

# Solar Powering Your Community

## Addressing Soft Costs and Barriers





Powered by

**SunShot**

U.S. Department of Energy

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# SunShot Solar Outreach Partnership: 2013-16



The **SunShot Solar Outreach Partnership (SolarOPs)** is a U.S. Department of Energy (DOE) program designed to increase the use and integration of solar energy in communities across the US.

# SunShot Solar Outreach Partnership: 2013-16

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- Increase installed capacity of solar electricity in U.S. communities
- Streamline and standardize **permitting and interconnection processes**
- Improve **planning and zoning codes/regulations** for solar electric technologies
- Increase access to **solar financing options**

# Technical Resources

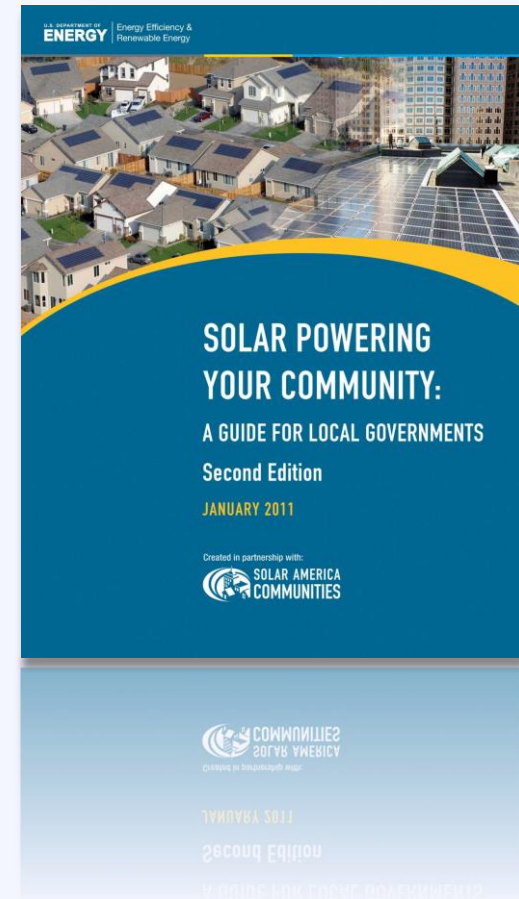
## Resource

## Solar Powering Your Community Guide

A comprehensive resource to assist local governments and stakeholders in building local solar markets.

[www.energy.gov](http://www.energy.gov)

[www.solaroutreach.org](http://www.solaroutreach.org)



We want to get to know you better

# Who are you?

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1. Who do you represent?

*Local or state government, academic institution, solar industry, community, other*

2. Where do you live/work?

*Inside Arkansas? In the greater Little Rock Area?*

3. What size is your community?

# What is your experience with solar?

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1. How familiar are you with solar?
2. Do you have solar on your home?
3. Does your local government have solar on public properties?



# Solar Technologies



**Solar Photovoltaic (PV)**

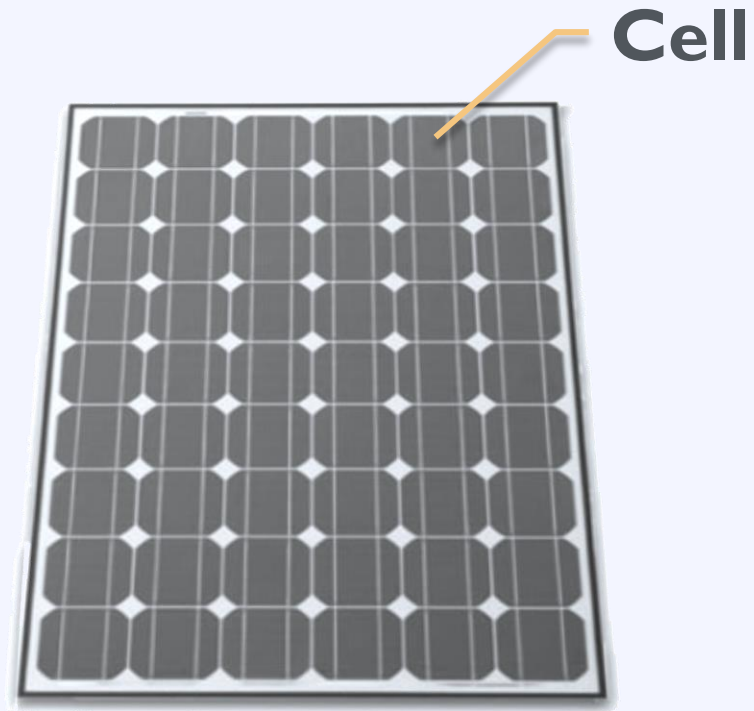


**Solar Hot Water**



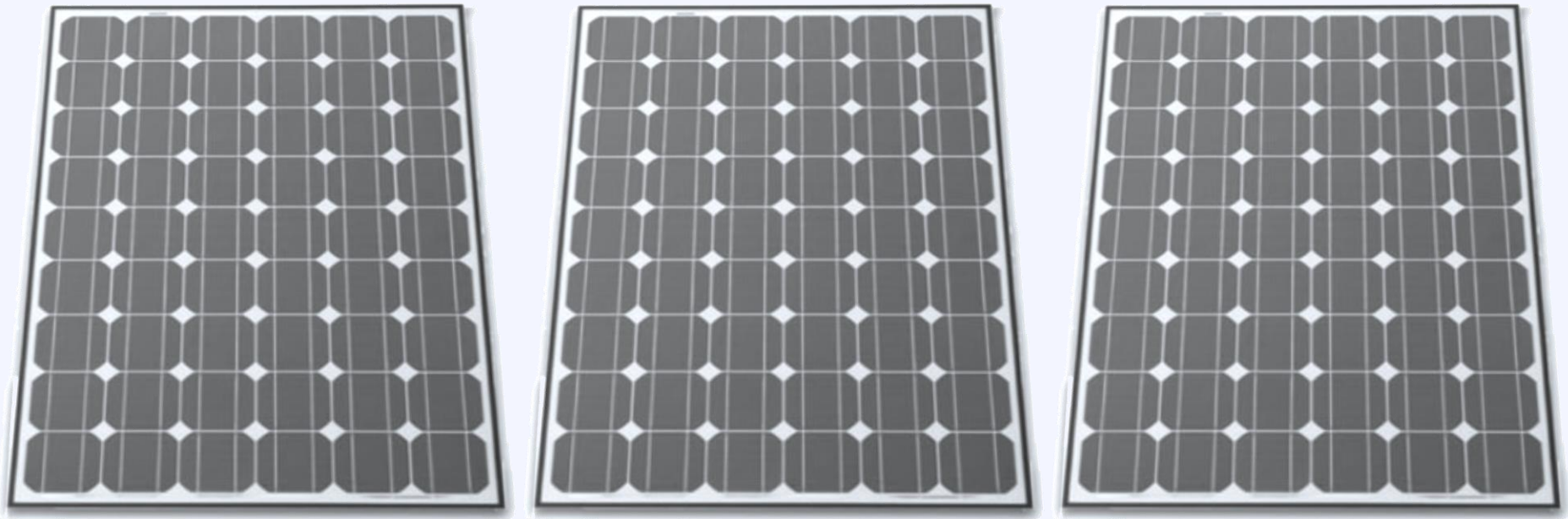
**Concentrated Solar Power**

# Some Basic Terminology



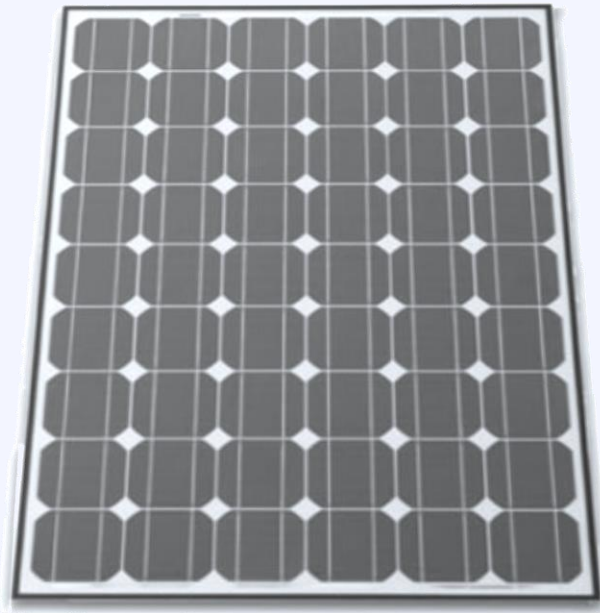
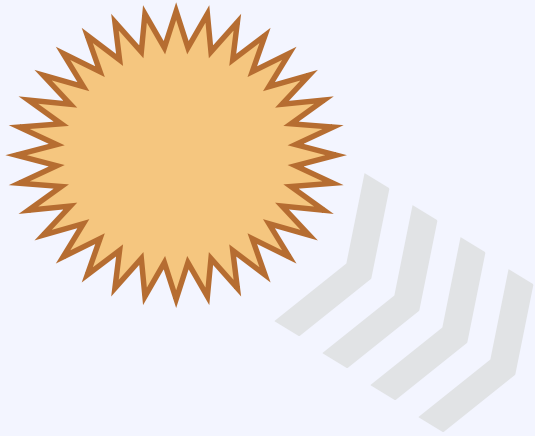
**Panel / Module**

# Some Basic Terminology



**Array**

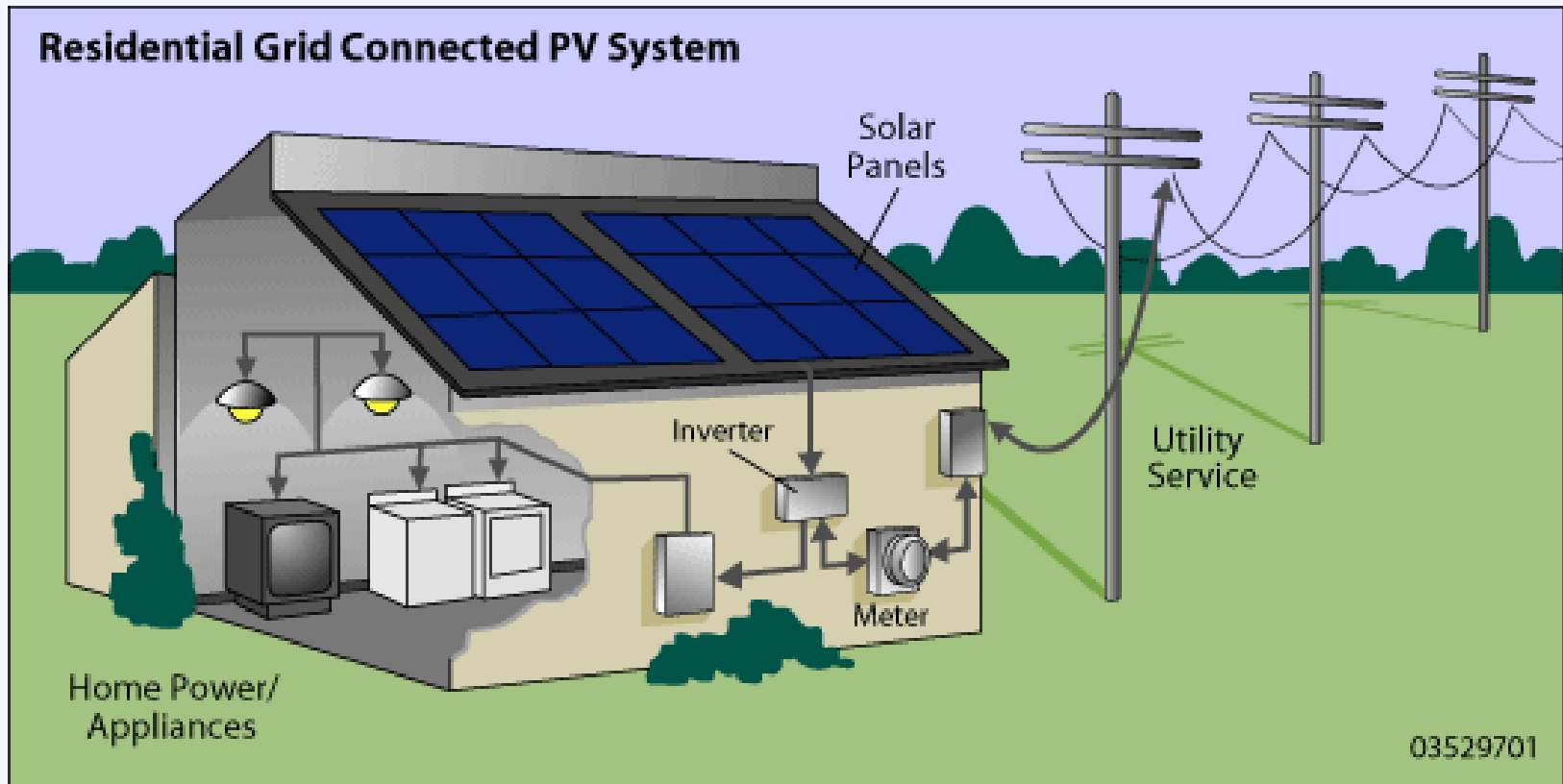
# Some Basic Terminology



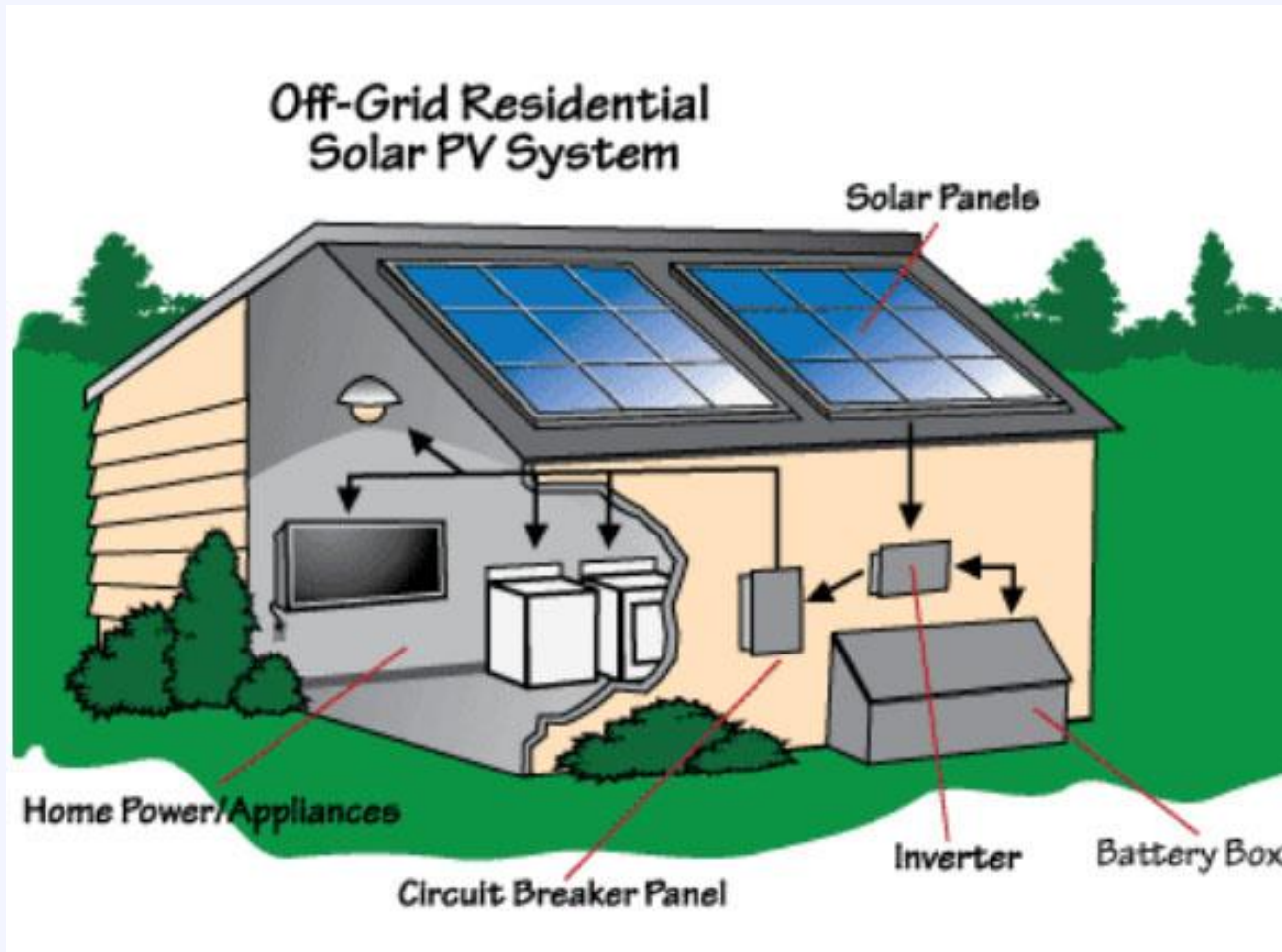
**Production**  
*Kilowatt-hour (kWh)*

**Capacity / Power**  
*kilowatt (kW)*

# System Components



# System Components – Off-Grid



# Some Basic Terminology



**Residence**  
5 kW



**Factory**  
1 MW+



**Office**  
50 – 500 kW



**Utility**  
2 MW+

# Agenda

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- |               |  |
|---------------|--|
| 10:20 – 10:50 | Putting Solar Energy on the Local Policy Agenda        |
| 10:50 – 11:20 | State of the Local Solar Market                        |
| 11:20 – 11:50 | Federal, State, and Utility Policy Drivers             |
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| 2:45 – 3:00   | Solar Powering Your Community: Next Steps              |

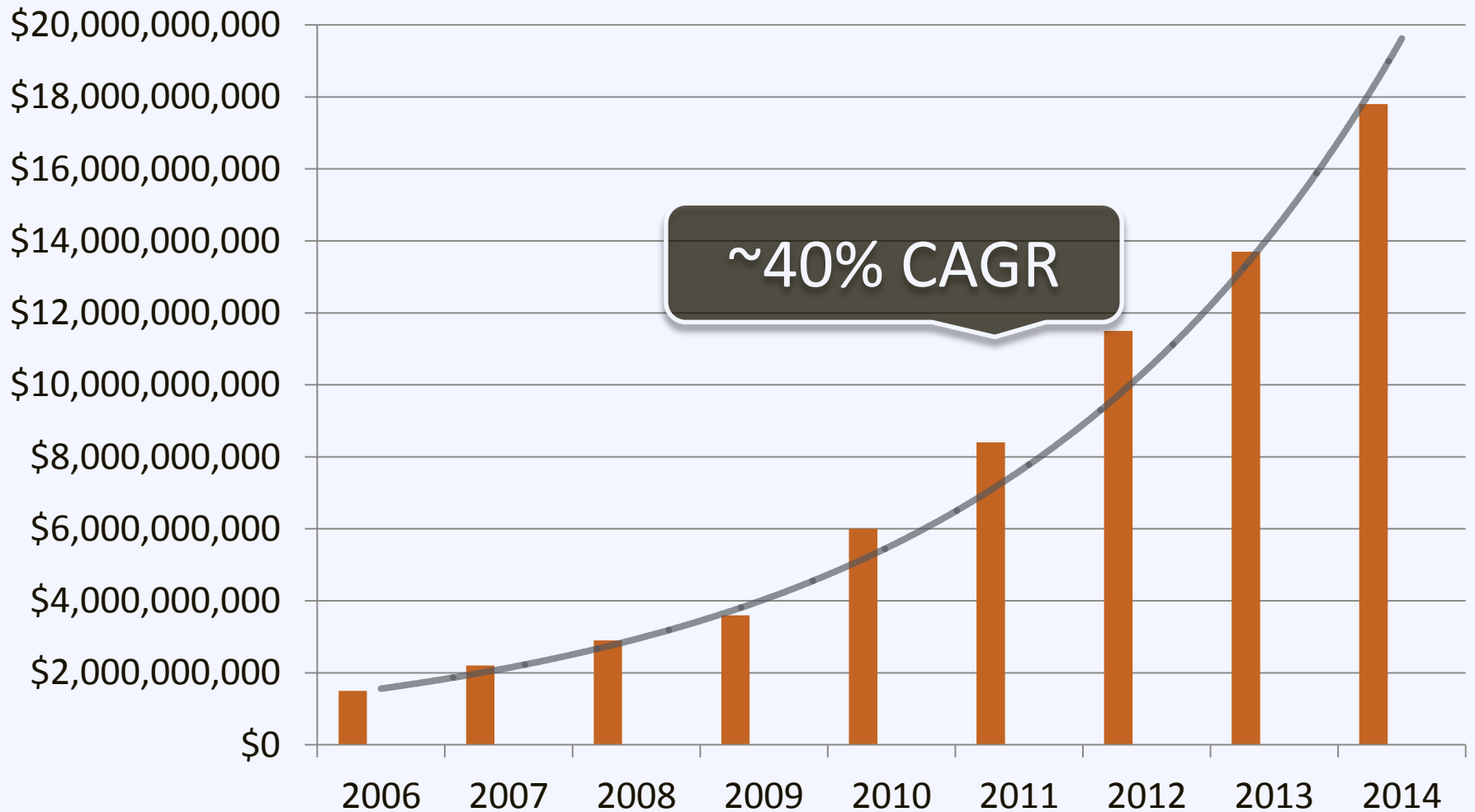


# What are the benefits solar can bring to your community?

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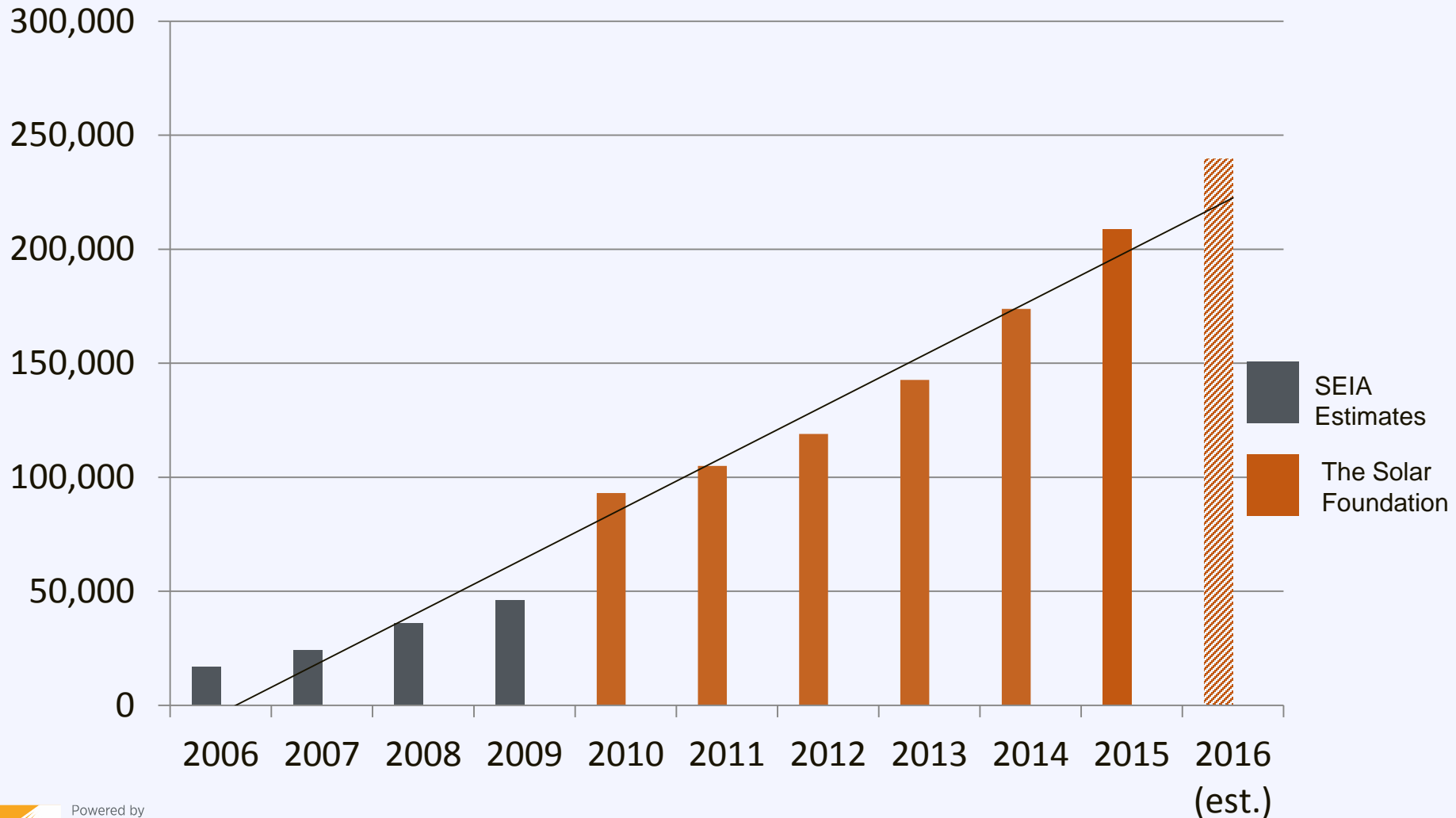
- A. Economic development & job creation
- B. Environmental & public health benefits
- C. Reduction and stabilization of energy costs
- D. Energy independence & resilience
- E. Value to the utility
- F. Community pride
- G. Other

# Benefits: Solar Economic Growth



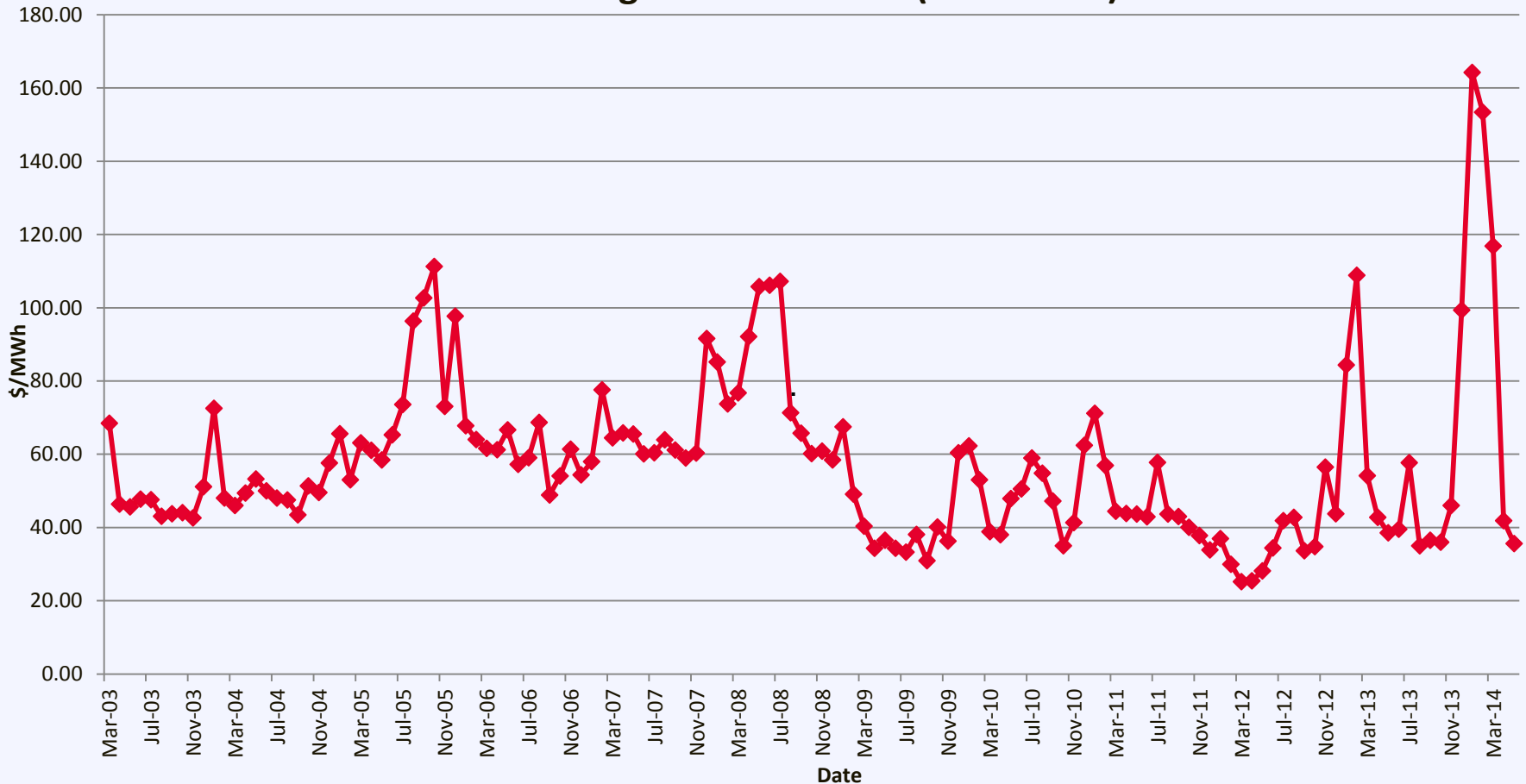
# Benefits: Solar Job Growth

Solar Job Growth in the US

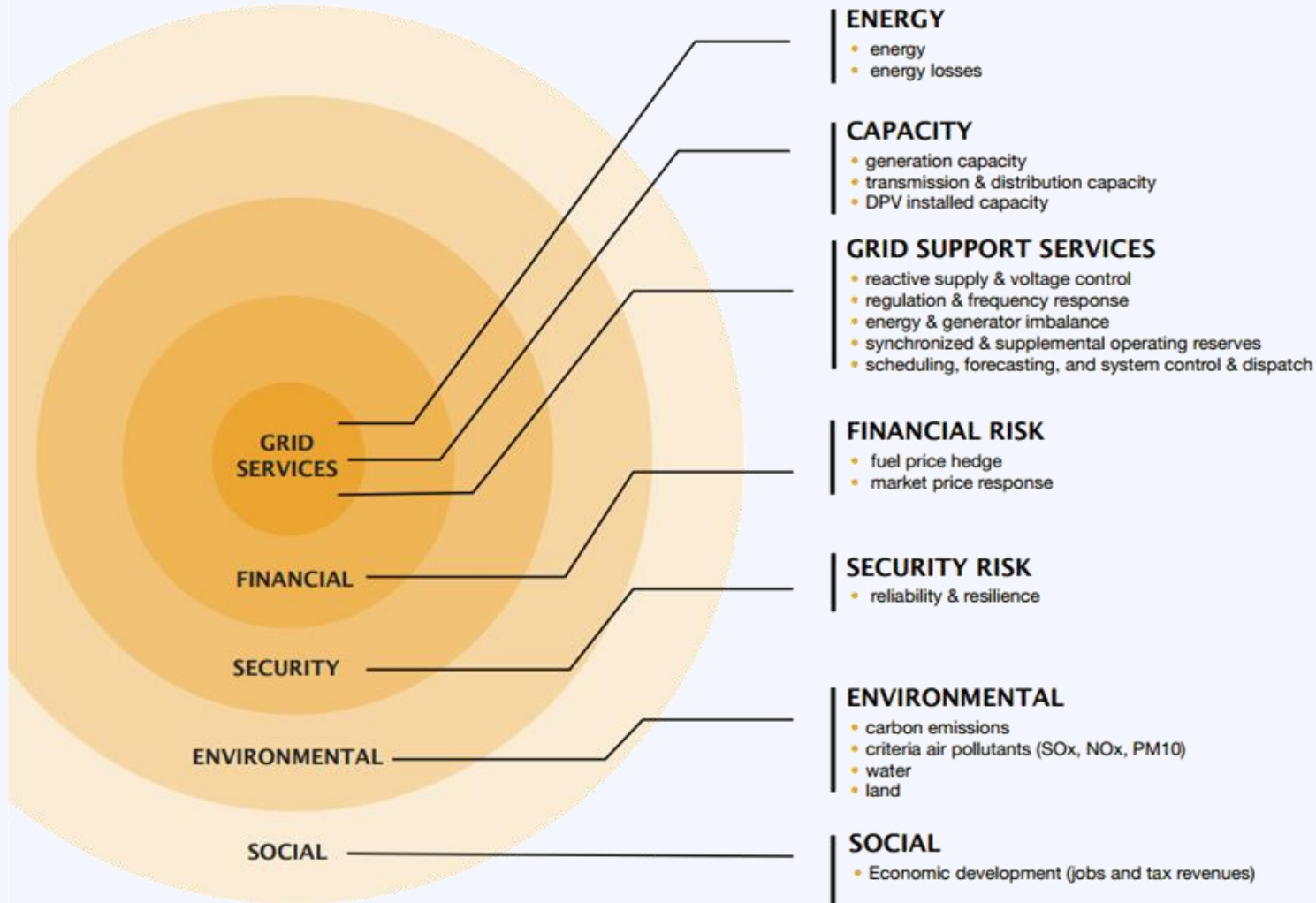


# Benefit: Stabilize Energy Prices

## Historical Avg Real-Time LMP (NEMABOS)



# Valuable to Community & Utilities



# Smart Investment for Homeowners

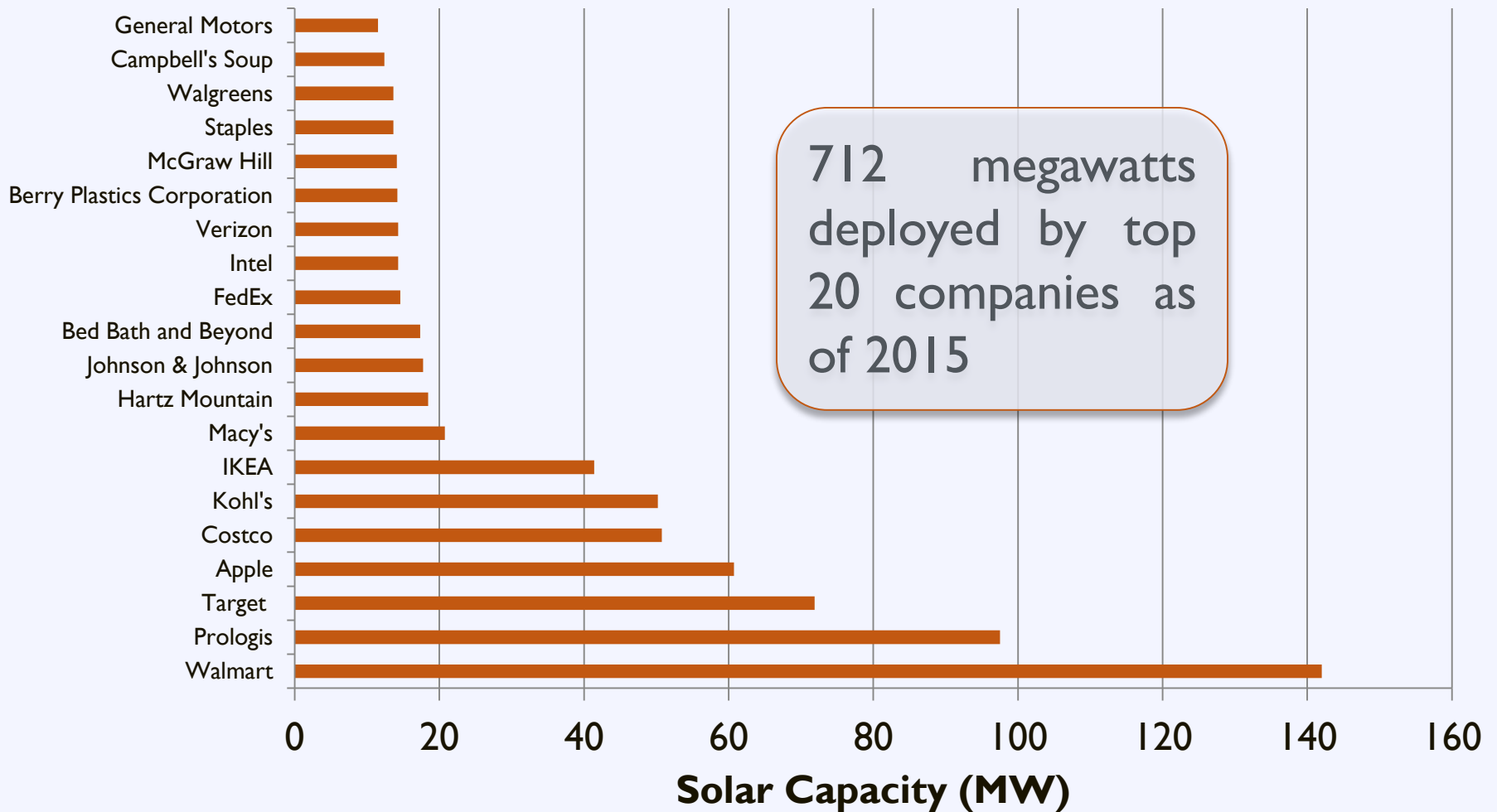
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*A typical residential solar system increases a home's property value by*

