 20 minute consultation to learn more about our free services

See Autumn Proudlove to sign up.



We want to get to know you better



Who are you?

- A. Administrator
- B. Planner
- C. Elected official
- D. Code enforcement official
- E. Solar industry
- F. Academic representative
- G. Community member
- H. Other



Where are you coming from?

- A. Triangle Area
- B. The rest of North Carolina
- C. Outside of North Carolina



What size is your community?

- A. < 10,000 People
- B. 10,000 50,000 People
- C. 50,000 100,000 People
- D. > 100,000 People



How familiar are you with solar?

- A. Little to no knowledge
- B. Some knowledge
- C. Solar expert



Do you have solar on your home?

A. Yes B. No



Solar Development in the US

In 2014, the US solar industry installed

195,000 new solar installations

of which

95% were residential projects



If you do have solar on your home: How did you finance it?

- A. Cash
- B. Loan
- C. Grant
- D. Other



If you don't have solar on your home: **Why not?**

- A. Shaded roof
- B. Structural issues
- C. Too expensive
- D. Rent your home
- E. HOA Rules
- F. Don't know where to start
- G. Other



Does your local government have solar on public properties?

- A. Yes
- B. No
- C. I don't know



Agenda

Putting Solar Energy on the Local Policy Agenda 10:20 - 10:5010:50 - 11:20 State of the Local Solar Market Federal, State, and Utility Policy Drivers ||:20 - ||:50 11:50 - 12:15 Break and Grab Lunch |2:|5 - |2:50|Planning for Solar: Getting Solar Ready |2:50 - |:25Solar Market Development Tools 1:25 - 1:35Break 1:35 - 2:20Local Speakers 2:20 - 3:00Developing and Solar Policy Implementation Plan for Your Community and Next Steps U.S. Department of Energy

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U.S. Department of Energy	Your Community and Next Steps

Solar Technologies



Solar Photovoltaic (PV)



Solar Hot Water



Concentrated Solar Power



Solar Technologies



Solar Photovoltaic (PV)



Solar Hot Water



Concentrated Solar Power





Panel / Module





Array





kilowatt (kW)







What are the top 3 benefits solar can bring to your community?

- A. Economic development & job creation
- B. Environmental & public health benefits
- C. Reduction and stabilization of energy costs
- D. Energy independence & resilience
- E. Value to the utility
- F. Community pride
- G. Other



Benefits: Solar Economic Growth





Source: SEIA/GTM Research – 2009/2010/2011/2012 /2014 Year in Review Report http://www.seia.org/research-resources/us-solar-market-insight

Benefits: Solar Job Growth

Solar Job Growth in the US



Source: SEIA Estimates (2006-2009), The Solar Foundation's National Solar Jobs Census report series

U.S. Department of Energy

The Local Economic Opportunity

I Megawatt of Residential Solar Development in North Carolina:

35 Jobs and \$4.3 Million In economic output



Source: JEDI Model, NREL. US\$2015. Assumes \$4/W system cost.

Economic Development in North Carolina

There are currently

177 solar companies

that employ

5,600 people



Source: SEIA, The Solar Foundation

Economic Development in North Carolina





Source: SEIA

Benefit: Stabilize Energy Prices



Historical Avg Real-Time LMP (NEMABOS)



Source: NEPOOL
Valuable to Community & Utilities





Source: Rocky Mountain Institute (<u>http://www.rmi.org/Content/Files/eLab-DER_cost_value_Deck_130722.pdf</u>)

Smart Investment for Homeowners







Source: LBNL, Selling Into the Sun (2015)

Smart Investment for Businesses



U.S. Department of Energy

Source: Solar Energy Industries Association

Smart Investment for Governments





Solar on Schools







Source: The Solar Foundation (http://schools.tsfcensus.org)

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Your Community and Next Steps

US Solar Market





Source: Solar Energy Industries Association/ GTM Research, Solar Market Insight: 2014 Year-in-Review

US Solar Market





Source: Solar Energy Industries Association/ GTM Research, Solar Market Insight: 2014 Year-in-Review

North Carolina Solar Market





Source: Solar Energy Industries Association/ GTM Research, Solar Market Insight

North Carolina Solar Market

As of 2013...





Source: IREC Solar Market Trends 2013

World Solar Market





Source: REN 21

US Solar Resource



U.S. Department of Energy

Source: National Renewable Energy Laboratory

What are the top 3 barriers to solar adoption in your community?

- A. High upfront cost
- B. Lack of education
- C. Lack of policy support
- D. Lack of utility support
- E. Private interests
- F. Lack of HOA support
- G. Historic preservation
- H. Reliability concerns
- I. Environmental impact
- J. Other





Regional Workshop Surveys

Q: What is the greatest barrier to solar adoption in your community?





Activity: Addressing Barriers





The Cost of Solar PV





The Cost of Solar PV



U.S. Department of Energy

Subsidies and Support





Source: Management Information Services, Inc. October 2011.60 Years of Energy Incentives: Analysis of Federal Expenditures for Energy Development; SEIA, May 1, 2012. Federal Energy Incentives Report.

The Cost of Solar PV



U.S. Department of Energy

Source: Solar Electric Power Association





Source: NREL (<u>http://www.nrel.gov/docs/fy14osti/60412.pdf</u>)

LBNL (http://emp.lbl.gov/sites/all/files/lbnl-6350e.pdf)(http://www1.eere.energy.gov/solar/pdfs/sunshot_webinar_20130226.pdf)





Source: NREL (http://www.nrel.gov/docs/fy14osti/60412.pdf)

LBNL (http://emp.lbl.gov/sites/all/files/lbnl-6350e.pdf)(http://www1.eere.energy.gov/solar/pdfs/sunshot_webinar_20130226.pdf)





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LBNL (http://emp.lbl.gov/sites/all/files/lbnl-6350e.pdf)(http://wwwl.eere.energy.gov/solar/pdfs/sunshot_webinar_20130226.pdf)

Challenge: Installation Time





Photon Magazine

Time to Installation







Source: NREL, LBNL

Permitting Costs





Source: NREL, LBNL

Germany's Success

Consistency and Transparency

through

Standardized Processes



Change in Soft Costs and Hardware Costs Over Time





Local Government Impact

What would be the impact of a 25% reduction in local government-addressable soft costs on the value of a 5 kW solar investment?

Q4 2014 US Avg. Residential	\$3.48/W	
Net Present Value:	\$2,924	
Payback Period:	14.8 years	
After 25% Reduction in addr	\$3.26/W	
Net Present Value:	\$3,696	
Payback Period:	13.9 years	
Difference:		\$0.22/W
Net Present Value:	+ 26%	
Payback Period:	- 6%	



Other Assumptions: Muskegon, MI TMY2 Weather Data; 5kW solar PV system (30 deg. tilt, 180 deg. azimuth); 0.86 DC to AC derate factor; 0.5%/year degradation rate; 100% debt financing for 25 years at 5%; 30 year analysis period; 28% federal income tax rate; 7% state income tax rate; 5% sales tax rate; 100% assessment for property taxes at 2% tax rate; 30% federal ITC; Consumers Energy Residential RS Rate; 2.5% annual rate escalator; 8,500 kWh/year electricity consumption

Workshop Goal

Enable local governments to replicate successful solar practices to reduce soft costs and expand local adoption of solar energy



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Solar Market: Trends



U.S. Department of Energy

Source: Solar Electric Power Association

Solar Market: Trends



A Policy Driven Market





A Policy Driven Market

Federal	Investment Tax Credit	Accelerated Depreciation	Qualified Energy Conservation Bond



Investment Tax Credit

Type: Tax Credit

Eligibility: For-Profit Organization or Individual

Value: 30% of the installation cost

Availability: Through 12/31/2016


Accelerated Depreciation



Qualified Energy Conservation Bond











A Policy Driven Market





Renewable Portfolio Standard





Renewable Portfolio Standard





Renewable Portfolio Standard

www.dsireusa.org / June 2015



U.S. Department of Energy

North Carolina REPS





Source: DSIRE

RPS Impacts: Solar Deployment

RPS and Solar/DG Status of Top Ten Solar States by Cumulative Installed Capacity (as of Q1 2015)

Rank s	State	RPS?	Solar/DG Provision?
1	California	Y	Ν
2	Arizona	Y	Y
3	New Jersey	Y	Y
4	North Carolina	Y	Y
5	Nevada	Y	Y
6	Massachusetts	Y	Y
7	Hawaii	Y	Ν
8	New York	Y	Y
9	Colorado	Y	Υ
10	Texas	Y	Ν



Source: DSIRE Solar (<u>http://dsireusa.org/documents/summarymaps/Solar_DG_RPS_map.pdf</u>); Solar Energy Industries Association/ GTM Research *Solar Market Insight 2013 Year-in-Review*

A Policy Driven Market





Renewable Energy Tax Credit

- 35% of cost of renewable energy project
- Available to North Carolina taxpayers for projects built and placed into service in NC during the tax year
- Residential PV max: \$10,500/installation
- Non-residential PV max: \$2.5 M/installation
- Expires at end of 2015

- Sunset provision for partially completed projects



A Policy Driven Market





Property Tax Incentive

- Property Tax Abatement for Solar PV
 - 80% of the appraised value is exempt from property tax
 - Residential systems may be 100% exempt as nonbusiness personal property.
 - Does not have to be net-metered, but owner cannot recognize income from a utility for the generation
- No sales tax exemption in NC
 - State rate is 4.75% for sales and use tax, plus local sales and use rates



A Policy Driven Market





Net metering allows customers to export power to the grid during times of excess generation, and receive credits that can be applied to later electricity usage.