**an average of \$11,000**

# Smart Investment for Businesses

## Top 20 Companies by Solar Capacity



# Smart Investment for Governments





# Smart Investment for Schools

## Current:



×

3,752



=

\$77.8m

## Potential:



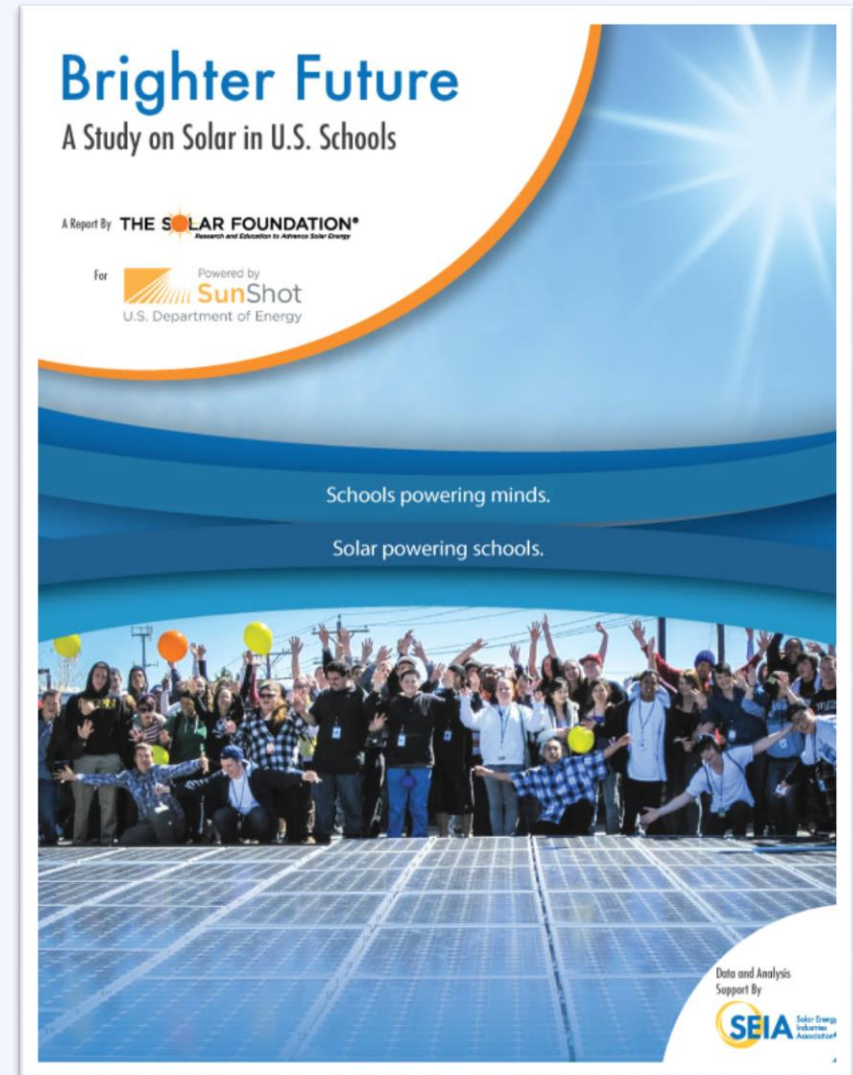
×

40,000 –  
72,000



=

\$800m

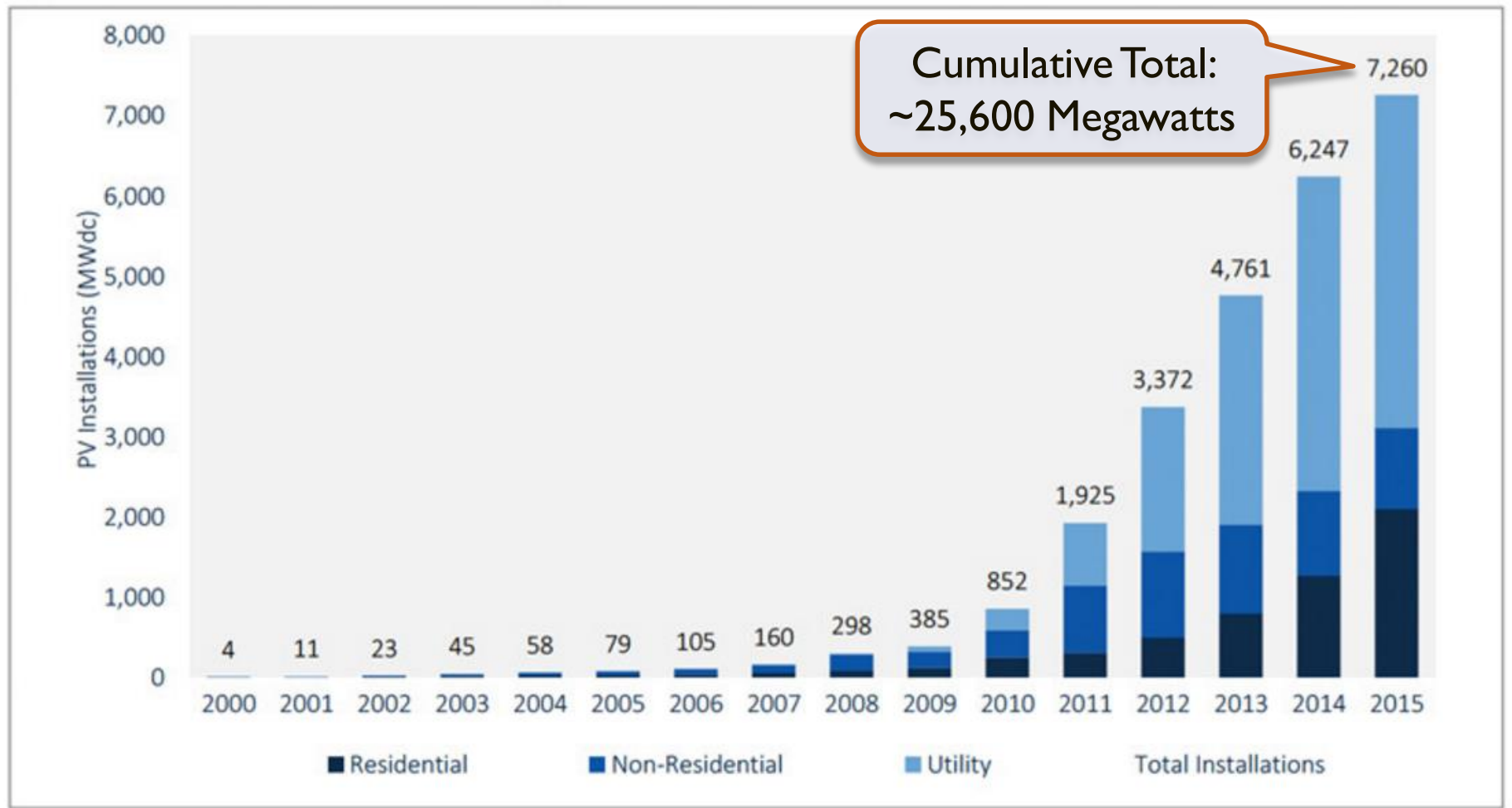


# Agenda

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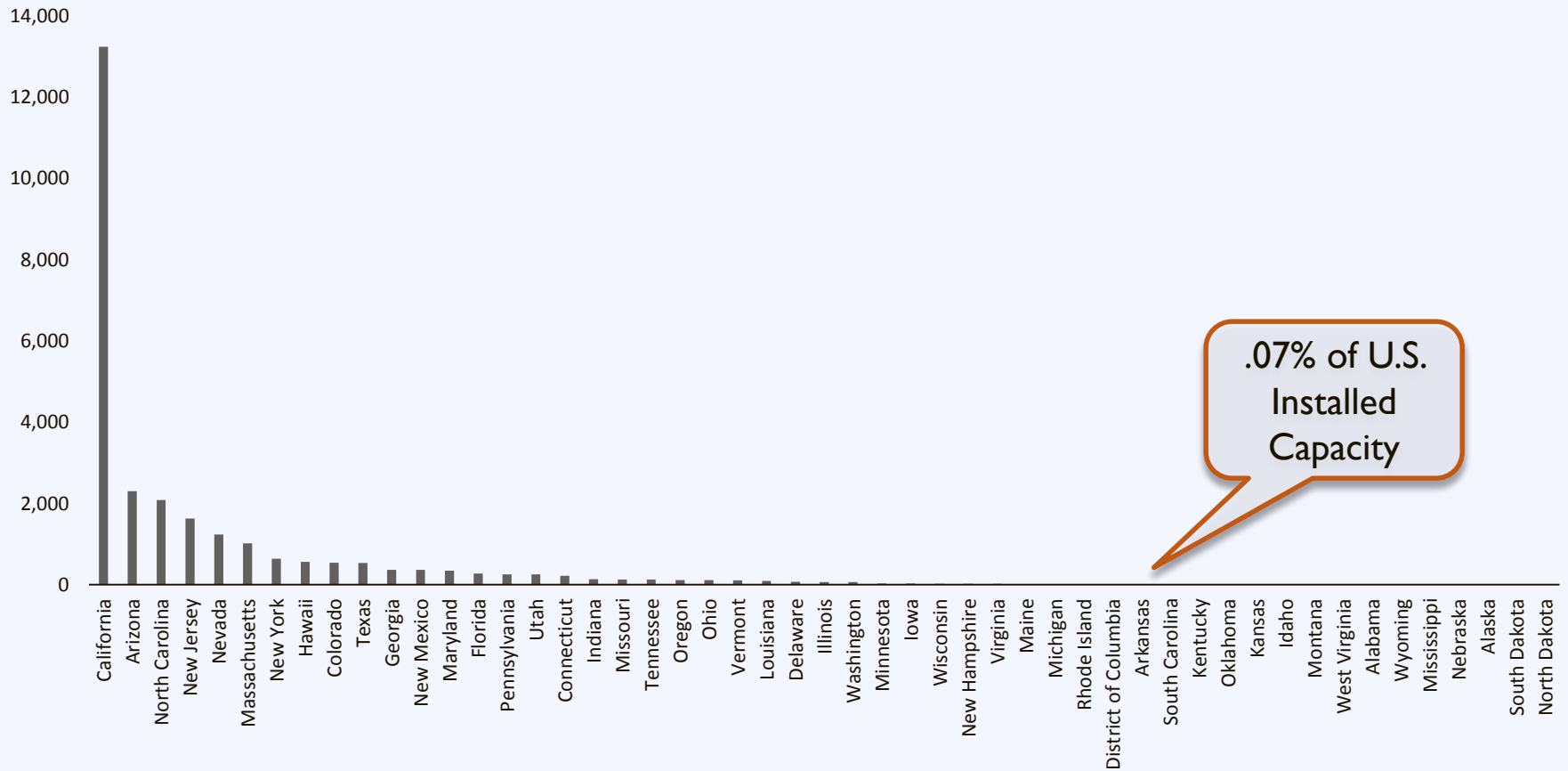
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# US Solar Market



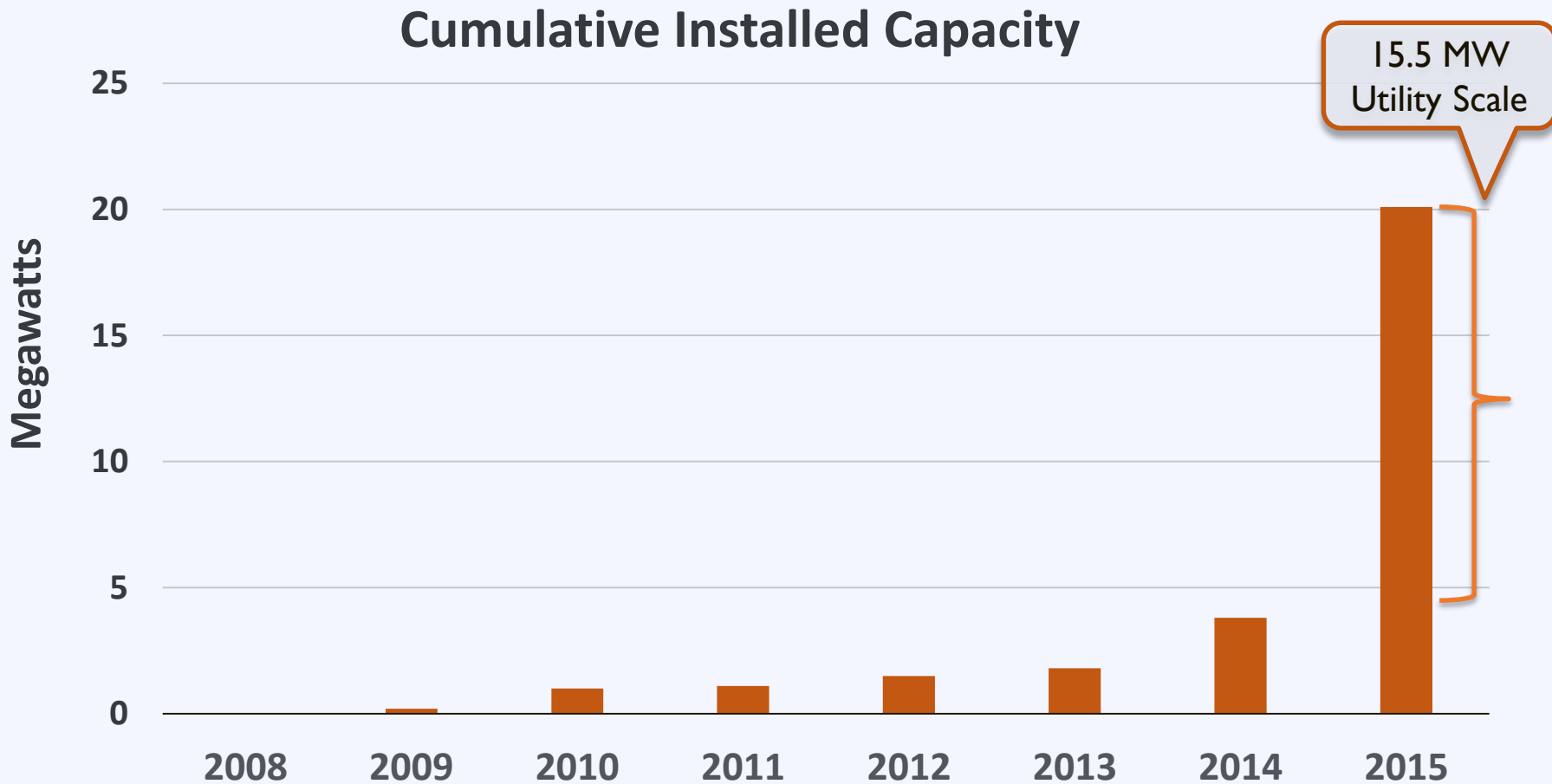
# US Solar Market

Installed Capacity by State - 2015 (MW)



.07% of U.S.  
Installed  
Capacity

# Arkansas Solar Market



# Arkansas Solar Market

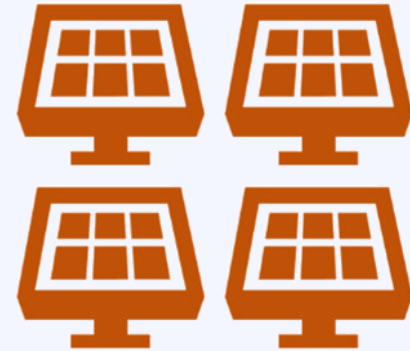
## Arkansas



**6.78**

*watts per person*

## US



**80**

*watts per person*

# Solar Jobs in Arkansas

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In 2015, Arkansas had

**264 solar jobs**

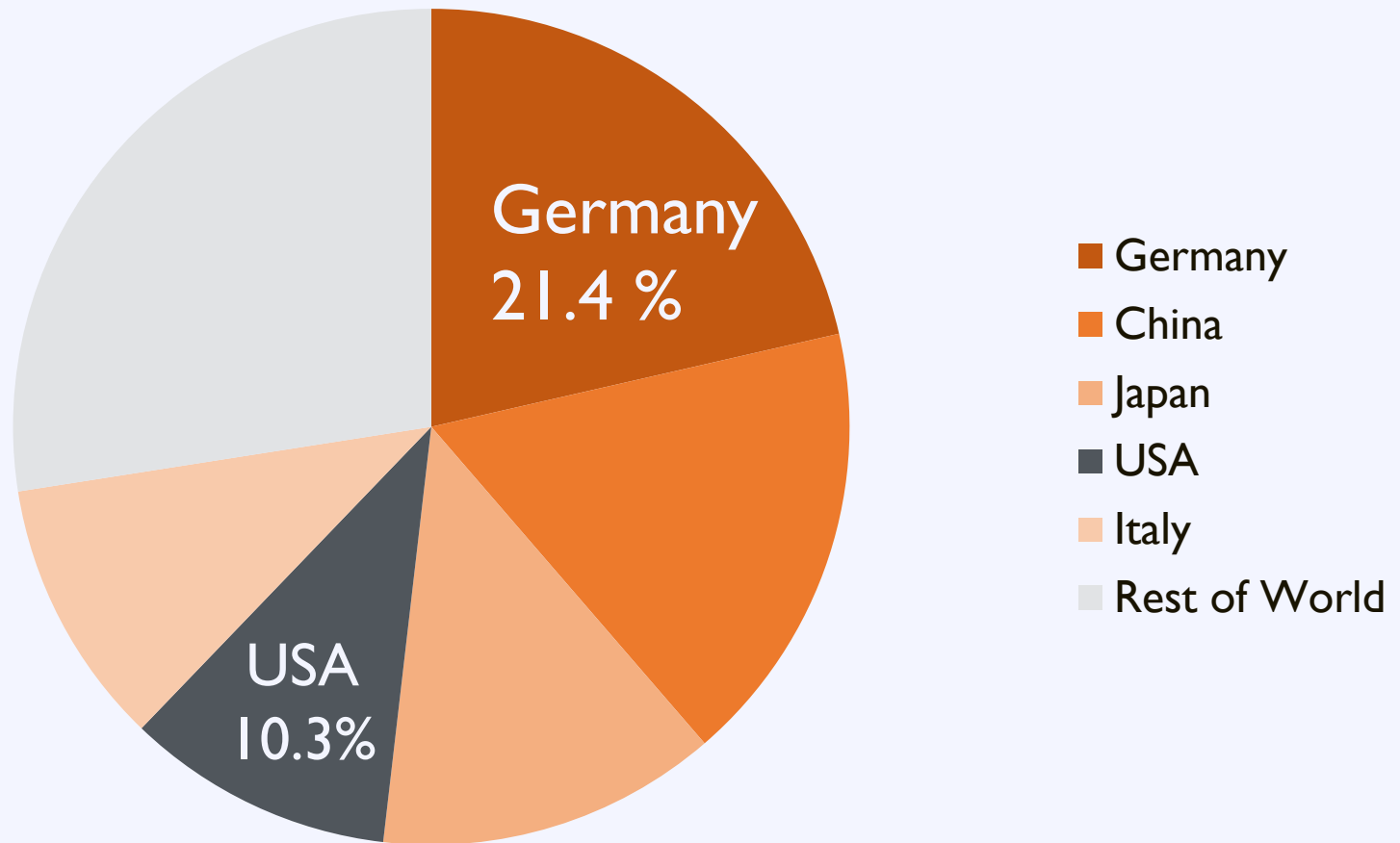
**(~10.2% veterans)**

*roughly*

**250% growth since 2014**

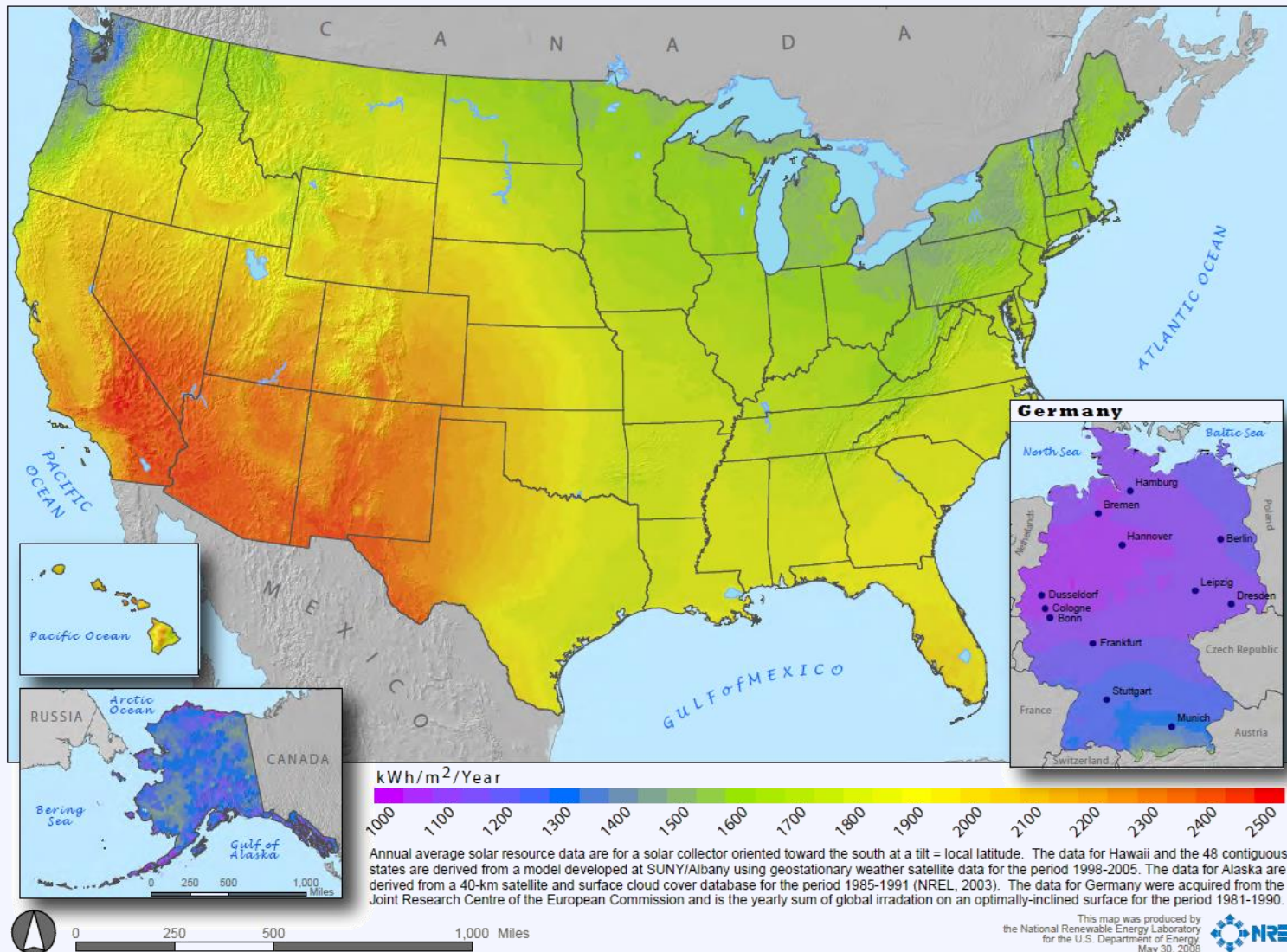
# World Solar Market

## Top 5 Countries Solar Operating Capacity (2014)





# US Solar Resource



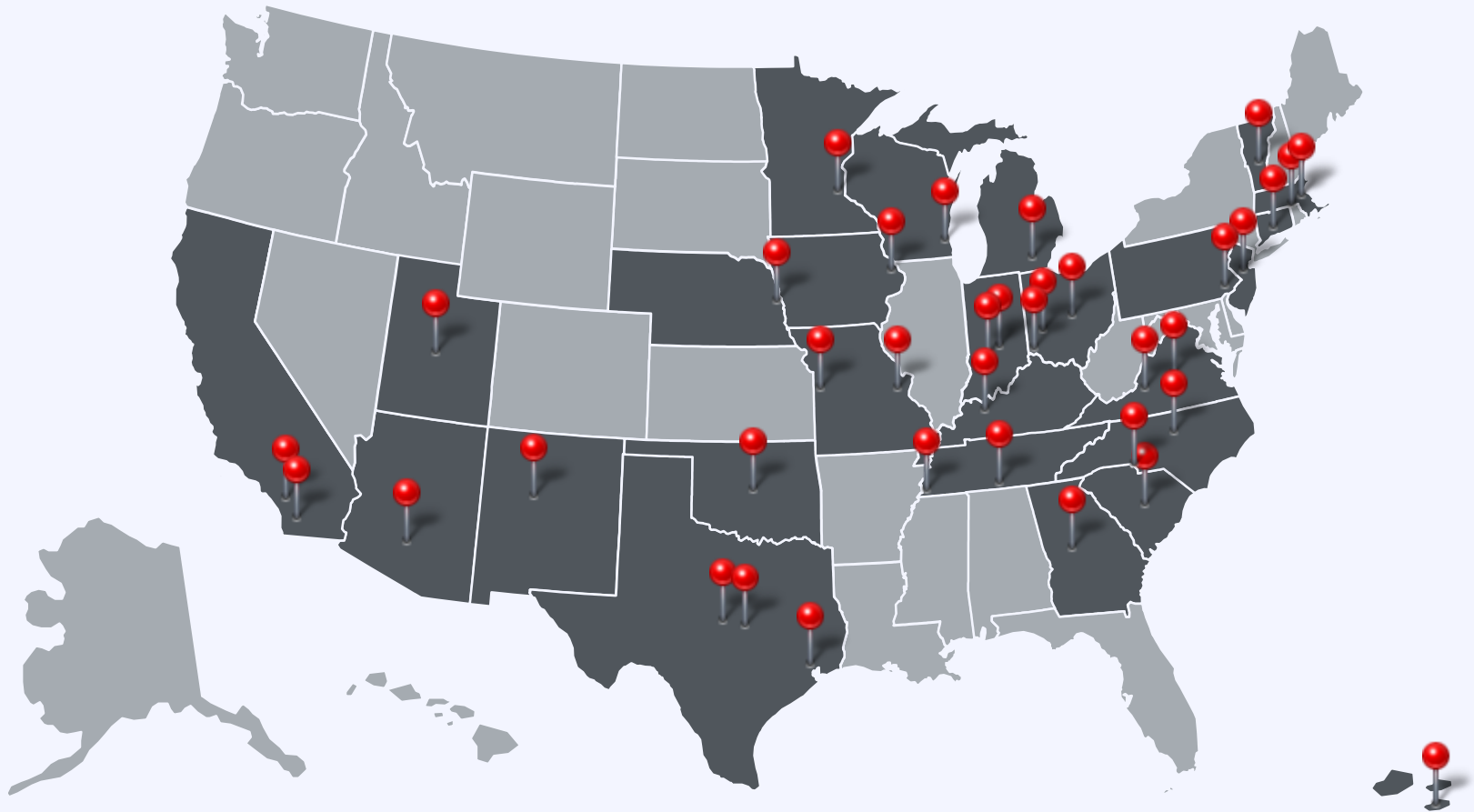
# What are the barriers to solar adoption in your community?

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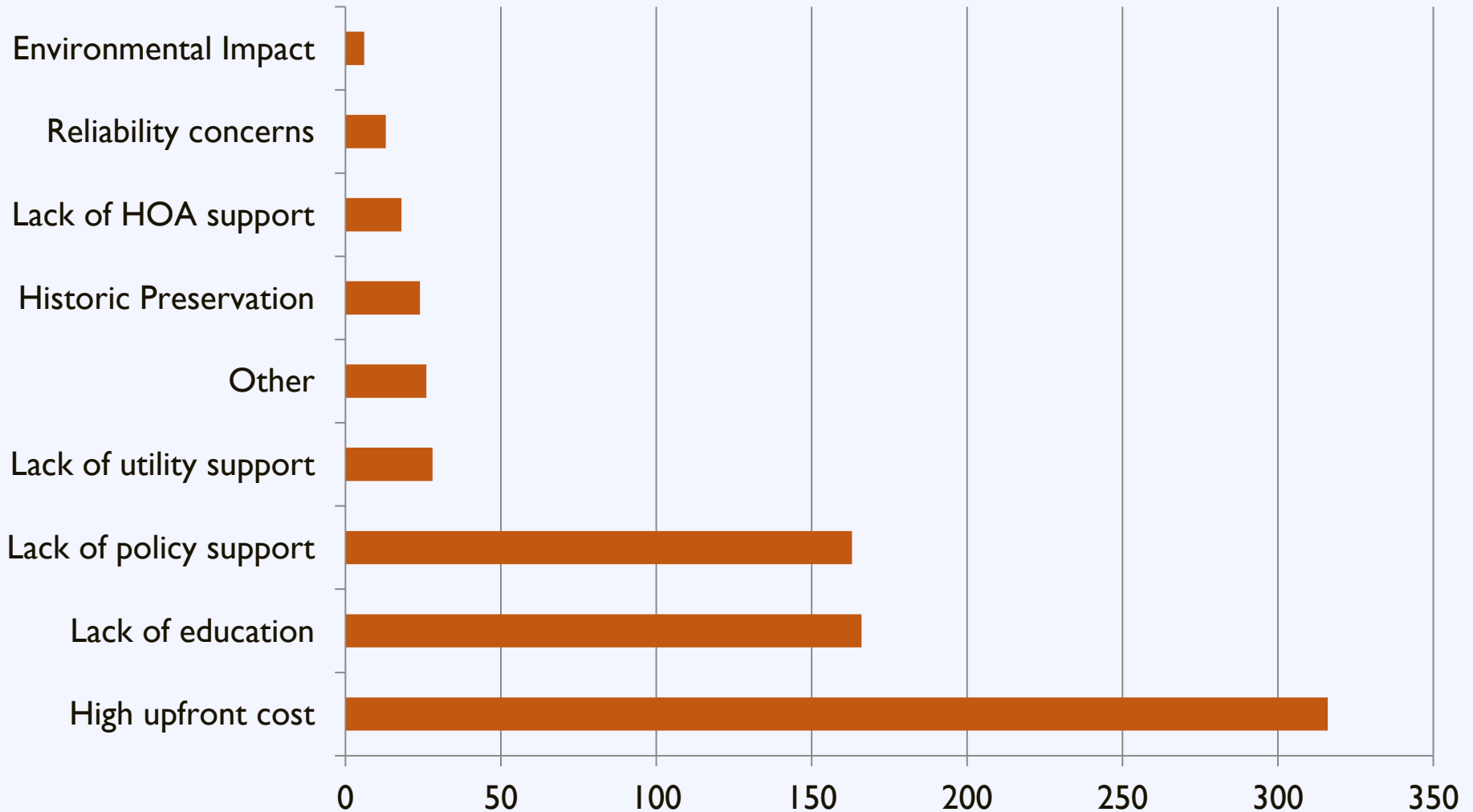
- A. High upfront cost
- B. Lack of education
- C. Lack of policy support
- D. Lack of utility support
- E. Private interests
- F. Lack of HOA support
- G. Historic preservation
- H. Reliability concerns
- I. Environmental impact
- J. Other

# Regional Workshop Surveys

**Q:** What is the greatest barrier to solar adoption in your community?

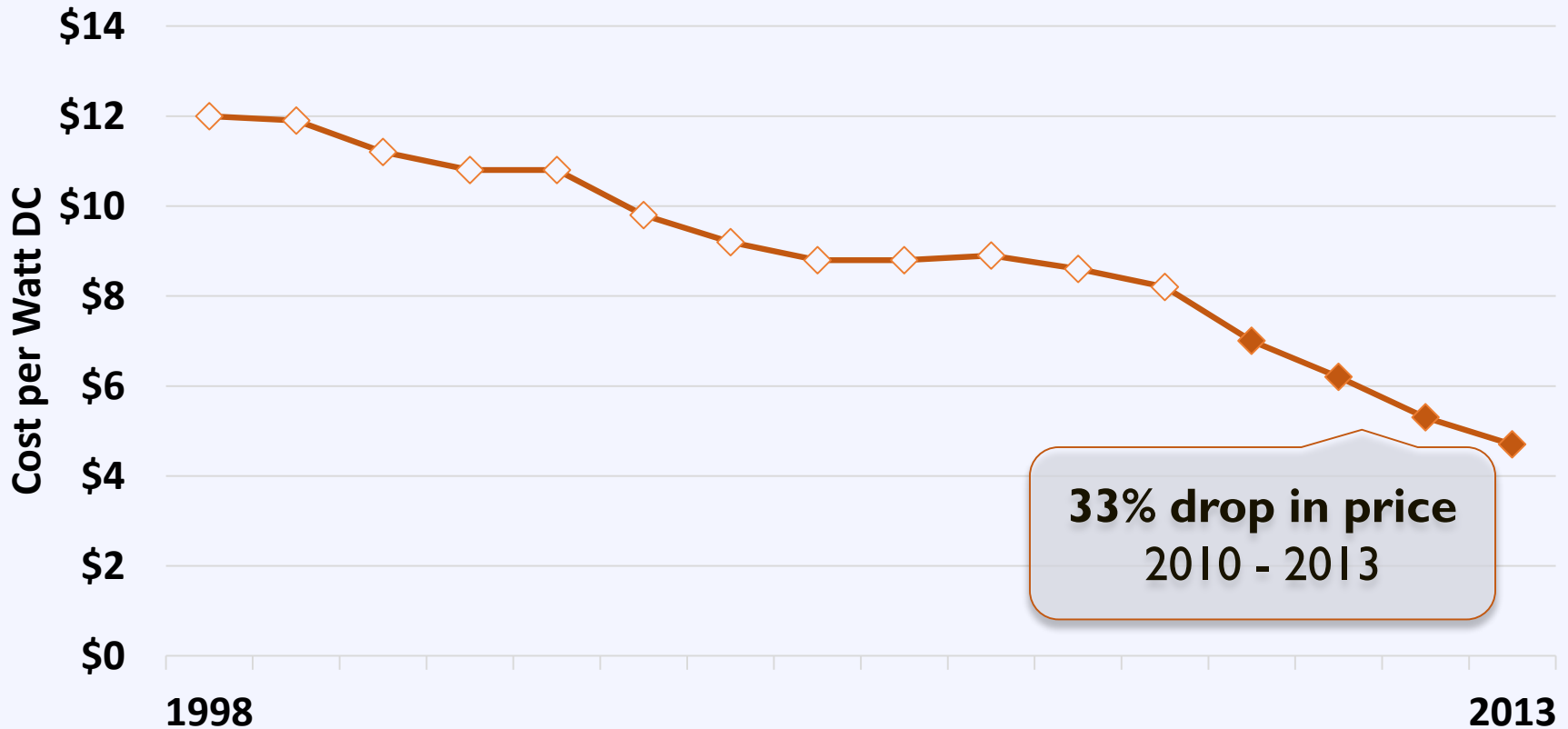


# Activity: Addressing Barriers



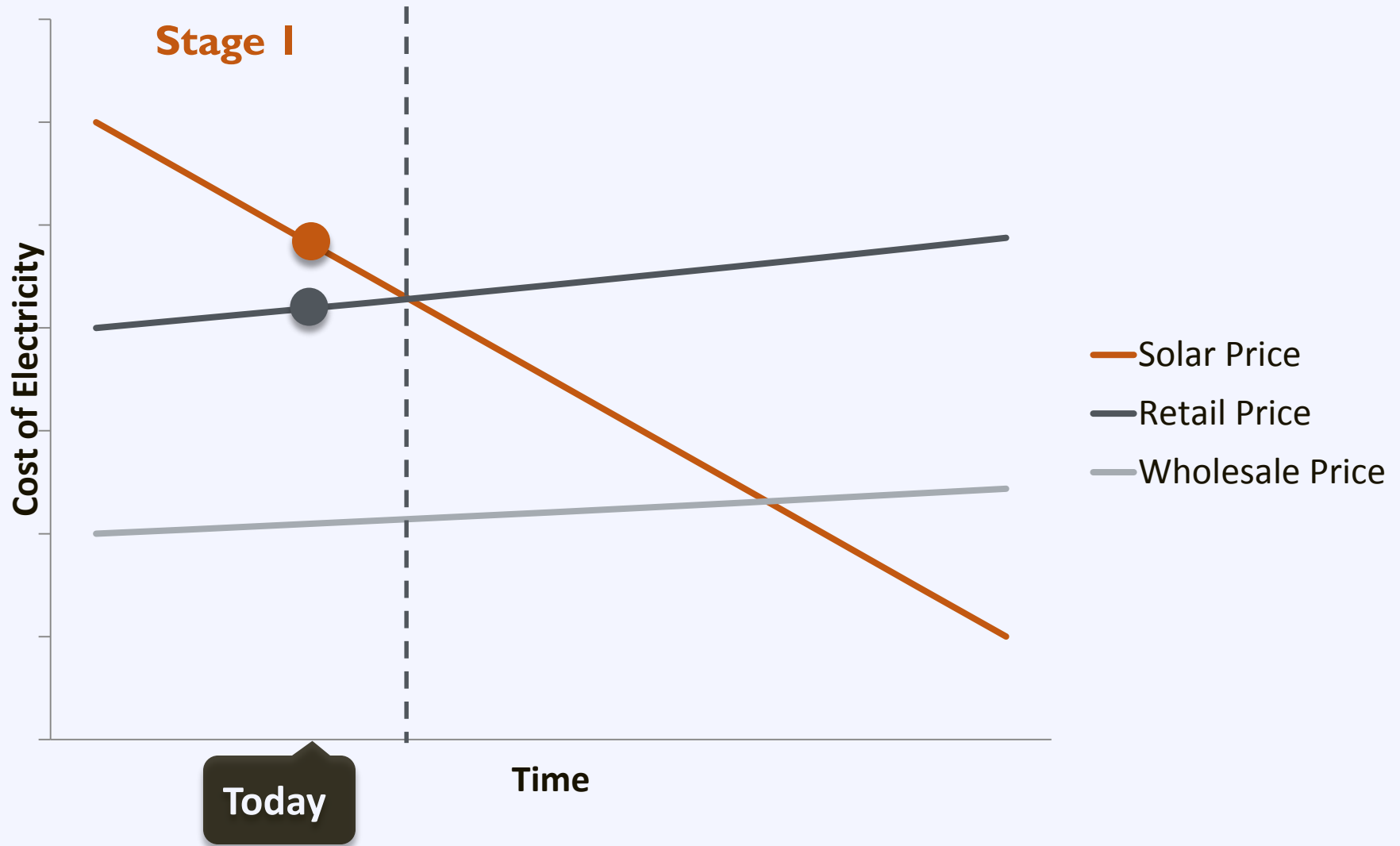
# The Cost of Solar PV

## US Average Installed Cost for Residential PV

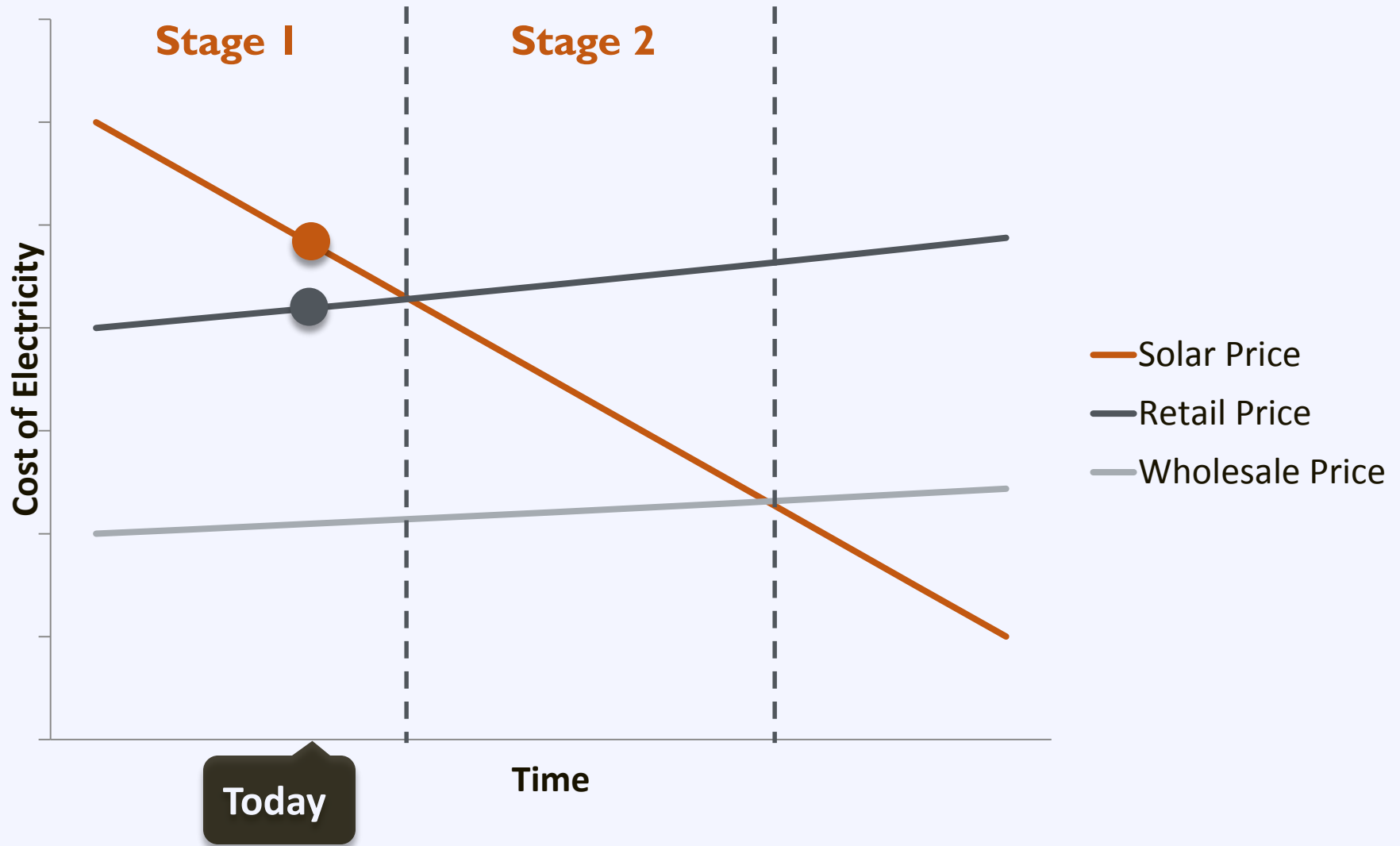


**Avg. for 2015: \$3.50/W (SEIA)**

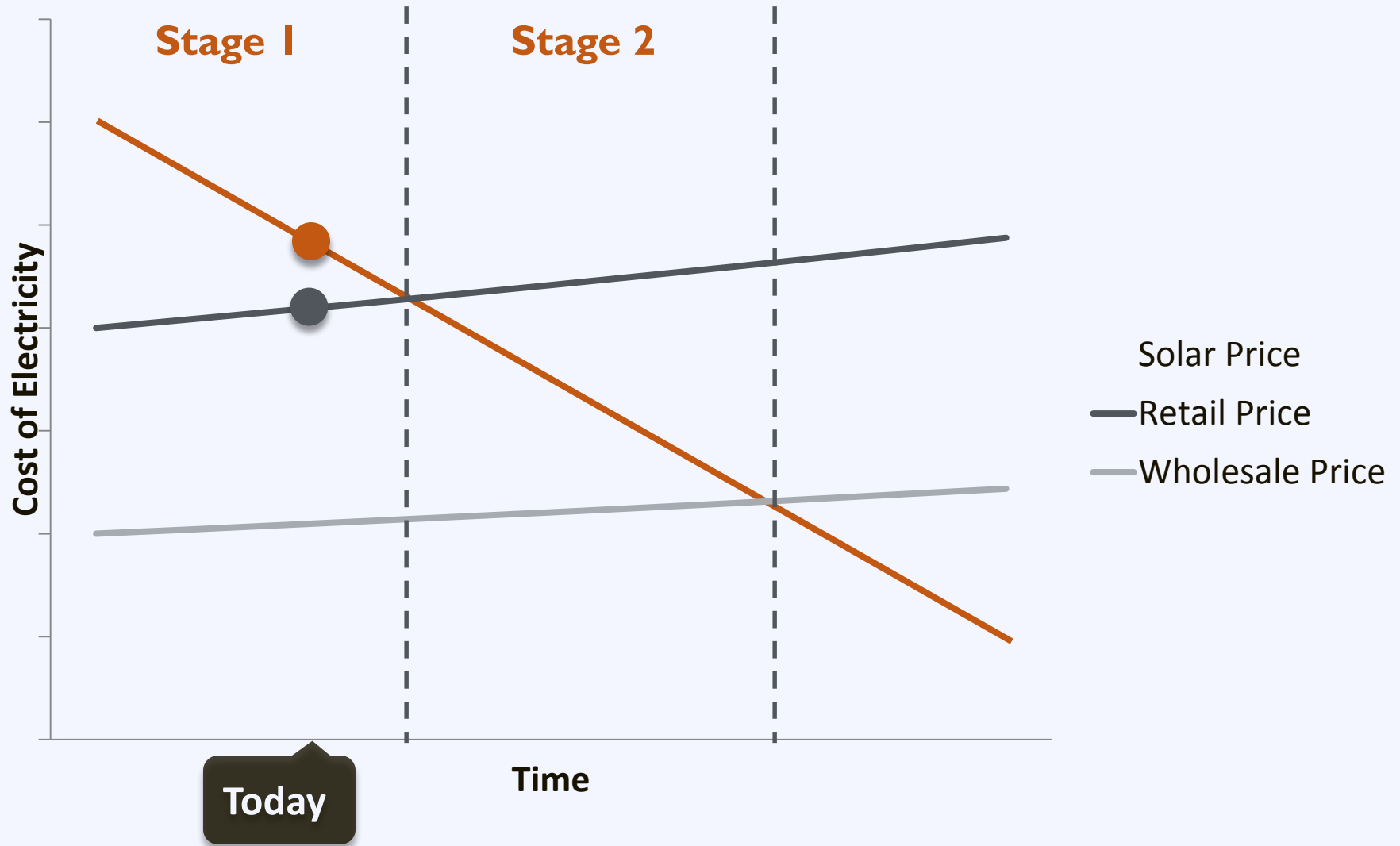
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# The Cost of Solar PV



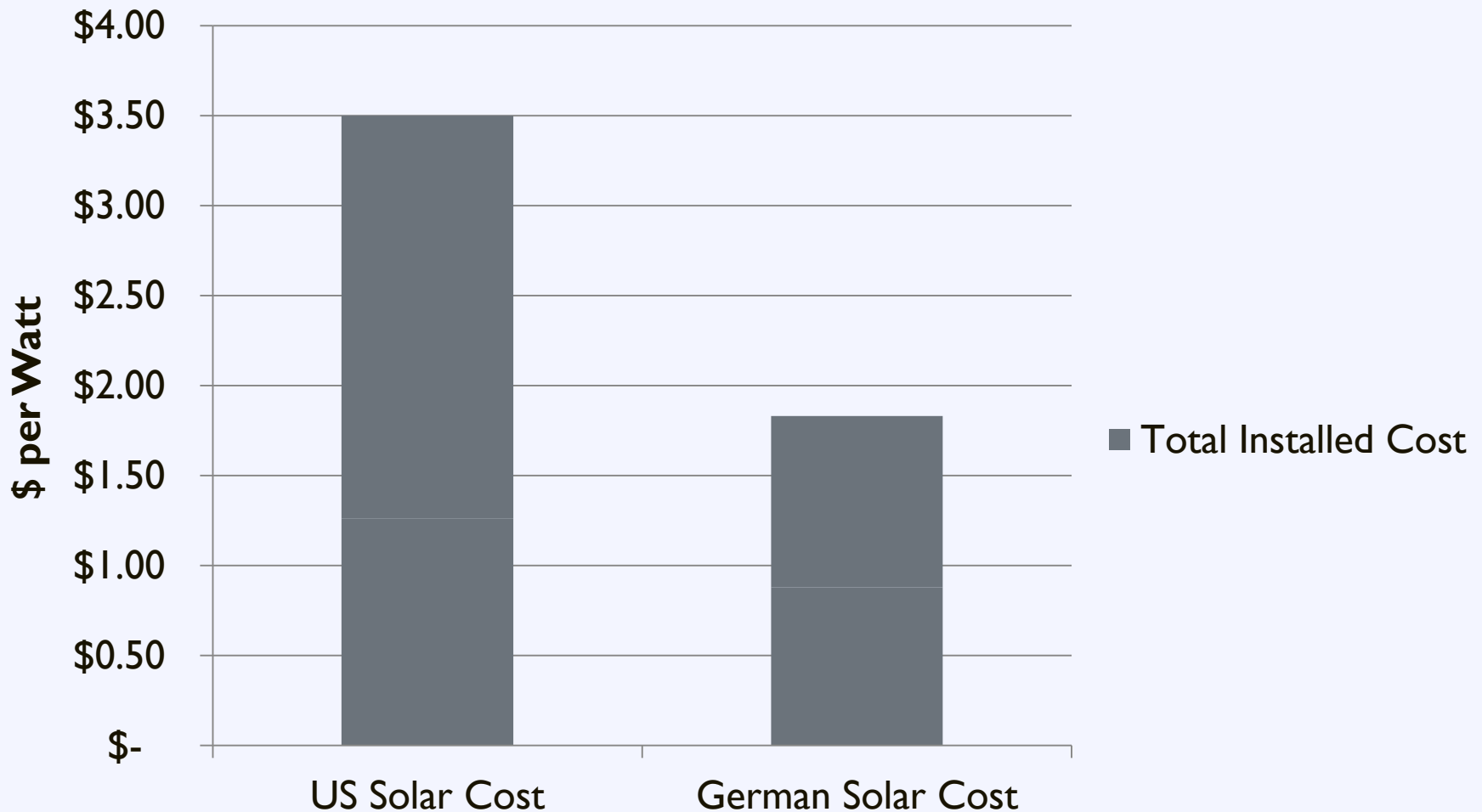
# The Cost of Solar PV





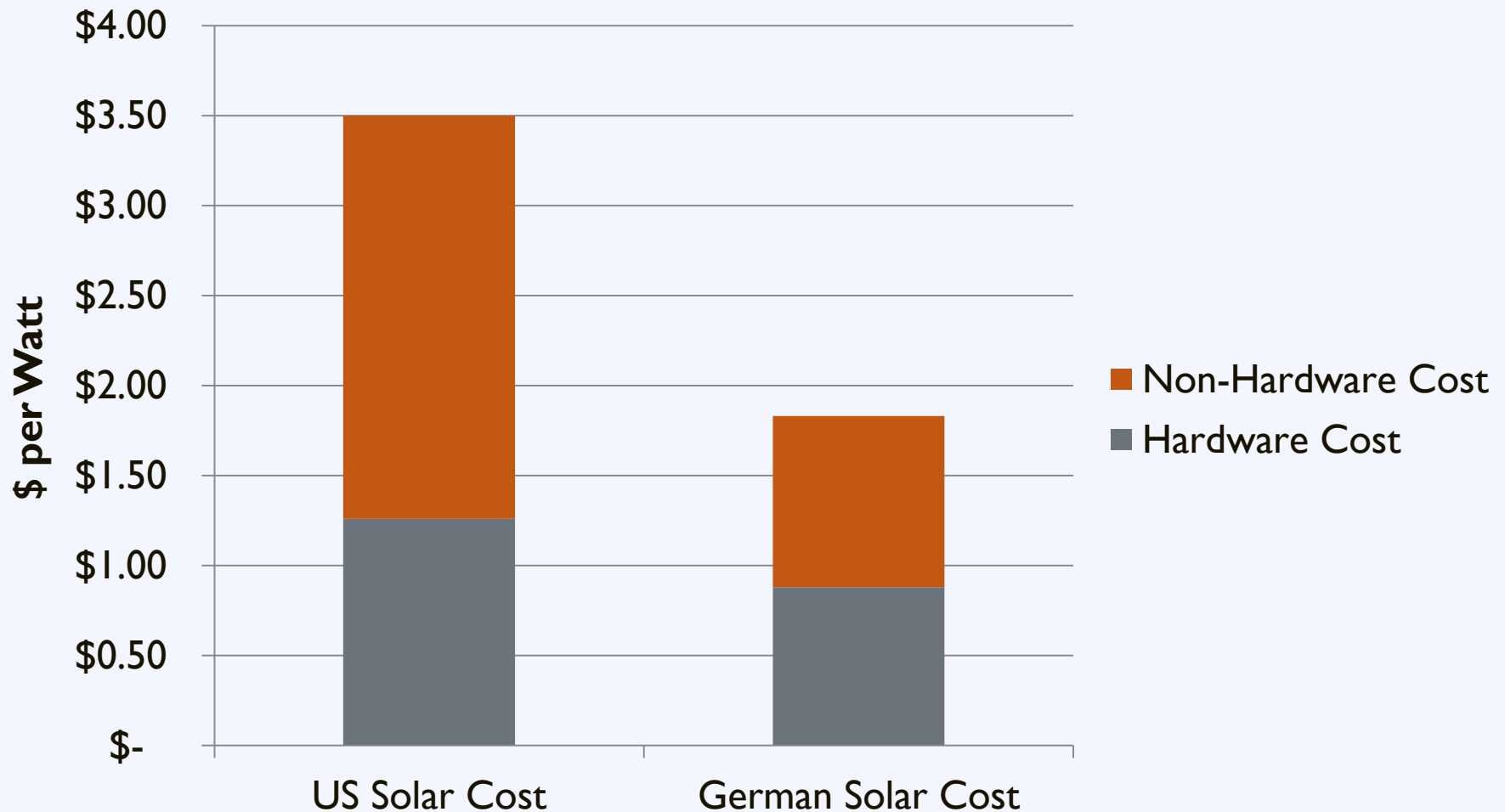
# The Cost of Solar in the US

## Comparison of US and German Solar Costs



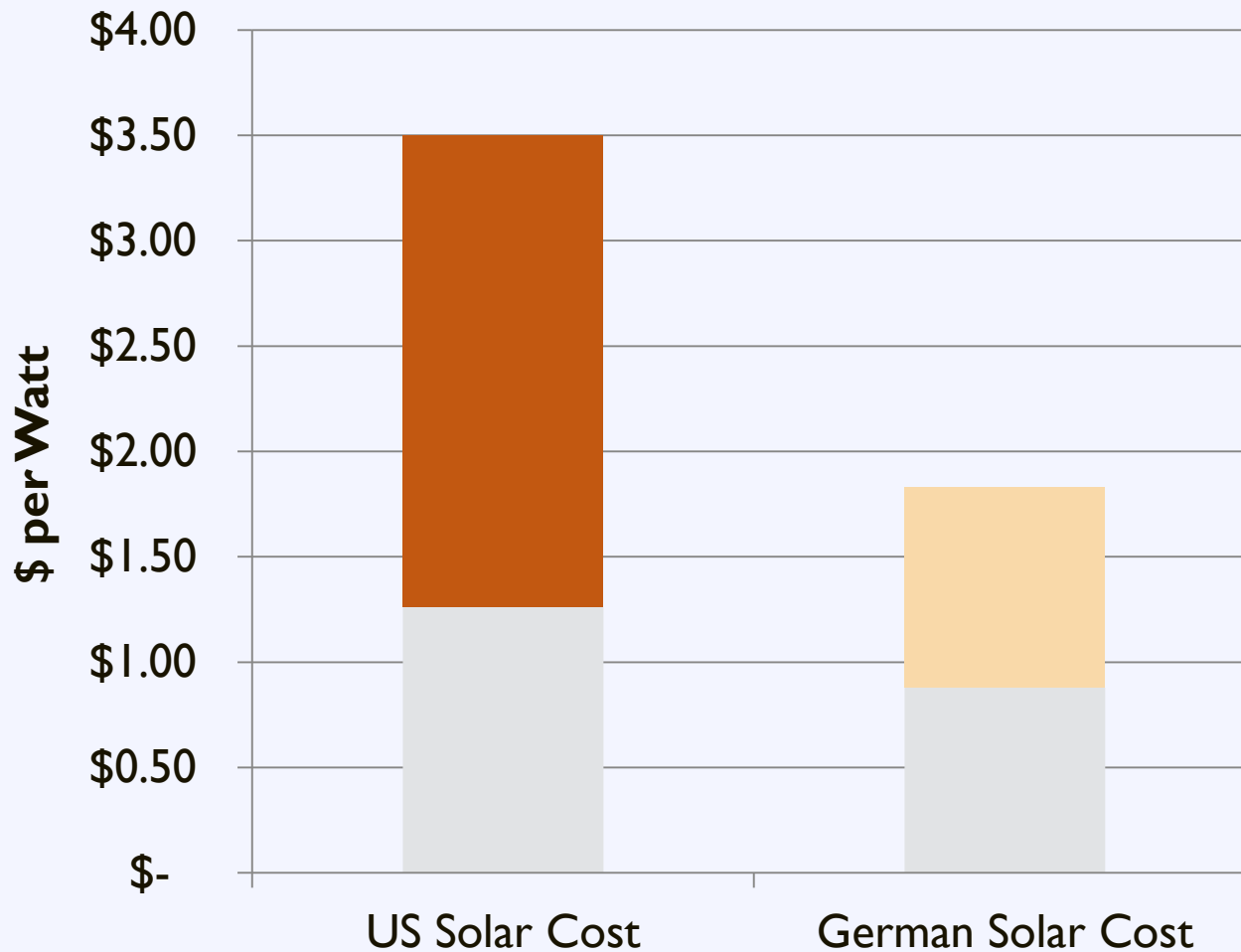
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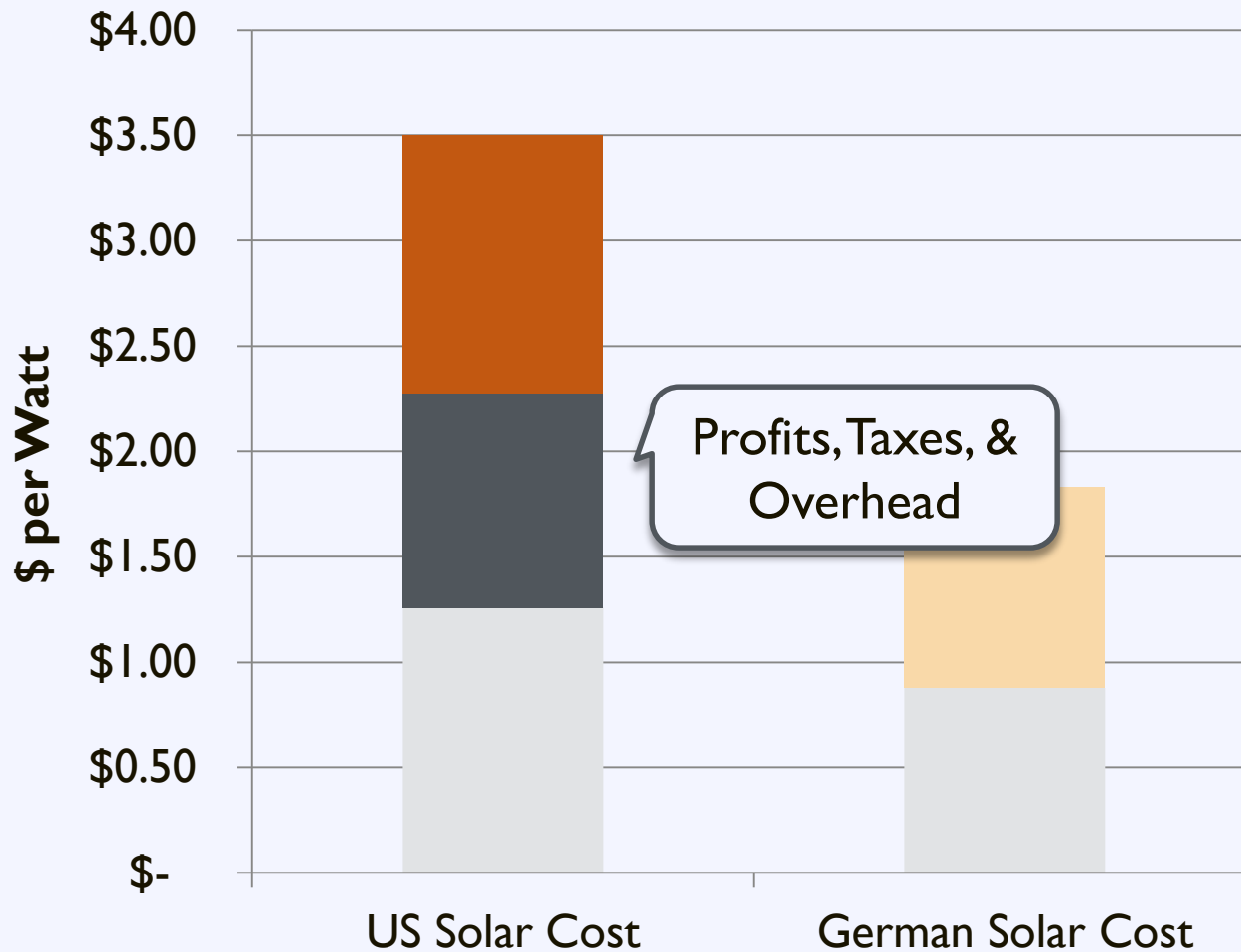
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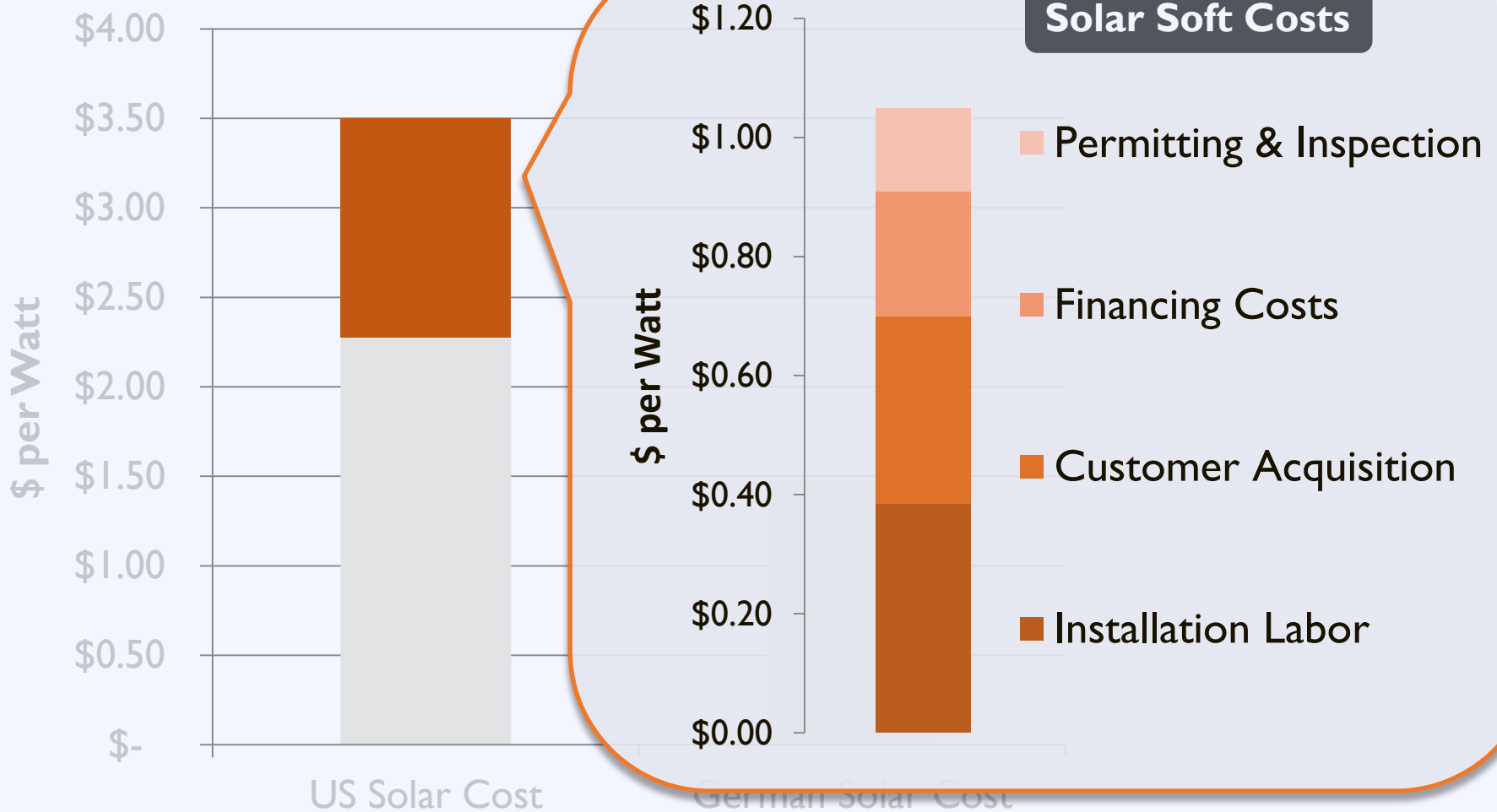
# The Cost of Solar in the US