Net Metering

Selling Energy Back to the Utility: Net Metering





Net Metering: Market Share

Approximately 95% of distributed PV Installations are netmetered



Source: IREC Solar Market Trends 2013

Net Metering



No uniform or statewide mandatory rules, but some utilities allow net metering



Source: DSIRE (April 2015)

Net Metering: Resources

Resource

Freeing the Grid

Provides a "report card" for state policy on net metering and interconnection

http://freeingthegrid.org/





Net Metering: North Carolina







Net Excess Credit Value

Retail Rate Granted to utility at end of annual cycle



Applicable Utilities IOUs Only





REC Ownership Utility owns RECs*



*Unless customer is on a time of use tariff with demand charges Source: Freeing the Grid

NC GreenPower

- Alternative to net metering: "buy-all, sell-all"
- Production payments for grid-tied PV, funded by voluntary contributions
- Annual cap of 100 kW for small PV currently full
- Must enter into a PPA with the utility
- Systems up to 5 kW receive \$0.06/kWh plus utility PPA (~\$0.04/kWh) for 5 years
- Larger systems must apply through an RFP



NC Green Power





A Policy Driven Market





Standardized interconnection rules require utilities to provide a fair and transparent pathway for customer-generators and other developers of distributed energy resources to interconnect with the utility's grid.



Interconnection: North Carolina







Applicable Technologies

Includes solar PV, as well as other distributed generation technologies

System Capacity Limit

No limit specified



Applicable Utilities

 \checkmark

Bonus Based on FERC Small Generator Interconnection Procedures



Source: Freeing the Grid

A Policy Driven Market







A landowner does not have any legal right to the free flow of light and air across the adjoining land of his neighbor



Source: Google Earth

Solar Access Laws:

- I. Increase the likelihood that properties will receive sunlight
- 2. Reduce the risk that systems will be shaded after installation
- 3. Protect the rights of property owners to install solar







Source: Database of State Incentives for Renewables & Efficiency (www.dsireusa.org)

North Carolina's Solar Rights

- Cities and counties generally may not prohibit solar energy installations
 - May place certain restrictions on installations visible from areas of common or public access
- Deed restrictions prohibiting solar installations are also not allowed



Resource Solar America Board for Codes & Standards

A comprehensive review of solar access law in the US – Suggested standards for a model ordinance

www.solarabcs.org





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Your Community and Next Steps

Effective Local Solar Policy





Effective Local Solar Policy





Solar advances your <u>community's</u> <u>energy</u> goals

- A. Strongly Agree
- B. Agree
- C. Somewhat Agree
- D. Neutral
- E. Somewhat Disagree
- F. Disagree
- G. Strongly Disagree



Solar advances your <u>economic development</u> goals

- A. Strongly Agree
- B. Agree
- C. Somewhat Agree
- D. Neutral
- E. Somewhat Disagree
- F. Disagree
- G. Strongly Disagree


Solar advances your <u>environmental</u> and <u>health</u> goals

- A. Strongly Agree
- B. Agree
- C. Somewhat Agree
- D. Neutral
- E. Somewhat Disagree
- F. Disagree
- G. Strongly Disagree



Poll

Is solar on residential rooftops appropriate for your community?



Poll

Is solar on residential rooftops appropriate for your community?

A. Yes
B. Only in limited circumstances
C. No



Poll

Is solar on commercial rooftops appropriate for your community?



Poll

Is solar on commercial rooftops appropriate for your community?

A. YesB. Only in limited circumstances

C. No



Poll Is solar on historic structures appropriate for your community?



Poll

Is solar on historic structures appropriate for your community?

A. YesB. Only in limited circumstances

C. No



Poll

Is solar on brownfields appropriate for your community?



Poll

Is solar on brownfields appropriate for your community?

- A. YesB. Only in limited circumstances
- C. No



Poll

Is solar on greenfields appropriate for your community?



0%

0%

20

0%

OnWin Imited circumstances

Poll

Is solar on greenfields appropriate for your community?

- A. Yes
- B. Only in limited circumstances
- C. No

Poll

Is solar on parking lots appropriate for your community?



0%

OnWin limited circumstances

0%

0%

20

Poll

Is solar on parking lots appropriate for your community?

A. YesB. Only in limited circumstances

C. No

Poll

Is buildingintegrated solar appropriate for your community?





Poll

Is buildingintegrated solar appropriate for your community?

A. Yes

B. Only in limited circumstances

C. No



Planning for Solar Development

Communitywide Comprehensive Plan





Technical Resources

Resource Planning for Solar Energy

A guide for planners on determining and implementing local solar goals, objectives, policies, and actions

www.planning.org





Effective Local Solar Policy





What is the cost of convoluted regulations or "regulatory silence"?

- A. Increased risk of inappropriate development
- B. Increase in internal review costs
- C. Loss of development opportunities
- D. All of the above



Zoning Standards

Section	Topics to Address	
Definitions	Define technologies & terms	
Applicability	Primary vs. accessory use	
Dimensional Standards	• Height • Size	SetbacksLot coverage
Design Standards	SignageDisconnect	ScreeningFencing



Zoning Standards: Small Solar

Typical Requirements:

- Permitted as accessory use
- Minimize visibility if feasible
- Requirements:
 - District height
 - Lot coverage
 - Setback





Zoning Standards: Large Solar

Typical Requirements:

- Allowed for primary use in limited locations
- Requirements:
 - Height limits
 - Lot coverage
 - Setback
 - Fencing and Enclosure





Zoning Standards: Model Ordinances

NC Clean Energy Technology Center & NC Sustainable Energy Association

This Model Ordinance is specific to North Carolina and was developed through a collaborative stakeholder process.