## Comparison of US and German Solar Costs



# The Cost of Solar in the US

## Comparison of US and German Solar Costs



# Challenge: Installation Time



**New York City's  
Goal**

**100 days**

from inception to completion



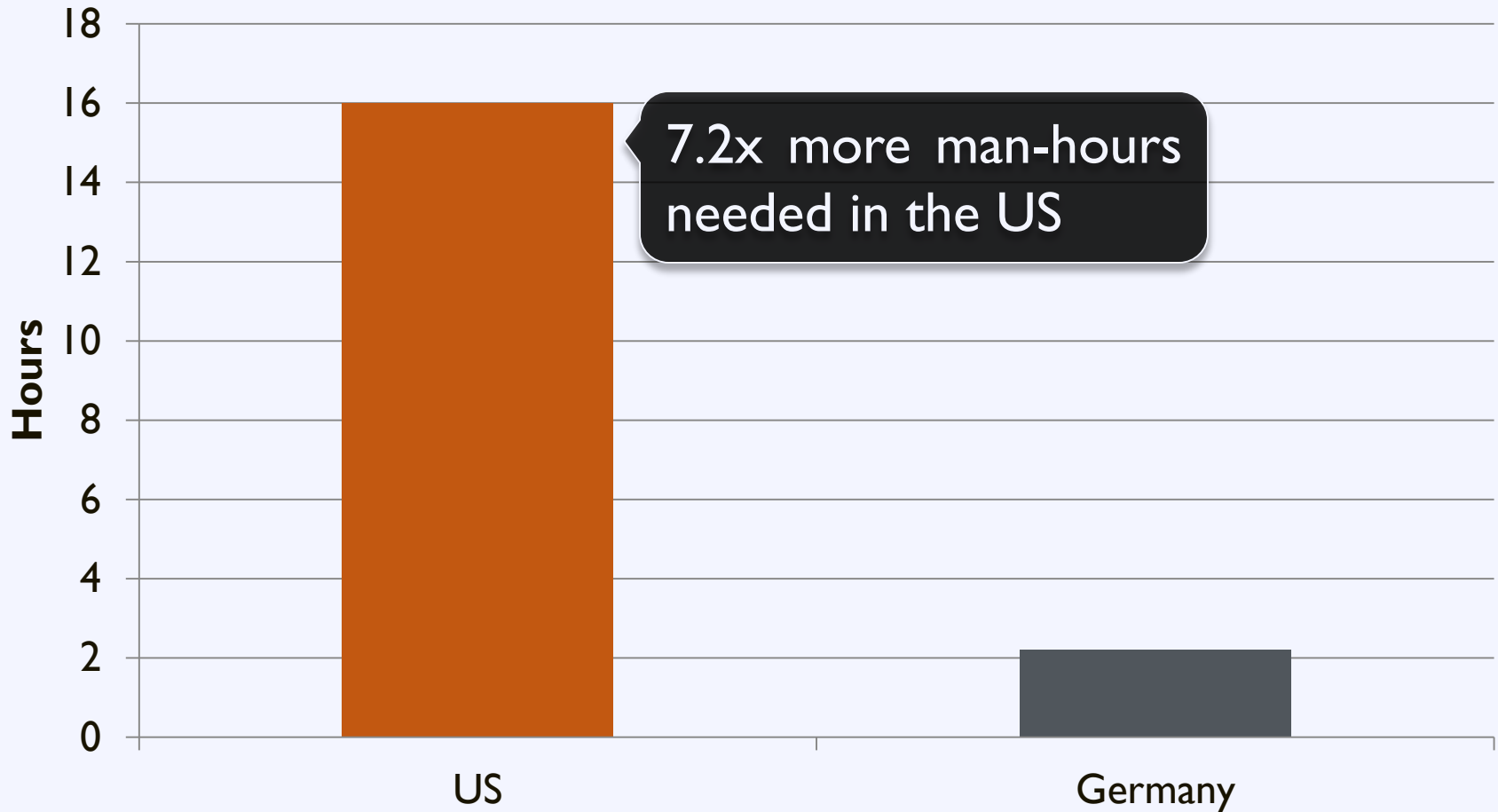
**Germany  
Today**

**8 days**

from inception to completion

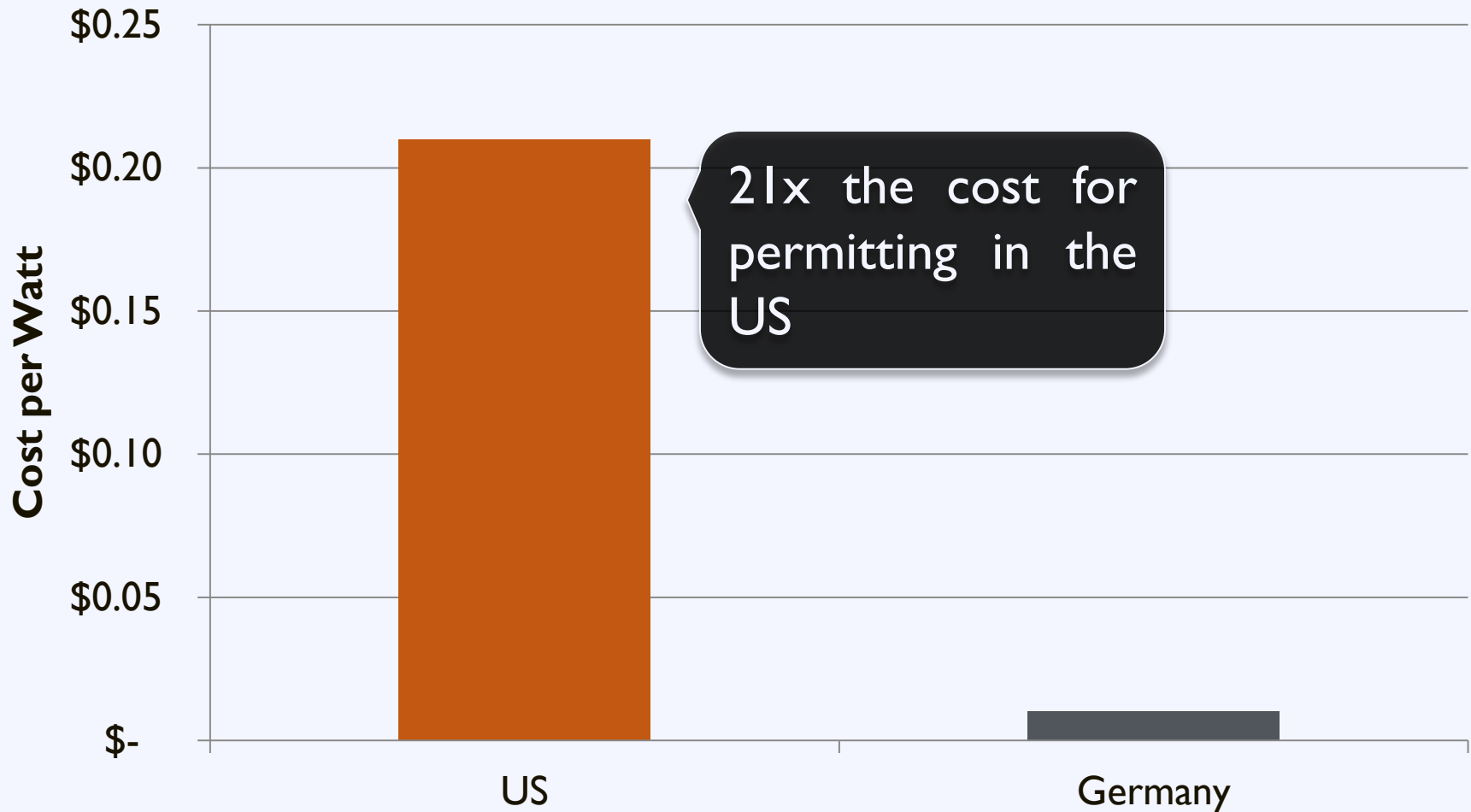
# Time to Installation

## Average Time to Permit a Solar Installation



# Permitting Costs

## Average Cost of Permitting in the US and Germany





# Germany's Success

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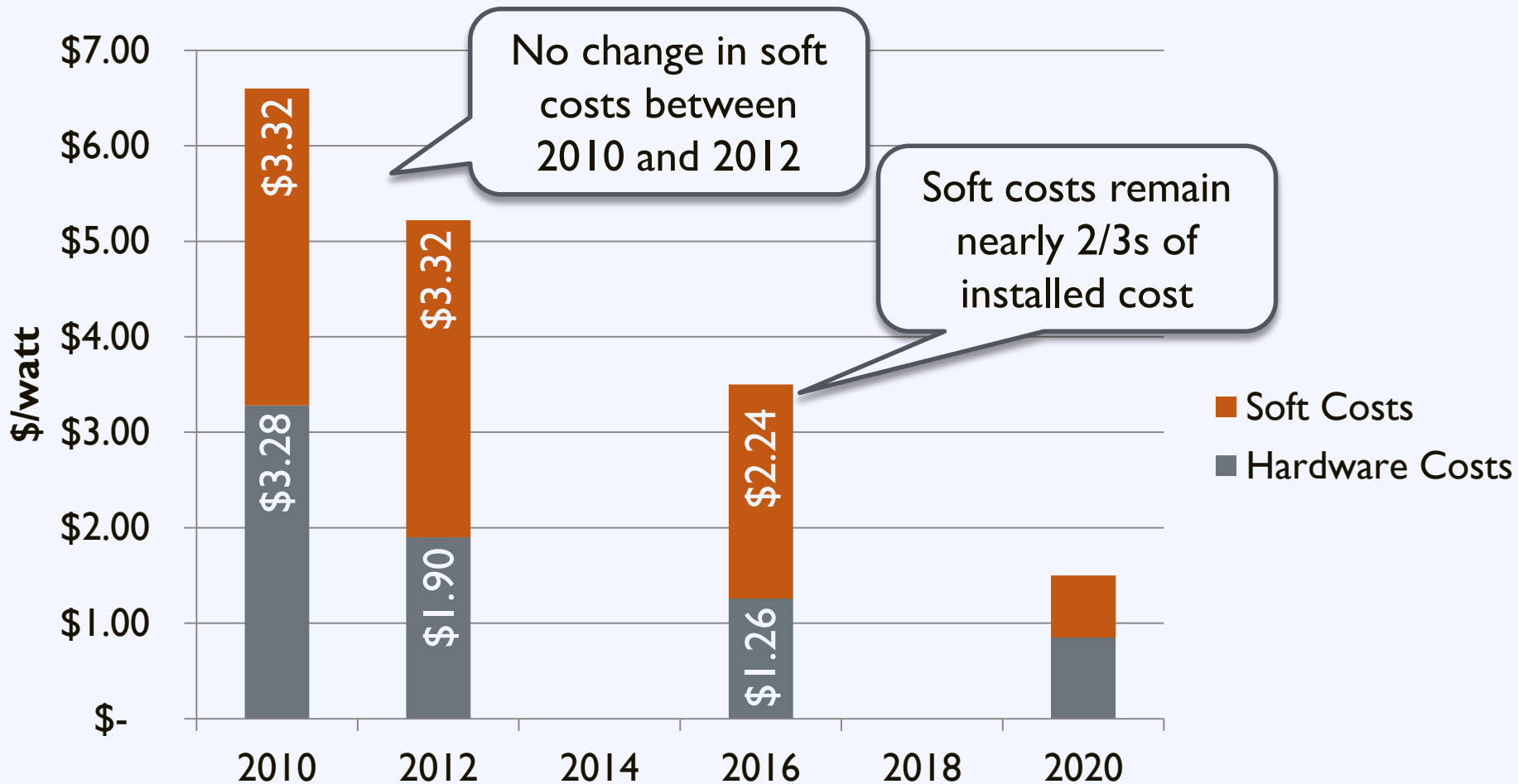
Consistency and Transparency

through

Standardized Processes

# The Cost of Solar in the US

## Change in Soft Costs and Hardware Costs Over Time



# Local Government Impact

What would be the impact of a 25% reduction in local government-addressable soft costs on the value of a 5 kW solar investment?

<b>Q4 2015 US Avg. Residential Installed Cost:</b>		<b>\$3.48/W</b>
Net Present Value:		\$2,924
Payback Period:		14.8 years
<b>After 25% Reduction in addressable soft costs:</b>		<b>\$3.26/W</b>
Net Present Value:		\$3,696
Payback Period:		13.9 years
<b>Difference:</b>		<b>\$0.22/W</b>
Net Present Value:		<b>+ 26%</b>
Payback Period:		<b>- 6%</b>

# Workshop Goal

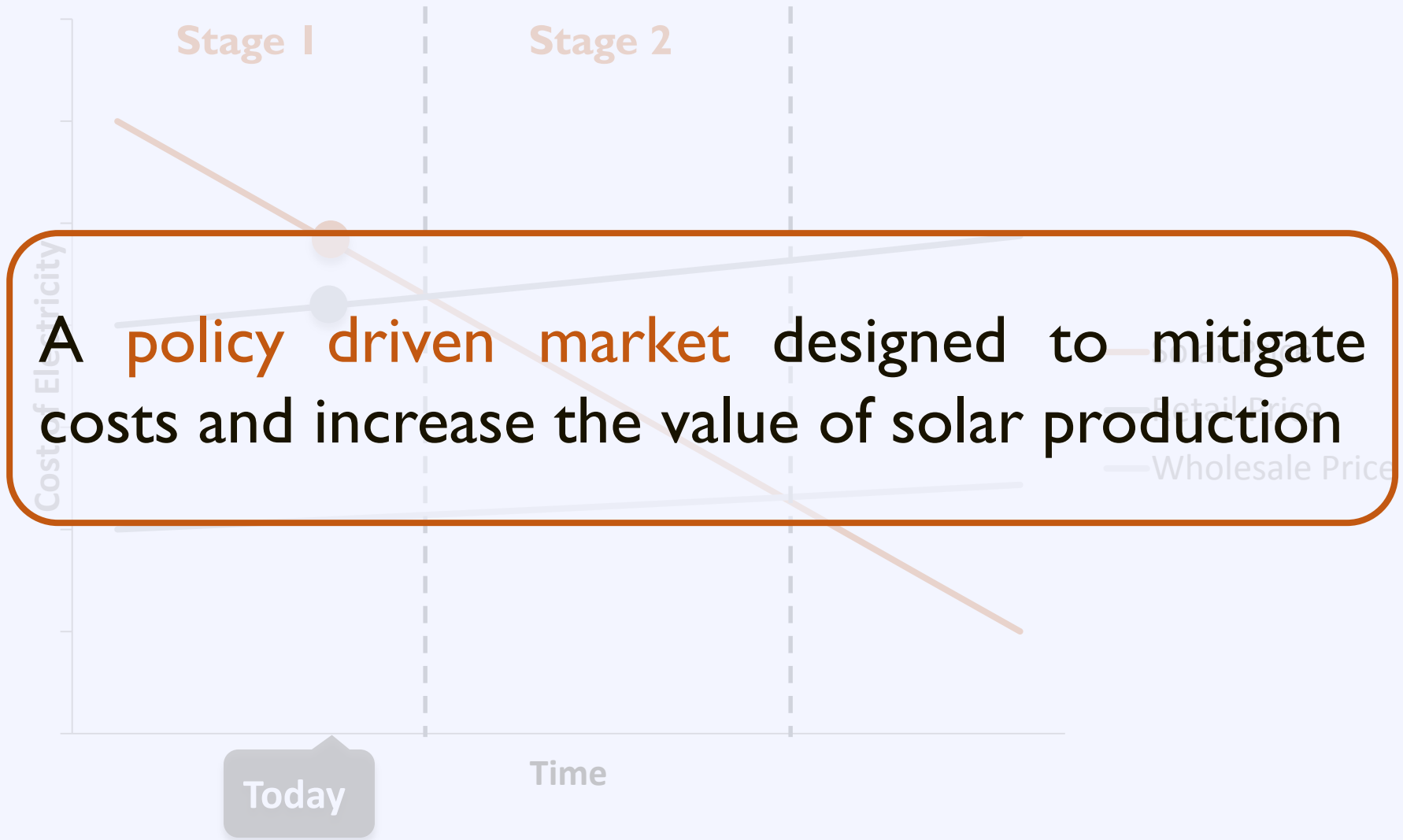
Enable local governments to replicate successful solar practices to **reduce soft costs** and **expand local adoption of solar energy**

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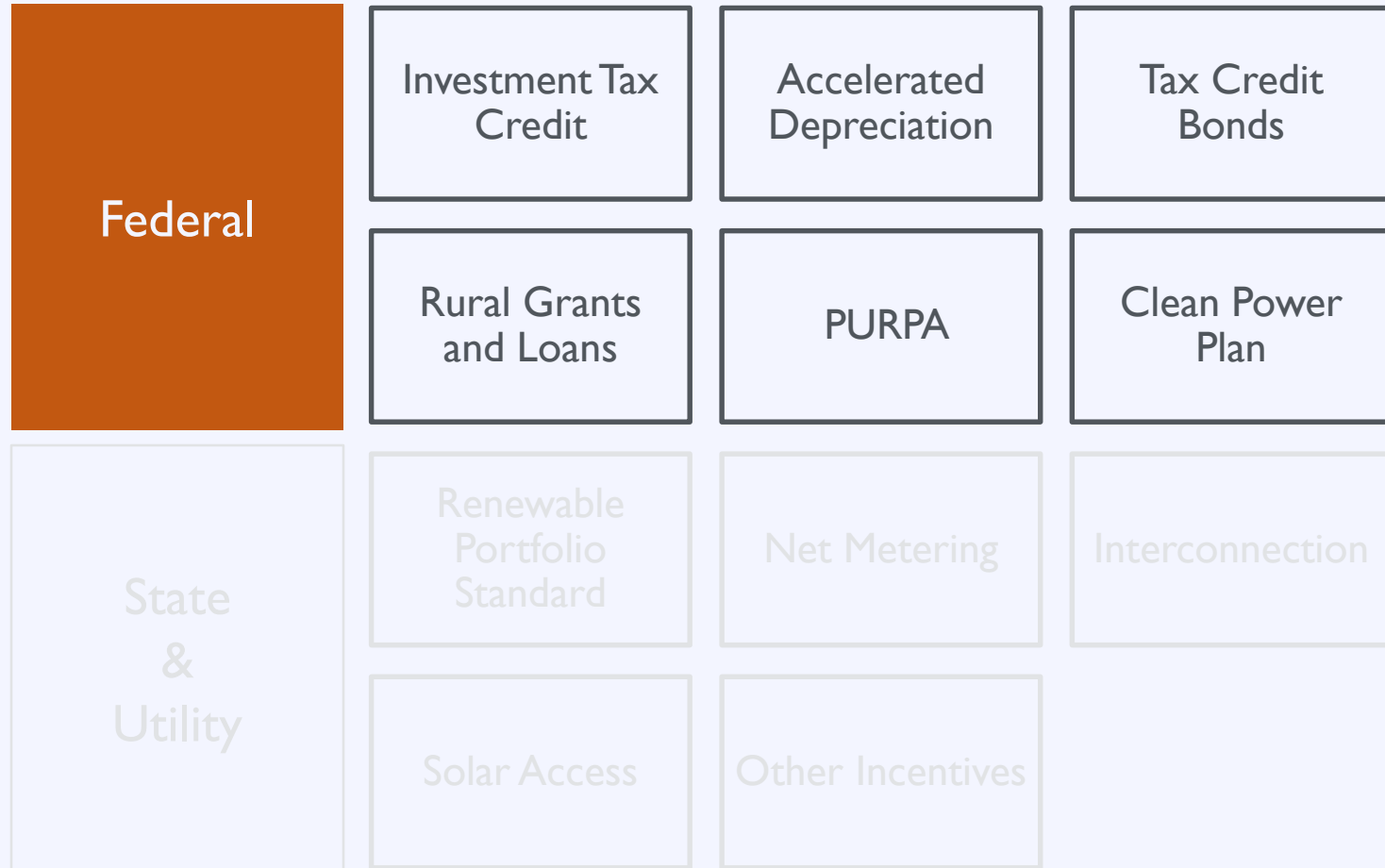
# Solar Market: Trends



# A Policy Driven Market

Federal	Investment Tax Credit	Accelerated Depreciation	Tax Credit Bonds
	Rural Grants and Loans	PURPA	Clean Power Plan
State & Utility	Renewable Portfolio Standard	Net Metering	Interconnection
	Solar Access	Other Incentives	

# A Policy Driven Market





# Investment Tax Credit

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**Type:** Tax Credit

**Eligibility:** For-Profit Organization

**Value:** 30% of the installation cost through 2019

**Availability:** Steps down 26% in 2020, 22% in 2021,  
expires in 2022

Credit available if construction commences before end  
of year (rather than system operational)

# Modified Accelerated Cost Recovery System (MACRS)

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**Type:** Accelerated depreciation

**Eligibility:** For-Profit Organization

**Value:** Depreciate solar asset over 5 years (vs. lifetime of system)

# USDA Rural Energy for America Program

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**Type:** Federal Grant and Loan Program

**Eligibility:** Rural small businesses and agricultural producers

**Renewable energy grant:** 25% of project cost

**Energy efficiency grant:** 25% of project cost

**Loan Guarantees:** 75% of project cost up to \$25 million

[http://www.rurdev.usda.gov/bcp\\_reap.html](http://www.rurdev.usda.gov/bcp_reap.html)

# Rural Utilities Service EECLP

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**Type:** Federal loans

**Eligibility:** Rural Cooperative and Municipal Utilities

**Low-cost lending** based on treasury rate

**Can be passed on to customers** with on-bill repayment

**Complex application process** for non-RUS borrowers

<http://www.rd.usda.gov/programs-services/energy-efficiency-and-conservation-loan-program>

# Tax Credit Bonds

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- Federally subsidized bond where bond holder receives federal tax credits in lieu of interest payments
- Qualified Energy Conservation Bonds
  - <http://www.energyprograms.org/programs/qualified-energy-conservation-bonds/>
- Clean Renewable Energy Bonds
  - <http://www.irs.gov/Tax-Exempt-Bonds>

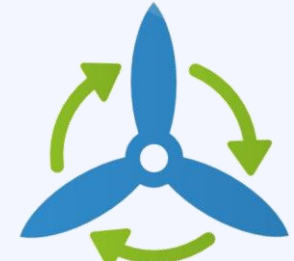
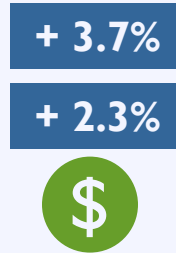
# Tax Credit Bonds



US Treasury



Local Gov



Project



Bond Holders

QECB or CREB

# PURPA

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- **Public Utility Regulatory Policies Act (PURPA)**
  - Federal law requiring utilities to interconnect renewable or CHP generators up to 80 MW (“Qualifying Facilities” or “QFs”) and compensate for power produced at avoided cost rate
  - Also requires utilities to offer standard contracts to generators up to 100 kW unless a competitive market exists

# Clean Power Plan

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- The Clean Air Act – under section 111(d) – creates a partnership between EPA, states, tribes and U.S. territories – with EPA setting a goal and states and tribes choosing how they will meet it.
- EPA is establishing interim (2022-2029) and final (2030) carbon dioxide (CO<sub>2</sub>) emission performance rates for natural gas and fossil fuel electric generating units (EGUs)
- States may choose from multiple emission metrics and compliance strategies for meeting the targets

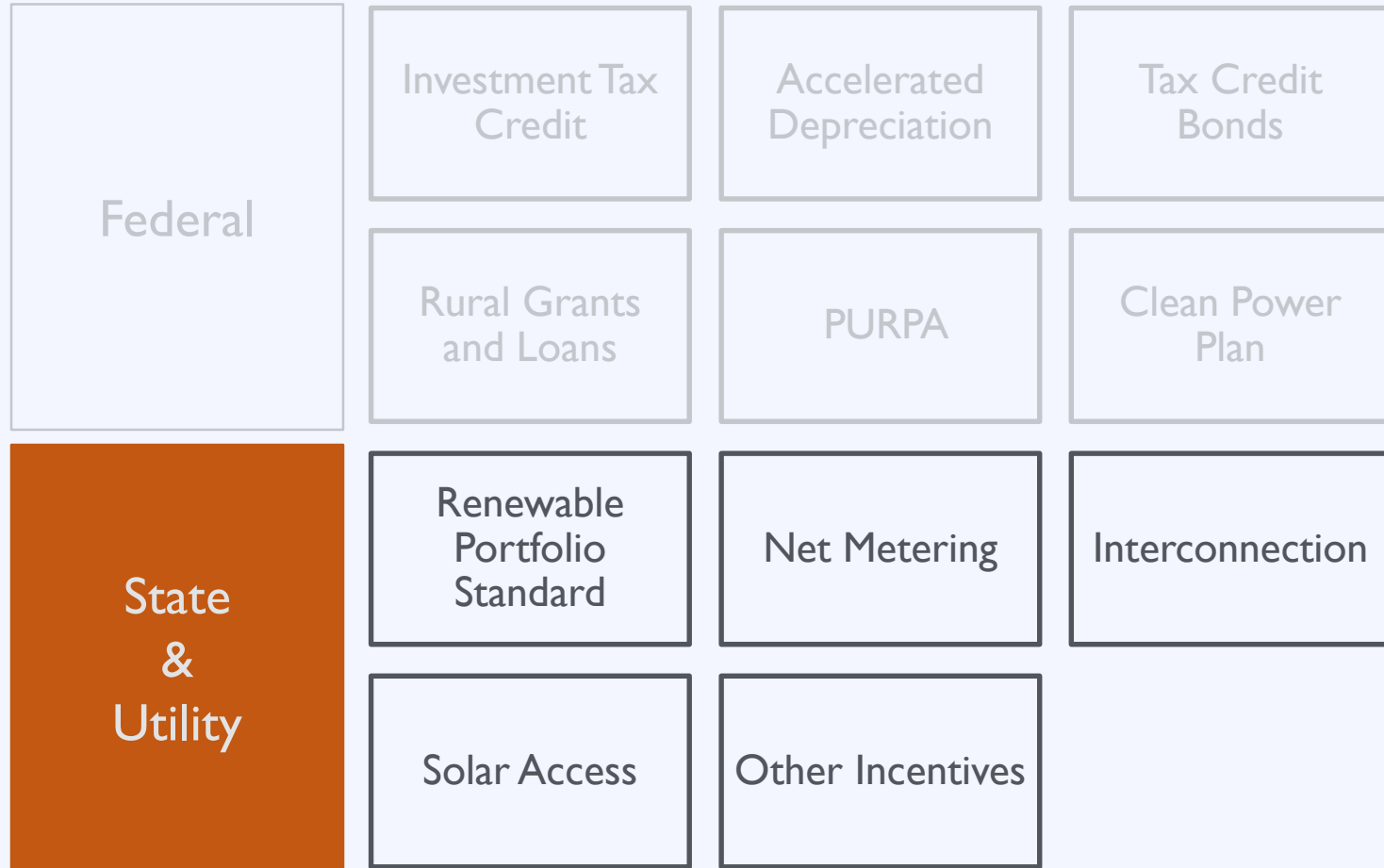


# Clean Power Plan

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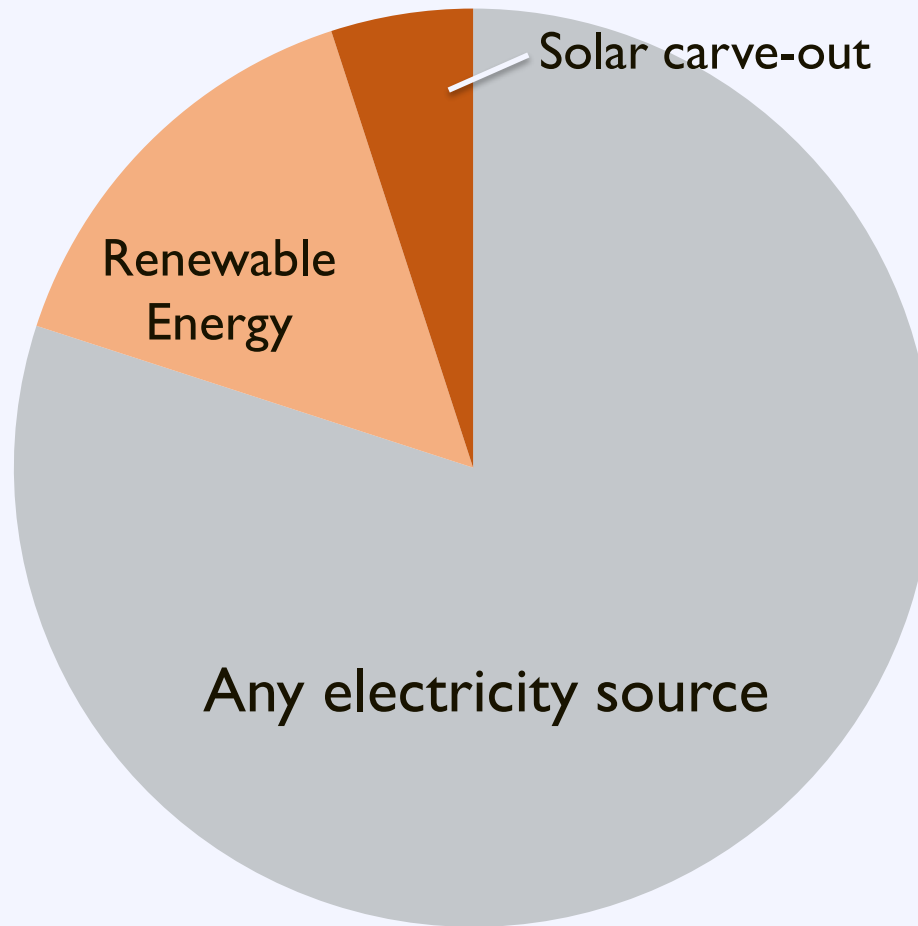
- On February 9, 2016, the Supreme Court stayed implementation of the Clean Power Plan pending judicial review. The Court's decision was not on the merits of the rule.
- Arkansas is part of a large coalition of states opposing the Clean Power Plan and has suspended the state's development of a compliance strategy

# A Policy Driven Market



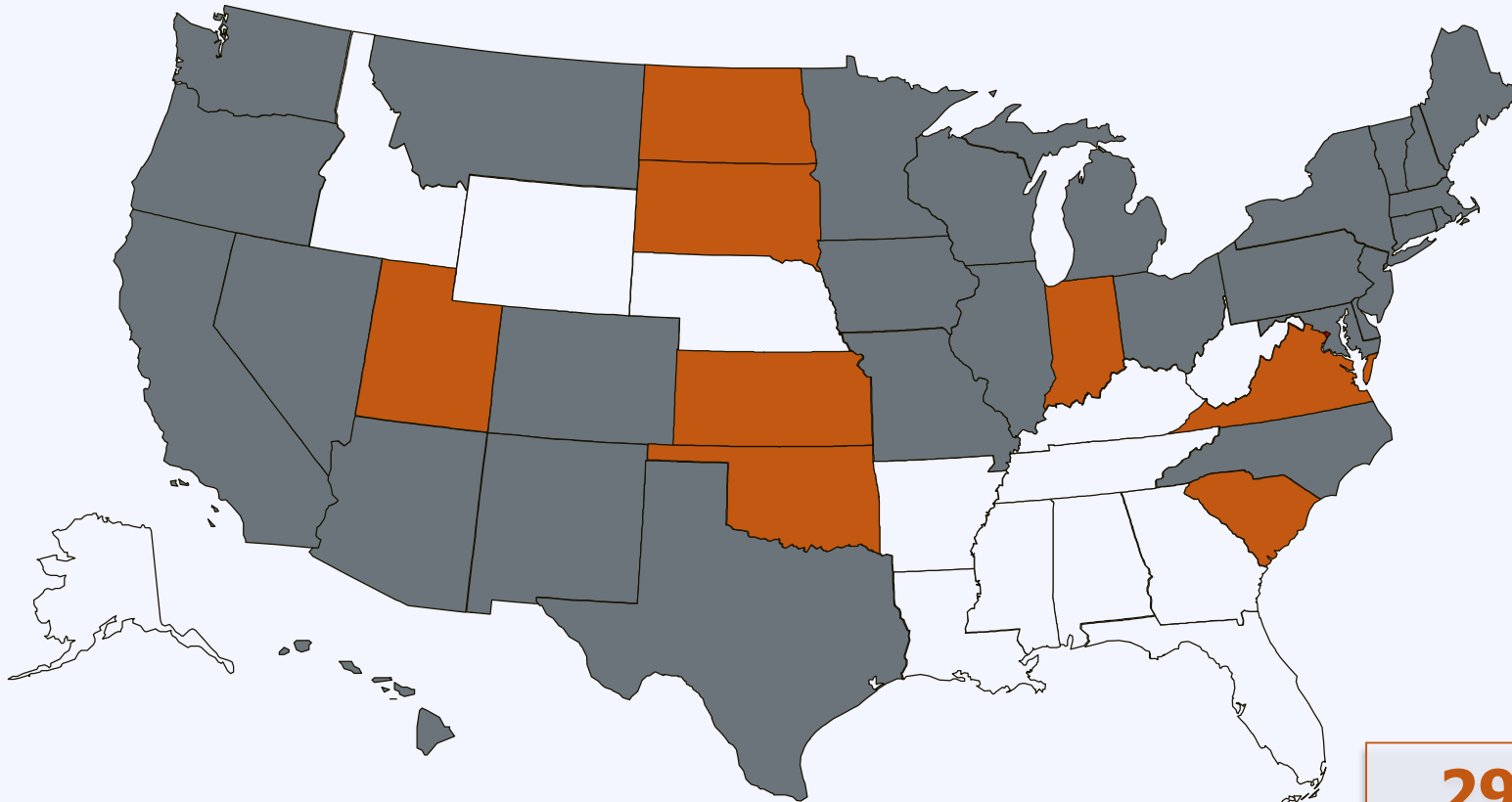
# Renewable Portfolio Standard



## Retail Electricity Sales



# Renewable Portfolio Standard

[www.dsireusa.org](http://www.dsireusa.org) / October 2015



 Renewable portfolio standard  
 Renewable portfolio goal

**29 states** +  
**Washington DC and 3**  
**territories have**  
**renewable portfolio**  
**standards**  
*(8 states and 1 territory have*  
*renewable portfolio goals)*

# RPS Impacts: Solar Deployment

## RPS and Solar/DG Status of Top Ten Solar States by Cumulative Installed Capacity (as of Q4 2015)

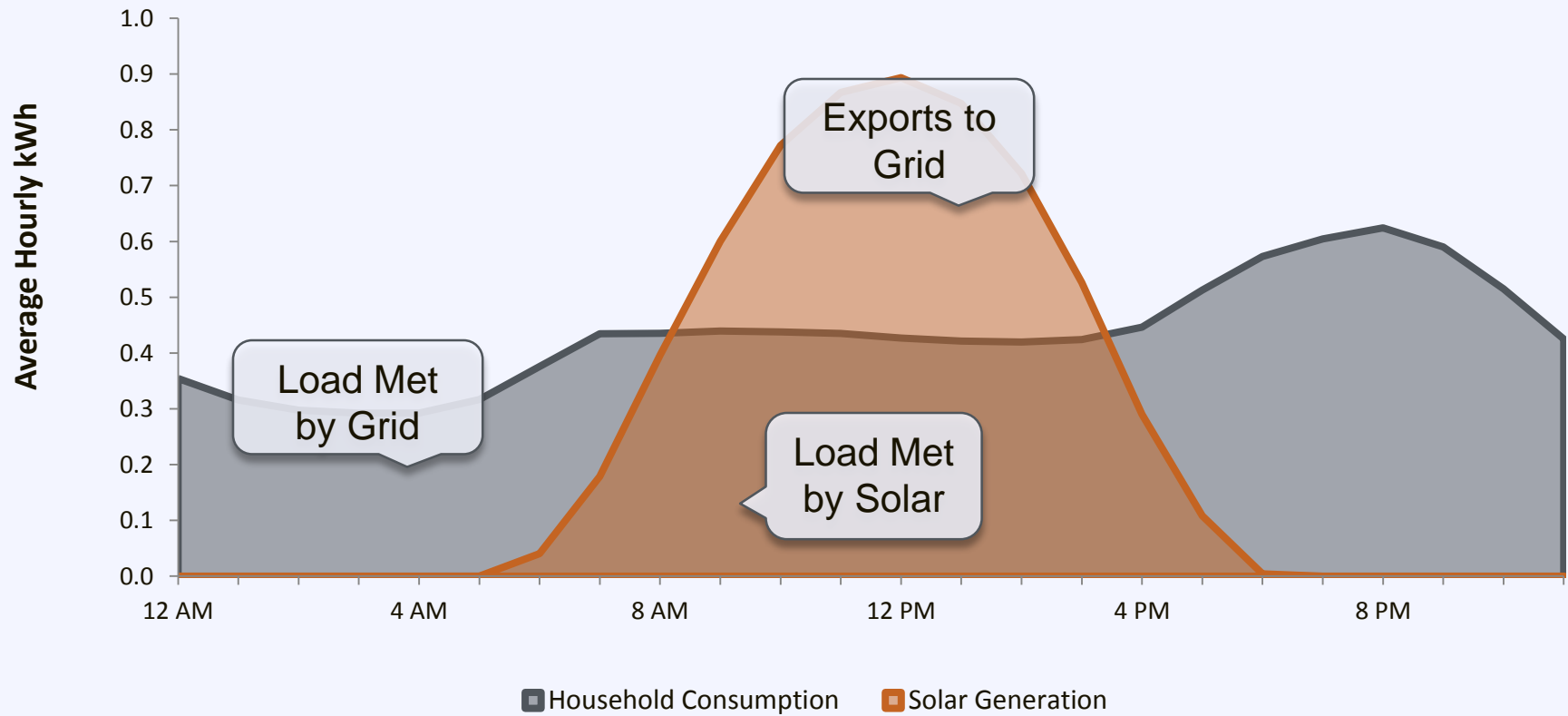
Rank	State	RPS?	Solar/DG Provision?
1	California	Y	N
2	Arizona	Y	Y
3	North Carolina	Y	Y
4	New Jersey	Y	Y
5	Nevada	Y	Y
6	Massachusetts	Y	Y
7	New York	Y	Y
8	Hawaii	Y	N
9	Colorado	Y	Y
10	Texas	Y	N

# Net Metering

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Net metering allows customers to export power to the grid during times of excess generation, and receive credits that can be applied to later electricity usage.

# Net Metering



# Net Metering: Market Share

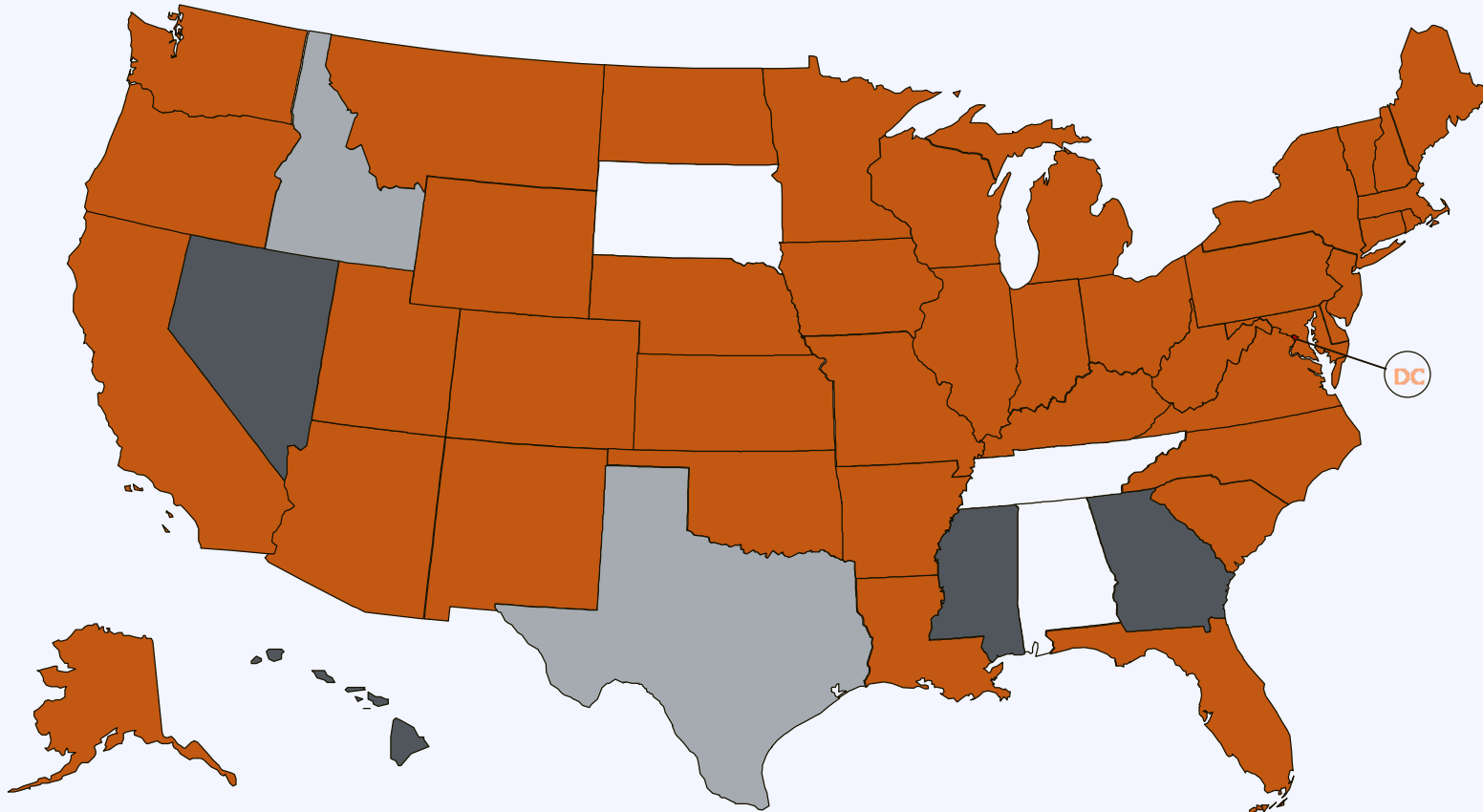
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More than **95%** of distributed  
PV Installations are net-metered



# Net Metering

www.dsireusa.org / February 2016

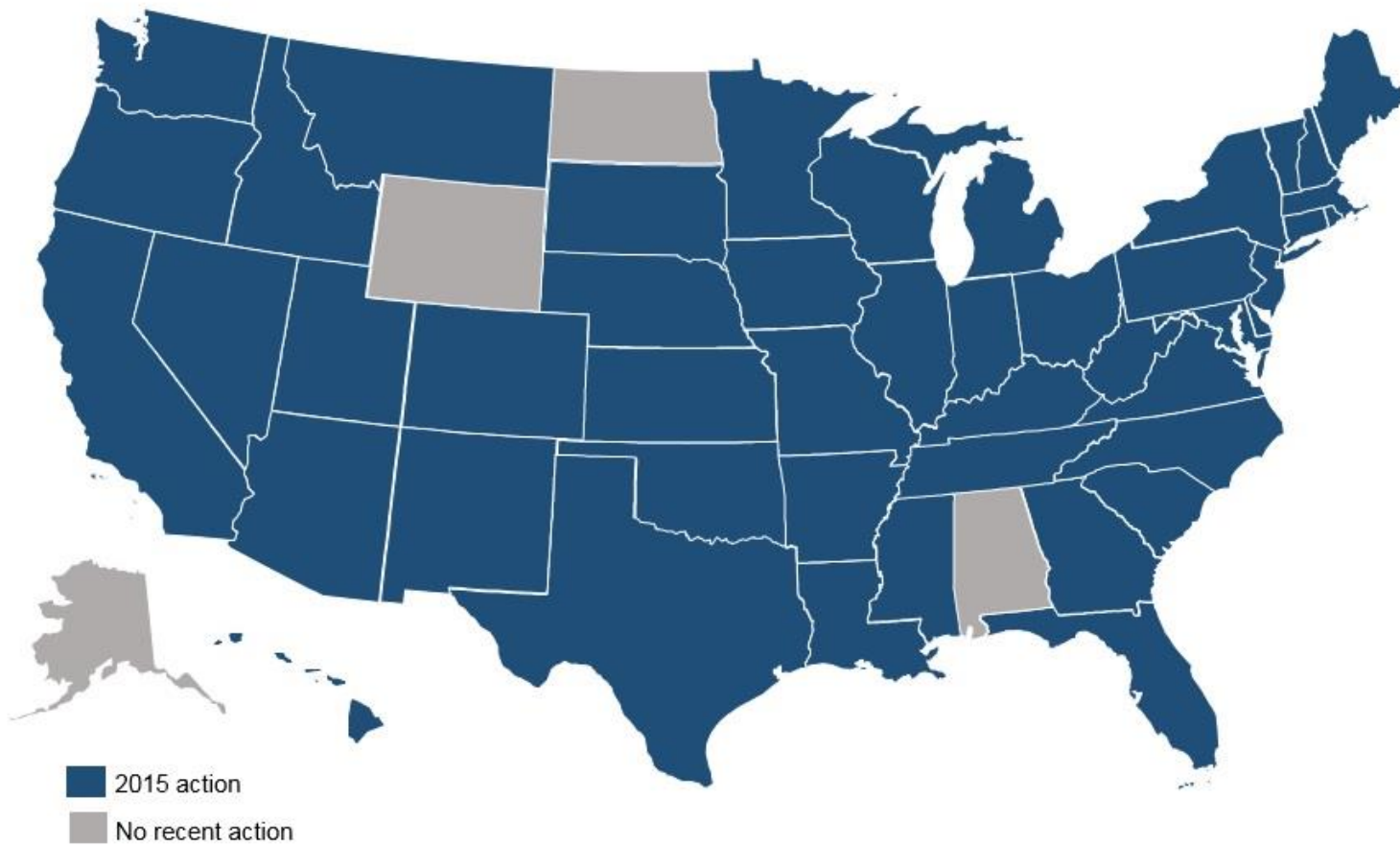


-  Mandatory statewide policy
-  State rules other than net metering
-  Utility net metering programs

**41 states** + DC  
and 3 territories have  
mandatory net metering

# Net Metering

**Figure 2.** 2015 Policy Action on Net Metering, Rate Design, or Solar Ownership



# Net Metering: Resources

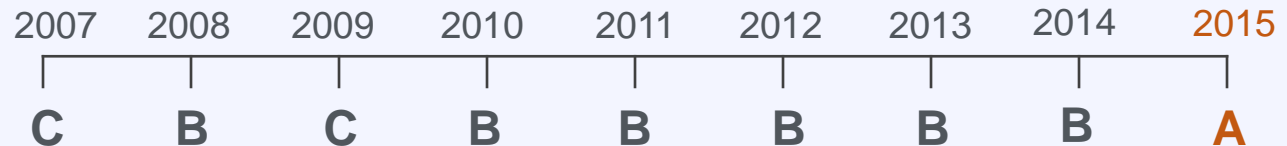
## Resource **Freeing the Grid**

Provides a “report card” for state policy on net metering and interconnection

<http://freeingthegrid.org/>



# Net Metering: Arkansas



## Net Excess Credit Value

Retail Rate

Granted to utility at end of annual cycle



## Applicable Utilities

IOUs and cooperatives



## System Capacity Limit

25 kW residential; 300 kW non-residential



## REC Ownership

Customer owns RECs

# Interconnection

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Standardized interconnection rules require utilities to provide a fair and transparent pathway for customer-generators and other developers of distributed energy resources to interconnect with the utility's grid.

# Interconnection

- A 2015 NREL study analyzed 5 of the major solar markets in the U.S. and found that the median time for utility interconnection was **53 days**
  - Median times in CA and AZ: 50 days and 54 days
    - AZ has no standard timeframe requirements for interconnection (though AZ utilities do much better than some states that have such requirements!)
  - Only 7 states received an “A” grade from Freeing the Grid on their interconnection standards

# Interconnection: Arkansas



## Applicable Technologies

Includes solar PV, as well as other distributed generation technologies



## Applicable Utilities

IOUs and cooperatives



## System Capacity Limit

25 kW residential; 300 kW non-residential



## Bonus

No additional insurance requirements; external disconnect switch required

# Solar Access



A landowner does not have any legal right to the free flow of light and air across the adjoining land of his neighbor



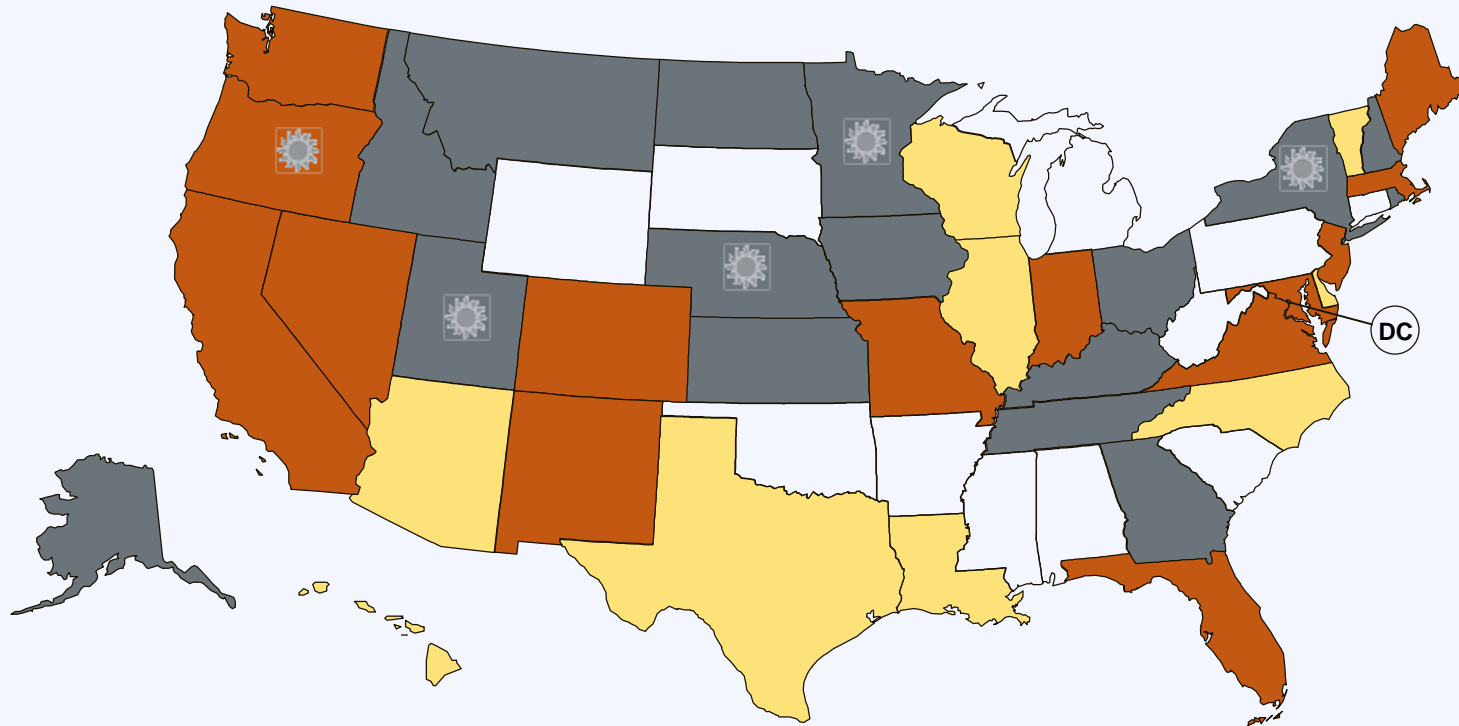
# Solar Access

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## Solar Access Laws:

1. Increase the likelihood that properties will receive sunlight
2. Protect the rights of property owners to install solar
3. Reduce the risk that systems will be shaded after installation

# Solar Access



■ Solar Easements Provision

■ Solar Rights Provision

■ Solar Easements and Solar Rights Provisions

● U.S. Virgin Islands

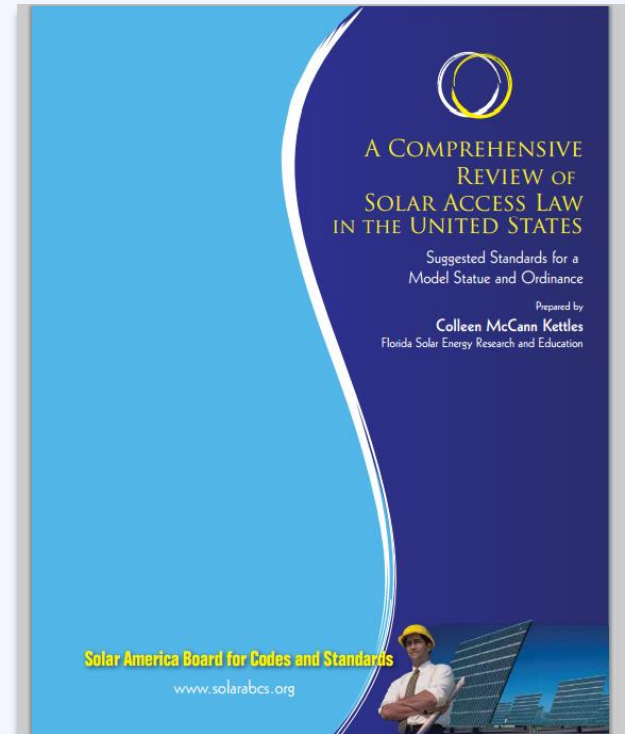
☀ Local option to create solar rights provision

# Solar Access

## Resource Solar America Board for Codes & Standards

A comprehensive review of solar access law in the US – Suggested standards for a model ordinance

[www.solarabcs.org](http://www.solarabcs.org)



# Agenda

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- 10:20 – 10:50 Putting Solar Energy on the Local Policy Agenda
- 10:50 – 11:20 State of the Local Solar Market
- 11:20 – 11:50 Federal, State, and Utility Policy Drivers
- 11:50 – 12:15 Break and Grab Lunch**
- 12:15 – 12:45 Planning for Solar: Getting Your Community Solar Ready
- 12:45 – 1:20 Solar Market Development Tools
- 1:20 – 1:30 Break
- 1:30 – 2:45 Local Speakers
- 2:45 – 3:00 Solar Powering Your Community: Next Steps

# Agenda

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- |                      |   |
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| 10:20 – 10:50        | Putting Solar Energy on the Local Policy Agenda               |
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| <b>12:15 – 12:45</b> | <b>Planning for Solar: Getting Your Community Solar Ready</b> |
| 12:45 – 1:20         | Solar Market Development Tools                                |
| 1:20 – 1:30          | Break   |
| 1:30 – 2:45          | Local Speakers  |
| 2:45 – 3:00          | Solar Powering Your Community: Next Steps                     |

# Effective Local Solar Policy

## Local Solar Policy

Planning for Solar

Solar in Development Regulation

Effective Solar Permitting Process

Solar Market Development Tools

# Effective Local Solar Policy

Local Solar  
Policy

Planning for  
Solar

Visioning &  
goal setting

Effective Solar  
Permitting  
Process

Solar Market  
Development  
Tools

# Visioning: Scales & Contexts

**Every community  
is different!**

Is solar on residential  
rooftops appropriate  
for your community?





# Visioning: Scales & Contexts

**Every community is different!**

Is solar on commercial rooftops appropriate for your community?



# Visioning: Scales & Contexts

**Every community  
is different!**

Is solar on historic  
structures appropriate  
for your community?



# Visioning: Scales & Contexts

**Every community  
is different!**

Is solar on  
brownfields  
appropriate for your  
community?



# Visioning: Scales & Contexts

**Every community  
is different!**

Is solar on greenfields  
appropriate for your  
community?



# Visioning: Scales & Contexts

**Every community  
is different!**

Is solar on parking  
lots appropriate for  
your community?



# Visioning: Scales & Contexts

**Every community is different!**

Is building-integrated solar appropriate for your community?



# Planning for Solar Development

## Communitywide Comprehensive Plan

Neighborhood  
Plans

Corridor Plans

Special District  
Plans

Green  
Infrastructure  
Plans

Energy Plan

Climate Action  
Plan

# Technical Resources

Resource

## Planning for Solar Energy

A guide for planners on determining and implementing local solar goals, objectives, policies, and actions

[www.planning.org](http://www.planning.org)





# Effective Local Solar Policy

Local Solar  
Policy

Planning for  
Solar

Solar in  
Development  
Regulation

Effective Solar  
Permitting  
Process

Solar Market  
Development  
Tools

# Zoning Standards

Section	Topics to Address
<b>Definitions</b>	Define technologies & terms
<b>Applicability</b>	Primary vs. accessory use
<b>Dimensional Standards</b>	<ul style="list-style-type: none"><li>• Height</li><li>• Size</li><li>• Setbacks</li><li>• Lot coverage</li></ul>
<b>Design Standards</b>	<ul style="list-style-type: none"><li>• Signage</li><li>• Disconnect</li><li>• Screening</li><li>• Fencing</li></ul>

# Zoning Standards: Small Solar

## Typical Requirements:

- Permitted as accessory use
- Minimize visibility if feasible
- Requirements:
  - District height
  - Lot coverage
  - Setback



# Zoning Standards: Large Solar

## Typical Requirements:

- Allowed for primary use in limited locations
- Requirements:
  - Height limits
  - Lot coverage
  - Setback
  - Fencing and Enclosure

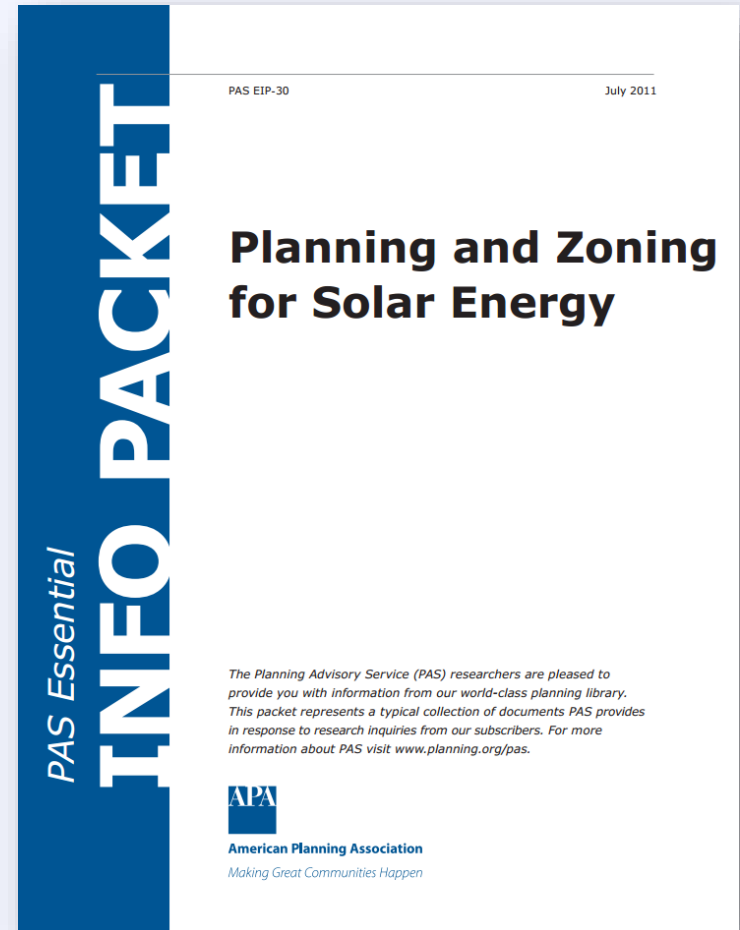


# Zoning Standards: Model Ordinances

Resource

American Planning Association

This Essential Info Packet provides example development regulations for solar.



# Zoning Standards: Historic

## Typical Requirements:

- Prevent permanent loss of “character defining” features
- Possible design requirements
  - Ground mounted
  - Flat roof with setback
  - Panels flush with roof
  - Blend color



Solar installation on rear of building out of sight from public right of way  
Heritage Hill Historic District of Grand Rapids, Michigan  
(Source: Kimberly Kooles, NC Solar Center)

# Zoning Standards: Historic

## Resource

## North Carolina Clean Energy Technology Center

Provides sample design principles and example regulations incorporating historic preservation into sustainability and energy projects.

### Installing Solar Panels on Historic Buildings

A Survey of the Regulatory Environment

August 2012

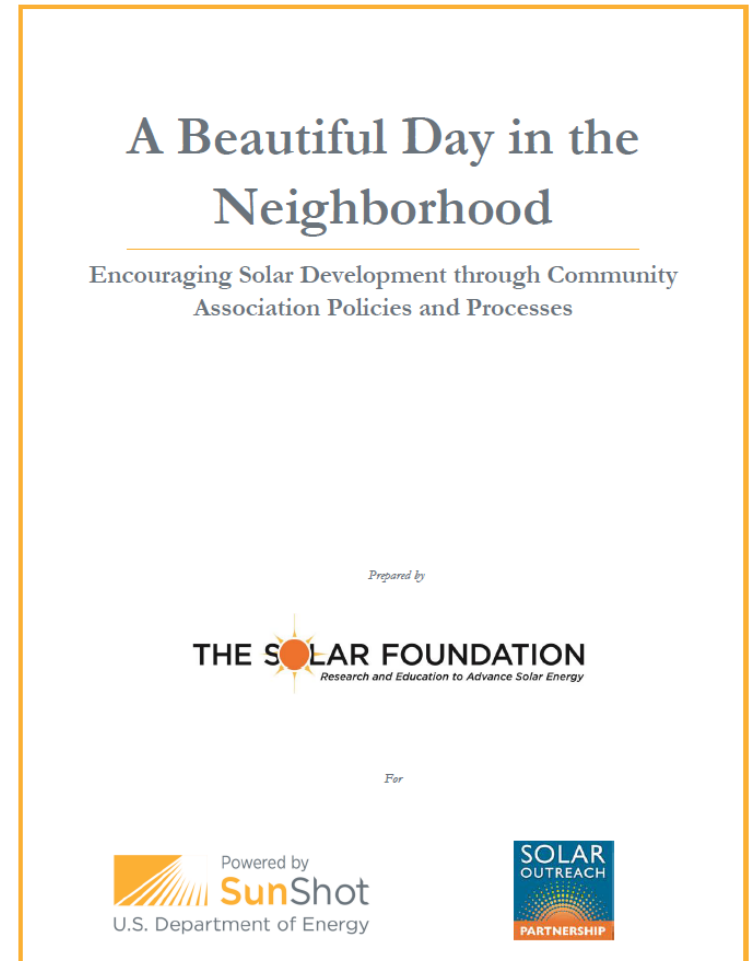
Prepared by



# Private Rules on Residential Solar

## Resource The Solar Foundation

Guide for HOAs on solar access law and simple recommendations for reducing barriers to solar in association-governed communities.





# Solar in HOAs: Best Practices

---

- ✓ Provide clear, unambiguous design guidelines
- ✓ Post rules and requirements online
- ✓ Provide a list of all required documents
- ✓ Waive design rules that significantly increase cost or decrease performance
- ✓ Allow exceptions from tree removal rules for solar

# Update Building Code

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## **Solar Ready Construction:**

Preparing a building for solar at the outset can help make future solar installations easier and more cost effective.