NORTH CAROLINA Solar Center

Template Solar Energy Development Ordinance for North Carolina

Executive Summary

North Carolina is rapidly becoming a leader in solar energy development not only in the southeast, but also in the US. Before the template, there was statewide discussion about how to regulate and permit solar energy systems, and no clear guide to creating one that does not overly burden industry levels, provide some regulation on land use. Most local governments in NC, both at the municipal and county levels, provide some regulation on land use within their jurisdiction, yet most have yet to institute regulation for solar development. This template ordinance provides consensus input on a best practice model for how solar development.

Template Solar Ordinance Meets a Growing Need

The rapid growth in solar development in NC makes this a very opportune time for development of the template ordinance, particularly because there is significant experience across the state with solar projects of all sizes, yet the industry is still at the early stages of its ongoing growth.

Template Approach Affords Flexibility

It is important to understand that the solar ordinance is a template rather than an enforceable rule or one-size-fits-all law. It is designed to be adapted and then adopted by jurisdictions across the state and to serve as the basis for local development ordinances in their respective communities. In this way the template solar ordinance provides valuable guidance while still allowing flexibility that local governments may want to help them best address local interests.

Broad Stakeholder Working Group Enhances Template's Value

The North Carolina Solar Center (NCSC) and the North Carolina Sustainable Energy Association (NCSEA) managed the development of the template ordinance and the organization of the drafting working group. The working group consisted of representatives of the solar industry, local NC planners, State Farm Bureau, NC Department of Agriculture, NC Department of Environment and Natural Resources (DENR), NC Association of County Commissioners, NC League of Municipalities, military, University of North Carolina School of Government, NC Conservation Network, Dake Energy Progress, North Carolina State University Forestry, Federal Aviation Administration (FAA), and many others. The initial draft was developed by NCSC and NCSEA in May 2013 based on a study of current NC solar ordinances and available state model ordinances. Throughout the summer and fall the working group, often in the form of smaller topic-specific focus groups, worked to improve and update the existing drafts. Additionally NCSC and NCSEA and NCSEA convened a group of experts to inform interested stakeholders in the area about solar development and its regulation. The final three forums walked through the draft template and received valuable public feedback to assist with its development.

Version 1.0 : 12/18/2013



Resource

http://nccleantech.ncsu.edu/new-resources-for-promoting-solar-friendly-north-carolina-homeowners-associations/

Zoning Standards: NC Model Ordinance

Three Solar Energy Systems (SES):

- Level I SES
 - roof-mounted, ground-mounted up to 50% structure footprint (≤I acre), mounted over parking area, or building-integrated
- Level 2 SES
 - Ground-mounted *not* meeting Level I and ≤0.5 acre for all zoning areas
 - Exceptions:
 - ≤10 acres for Commercial / Institutional
 - Any size for Industrial
- Level 3 SES
 - All systems not meeting Level I or 2 criteria



http://nccleantech.ncsu.edu/new-resources-for-promoting-solar-friendly-northcarolina-homeowners-associations/

Zoning Standards: NC Model Ordinance

Three Solar Energy Systems (SES):

Level I SES

- Permitted Use
- Not subject to screening requirements
- Meet zoning district requirements for setbacks, height limits

• Level 2 & 3 SES

- Development Standards (≤0.5 acres) or Special Use Permit
- 20 foot height limitation (ground-mounted)
- Site plan submitted to Zoning Administrator
- Buffering and signage requirements
- Decommissioning plan

Powered by SunShot U.S. Department of Energy http://nccleantech.ncsu.edu/new-resources-for-promoting-solar-friendly-northcarolina-homeowners-associations/

Zoning Standards: Model Ordinances

Resource American Planning Association

This Essential Info Packet provides example development regulations for solar.





https://www.planning.org/pas/infopackets/open/pdf/30intro.pdf

Zoning Standards: Model Ordinances

VANCE COUNTY, NC – ZONING ORDINANCES (Amended 2013)

Accessory use. *Permitted*:

Powered by

U.S. Department of Energy

- Must meet setbacks for the zoning category and height limits
- Primary use ('Solar Farms'). Conditional use minimum development requirements:
 - 1. Height: 25' ground-mounted
 - 2. Setback: zoning district setback applies
 - 3. Screening and Fencing: Adequate to prevent trespassing
 - 4. Lighting: Shaded to reflect light away from streets, neighboring properties
 - 5. Noise: 50 decibels max if next to residential area
 - 6. Power Transmission Lines: Underground, to extent possible
 - 7. Approved Solar Components: UL listing
 - 8. Compliance with Building and Electrical Codes: building inspector checks
 - 9. Utility Notification: must demonstrate utility approves interconnection
 - 10. Abandonment: removed within 12 months of cessation of operations



Zoning Standards: Historic

Typical Requirements:

- Prevent permanent loss of "character defining" features
- Possible design requirements
 - Ground mounted
 - Flat roof with setback
 - Panels flush with roof
 - Blend color



Solar installation on rear of building out of sight from public right of way Heritage Hill Historic District of Grand Rapids, Michigan (Source: Kimberly Kooles, NC Solar Center)



Zoning Standards: Historic

Resource North Carolina Clean Energy Technology Center

Provides sample design principles and example regulations incorporating historic preservation into sustainability and energy projects.





www.solaroutreach.org

Private Rules on Residential Solar

Resource The Solar Foundation

Guide for HOAs on solar access law and simple recommendations for reducing barriers to solar in association-governed communities.