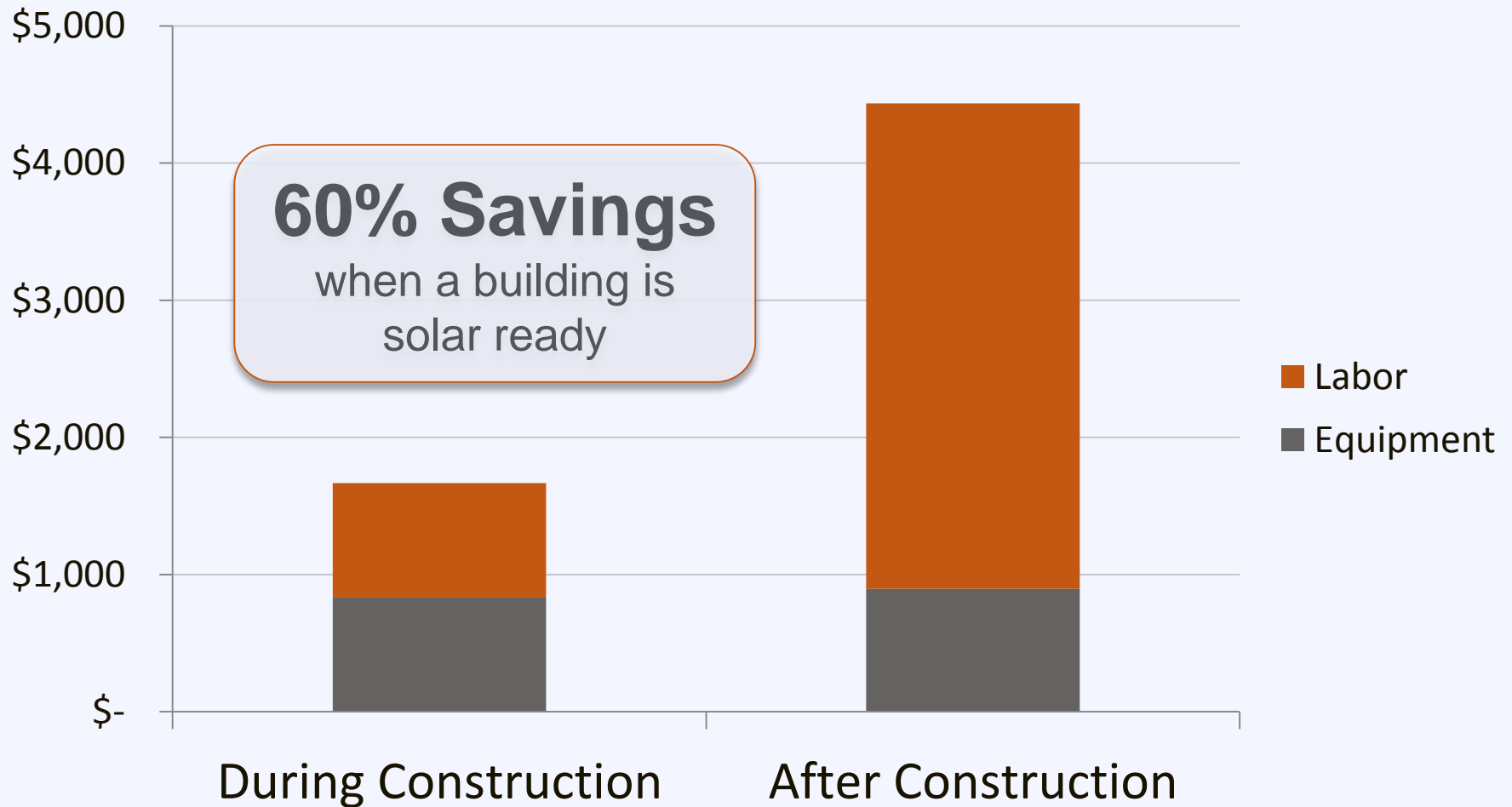
# Update Building Code

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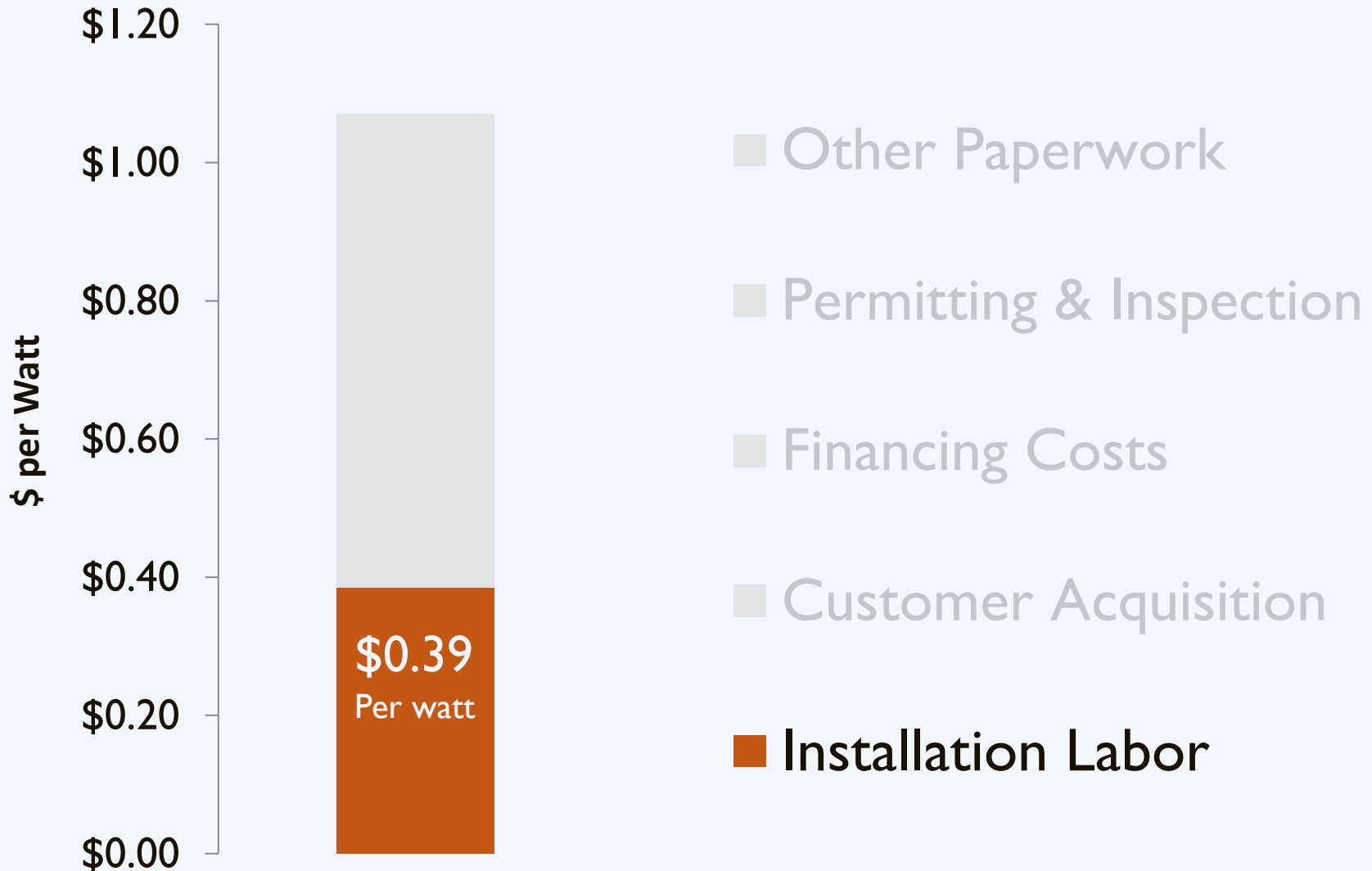
## Require builders to:

- ✓ Minimize rooftop equipment
- ✓ Plan for structure orientation to avoid shading
- ✓ Install a roof that will support the load of a solar array
- ✓ Record roof specifications on drawings
- ✓ Plan for wiring and inverter placement

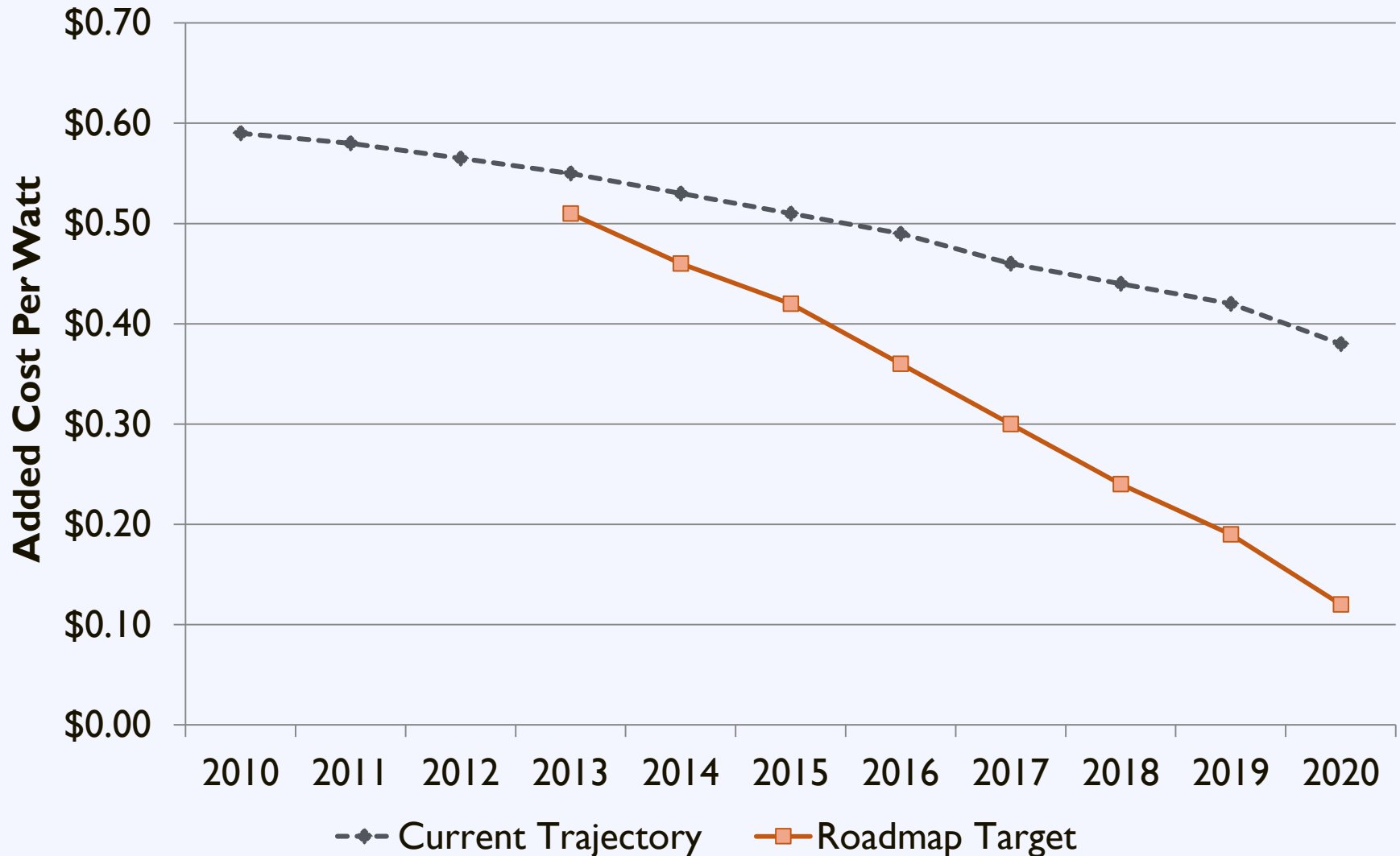
# Update Building Code



# Installation Soft Costs



# Installation Labor Roadmap



# Effective Local Solar Policy

Local Solar  
Policy

Planning for  
Solar

Solar in  
Development  
Regulation

Effective Solar  
Permitting  
Process

Solar Market  
Development  
Tools

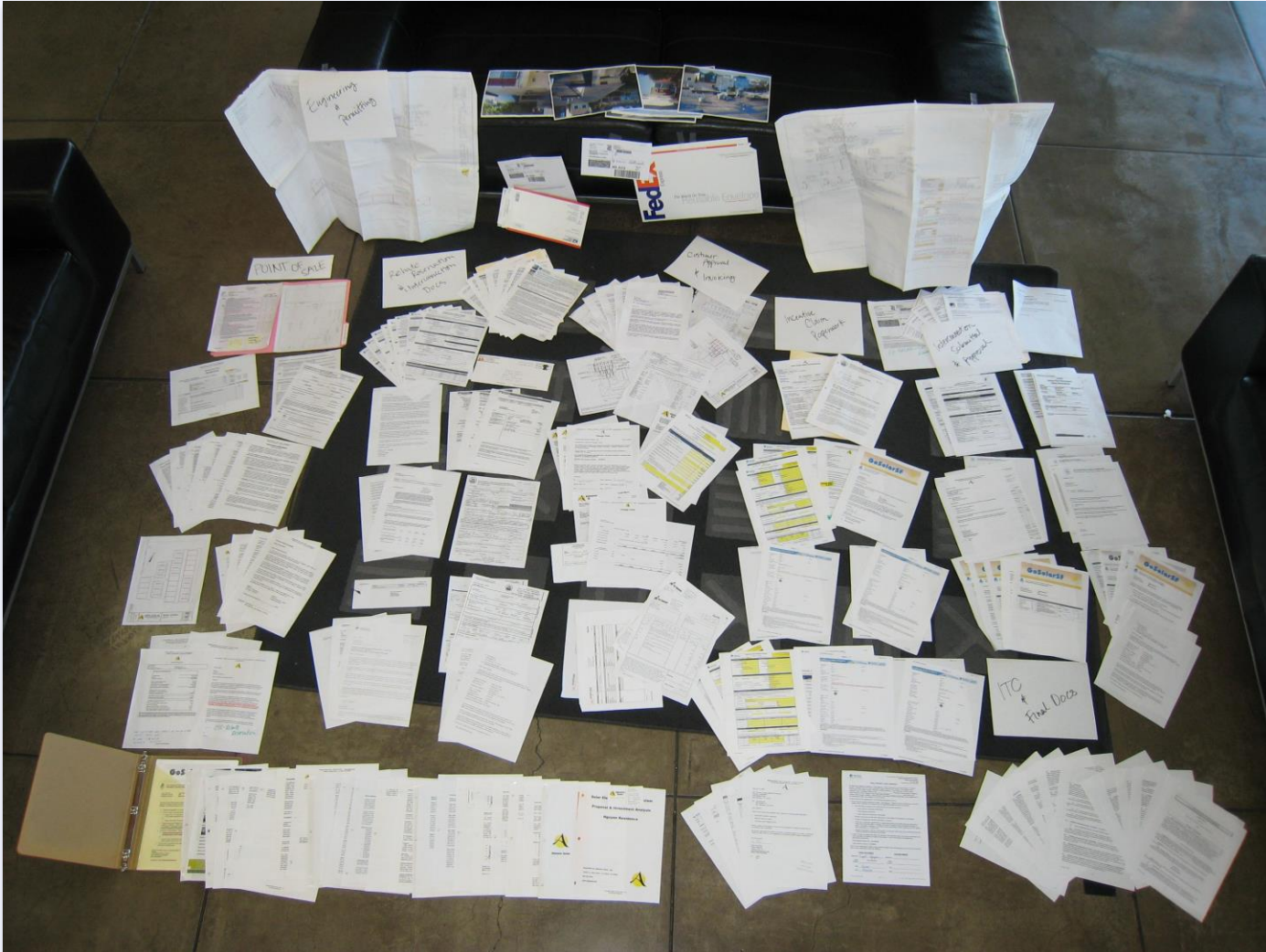
# Challenge: Inconsistency

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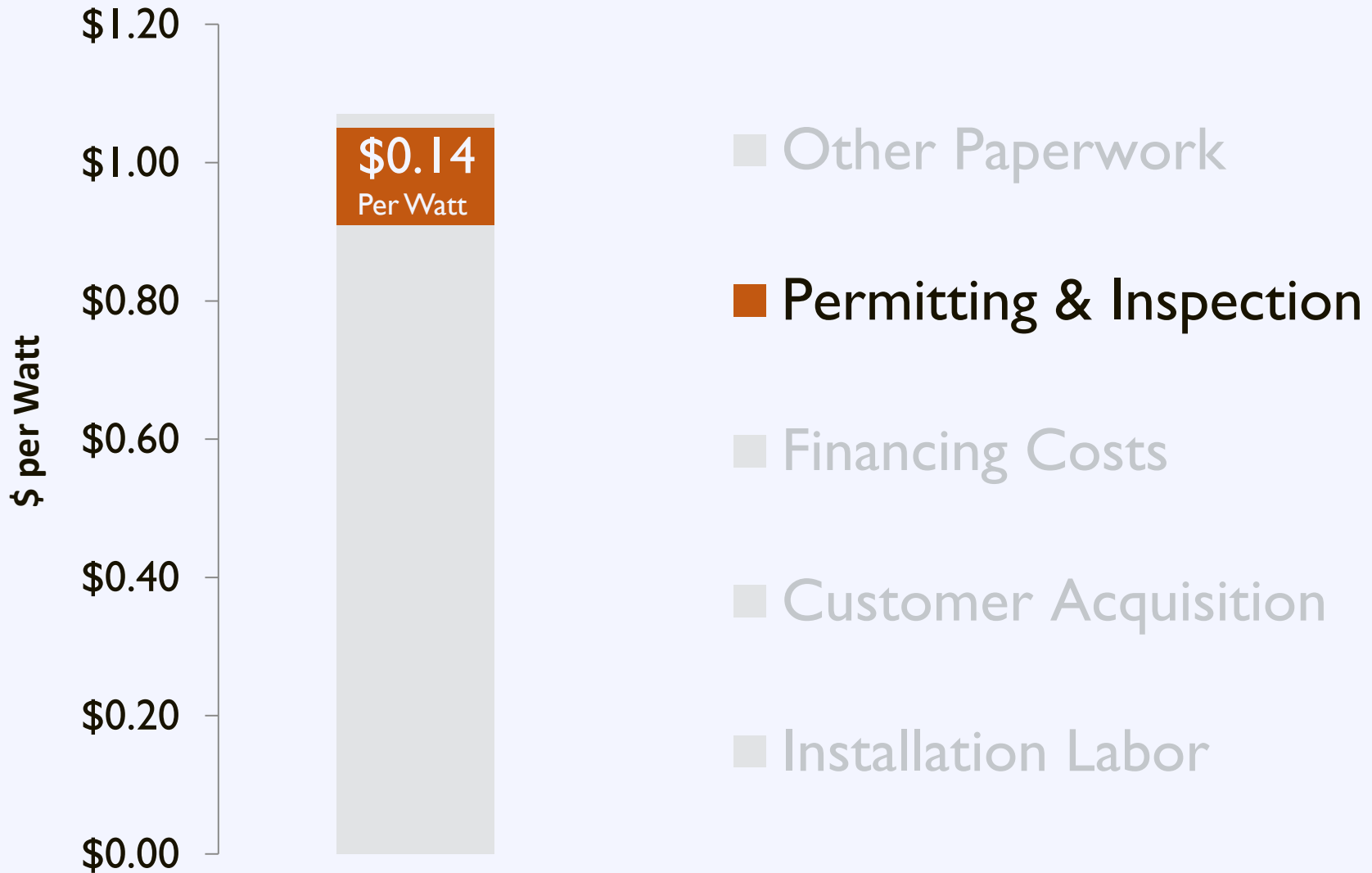
**18,000+** local jurisdictions  
with unique zoning and permitting requirements



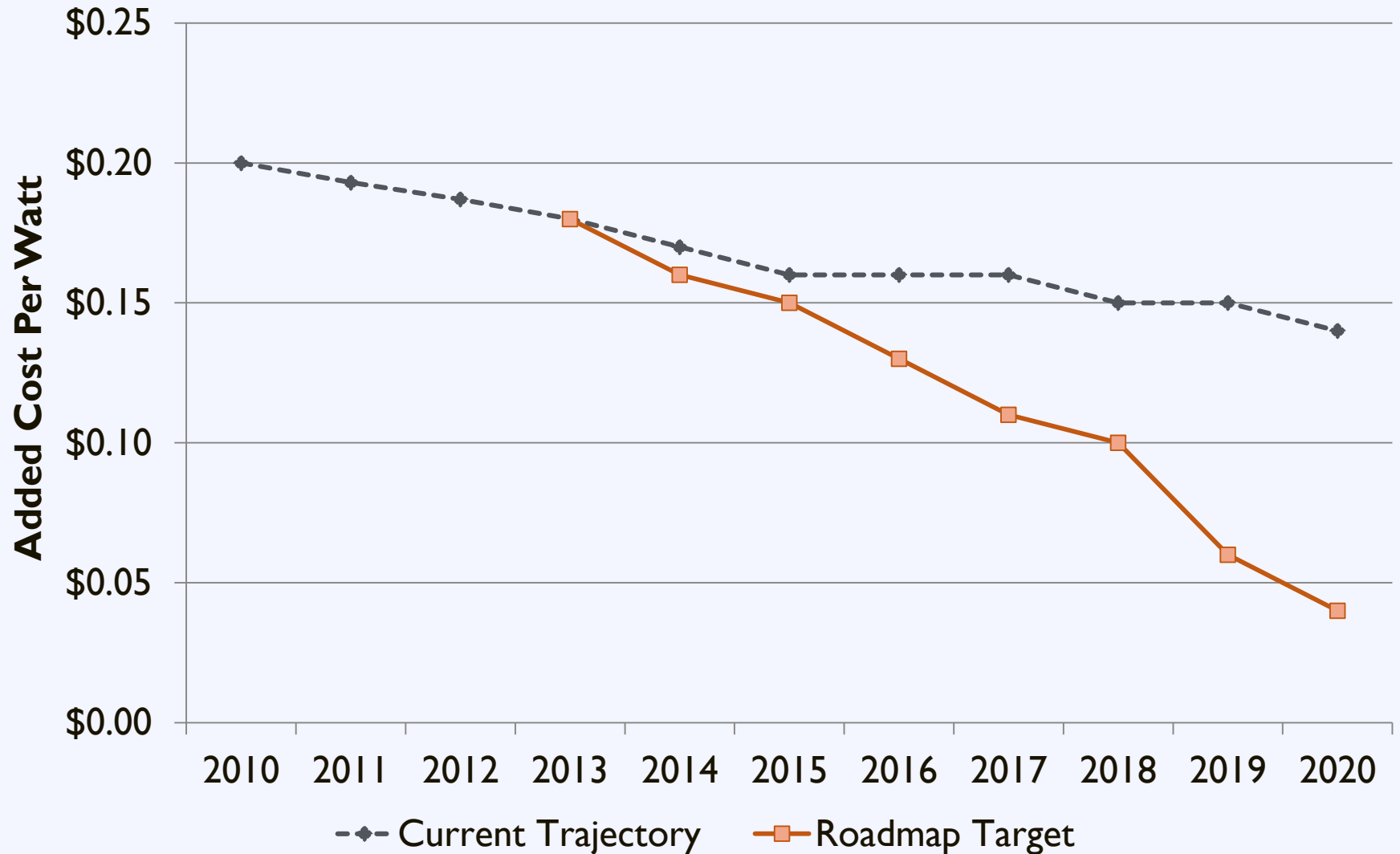
# Consumer Challenges



# Regulatory Barriers



# Planning & Permitting Roadmap



# Identifying Challenges

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## Solar Developer Perspective:

- Unclear or inconsistent requirements
- Lengthy application review process, even for small projects
- High or inconsistent fees
- Multiple inspections and long inspection appointment windows
- Lack of familiarity with solar

**Added together, these cost a lot of time and money!**

# Identifying Challenges

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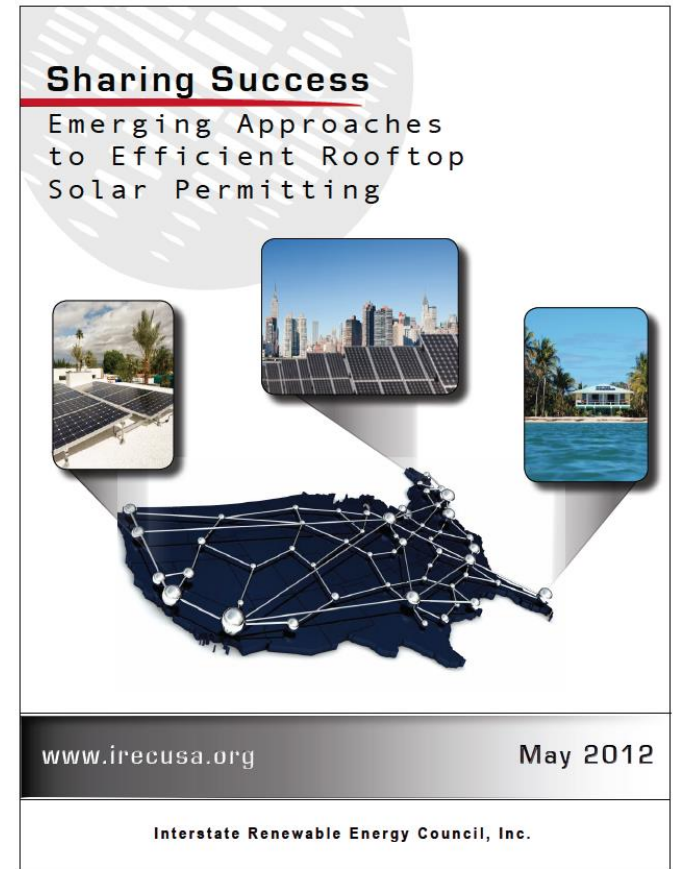
## Local Government Perspective:

- Solar permitting is a small portion of everything else local governments do
- Many local governments are resource-constrained
- Inexperienced installers submit incomplete applications
- Installations do not match design drawings

**Importance of balancing government needs and demands with encouraging solar energy and economic development**

# Implementing Improvements

- **Responsibility** for change should be shared between permitting authorities and the solar industry.
- Changes to permitting policies should **benefit both** local governments and solar installers (as well as their customers).



# Expedited Permitting

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## Solar Permitting Best Practices:

- ✓ Post Requirements Online
- ✓ Implement an Expedited Permit Process
- ✓ Enable Online Permit Processing
- ✓ Ensure a Fast Turn Around Time

# Expedited Permitting

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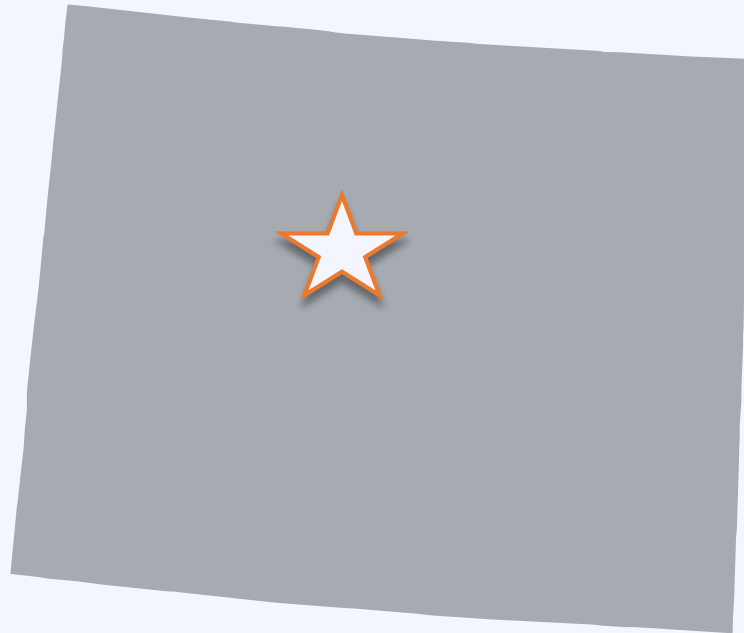
## Solar Permitting Best Practices:

- ✓ Collect Reasonable Permitting Fees
- ✓ No Community-Specific Licenses
- ✓ Narrow Inspection Appointment Windows
- ✓ Eliminate Excessive Inspections
- ✓ Train Permitting Staff in Solar



# Expedited Permitting: Case Study

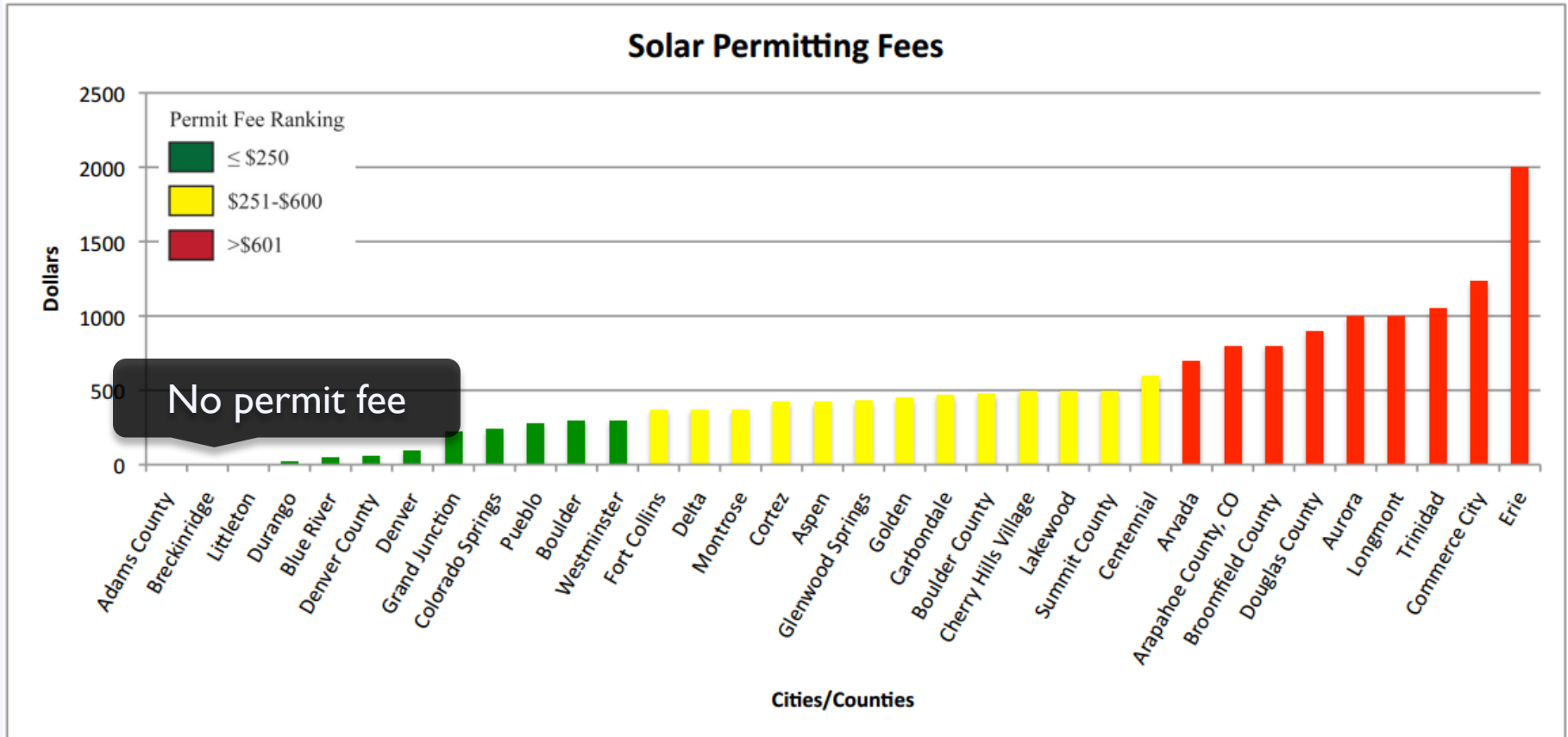
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**Breckenridge, Colorado**  
Population: 4,540

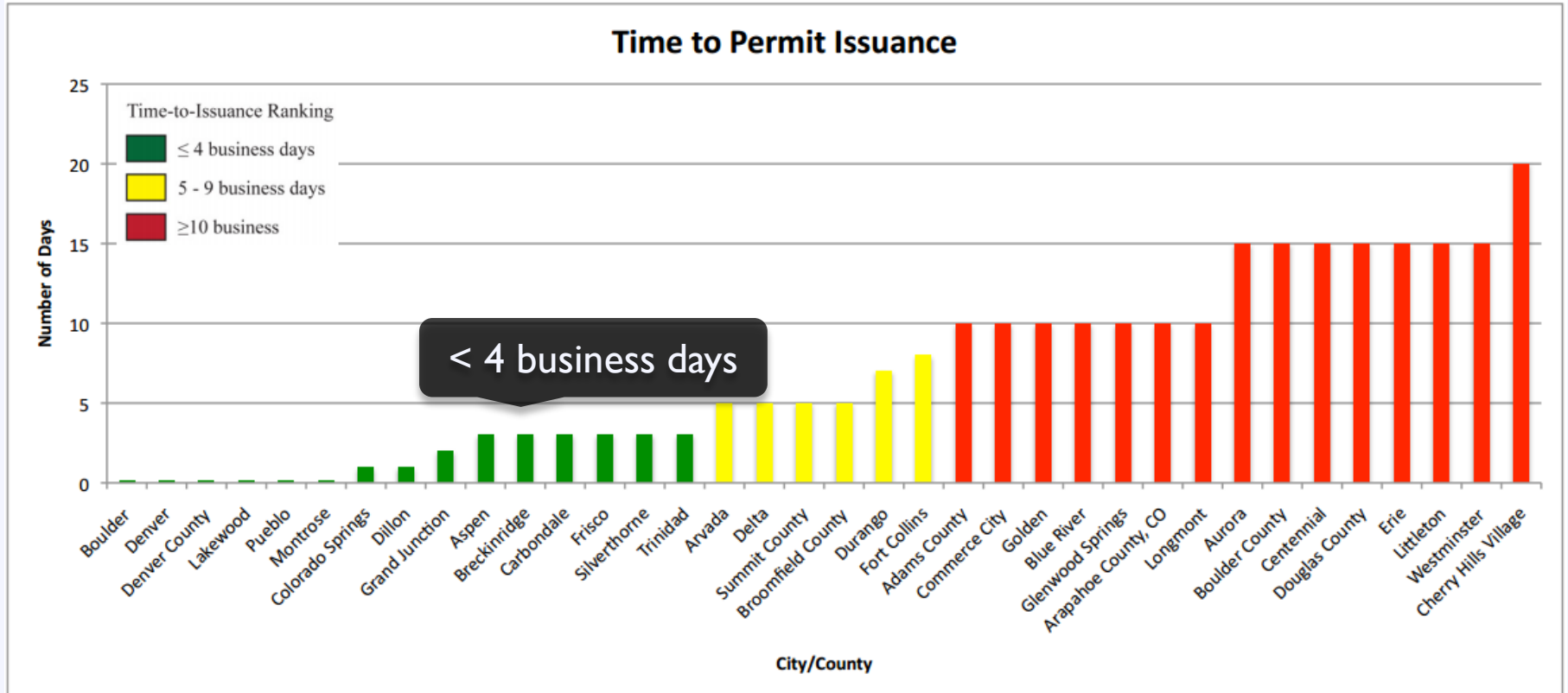
# Expedited Permitting: Case Study

Breckenridge charges no fees to file for a solar permit



# Expedited Permitting: Case Study

## Breckenridge offers a short turn around time for solar permits



# Expedited Permitting: Case Study

Jobs | FREE RIDE | Forms & Documents | Town Calendar | Contact Us | Water Bill Access | Text Size + -

TOWN OF BRECKENRIDGE

BRECKENRIDGE COLORADO

Quick Links  
Search... GO

HOME ◊ ABOUT BRECKENRIDGE ◊ GOVERNMENT ◊ DEPARTMENTS & SERVICES ◊ ARTS ◊ RECREATION ◊ WHAT'S NEW ◊ I WANT TO...

**Electronic materials**

▼ Building Department

- Adopted Building Codes and Amendments
- Climactic and Geographical Design Criteria 2006 IRC Table R301.2(1)
- Permits and Applications
- Inspections
- Electrical, Mechanical & Plumbing Applications
- Hot Tub Permits
- **Solar Panel Permits**
- Frequently Asked Questions
- Contractor's Licensing
- How Much Will My Permit

Solar Panel Permits

E-mail Print

**BUILDING & PLANNING DEPARTMENT REQUIREMENTS FOR PHOTOVOLTAIC (SOLAR PANEL) INSTALLATIONS**

The solar panel installer is responsible for insuring that all of the code requirements are met and permits issued.

Required permits are: Development, Building and Electrical Permits.

**Planning Department / Development Permit Requirements:**

- Outside of the Conservation District, [Class D Permit](#)
- Within the Conservation District, [Class C Minor Permit](#)
- Letter of approval from the Homeowners Association (strongly suggested)

Refer to the [Breckenridge Development Code](#), reference [Section 9-1-19, Policy 5 \(Absolute\)](#) regarding solar panel policies

**Building Department Permits / Building & Electrical Permit Requirements:**

- Meet with a Town of Breckenridge Planner (see above requirements)
- [Building Permit](#) (Submit a completed building permit application, along with two photovoltaic system electrical diagram drawings, stamped by a Colorado licensed engineer)
- [Electrical Permit](#)

**Contractor Requirements**

- Must be certified by North American Certified Energy Practitioners ([www.nabcep.org](http://www.nabcep.org))
- Must have a current Town of Breckenridge [Business License](#), available through the Town

**Standardized permit requirements**

# Permitting: Best Practices

Resource

Interstate Renewable Energy Council

Outlines leading best practices in residential solar permitting and provides examples of implementation.

## Simplifying the Solar Permitting Process Residential Solar Permitting Best Practices Explained

To aid communities in designing effective and efficient solar permitting processes, the Interstate Renewable Energy Council, Inc. (IREC) and The Vote Solar Initiative have identified nine [Residential Solar Permitting Best Practices](#). This document provides additional context for these Best Practices and relevant resources to help communities implement them. For more detail on the examples of where the Best Practices listed below have been implemented as well as additional resources see [Sharing Success: Emerging Approaches to Efficient Rooftop Solar Permitting](#).

### 1. Post Requirements Online

**What does this mean?** The municipality should have a website that offers a one-stop location for residents, businesses and installers to get all necessary information on obtaining a solar permit in that municipality or region. In particular, the website should include a clear description of the requirements and process for getting a solar permit, including any necessary forms, and information on fees and inspections. The website could also contain checklists for the application and inspection requirements for solar.

#### Who is already doing it?

Solar One Stop (Pima County and City of Tucson, Arizona), [solaronestopaz.org](http://solaronestopaz.org)

San Jose, CA, [www.sanjoseca.gov/index.aspx?nid=1505](http://www.sanjoseca.gov/index.aspx?nid=1505)

Berkeley, CA, [www.cityofberkeley.info/solarpermitguide](http://www.cityofberkeley.info/solarpermitguide)

**Why do it?** Making these resources easily accessible to solar installers can reduce the number of questions that municipal staff have to answer and can improve the efficiency of the permitting process for all involved. In addition, it can help to increase the quality of applications submitted, which in turn decreases the time required for review. It also decreases the frustrating back-and-forth that installers and municipal staff may otherwise experience. Providing these resources can be particularly helpful for new installers or those that are new to that specific municipality. If a municipality has unique or unusual requirements, or has recently modified their process or requirements, the website is a good way for the municipality to identify these differences clearly to installers and residents.

#### Additional Resources

IREC Solar Permitting Checklists and Guidance Documents, [www.irecausa.org/wp-content/uploads/permitting-handout6-1.pdf](http://www.irecausa.org/wp-content/uploads/permitting-handout6-1.pdf)

IREC Inspection Checklist (coming soon)



# Model Permitting Process

## Resource

## Solar America Board for Codes & Standards

### Expedited Permitting:

- Simplifies requirements for PV applications
- Facilitates efficient review of content
- Minimize need for detailed studies and unnecessary delays

**Solar America Board for Codes and Standards**  
Collaborate • Contribute • Transform

ABOUT US | CODES & STANDARDS | CURRENT ISSUES

### Codes & Standards

The Solar America Board for Codes and Standards (Solar ABCs) collaborates and enhances the practice of developing, implementing, and disseminating solar codes and standards. The Solar ABCs provides formal coordination in the planning and revision of separate, though interrelated, solar codes and standards. We also provide access for stakeholders to participate with members of standards making bodies through working groups and research activities to set national priorities on technical issues. The Solar ABCs is a centralized repository for collection and dissemination of documents, regulations, and technical materials related to solar codes and standards.

The Solar ABCs creates a centralized home to facilitate the PV market transformation.

- Creating a forum that fosters generating consensus, best practices, materials
- Answering code-related questions (technical or statutory in nature)
- Providing feedback on important related issues to DOE and government agencies.

Learn more about solar codes and standards development:

The below organizations all publish codes and standards for PV products and each organization has its own process to develop and publish standards.

- International Code Council
- International Electrotechnical Commission
- IEEE
- Underwriters Laboratories

## I-I. Example Design Criteria:

- Size < 10-15 kW
- Code compliant
- Weight < 5 lb / sqft
- 4 strings or less

# Agenda

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- |                     |  |
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| 2:45 – 3:00         | Solar Powering Your Community: Next Steps              |

# Effective Local Solar Policy

## Local Solar Policy

Planning  
Solar

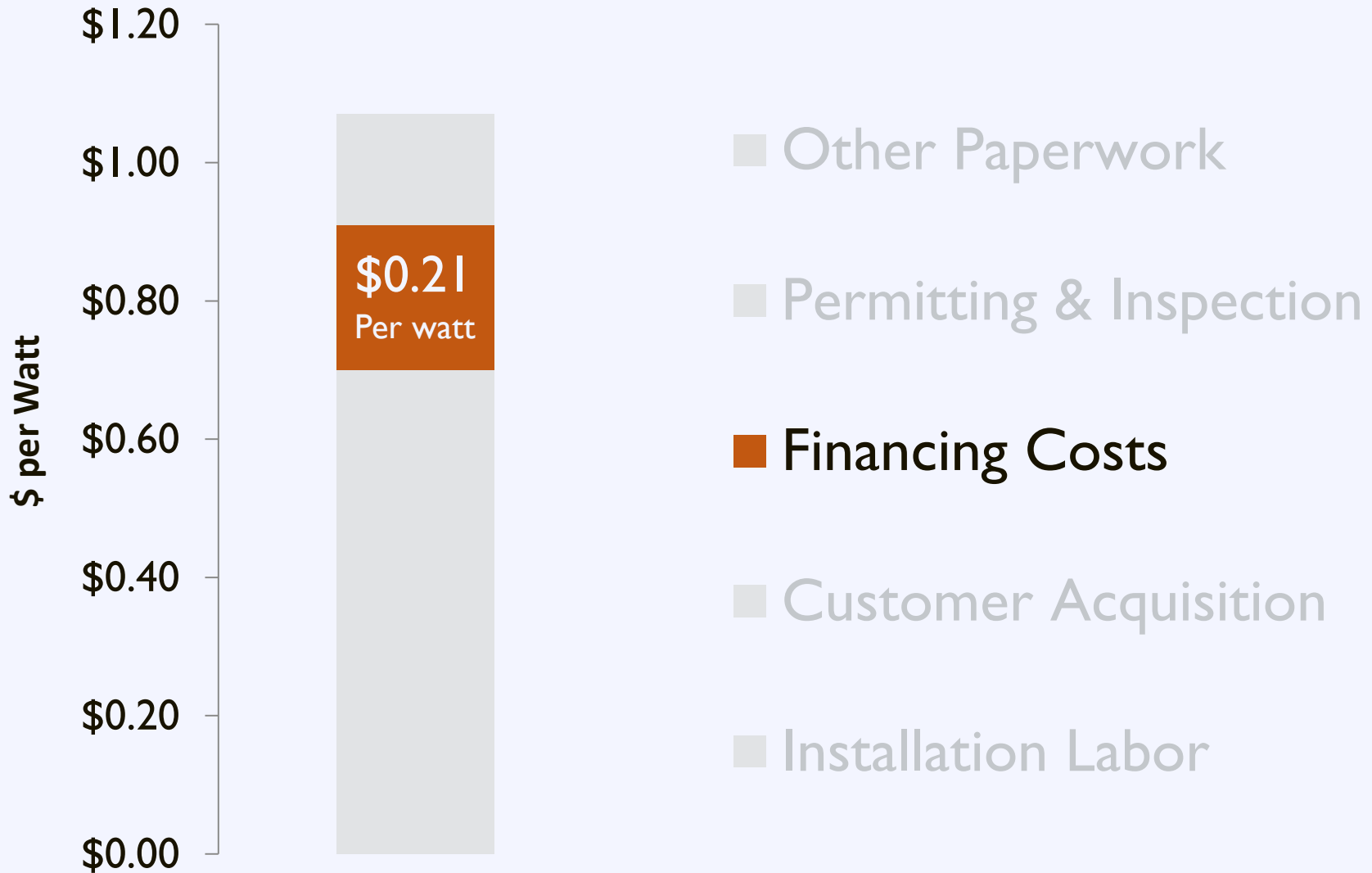
Understanding solar financing  
Expanding financing options  
Addressing customer acquisition

Effective Solar  
Permitting  
Process

Solar Market  
Development  
Tools



# Soft Costs: Financing



# The Solar Equation

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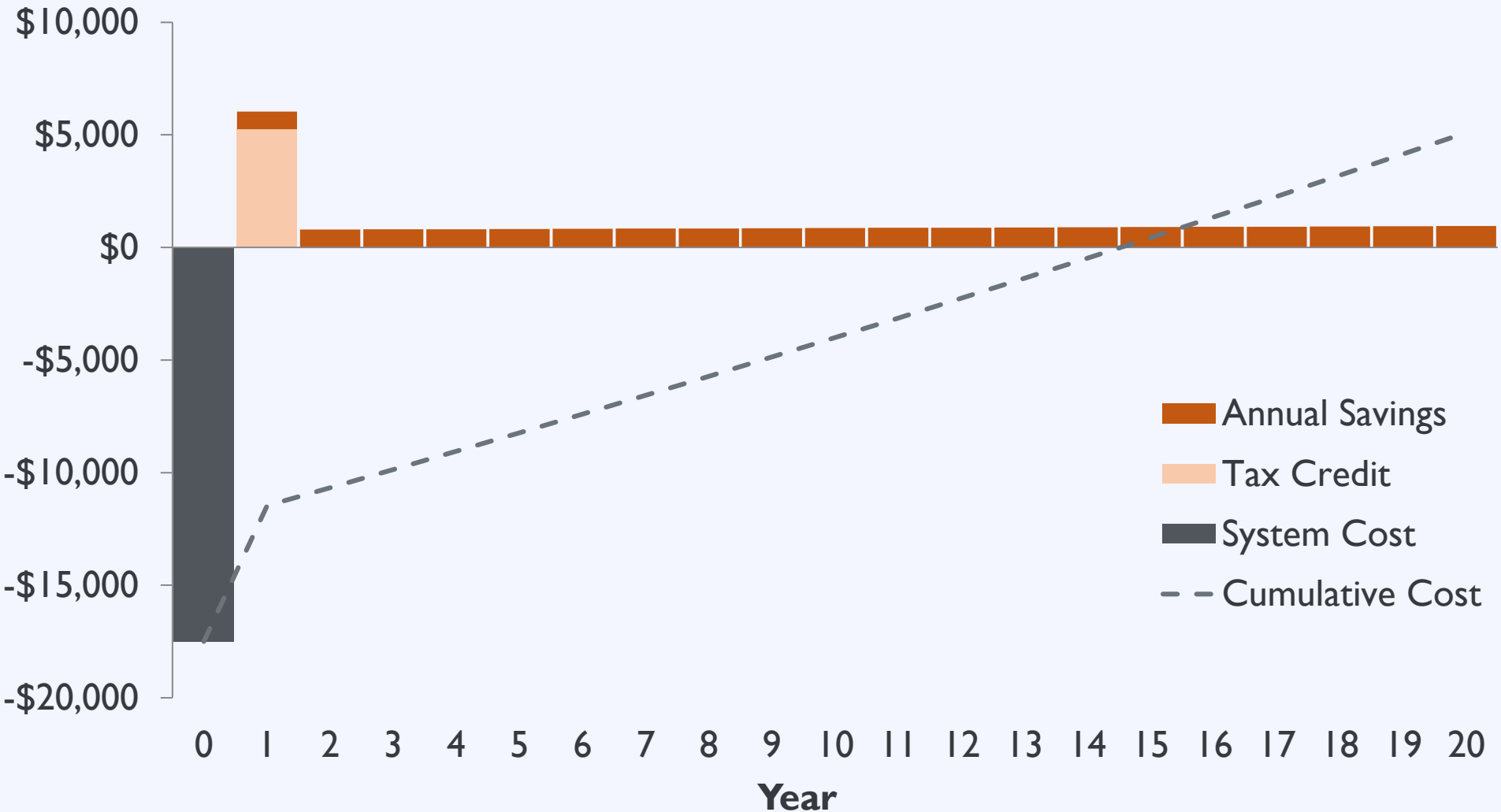
## Cost

- + Installed Cost
- + Maintenance
- Direct Incentive

## Benefit

- + Avoided Energy Cost
- + Excess Generation
- + Performance Incentive

# The Solar Finance Problem



# Solar Financing Options

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Third Party  
Ownership

Customer  
Owned and  
Financed

Utility-Owned  
Solar

# Solar Financing Options

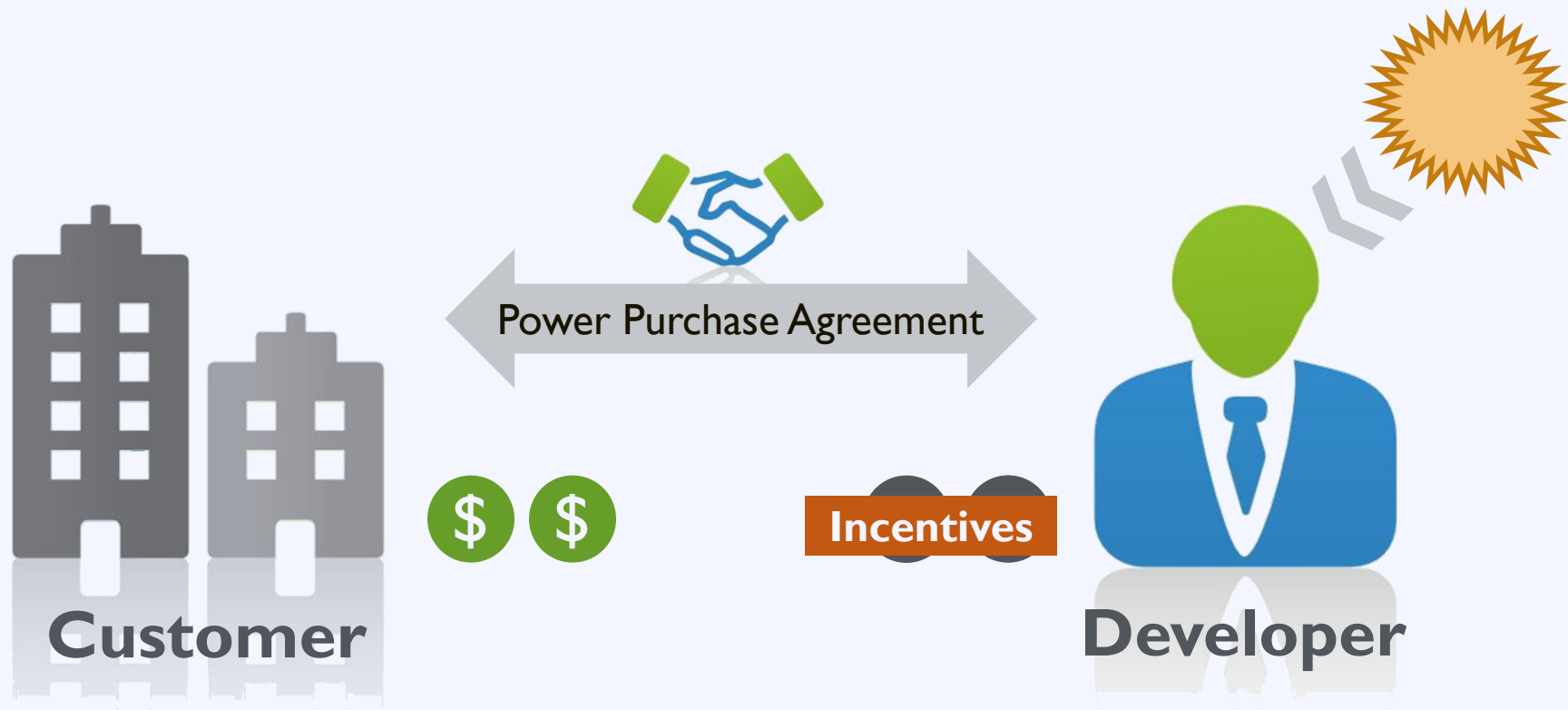
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Third Party  
Ownership

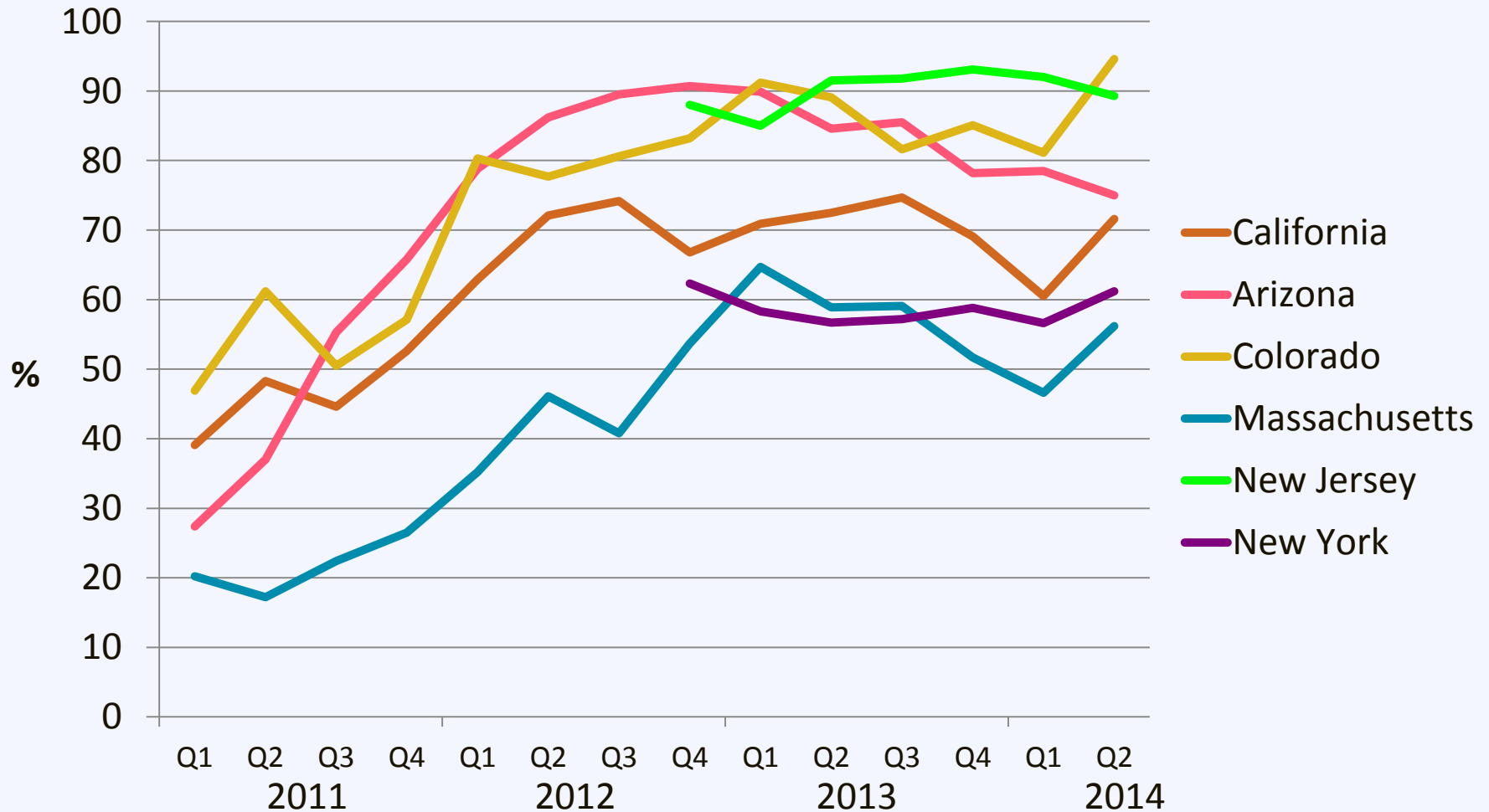
Customer  
Owned and  
Financed

Utility-Owned  
Solar

# Third Party Ownership

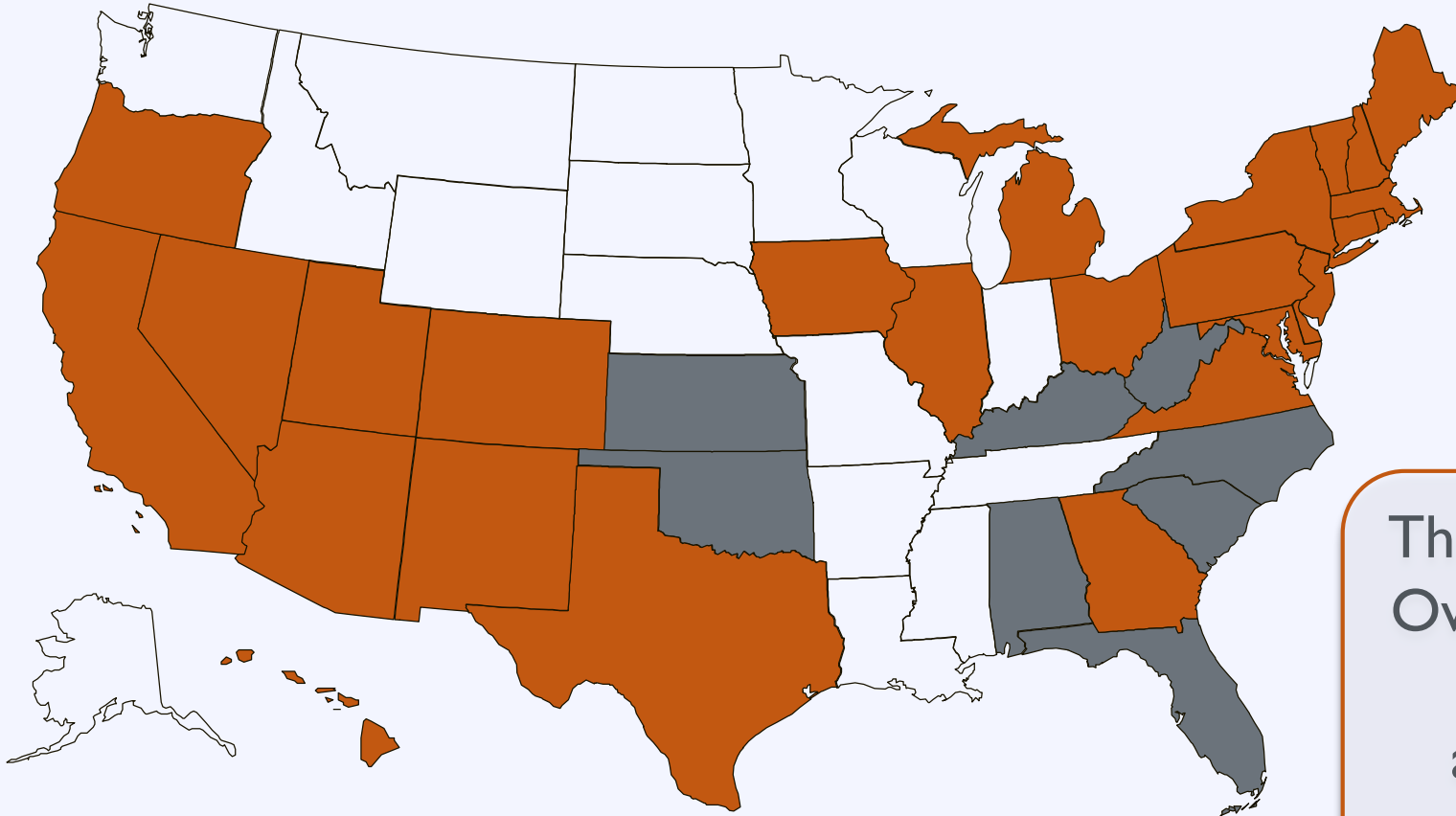


# Third Party Ownership






# Third Party Ownership: State Policy

[www.dsireusa.org](http://www.dsireusa.org) / February 2016



Third Party  
Ownership  
is not  
always  
available

-  Authorized by state or otherwise currently in use, at least in certain jurisdictions
-  Apparently disallowed by state or otherwise restricted by legal barriers
-  Status unclear or unknown



# Solar Financing Options

---

Third Party  
Ownership

Customer  
Owned and  
Financed

Utility-Owned  
Solar

# Engage Local Lenders

---

Fewer than **5%**

*of the*

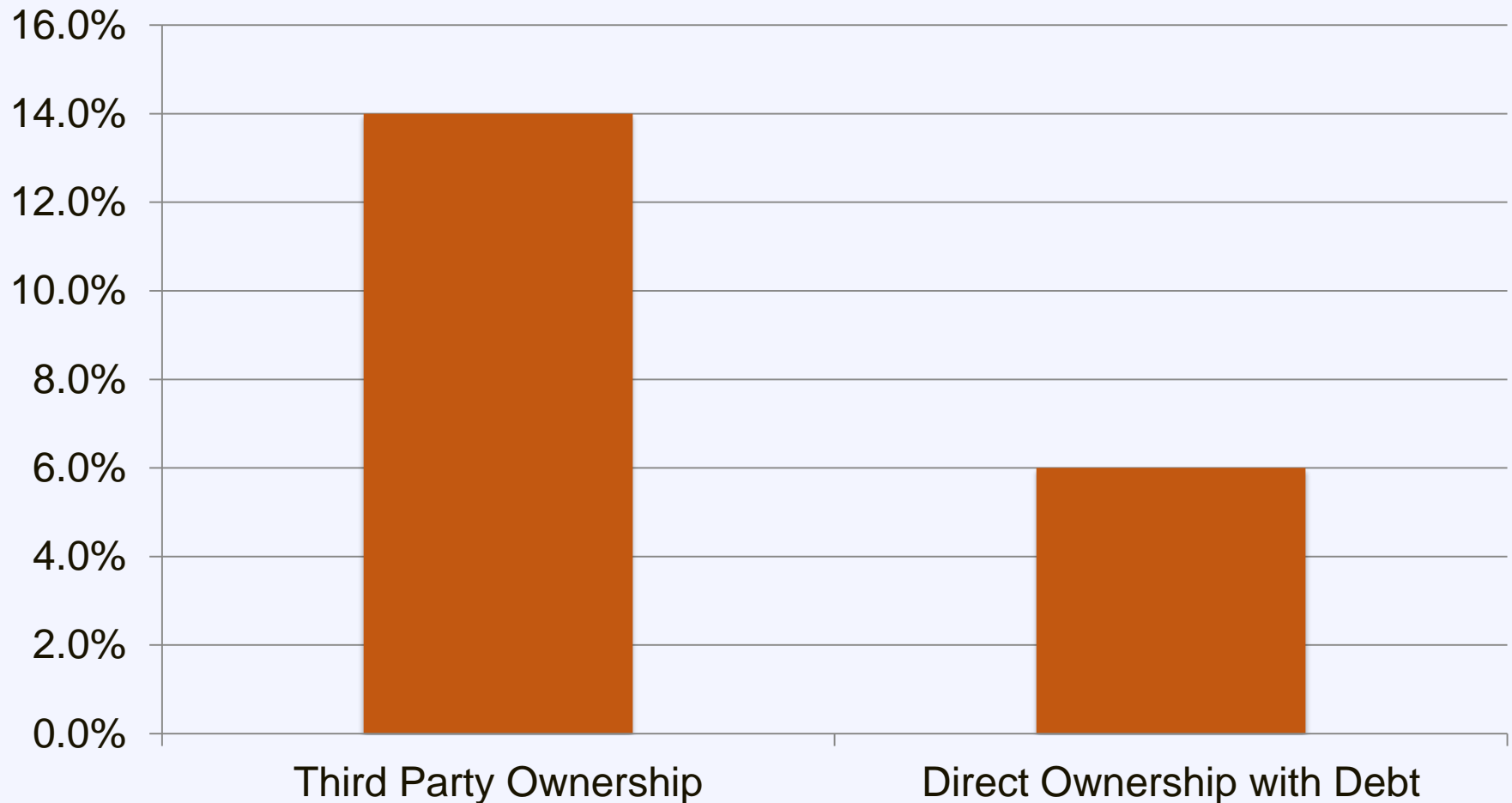
**6,500 banks** in the US

*are*

**actively financing solar PV projects**

# Third Party Ownership: Cost

## Weighted Average Cost of Capital



# Loan Options

- Secured loan
  - Admirals Bank: 4.95% - 9.95%
- Unsecured loan
  - Admirals Bank: 9.99% - 11.99%
- Federal loan
  - HUD PowerSavers: 7.98%
- RUS loans



# Municipal – Lender Partnership

## Milwaukee SHINES

- Partnership with Summit Credit Union
- 4.5% (5-year) and 5.25% (15-year) options

## Austin Energy Power Saver Loans

- Partnership with Velocity Credit Union
- Market-variable rate

Municipal partnerships can beat existing options

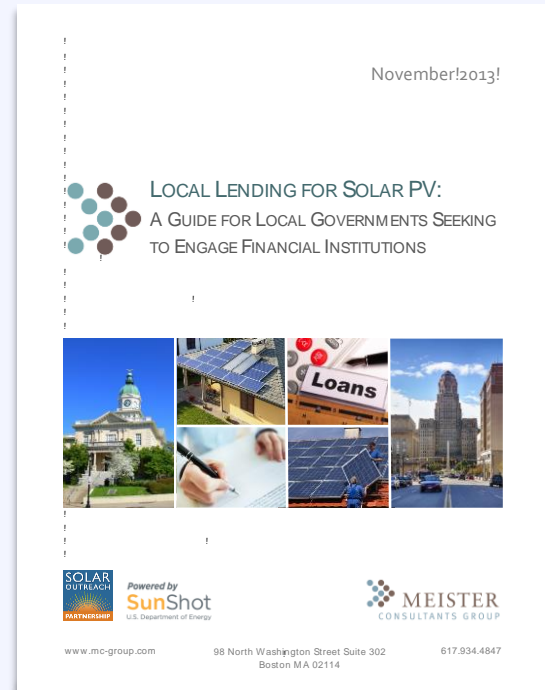
*Opportunities to improve lending options by offering  
loan loss reserves or credit enhancements*

# Engage Local Lenders: Resources

## Resource Local Lending for Solar PV

A guide for local governments seeking to engage financial institutions

[www.solaroutreach.org](http://www.solaroutreach.org)



# PACE Financing

- Finance energy efficiency projects or renewable energy installations through a property assessment



# PACE Financing

---

## Barriers

High upfront cost



Poor credit or debt capacity



Long term investment



## Solutions

100% external funding

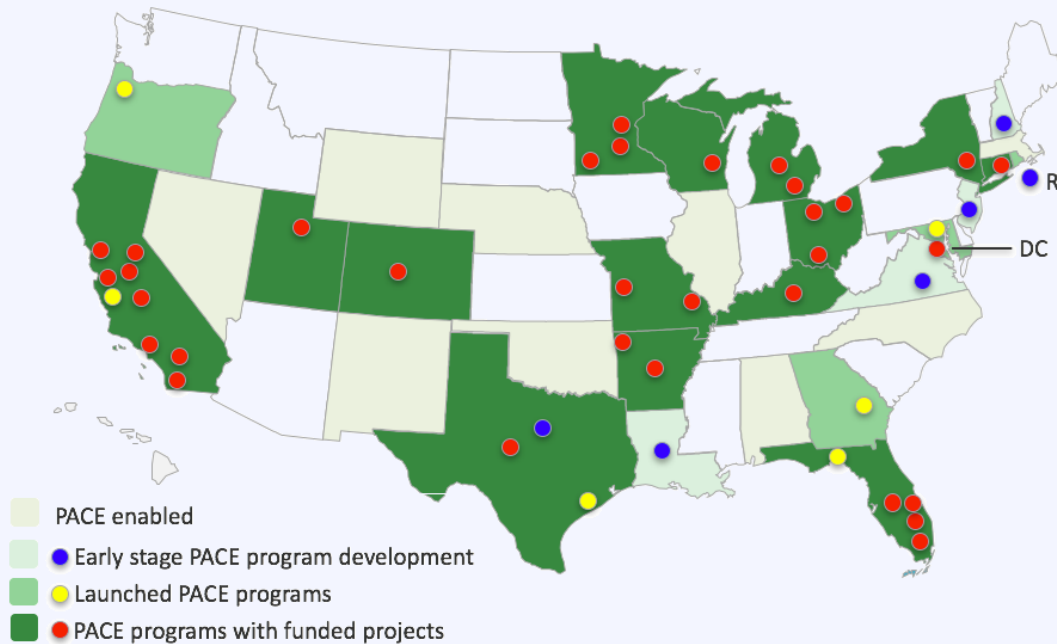
Tied to property, not owner; off-balance sheet

Positive cash flow from beginning; Assessment transfers to new owner



# Fast PACEd Growth

- \$230 Million in Commercial Projects; 734 buildings
- \$1,697 Million in Residential Projects; 82,000 homes
- 32 States + DC with enabling legislation



# Solar Financing Options

---

Third Party  
Ownership

Traditional  
Lending

Utility-  
Owned Solar

# Utility-Owned Solar

---

## Utility Options for Distributed Solar

- Centrally owned solar
- Utility-owned rooftop solar
- Customer-owned with On-Bill Financing
- Community Solar

# Utility-Owned Rooftop Solar

**Utility pays for and owns rooftop system**

**Customer either:**

1. Purchases energy from the system at a special rate
2. Purchases energy from the grid but receives a monthly payment for hosting