A Beautiful Day in the Neighborhood

Encouraging Solar Development through Community Association Policies and Processes



U.S. Department of Energy



Solar in HOAs: Best Practices

- Provide clear, unambiguous design guidelines
- ✓ Post rules and requirements online
- Provide a list of all required documents
- Waive design rules that significantly increase cost or decrease performance

Allow exceptions from tree removal rules for solar



Private Rules on Residential Solar

Resource NC Clean Energy Technology Center

Model solar guidelines for HOAs

MODEL SOLAR GUIDELINES

A Resource for North Carolina Homeowners' Associations to Facilitate Solar Projects

SOLAR ENERGY SYSTEMS

PURPOSE OF GUIDELINES

Solar energy systems present a sustainable alternative to conventional energy technologies, with the potential to provide homeowners with a significant portion of their energy needs while safeguarding human health and environmental quality and enhancing property values and economic opportunities throughout the community. While [ASSOCIATION NAME] recognizes these benefits, it is important that these systems are installed in a manner that respects legitimate competing community interests. For purposes of these design guidelines, the phrase "solar energy system" includes both photovoltaic and solar heating and/or cooling technologies. For information on the benefits of solar, refer to the companion brochure *The Benefits of Going Solar: A Resource for North Carolina Homeowners' Associations for additional information.*

APPLICATION REQUIREMENTS

All solar energy systems require ARC (architectural review committee or similar reviewing group in a HOA) approval. The following documents must be included along with the required application or request form:

- Plans showing visibility of the system from areas open to common or public access (e.g., public streets, neighboring lots, or association properties or common areas);
- A drawing (with dimensions) showing the proposed location of the system and how the equipment will be mounted, as well as a description of any visible auxiliary equipment, and;
- Photographs or manufacturer literature for all proposed system components including specifications, color, materials, etc.

Following submission of these materials, the ARC will either approve, request additional materials, recommend changes, or deny the system design and location as proposed or, if feasible, determine an alternate location for the system. If the ARC fails to render a decision on the proposed system design and location within thirty (30) days after the submission of all required application materials, approval will be automatically granted.

SYSTEM DESIGN AND PLACEMENT REQUIREMENTS

To the maximum extent possible, a roof-mounted solar energy system shall be installed so as to minimize its exposure when viewed from areas open to common or public access (e.g., public streets, neighboring lots, or association properties or common areas). Alternatively, the system may be ground- or pole-mounted, provided such a system does not extend above the fence line and is screened from view from areas open to common or public access.

Solar panels on front-facing or side-facing roof surfaces visible from areas open to common or public access must be mounted in the plane of the roof surface minimizing stand-off distance from roof. Panels in other locations may be angled to achieve optimum solar gain provided the top edge of the panel does not extend above the roof peak. All panels must be located entirely within a boundary defined by the roof eaves and peak. Visibility of the underside of the panels shall be minimized from areas open to common or public access.



http://nccleantech.ncsu.edu/wp-content/uploads/Model-HOA-Solar-Guidelines_Formatted_TSF-1.pdf

Update Building Code

Solar Ready Construction:

Preparing a building for solar at the outset can help make future solar installations easier and more cost effective.



Update Building Code

Require builders to:

- ✓ Minimize rooftop equipment
- \checkmark Plan for structure orientation to avoid shading
- \checkmark Install a roof that will support the load of a solar array
- \checkmark Record roof specifications on drawings
- \checkmark Plan for wiring and inverter placement



Update Building Code



U.S. Department of Energy

Source: Solar Ready: An Overview of Implementation Practices [Draft]. NREL, Feb. 18, 2011.

Installation Soft Costs




Installation Labor Roadmap

U.S. Department of Energy



Effective Local Solar Policy





Challenge: Inconsistency

18,000+ local jurisdictions

with unique zoning and permitting requirements



Source: http://www.nrel.gov/docs/fy12osti/54689.pdf

Consumer Challenges





Source: Forbes

Regulatory Barriers



U.S. Department of Energy

Other Paperwork

Permitting & Inspection

Financing Costs

Customer Acquisition

Installation Labor

Planning & Permitting Roadmap



Identifying Challenges

Solar Developer Perspective:

- Unclear or inconsistent requirements
- Lengthy application review process, even for small projects
- High or inconsistent fees
- Multiple inspections and long inspection appointment windows
- Lack of familiarity with solar

Added together, these cost a lot of time and money!



Identifying Challenges

Local Government Perspective:

- Solar permitting is a small portion of everything else local governments do
- Many local governments are resource-constrained
- Inexperienced installers submit incomplete applications
- Installations do not match design drawings

Importance of balancing government needs and demands with encouraging solar energy and economic development



Implementing Improvements

- Responsibility for change should be shared between permitting authorities and the solar industry.
- Changes to permitting policies should benefit
 both local governments and solar installers (as well as their customers).