**Examples:**

- Arizona Public Service
- Tucson Electric Power
- CPS Energy (San Antonio)



# Utility On-Bill Financing

## Utility pays for customer-owned rooftop system

1. Customer repays cost of system through added charge on electric bill
2. Proven Concept for Electric Coops for energy efficiency program

## Examples:

- Roanoke Electric Coop  
(North Carolina)
- How\$martKY  
(coalition of five Kentucky Cooperatives)



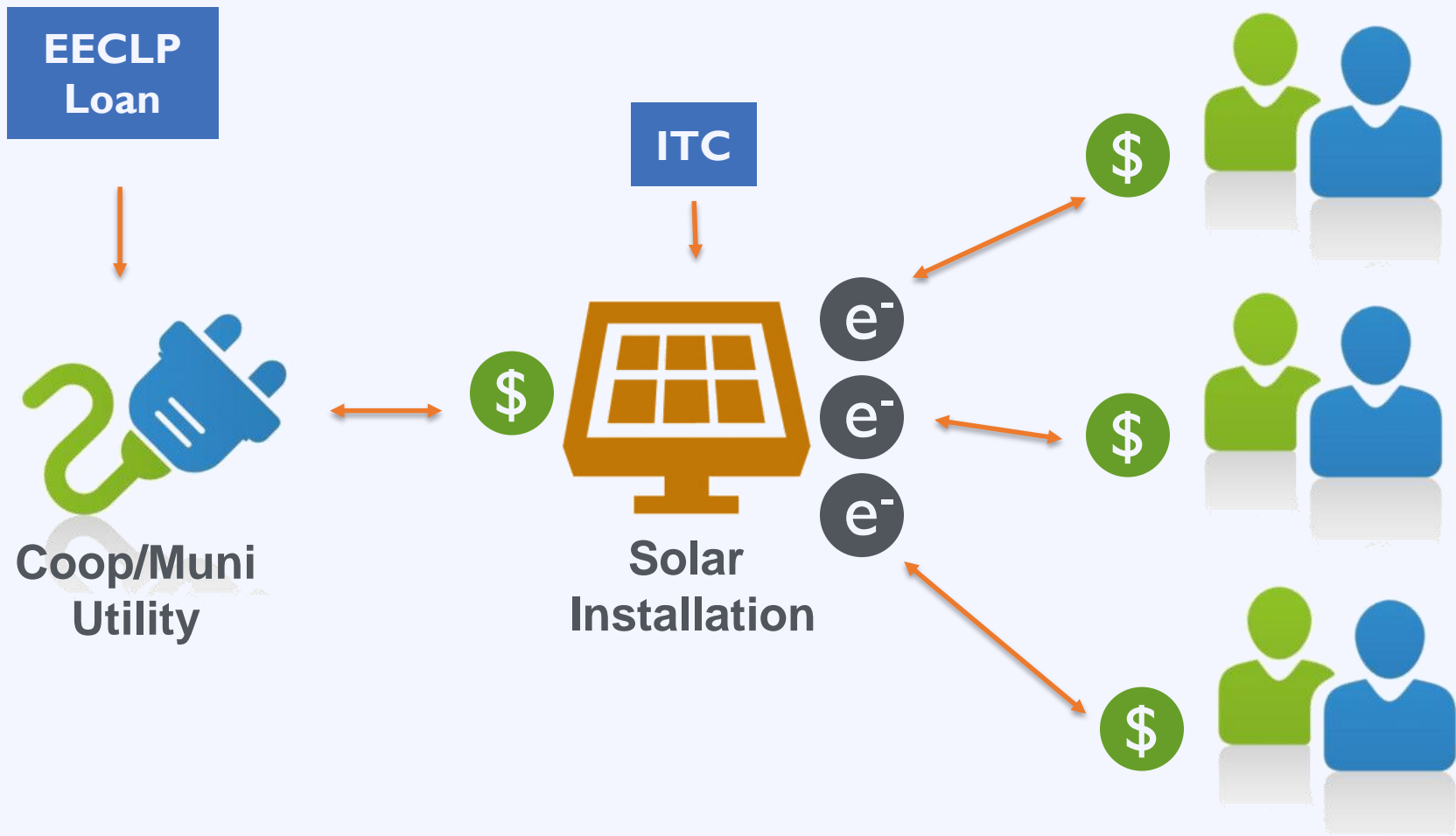
# Utility-Run Community Solar

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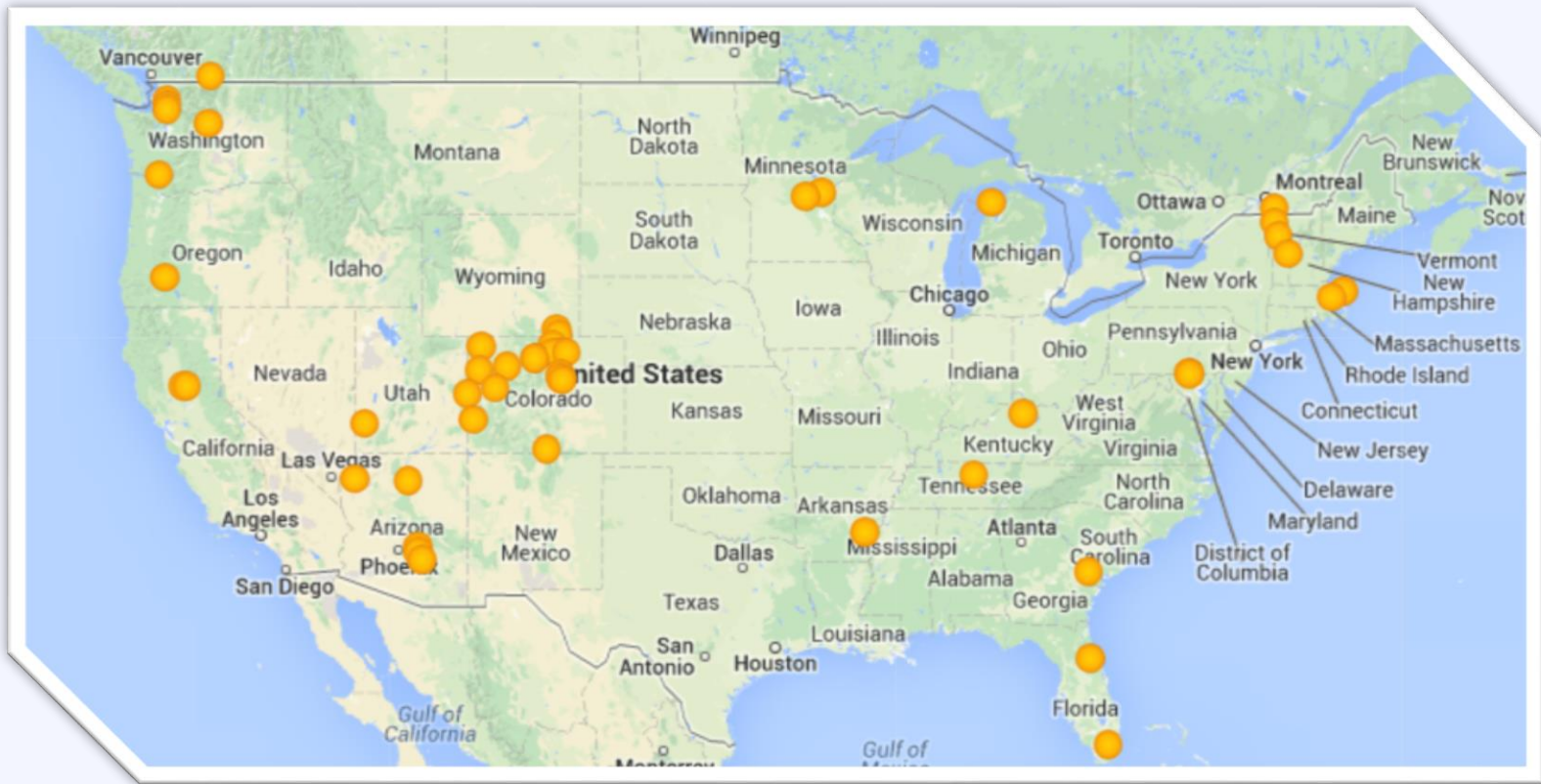
## Utility lends money to solar developer

1. Developer constructs large system and claims tax credit
2. Utility allows customers to purchase portion of system
3. Utility credits customer bills for the solar they own
4. Upfront cost repaid by customer purchases

# Community Solar: Utility Model



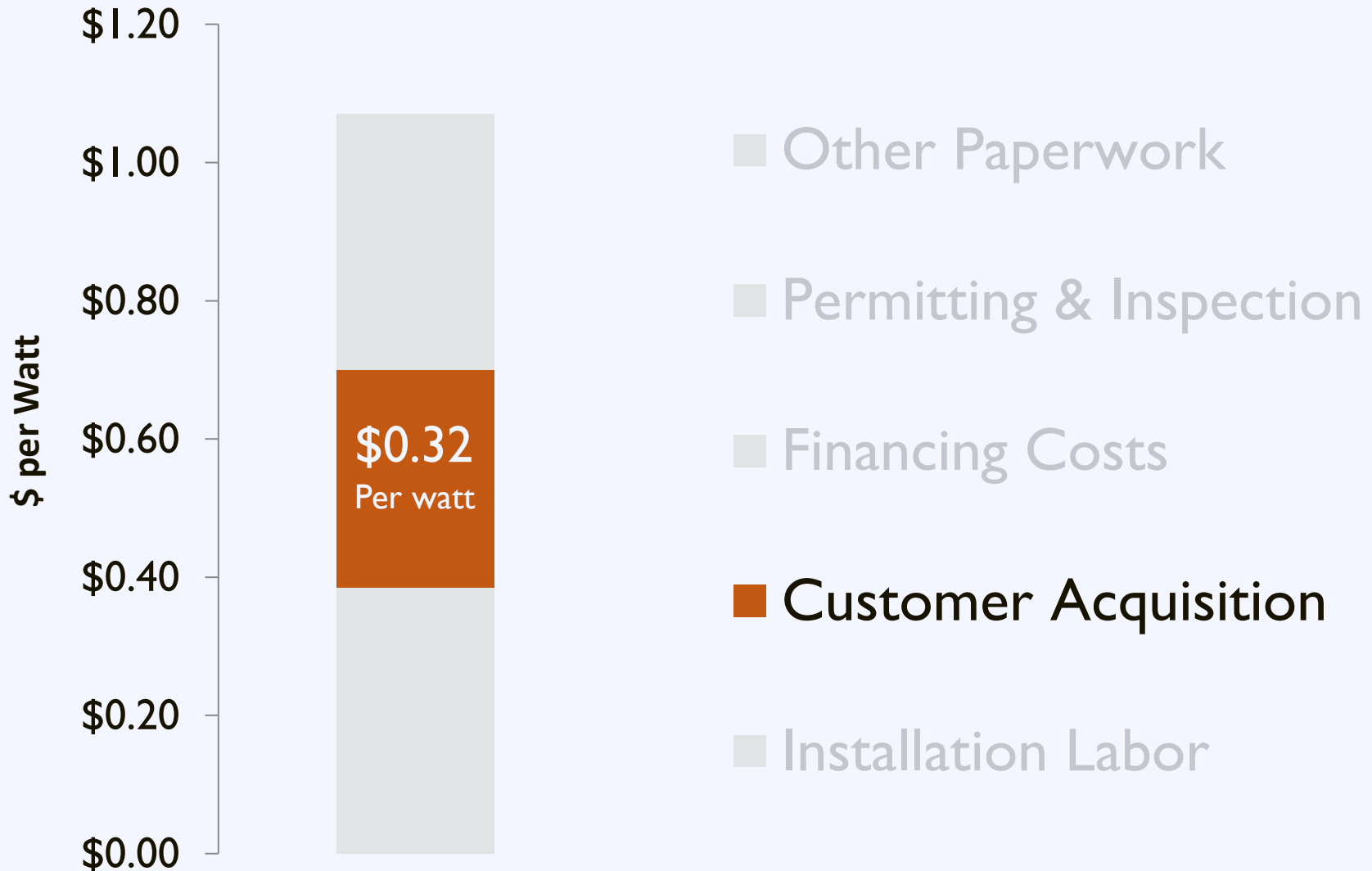
# Community Solar in the U.S.



57 Community Solar programs to date, all but 5 are utility-led



# Customer Acquisition



# Customer Acquisition

---

**5 % of homeowners** that request a quote choose to install solar.

# Customer Acquisition

## Barriers

High upfront cost

Complexity

Customer inertia



# The Solarize Program

Group purchasing for residential solar PV



# The Solarize Program

---

## Barriers

High upfront cost →

Complexity →

Customer inertia →

## Solutions

Group purchase

Vetted offer

Limited-time offer

# Solarize: Partnership

**Program  
Sponsor**

Community ties  
Technical knowledge

**Solar  
Contractor**

Solar installations  
Volume discounts

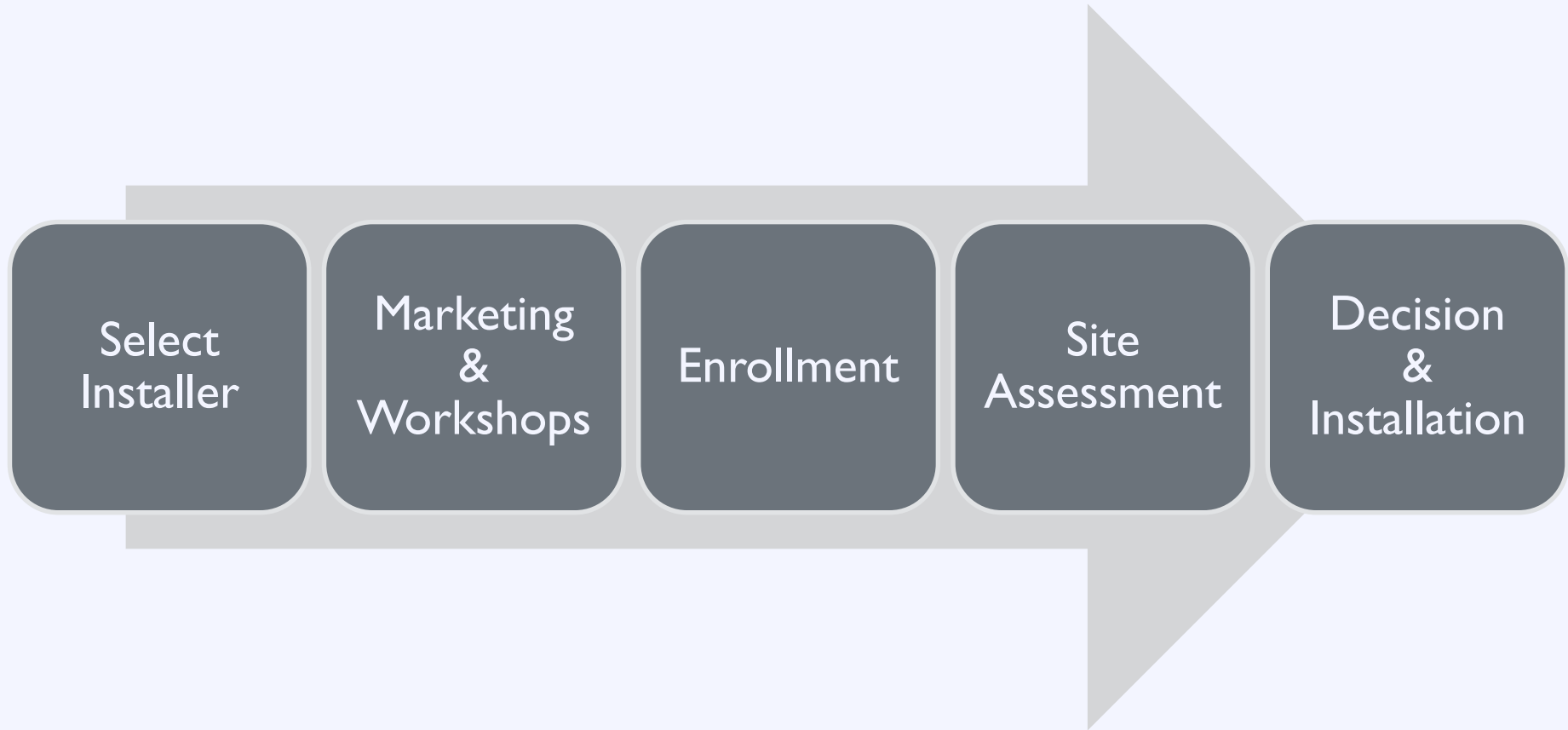
**Citizen  
Volunteers**

Campaign support  
Neighborhood outreach

**Community  
Residents**

Program participation  
Word of mouth

# Solarize: Process



# Solarize: Lasting Impact

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A household is

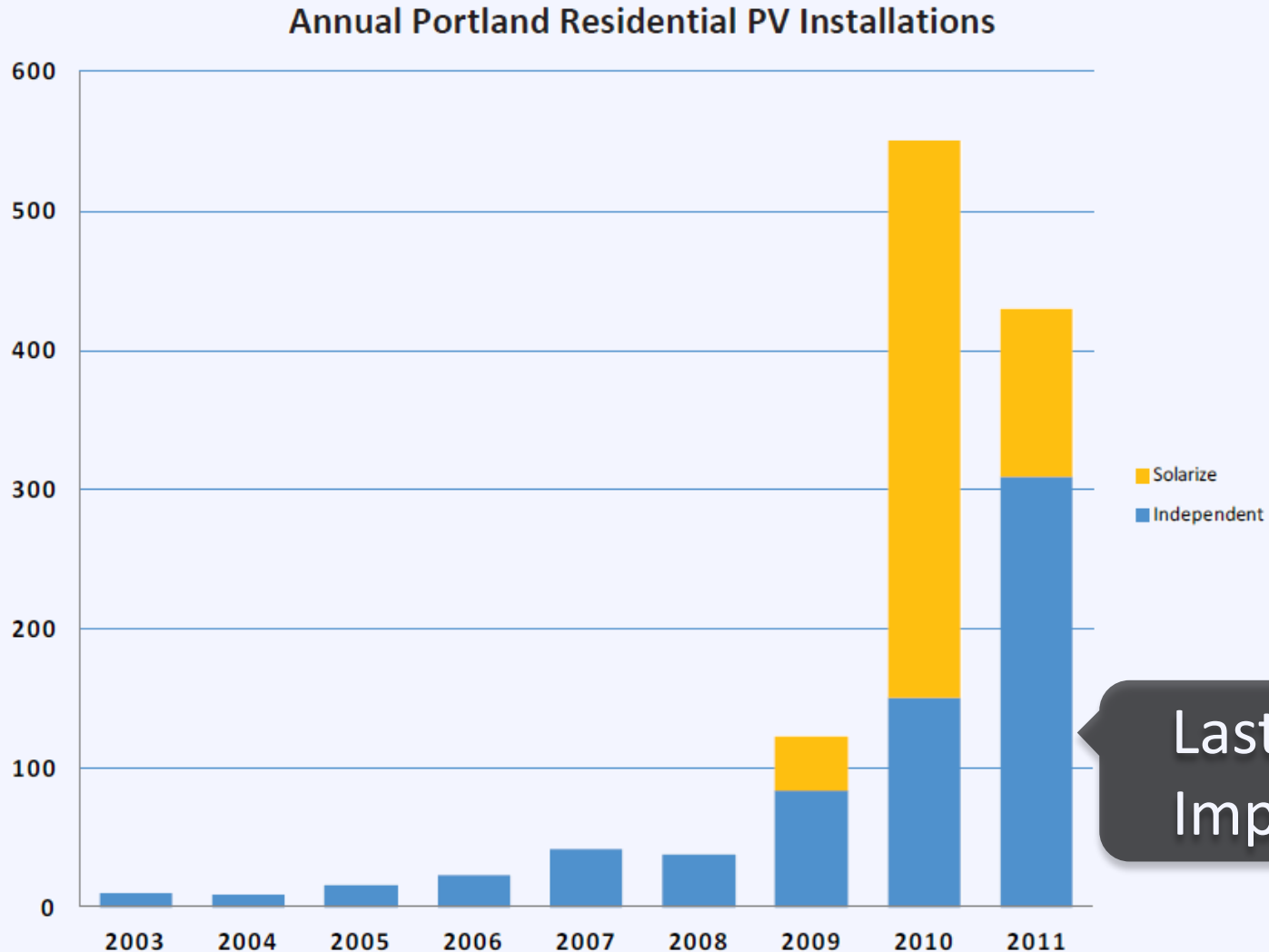
**0.78%** more likely to adopt solar

*for*

each additional installation in their zip code



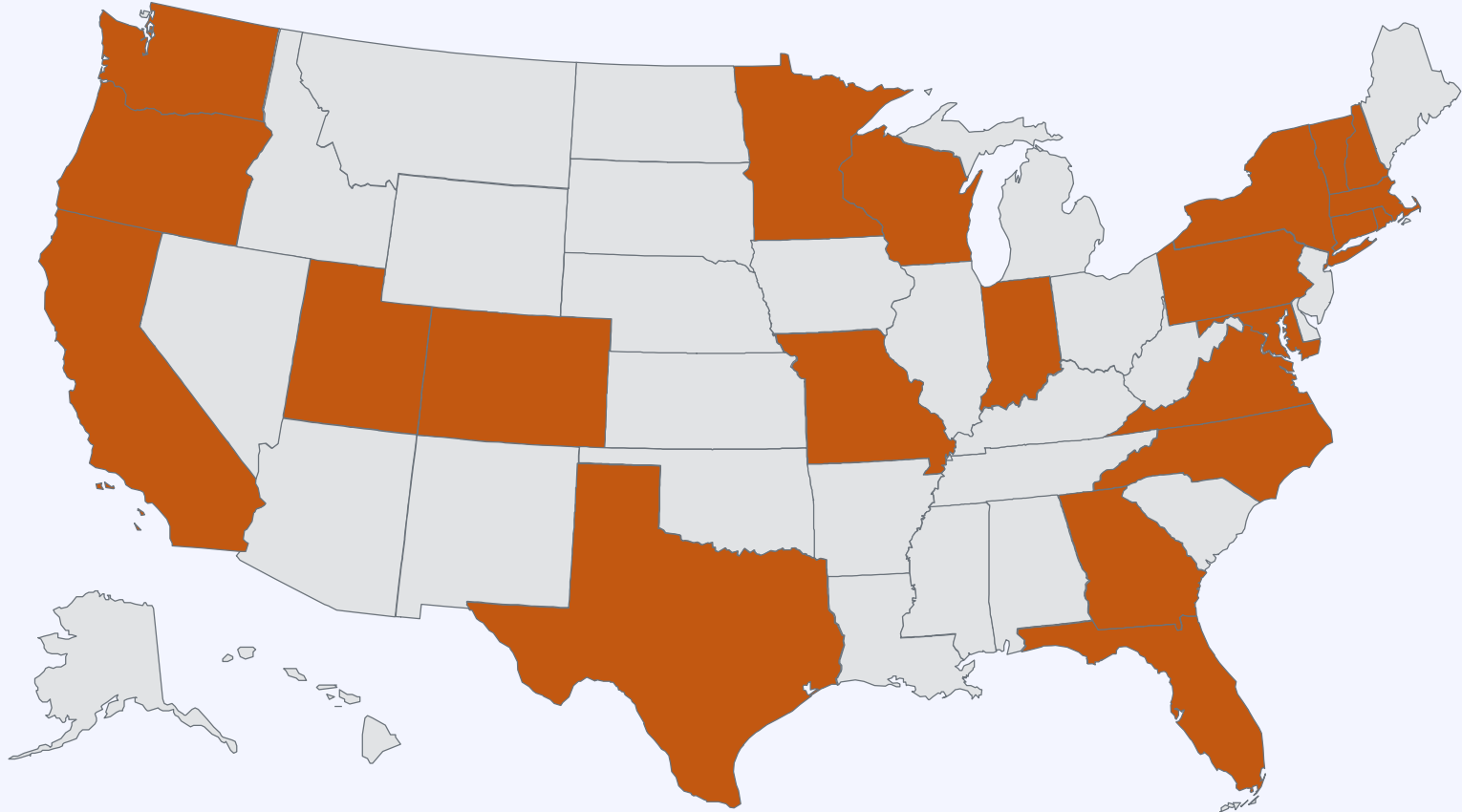
# Solarize: Lasting Impact



Lasting  
Impact

# Solarize: National Growth

Over 200 Campaigns in 22 States



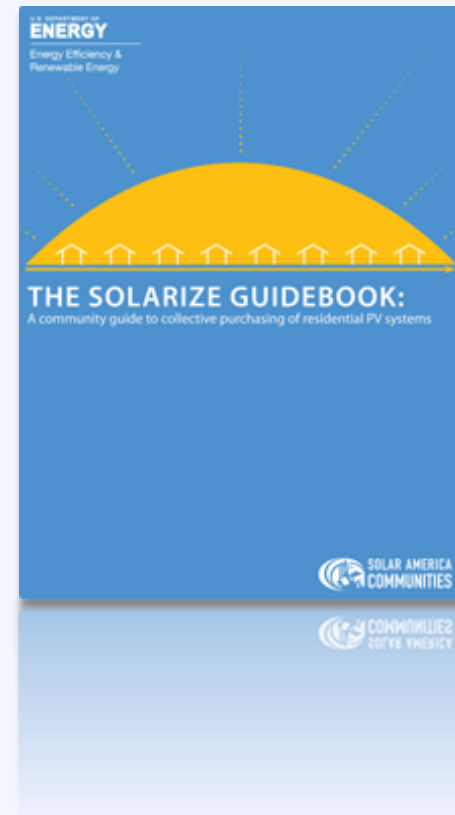
*Thousands of homes Solarized!*

# Solarize: Resources

## Resource The Solarize Guidebook

A roadmap for project planners and solar advocates who want to create their own successful Solarize campaigns.

[www.nrel.gov](http://www.nrel.gov)



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- |                    |  |
|--------------------|--|
| 10:20 – 10:50      | Putting Solar Energy on the Local Policy Agenda        |
| 10:50 – 11:20      | State of the Local Solar Market                        |
| 11:20 – 11:50      | Federal, State, and Utility Policy Drivers             |
| 11:50 – 12:15      | Break and Grab Lunch                                   |
| 12:15 – 12:45      | Planning for Solar: Getting Your Community Solar Ready |
| 12:45 – 1:20       | Solar Market Development Tools                         |
| 1:20 – 1:30        | Break  |
| <b>1:30 – 2:45</b> | <b>Local Speakers</b>                                  |
| 2:45 – 3:00        | Solar Powering Your Community: Next Steps              |

# Agenda

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- |                    |  |
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| <b>2:45 – 3:00</b> | <b>Solar Powering Your Community: Next Steps</b>       |

# Activity: Solar in Your Community

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1. Understand the federal, state, & utility policy landscape
2. Think about your community's solar goals
3. Recognize local successes and review current local policies/procedures
4. Identify opportunities and barriers to implementation
5. Outline implementation plan

# Where to begin?

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- Integrate solar in plans
- Address solar in zoning code
- Adopt solar ready guidelines
- Define permitting process
- Expedite typical solar permits
- Implement fair permit fees
- Expand financing options (including loans or PACE)
- Implement solarize program
- Work with utility for on-bill financing or community solar



# Technical Assistance

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- Available to local governments
  - Can request through a non-profit or regional organization (RPC)
  - Previously available through SolarOPs
  - Provided by RSC Teams
  - If not provided by RSC Team, then SolarOPs could help
  - **Now will be available through SolSmart**

# The Next Solution



Community recognition program for 300 communities taking steps to reduce soft costs and promote solar locally

# SPARC Program Structure



## TA Delivery



## TA Pipeline



## Designation Program Expertise



## Solar Outreach Experience



# Designation Program Development

- **Tiered designation program** with different levels of achievement
- **Ongoing competitions** to reward success in real-time
- **Annual awards** recognizing outstanding achievement in soft cost, market growth, community engagement, other categories

**FINAL CRITERIA AND  
STRUCTURE AVAILABLE:  
SPRING 2016**



# SolSmart Bronze Designation

60 Points Needed

Public statement of solar goals via commitment letter and tracking of key metrics

Planning and Zoning  
1 Pre-requisite  
Must achieve 20 points

Permitting  
1 Pre-Requisite  
Must achieve 20 points

Each has 1 pre-requisite and menu of options for additional points

Inspection

Building Codes

Solar Rights

Utility Engagement

Community Engagement

Market Development

# No-Cost Technical Assistance

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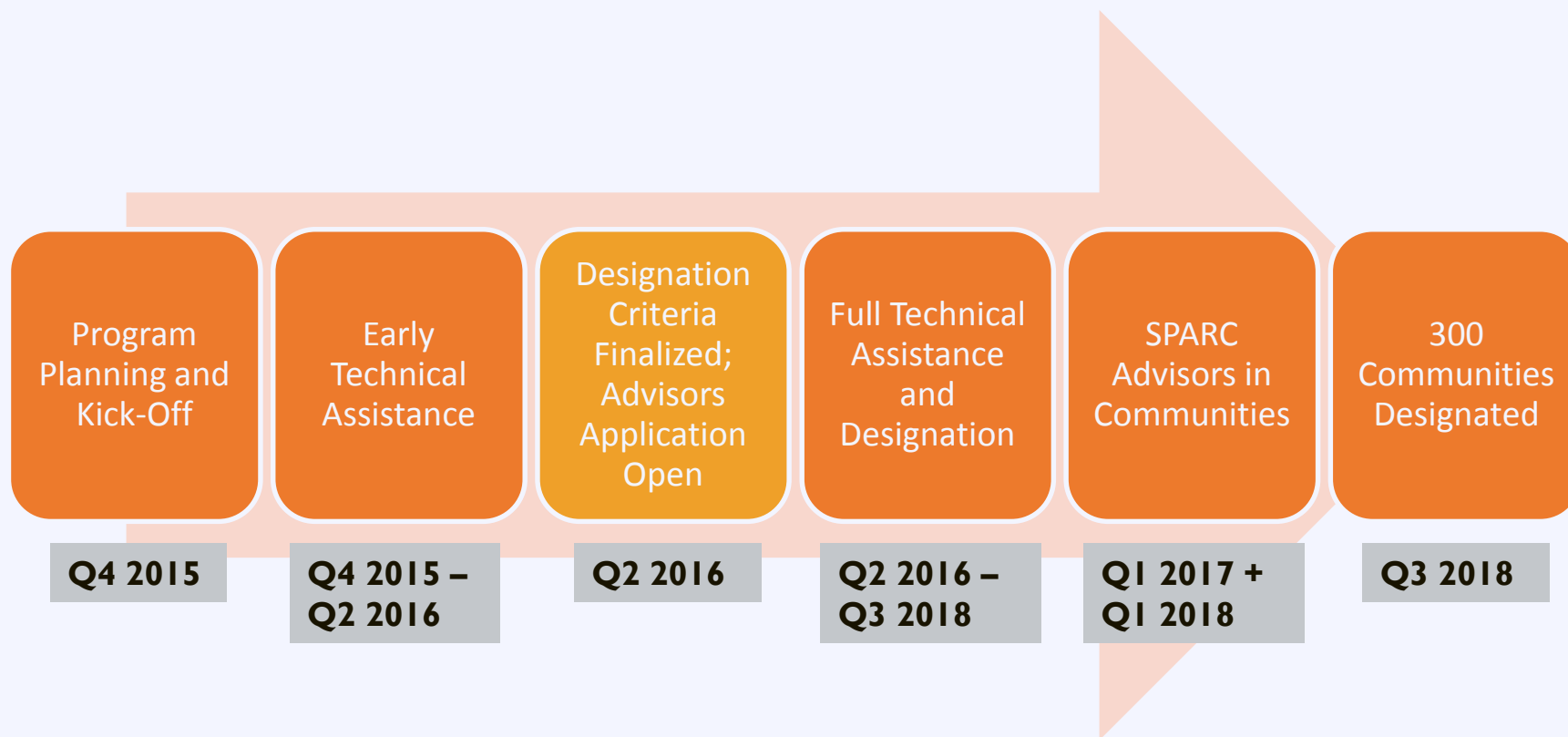
- Communities pursuing SPARC designation will be **eligible for up to 100 hours (on average) of no-cost technical assistance** from national solar experts.
- Technical assistance will be designed to **help a community achieve the basic requirements for designation**. Depending on demand, some TA may also be available to help more advanced communities achieve higher levels of designation.
- **Possible topic areas** for TA include: streamlining permitting and inspection processes for solar, planning and zoning for solar, solar financing options, codes and standards, community and utility engagement, market development programs, and others.

# SPARC Advisors

- **Funded temporary staff** to help communities achieve designation. Communities must apply to participate in SPARC to host an Advisor.
- Advisors will **evaluate existing local government policies/processes** and **apply industry leading best practices** that will move a community toward designation.
- SPARC Advisors will assist communities through **engagements lasting up to six months.**
- There will be **two opportunities** for a community to be chosen as a SPARC Advisor host, and these will occur through a highly competitive process.

**FIRST ROUND OF COMMUNITY SELECTION  
BEGINS: April 2016**

# SPARC Timeline





# What do municipalities ask for?

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- Review solar zoning ordinance, or HOA language – is it solar friendly?
- Review permitting processes
- Help with solarize program
- Review RFP
- Review responses to RFP
- Feasibility analysis for solar PV
- Myth busting



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**American Planning Association**

*Making Great Communities Happen*



**NARC**

*Building Regional Communities*

*National Association of Regional Councils*

**I.C.L.E.I.**

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**TECHNOLOGY CENTER**

*Formerly the NC Solar Center*



The  
**SOLAR**

FOUNDATION



**SEPA**

solar electric power association