Expedited Permitting

Solar Permitting Best Practices:

✓ Post Requirements Online

✓ Implement an Expedited Permit Process

✓ Enable Online Permit Processing

✓ Ensure a Fast Turn Around Time



Source: IREC/ Vote Solar

Expedited Permitting

Solar Permitting Best Practices:

- ✓ Collect Reasonable Permitting Fees
- ✓ No Community-Specific Licenses
- ✓ Narrow Inspection Appointment Windows
- ✓ Eliminate Excessive Inspections

Train Permitting Staff in Solar

U.S. Department of Energy

Source: IREC/Vote Solar

Permitting: Best Practices

Resource Interstate Renewable Energy Council

Outlines leading best practices in residential solar permitting and provides examples of implementation. Simplifying the Solar Permitting Process Residential Solar Permitting Best Practices Explained

To aid communities in designing effective and efficient solar permitting processes, the Interstate Renewable Energy Council, Inc. (IREC) and The Vote Solar Initiative have identified nine <u>Residential Solar Permitting Best Practices</u>. This document provides additional context for these Best Practices and relevant resources to help communities implement them. For more detail on the examples of where the Best Practices listed below have been implemented as well as additional resources see <u>Sharing Success</u>: <u>Emerging Approaches to Efficient Rooftop Solar Permitting</u>.

1. Post Requirements Online

What does this mean? The municipality should have a website that offers a one-stop location for residents, businesses and installers to get all necessary information on obtaining a solar permit in that municipality or region. In particular, the website should include a clear description of the requirements and process for getting a solar permit, including any necessary forms, and information on fees and inspections. The website could also contain checklists for the application and inspection requirements for solar.

Who is already doing it?

Solar One Stop (Pima County and City of Tucson, Arizona), solaronestopaz.org

San Jose, CA, <u>www.sanjoseca.gov/index.</u> aspx?nid=1505

Berkeley, CA, <u>www.cityofberkeley.info/solarpvper-</u> mitguide

Why do it? Making these resources easily accessible to solar installers can reduce the number of questions that municipal staff have to answer and can improve the efficiency of the permitting process for all involved. In addition, it can help to increase the quality of applications submitted, which in turn decreases the time required for review. It also decreases the fustrating back-and-forth that installers and municipal staff may otherwise experience. Providing these resources can be particularly helpful for new installers or those that are new to that specific municipality. If a municipality has unique or unusual requirements, or has recently modified their process or requirements, the website is a good way for the municipality to identify these differences clearly to installers and residents.



Vote Solar



http://projectpermit.org/wp-content/uploads/2013/04/Expanded-Best-Practices-7.23.13_VSI.pdf

Model Permitting Process

Resource Solar America Board for Codes & Standards

Expedited Permitting:

- Simplifies requirements for PV applications
- Facilitates efficient review of content
- Minimize need for detailed studies and unnecessary delays

	Solar America Board for Codes and Standards Coldovate - Contribute - Transform
	ABOUT US CODES & STANDARDS CURRENT ISSUES
	ASTM International Code Set Standards International Code Council International Code Code Code Code Code Code Code Code
- C	. Example Design
	The below organizations all publish codes and standards development: The below organizations all publish codes and standards for PV products and each organization has its own process to develop and publish standards.
•	Size < 10-15 kW
•	Code compliant
•	Weight < 5 lb / sqft

4 strings or less



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- 12:50 1:25 Solar Market Development Tools
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U.S. Department of Energy

- I:35 2:20 Local Speakers
- 2:20 3:00 Developing and Solar Policy Implementation Plan for

Your Community and Next Steps

Effective Local Solar Policy

Planni

Local Solar Policy

Understanding solar financing Expanding financing options

Addressing customer acquisition

Effective Solar Permitting Process Solar Market Development Tools



The Solar Equation

- Cost Benefit
- Installed Cost
 Avoided Energy Cost
- Maintenance
 Excess Generation
- Direct Incentive
 Performance Incentive



Financing Costs



U.S. Department of Energy

Other Paperwork

Permitting & Inspection

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Customer Acquisition

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Ownership Options for Solar

Direct Ownership

Third-Party Ownership



Direct Ownership





Third Party Ownership



Third Party Ownership

Benefits

- No upfront cost
- No O&M costs
- Low risk
- Predictable payments

Drawbacks

- Investor needs higher ROI
- PPAs not currently

available in North Carolina



Third Party Ownership





Source: GTM Research/ Solar Energy Industries Association, U.S. Solar Market Insight Q2 2014 GTM Research, U.S. Residential Solar Financing 2015-2020

Ownership Options for Solar

Direct Ownership

Third-Party Ownership

Expand direct ownership options by engaging local lenders

U.S. Department of Energy

Engage Local Lenders

Fewer than 5%

of the

6,500 banks in the US

are

actively financing solar PV projects



Third Party Ownership: Cost

Weighted Average Cost of Capital





Engage Local Lenders: Resources

Resource Local Lending for Solar PV

A guide for local governments seeking to engage financial institutions

www.solaroutreach.org





Community Shared Solar



Community solar projects provide renters and homeowners without a feasible project the opportunity to invest in solar



Community Shared Solar

Program Models:

- Utility Model
- Special Purpose Entity
 Model
- Nonprofit Model





Community Shared Solar

Benefits

- Accessible for everyone
- Economies of scale

Drawbacks

- Administrative challenge
- Tax credit issues
- Securities compliance



Community Solar: North Carolina

- Policy Barriers:
 - Net metering limited to a single site; no "aggregate/virtual net metering"
 - No third-party PPAs
- Opportunities:
 - Work with local utility to develop community solar program ("utility model")
 - Special-purpose entity model- sell power to utility



Customer Acquisition



U.S. Department of Energy

Other Paperwork

Permitting & Inspection

Financing Costs

Customer Acquisition

Installation Labor

Customer Acquisition

5% of homeowners that request a quote choose to install solar.



Customer Acquisition

Barriers

High upfront cost

Complexity

Customer inertia





Online Solar Marketplaces

- Address customer acquisition barriers by providing information quickly and easily, saving both customers and installers time and money
- Match interested customers with vetted local installers
- Allow residential customers to obtain solar quotes from multiple companies
- Can include financing options such as loans
- Often provide additional information and guidance



Online Solar Marketplaces



COMPARE SOLAR PRICES ONLINE & SAVE

energysage.com/nccleantech



pureenergies.com/us



Geostellar.com



The Solarize Program

Group purchasing for residential solar PV







solarize portland






The Solarize Program

- Barriers Solutions
- High upfront cost 🛛 → Group purchase

Customer inertia 🛑 Limited-time offer



Solarize: Process





Solarize: Lasting Impact

A household is

0.78% more likely to adopt solar

for

each additional installation in their zip code



Source: NYU Stern and Yale School of Forestry – Peer Effects in the Diffusion of Solar Panels

Solarize: Lasting Impact





Source: NREL

Solarize: Resources

Resource The Solarize Guidebook

A roadmap for project planners and solar advocates who want to create their own successful Solarize campaigns.

www.nrel.gov





Solarize: Resources

Resource Planning and Implementing a Solarize Initiative

Presents two successful statedriven Solarize programs (Solarize Mass and Solarize Connecticut) to provide best practices to stakeholders interested in replicating these successes.



Planning and Implementing a Solarize Initiative A Guide for State Program Managers





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 - Your Community and Next Steps



Local Speaker

Community Solar Services

Nelson Mullins.

Nelson Mullins Riley & Scarborough LLP

Larry Ostema



Solar Powering Our Community



Mission Statement

Mission Statement – The City Council reaffirmed its mission statement (December 2009).

"We are a 21st Century City of Innovation focusing on environmental, cultural and economic sustainability.

We conserve and protect our environmental resources through best practices and cutting edge conservation and stewardship, land use, infrastructure and building technologies.

We welcome growth and diversity through policies and programs that will protect, preserve and enhance Raleigh's existing neighborhoods, natural amenities, rich history, and cultural and human resources for future generations.

We lead to develop an improved neighborhood quality of life and standard of living for all our citizens.

We work with our universities, colleges, citizens and regional partners to promote emerging technologies, create new job opportunities and cultivate local businesses and entrepreneurs.

We recruit and train a 21st Century staff with the knowledge and skill sets to carry out this mission, through transparent civic engagement and providing the very best customer service to our current citizens in the most efficient and costeffective manner." "We are a 21st Century City of Innovation focusing on environmental, cultural and economic sustainability."

"We work with our universities, colleges, citizens and regional partners to promote emerging technologies, create new job opportunities and cultivate local businesses and entrepreneurs."

Raleigh's Commitment to Sustainability

Environmental Advisory Board

Green House Gas Inventory



US Mayors Climate Protection Agreement

Office of Sustainability

Background

- Studied sources of GHG - electricity, fuels, solid waste treatment wastewater treatment, refrigeration and AC and horses
- Largest source was production/consumption of electricity
- 151,000 Metric tons of CO2





Renewable Energy Technology to Date

Solar PV

Solar Thermal

Geothermal



Methane Gas Recovery

Biofuels

Solar Thermal



Solar Thermal

Fire Stations

pool

- 5 Fire Stations
- Not utilized at much as anticipated
- Saving \$300-\$500 a year

<u>City of Raleigh Municipal</u> <u>Building</u>

- Been installed since 1985

Buffalo Road Aquatics Center

- help reduce the cost of heating of the







Biofuels



Neuse River Water Treatment Plant

Background:

- Started in April 2010 just to determine how much seed oil could be harvested
- 27.4 acres of sunflowers were planted
- Only 28 man hours were accrued by the City's staff for the planting, spraying and harvesting
- Seed delivered to a plant in Virginia to be crushed

<u>Results:</u>

1,074 Bushels which equates to **29,700** pounds of sunflower seed After crushing and conversion **1,258** gallons of sunflower seed biodiesel fuel. This equals **46** gallons of biofuel per acre.

Next Steps:

- Grant from NC Biofuels Center to crush on site
- Expand the acreage of the crop

Solar PV Projects



City Owned





Annie Louise Wilkerson Nature Preserve - 3 kW Wilders Grove Solid Waste Services

- 75 kW



Brentwood Operations Facility - 30 kW

TOTALS

- 108 kW
- Producing **118,800** kWh's Annually
- Offsetting **82** Metric Tons of CO2.

3rd Party Contractual Agreements







EM Johnson Water Treatment Plant - 250 kW Neuse River Waste Water Treatment Plant - 1300 kW = 1.3 MW Raleigh Convention

Center

- 500 kW

TOTALS

- 2,050 kW's = 2.05 MW
- Produces
 2,255,000 kWh's
 Annually
- Offsetting **1,555** Metric Tons of CO2 Annually



Total Amount of CO2 Offset From Solar PV



Other Solar Projects Solar LED Solar EV Big Belly Solar Bus Lighting Charging Station Solar Trash Cans Stations



- Marsh Creek
 Operations Center
- Campbell University Parking
- Raleigh Convention Center Amphitheater
- Brentwood Road
 Operations Center
- Wilkerson Park



- Pilot Project
- Test ability of Solar PV to charge an electric vehicle
- City only purchased battery technology
- 2 charging stations both equipped with 120 and 240 volt chargers



- 20 duel stations 3 single stations and expecting at least 10 more
- Pilot Project Initial projections of \$38,000 (for just the 20) in annual savings



- 3kw
- 3 bus charging stations
- Power the lights and signs for bus stop

Benefits

- lease of underutilized property
- increased public awareness of renewable energy technology
- opportunity to receive private sector benefits for the public sector
- revenue stream for City owned facilities offsetting operational costs
- potential long term revenue stream through 3rd party agreements
- future regulatory resources related to CO2 emissions
- economic development tool encouraging new business opportunities



Lessons Learned

Property Considerations & Current Survey

& Encumbrances? Title Exceptions and previous leases

 Any debt load, current financing on the property

 ø Solar Investors typically request a Subordination, Nondisturbance and Attornment (SNDA)

Relevance of the Lease

& Or is it a separate property?

Zoning & Surrounding Property Ownership

& Relevant for issues regarding **shading** of the solar array

& Be sure you have the appropriate approvals

Tax Credit Requirements

The Utility typically requires an actual operation of 20 years
 in order to receive credits

Legal Documents

& Lease

 σ Terms – Annual or deferred

Ø Options to Purchase – The City has the option to purchase system after 7, 10, 15 years

& License (the right to install)

& SNDA (recorded after the above are signed)

& Tri-party agreement





NC SUSTAINABLE ENERGY ASSOCIATION











CAROLINA

SOLAR

ENERGY





Innovative Design



















Rob Pinder

Executive Director, NextClimate

Project Lead, Solarize Carrboro rob.pinder@solarizenc.org

> Organized by Next climate

In collaboration with Town of Carrboro NC Clean Tech Center SolarOps

What are the barriers to *more* solar installations?

COST COMPLEXITY CONSUMER INERTIA

What we did

Sent out a request for proposals

Required three elements: Turn-key solution Tiered pricing Enrollment deadline

After extensive vetting, we selected



Outreach approach: word of mouth

Make it easy to share Personalized emails to neighbors Social media

Make it worth talking about

Exceed expectations

Through April 18



Through April 18



Through April 21



Outreach approach: earned media

Is it news?

Remarkable idea

Support of municipal government
Success of North Carolina Solarize programs



Source: Sally Robertson, NC WARN

A portion of proceeds support community solar initiatives

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2:20 - 3:00

Developing and Solar Policy Implementation Plan for Your Community and Next Steps



Activity: Solar in Your Community

- I. Recognize successes
- 2. Identify opportunities
- 3. Select strategies & best practices
- 4. Outline implementation plan
- 5. Discuss barriers to implementation



Activity: Solar in Your Community

Part I: Take 5 minutes to complete the questions in the Developing Effective Solar Policies in Your Community handout.





Activity: Solar in Your Community

Part 2: Spend the next 10 minutes discussing your responses to Questions 8 – 12 with the others at your table. Discuss strategies for overcoming potential obstacles to implementation.





Which "best practice" did you select to pursue first?

- A. Integrate solar in plans
- B. Address solar in zoning code
- C. Adopt solar ready guidelines
- D. Define permitting process
- E. Expedite typical solar permits
- F. Implement fair permit fees
- G. Expand financing options
- H. Implement solarize program



How difficult will it be to implement this policy/program?

- I. Very easy
- 2. Somewhat easy
- 3. Moderate
- 4. Somewhat difficult
- 5. Very difficult





0%

Discussion What obstacles stand in the way of implementation?



Discussion What are possible strategies to overcome those obstacles?



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- 12:30 12:50Developing a Solar Policy Plan for Your Community
 - Next Steps
 - Lunch & Networking



|2:50 - |:00|

1:00 - 2:00

Activity: Next Steps

What do you pledge to do when you leave today's workshop? [Orange Card]





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Kate Daniel

Energy Policy Analyst kdaniel2@ncsu.edu

